

Chirac rejects coalition

French Prime Minister Jacques Chirac ruled out a new era of power-sharing between a socialist president and a conservative government after this year's presidential election.

EMS Mar. 4, 1988

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B. Franc
Lira
F Franc
Irish Punt
D-Mark
Guilder
Sterling

51.3

ECU DIVERGENCE

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B. Franc
Lira
F Franc
Irish Punt
D Krone
D-Mark
Guilder

Limit **ECU Parity** **Key Position**

Pretoria deal to end

The project will be developed

US official. The meeting had been planned for about three months but rescheduled several times. European governments have committed themselves to the EFA project, despite reservations on the grounds of cost.

At yesterday's regular meeting of the full Cabinet, Mr Shamiir succeeded in blocking Labour demands for the issue to be brought to a vote. Labour ministers will press again for a decision.

Officials said there were limits to the extent to which the Bank

The timetable for agreement was slipped several times in the past year, largely because of concern in West Germany about the cost. The defence ministries of the partners have wanted to be sure that any savings are not at the expense of the quality of the tanks and frigates. However, the Ministry of Defence's equipment policy committee has backed the EPA in preference to the US F-16 fighter or a purely British version.

The project will be developed

At yesterday's regular meeting of the full Cabinet, Mr Shamir succeeded in blocking Labour demands for the issue to be brought to a vote. Labour minis-

men of the Royal Regiment, the Royal Artillery Regiment, and the Grenadier Guards, were ordered every Sunday for a week-end camp mounting near the Palace of the Governor nearby. It is believed the plan was to order people were going about the bodies of the suspected terrorists and the disturbance to the Royal Naval Hospital.

An eyewitness said that one of the men wore a white tee shirt


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OVERSEAS NEWS

Gandhi dissolves Punjab assembly in peace move

By John Elliott in New Delhi

AN ATTEMPT by Mr Rajiv Gandhi, the Indian Prime Minister, to bring peace to the troubled northern state of Punjab by involving young leaders of Sikh extremists in a settlement moved a stage further last night when the state's elected assembly was dissolved.

The dissolution is a signal to the militants that the way is now open for them to try to take power through an election this year, if they will end the violence.

Mr Gandhi launched his initiative on Friday when five Sikh high priests and 40 other prisoners were released from jail. They included Mr Jasbir Singh, a 33-year-old nephew of Jarnail Singh Bhindranwale, the extremists' main leader and now a folk hero who was killed when the Indian army stormed the Sikhs' sacred Golden Temple at Amritsar in June 1984.

Punjab's state assembly and its government, run by the Sikhs' moderate Akali Dal Party, was suspended last May when President's Rule (direct rule from Delhi) was imposed.

The extremists have been demanding some form of independent Sikh state, which they call Khalistan.

Yesterday Mr Jasbir Singh,

who is likely to be a leading figure in talks with the Government, appeared to strike a pragmatic note when he said: "It is now up to the Government to decide whether it wants to give us our freedom inside the country or outside."

He said the Khalistan call would be re-examined, and he carefully avoided repeating the extremists' traditional outright condemnation of the Indian constitution.

The extremists' demands, which the Government will find difficult to satisfy, include some form of official apology for the 1984 army action at the Golden Temple, and rehabilitation of Sikhs in the Indian army who later deserted.

The Government appears determined to pursue its new peace initiative, despite continued killings in the Punjab. Extremists killed 14 people over the weekend, following a massacre of 34 people at a Hindu festival on Friday. This brought the total of people killed in the state so far this year to at least 260. The death toll last year was 1,230, including 328 extremists.

It is not yet clear whether Mr Gandhi hopes to reach a settlement and organise elections before the current period of President's rule expires on May 11.

Iran plea to Red Cross in 'war of the cities'

By Our Middle East Staff

IRAN has asked the International Committee of the Red Cross to help end Iraqi missile attacks on its territory. Yesterday Baghdad claimed to have fired a further three missiles at Tehran, on the seventh consecutive day of attacks, after firing six on Saturday.

Mr Ali Akbar Velayati, Iranian Foreign Minister, also requested the Red Cross to send fact-finding teams to inspect bombed residential areas of Tehran, according to Iran, the official Iranian news agency.

Disclosure of the message follows an appeal on Wednesday by Mr Mohammad Jafar Mahallati, Iranian ambassador at the UN, to Mr Javier Perez de Cuellar, UN Secretary-General, and the Security Council for a halt to the latest round in the "war of the cities".

Tehran has said it was prepared to halt retaliatory strikes if Iraq ceased its attacks.

According to diplomatic observers, the missile exchanges - believed to involve Scud B's of Soviet origin - appear to be hurting Tehran more than Baghdad.

As yet, though, there has been no sign of Iran bowing to Iraq's demand that it accept the ceasefire called for by Security Council resolution 598, adopted last July, according to Western diplomats.

Iraq has said that it has fired 34 missiles against Tehran as well as three into the holy city of Qom, since the attacks started a week ago. Iran has reported about 30.

Iran has struck Baghdad with 13, according to its own account. Iraq has acknowledged 13.

Iran said that another 29 people had been killed and 68 wounded by yesterday's strike, raising total casualties to 176 dead and more than 400 injured in the capital, according to official counts.

Iran yesterday fired two retaliatory missiles at the Iraqi Air Force headquarters in Baghdad, Iran said.

The official Iraqi news agency reported that one had landed in a residential district, killing civilians.

Eight die in Tibet independence protest

By Robert Thomson in Peking

POLICE and Buddhist monks clashed in Lhasa, the Tibetan capital, on Saturday during a pro-independence protest which is reported to have left eight people dead and intensified the pressure on Chinese leaders already divided over Tibetan policy.

The protest, which witnesses said began early on Saturday and lasted into the evening, ended with the conclusion of a big prayer festival which the Chinese Communist Party had hoped would provide evidence that there is freedom of religion in China.

Witnesses said the protest began when about 200 young

monks at the Jokhang temple, the site of the prayer festival, began to chant pro-independence slogans and hurl stones and pieces of concrete at a police station and Chinese television broadcast vans.

Police clashed with the monks, who were joined by about 2,000 other Tibetans, and several police opened fire. At least three officers are believed to have been killed. One seems to have been thrown from the roof of the temple.

Witnesses reported seeing five protesters, including a monk, shot dead.

Early in the afternoon, the few

foreigners present were cleared from the scene. Explosions and small arms fire were heard late into the evening and smoke was seen rising from the temple.

Tear gas was used to disperse the protesters, and police cordoned off the city centre. Dozens of monks seem to have been detained.

The clash followed several months of unease in Lhasa which succeeded a pro-independence protest in October last year when at least six people were killed near the same temple.

The demonstration on Saturday

will prompt further debate among Chinese leaders over Tibetan policy. This policy is rapidly becoming a symbol of conservative Communist concern that the party needs to tighten control over religion in particular and society in general.

Alleged mishandling of the Tibet issue was listed in internal party documents as a reason for the removal early last year of Hu Yaobang, the Communist Party chief, who admitted that policies had led to mistreatment of Tibetans and ordered a purge of senior officials in the local administration.

Brazilian ministers seek spending cuts

By No Daway in Rio de Janeiro

PRESIDENT José Sarney of Brazil faces a crucial test of his credibility this week as ministers again examine how to cut public sector spending.

Mr Sarney last Friday promised "drastic measures" within days to tackle the public sector deficit, following the rejection by ministers last week of a plan to freeze federal salaries for three months.

New measures being considered are believed to be a more modest freeze and ceiling on higher state-sector pay, combined with dismissals of hundreds of civil servants hired since the official ban on federal recruitment was imposed in January.

However, there remain serious doubts as to whether the Government has the political will to take

more severe action.

The President's promise came in a newspaper interview after accusations that the Government was again vacillating over where savings can be made. Most politi-

cians are that a slowdown in

business activity has seriously reduced federal revenues from about 26 per cent of gross domestic product to 23 per cent. Also, unofficial projections show that the wages bill, if unchecked, will have expanded by year-end from 3.26 per cent of GDP to 5.17 per cent - equivalent to a rise from 64 per cent to more than 100 per cent of all federal revenues.

Industrial output figures, due this week, are expected to record a 5 per cent fall in January, albeit the figure for January last year was high.

Economists believe that seasonal and other factors will keep monthly inflation to about the 15 per cent range for March before a new explosion beyond 20 per cent in the following months.

Whether a parliamentary system of government should be introduced. The latter issue could be decided this week.

The politicians are operating amid a weather of alarming forecasts on the downturn of the economy, now suffering inflation of 18 per cent a month. Unofficial

analysts agree that any true cuts are likely to provoke as much indignation as admiration.

The need to be seen to take a firm grip on the deficit is essential to Mr Sarney's efforts to win a majority, in the assembly now writing a new constitution, for a

five-year presidential term. Political tension is increasing as the assembly, consisting of the federal Congress, approaches the crucial question of the length of the presidential term and

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China's railway minister resigns following January train crashes

By Robert Thomson in Peking

CHINA'S minister for railways has resigned and the director general of the national carrier, the Civil Aviation Administration of China, has been disciplined following a series of train and aircraft accidents in recent weeks.

Ding Guangren, the Railways Minister and a protégé of the paramount leader, Deng Xiaoping, tendered his resignation to the country's highest governing body, the state council, after it held that he was guilty of "neglect of duties" and responsible for three train accidents in January.

In the worst of the accidents, 88 people were killed after an express train overturned on January 24.

His resignation was accepted "to enforce discipline, educate officials and to safeguard the interests of the people and the state," according to a document released by the state council.

Mr Ding, appointed in 1980, was considered to be a talented reformer destined for higher office and his removal is both a loss to the reform ranks and a loss of face for the Communist Party leaders who supported his

general, was held responsible for an air crash on January 18 in which 106 people, including four foreigners, died.

Mr Hu, who has overseen a significant expansion of China's civilian air fleet, submitted a self-criticism to state council, which issued a "first grade disciplinary demerit" against him.

Mr Hu, 60, an aviation engineer, was appointed in early 1982. The fact that he has kept his job despite the crash is testimony to his success as head of the Chinese airline, long notorious for its poor service, unreliability and bad safety record.

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Pöhl foresees EMS-type system for Asian nations

By Andrew Fisher in Frankfurt

THE IDEA of an Asian currency system, along the lines of the European Monetary System (EMS), has been floated by Mr Karl Otto Pöhl, president of the Bundesbank. The so-called "little dragon" countries of Taiwan, South Korea, Hong Kong, and Singapore should contribute to an improved world economic balance, he said in Hamburg.

The four economies had a \$40m trade surplus with the US last year. This was some two-thirds the size of the Japanese surplus with the US and three times that of West Germany's.

Half of Korea's and Taiwan's exports went to the US.

Mr Pöhl said these young economies had achieved their considerable export successes through cost advantages stemming from economic flexibility, low wages, and high productivity. "They do not need to rely on an exchange rate subsidy and they should, like other surplus countries, make their contribution to a better international balance."

He suggested that these Newly Industrialised Countries (NICs) of the Pacific could align themselves more to the yen. It was possible to imagine Japan and some of the NICs one day creating an Asian currency system along the lines of the EMS.

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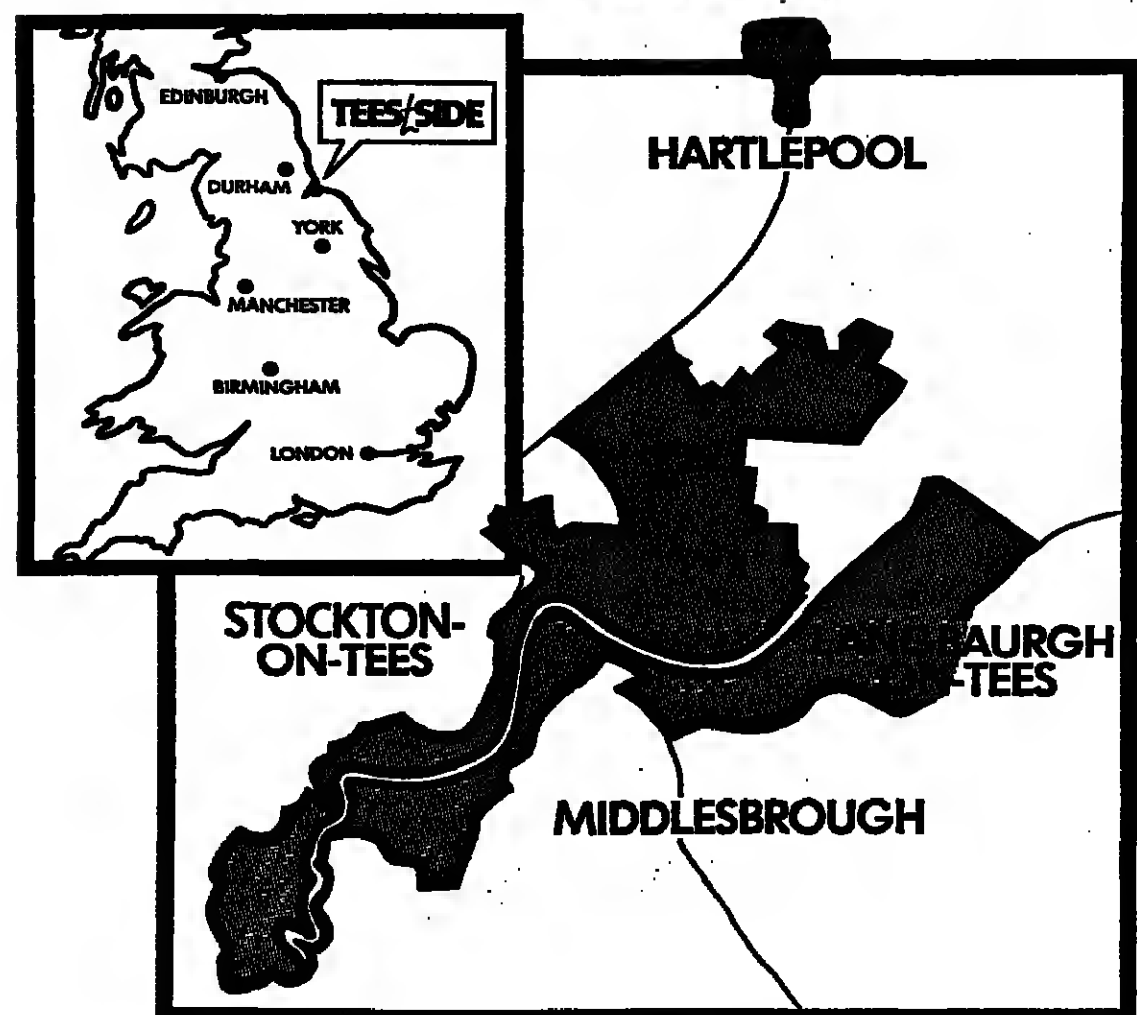
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OVERSEAS NEWS

Brussels to offer Norway more say in EC foreign policy

BY WILLIAM DAWKINS IN CONSTANZ

NORWAY is to be offered closer links with the European Community and closer co-operation in the formation of EC foreign policy.

The move, agreed yesterday at an informal meeting of EC foreign ministers, is the latest step in increasingly close relations between Oslo and Brussels. Norway nearly joined the Community in 1973 but withdrew its application after a national referendum narrowly voted against membership.

Since then, Oslo has been pressing for closer involvement in EC decision-making, short of applying again for membership. Yesterday's move comes in response to the Norwegian Government's growing belief that it needs more of a say in the Community's foreign policy; Oslo risks being left in a minority in Nato between the US and an often united EC.

The move was also seen as an

attempt by Oslo to bolster its EC relations before the West German surrender to the six-month presidency of the Council of Ministers at the end of June to Greece, which is less interested in building links with Norway. Athens is followed in the chair by Spain and then France, equally uninterested in close ties with the northern Nato member.

The EC is to demand improvements to the Soviet Union's human rights record in central Europe at the current Conference on European Security and Co-operation in Vienna. The talks, which include North America as well as Europe and the Soviet Union, should cover conventional arms reductions, security and human rights. However, EC foreign ministers agreed that there was not sufficient willingness on the Eastern side to negotiate on human rights, said Sir Geoffrey Howe, UK Foreign Secretary.

S Africa warned against blocking human rights aid

BY WILLIAM DAWKINS

THE European Community is to not interfere with EC aid programmes for human rights groups and trade unions in South Africa.

The warning, to be delivered at ambassadorial level, comes in response to South Africa's draft proposals to block foreign funding for organisations with broadly defined "political purposes". The move was agreed yesterday at a meeting of the EC's foreign ministers at Konstanz, West Germany.

Ministers are also to ask officials to assess the size and strength of Pretoria's diplomatic missions in the EC, a move which diplomats said could be a first step towards requesting a cut in the number of South African officials. Both steps mark a small but significant intensifying of pressure, so far the EC has been able to agree on limited sanctions against apartheid.

Mr Hans Dietrich Genscher, the West German Foreign Minister chairing the session, said: "The intention is to let South Africa know what our expectations are."

that their actions will not impede the Community's aid for human rights organisations, churches, and trade unions.

Sir Geoffrey Howe, the UK Foreign Secretary, called Pretoria's planned aid crackdown "a potentially disturbing extension of the South African Government's power to act against foreign-funded anti-apartheid groups". He said: "The events of the past fortnight have been of grave concern to all of us."

The West German and British foreign ministers did not know if the draft laws, unveiled in Pretoria last week, would present a total block to EC aid to anti-apartheid groups. Brussels has committed Ecu 25m (£17.5m) over the past two years out of a total allocation of Ecu 80m to 113 South African human rights projects. A further Ecu 20m is proposed for the current year.

The assistance comes under the "positive measures programme" set in place to counter criticisms that EC sanctions against Pretoria were inadequate.

Austrian coalition agrees tax reform

By Andy Dempsey in Vienna

AUSTRIA'S Socialist-led coalition government yesterday agreed a big tax reform after months of often bitter disagreement and the resignation last week of Mr Johannes Ditzl, one of the main experts involved in the negotiations.

The reform came after lengthy discussions at the weekend between Mr Ferdinand Lachs, Socialist Finance Minister, and Mr Josef Taus, one of the tax experts and a high-ranking member of the Conservative People's Party, the junior partner in the coalition.

Under the new measures, the highest income tax brackets will be reduced from 62 per cent to 50 per cent, and the lowest from 21 per cent to 10 per cent.

The new income tax brackets, which cost the government Schilling (£2.14bn), required a big overhaul of other taxes to make up for sacrificed lost revenue. To cover the 10 per cent difference, tobacco has been taxed by a further 5 per cent, bringing it to 65 per cent, and the tax on gambling has been increased by a further 10 per cent.

The new tax reform, subject to parliamentary approval, is to be implemented in 1989.

During the early stages of the negotiations, the experts, Mr Lachs and Mr Franz Vranitzky, the Chancellor, had suggested a 20 per cent tax on the interest earned on bonds as well as on savings accounts.

The introduction of a *Quellensteuer* (withholding tax) on the interest on savings proved to be the main sticking point and it increased the pressure on the already fragile coalition.

Mr Alois Mock, the Foreign Minister and leader of the Conservative Party, insisted that no *Quellensteuer* be introduced. Mr Mock had promised the electorate that interest on savings would remain untaxed. It was agreed yesterday to tax the interest on bonds and savings by 10 per cent.

All this means the coalition government can continue, and Mr Mock can argue that the low-interest savings, which account for about 70 per cent of savings books will remain untaxed.

Panama hit by US freeze on assets

BY DAVID GARDNER IN PANAMA CITY

THE BELEAGUERED military-dominated regime of General Manuel Antonio Noriega of Panama is being strangled financially by the freeze imposed by a US court last week on its few remaining liquid assets.

The freeze followed Gen Noriega's palace coup 10 days ago against figurehead President Eric Arturo Delvalle, whose supporters applied to the courts with US Administration backing.

This led to an acute cash shortage forcing the Government to close all banks indefinitely last Friday.

The US, with 10,000 troops based in Panama, is openly seeking the removal of Gen Noriega and the coming week could be crucial in the outcome of this struggle.

The confrontation is also threatening the survival of Pan-

ama as an international financial centre. Panama has 125 domestic and foreign banks, the majority operating offshore, and until the 1983 debt crisis was the most important offshore centre in Latin America.

"The Government knows it can live without this banking centre... as far as I'm concerned it's finished, in terms of its principles and its foundations. This is the coup de grace," one prominent local banker said.

Mr Roberto Arosemena, chairman of Banco Nacional de Panama (BNP), the state clearing bank, told bankers its liquid cash resources have shrunk to \$17m since last week's freeze.

BNP is not a central bank since Panama's currency is the US dollar and thus it cannot make up any shortfall by printing money. The Government is due to meet

bi-weekly payments to pensioners and the police today and tomorrow it is supposed to make a repayment on a \$120m (\$928m) private placement underwritten by a syndicate of Japanese banks.

Panama has a public foreign debt of \$4bn and is \$97m in arrears on loans from institutions and was \$28m behind at the end of January on its \$1.5bn commercial borrowings.

It has, in effect, been cut off from all credit and almost all aid.

The US Administration last week said it would also deny revenue payments from the jointly-run Panama Canal to Gen Noriega and only recognise ousted President Delvalle as the legal authority.

A deal whereby the state savings bank was to sell up to \$50m of its loan portfolio to a Spanish bank to generate liquid-

ity collapsed late last week, senior finance officials said.

In this situation, the Government's ability to meet its bills is in doubt. Next week, for instance, it must find \$31m to pay 150,000 public employees their bi-weekly wages.

Though the general's regime has some support in the countryside, the public sector is its last significant reservoir of civilian support in resistance to the private sector-led opposition and US Administration's demands that Gen Noriega step down.

The closure of the banks has compounded the problem. After last week's strike against the regime, the circulation of actual cash has diminished and, since Thursday, it has been impossible to pay for anything with cheques or credit cards.

Soviet nationalities react with irritation to interventions by a reforming Kremlin

HAS THE unrest in the Soviet Republics of Armenia and Azerbaijan torpedoed the plans of Mr Mikhail Gorbachev, the Soviet leader, to allow greater diversity of opinion in the Soviet Union?

The Soviet Union is a multi-ethnic state. Ten of the country's 32 nationalities have more than 1m members apiece and relations between the nationalities have always been crucial in Soviet society.

When Mr Gorbachev first called for greater democracy and freedom of expression, he said sufficient consensus existed on the way the Soviet Union is run to ensure that more openness would not lead to an explosion endangering the Soviet system. Deterioration in relations between the nationalities could prove him wrong.

Mr Gorbachev himself, in contrast to his predecessors as party leader from Stalin to Andropov, has spent his career exclusively in the Russian parts of the Soviet Union and this might explain his unsure touch in dealing with the 140m non-Russians who now make up half the population.

The reasons behind the stresses between Soviet nationalities in the 1980s are more complex than ancient national grievances bursting to the surface as authoritarian control from the centre is relaxed. Such grievances convincingly explain Armenian demonstrations for the return of an Armenian province

incorporated into Azerbaijan in the 1920s, but such old nationalist demands are not the most dangerous threat to Mr Gorbachev.

The most potent nationalist revival in the Soviet Union today is in Russia itself. The common

Russian heartlands that other nationalities and the 14 non-Russian republics have been getting what is seen as an unfair share of national resources.

At its crudest, Russian resentment is expressed in bitter racist jokes. One story tells of President

Patrick Cockburn gives a personal view of unrest troubling the rulers of 92 national communities in the USSR

factor in most outbreaks of unrest among different Soviet nationalities since Mr Gorbachev came to power is that they are in reaction to initiatives taken by Moscow. The active element so far is central, not local. The Kremlin has decided that things cannot go on as before, not separatists or nationalists seeking what has been described as "the break-up of the Soviet empire."

For instance, in the five Soviet Central Asian republics, which have a total population of 46m, there has been a sustained campaign against the old leaders since 1982, before Mr Gorbachev became leader, which has led to all senior party leaders being purged.

The initiative comes from Moscow for two reasons: modernisers want greater strategic control of the allocation of resources and have little time for the regional political chieftains who flourished under Brezhnev. Also, there is deep resentment in the

Ronald Reagan boasting to Mr Eduard Shevardnadze, the Soviet Foreign Minister and former leader of the Georgian republic, that in America every family has a house and a car. "So do we in Georgia," responds Mr Shevardnadze.

"But how about Russia?" asks Mr Reagan. "Look," replies Mr Shevardnadze, "I didn't ask you about the negroes in America, so don't you ask me about the Russians in the Soviet Union."

Russian discontent at the prosperity of other nationalities and the reassertion of central control from Moscow were always likely to lead to problems. But it is a third development - the way in which the nationalities themselves developed in the post-war period - which makes the present situation unpredictable and potentially explosive.

Soviet policy on nationalities has achieved much since the 1920s. Its aim of pushing regional economic and social development

so each ethnic group would achieve approximate parity has had a fair measure of success in the more backward parts of the country. Higher education means that Kazakhs, Uzbeks, Tatars and other nationalities now have their own well-qualified elites who compete directly with Slavs for jobs in the towns in a way that their parents did not.

The spread of literacy and education has had the same contradictory impact in the Soviet Union that it has in other countries. It has made members of national groups more alike but also more conscious of, and more capable of, expressing their national differences. Riots in Alma Ata, the capital of Kazakhstan, in 1985 were mainly Kazakh students from the vocational schools.

To defuse the nationalist resurgence, Russian and non-Russian, Mr Gorbachev needs to accommodate the political needs of both within a less authoritarian and more democratic system. He needs to be more radical, not less. The demonstrations in Armenia underline that the price of failure of political and economic change is likely to take a nationalist form.

Patrick Cockburn, *Financial Times* correspondent in Moscow from 1984 to 1987, is spending a year as Senior Associate of the Carnegie Endowment for International Peace in Washington, DC, USA.

Protest in Moscow broken up

By Christopher Robinson in Moscow

THE SOVIET authorities moved swiftly in Moscow yesterday to prevent a demonstration in support of the de-Stalinisation of Soviet society.

The group of about 25 people, amid scuffles, was manhandled into vans and driven away from October Square.

The demonstration - organised by Perestroika 88, one of the many informal groups which has grown up during the regime of Mr Mikhail Gorbachev, the Soviet leader - was aimed to have the Soviet authorities agree to a monument to the memory of Stalin's victims.

Despite the spate of recent articles in the Soviet media which have openly described the crimes committed under Stalin during the purges in the 1930s and thereafter, and the posthumous rehabilitation of Nikolai Bukharin, an opponent of Stalin's economic policies, the authorities have failed to commemorate the victims.

Yesterday 120 Jewsess in several Soviet cities, who are seeking to leave the Soviet Union, started a protest fast in private flats. It is to continue until tomorrow.

Last year more than 5,000 Soviet Jews were permitted to leave the Soviet Union, up from 1986 when 945 left but still below the 1979 record of 51,530.

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the Rt Hon Margaret Thatcher, Prime Minister, Teesside, 16 September 1987

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OVERSEAS NEWS

Australia given warning on its debt policy

By CHRIS SHERWELL in SYDNEY

A SHARP reminder of the magnitude of Australia's foreign debt problem has come from the Government's high-level Economic Planning Advisory Council.

In a report published today, the council points to risks in the Labor Government's economic strategy to stabilise the country's net external debt at just above 84 per cent of gross domestic product by 1991-92.

At the same time it spells out the painful implications for unemployment and other consequences of trying to meet a lower 32 per cent target more quickly.

Australia's gross foreign debt is currently \$811.1bn (\$45.5bn). The net figure of \$387.7bn is equivalent to around 83 per cent of gross domestic product. In 1992 the comparable figure stood at just 10 per cent.

According to the council, tougher fiscal and wage policies would be needed to stabilise the debt earlier and at a lower level.

But its figures show that, in the process of stifling domestic demand to trim overall growth in GDP to only 1.5 per cent a year, the unemployment rate would rise sharply from current levels of 8 per cent to a peak of 13.5 per cent.

Under the more leisurely scenario, the council report indicates, GDP growth would remain at 2.5-3 per cent and unemployment would remain at present levels.

The risks in this strategy, however, lie in the uncertainties surrounding the trade picture. It points in particular to the possibility of a recession in the wake of last October's share market collapse and competition from manufacturers in the US and Asia's newly industrialising countries.



Keating: mini-budget due

rounding the trade picture. It points in particular to the possibility of a recession in the wake of last October's share market collapse and competition from manufacturers in the US and Asia's newly industrialising countries.

Australia also faces domestic constraints on its performance - the inefficiencies of its own economy, its inadequate innovation and commitment to exports.

Publication of the council's paper coincides with government preparations for its mini-budget due in May. Business groups are urging Mr Paul Keating, the federal Treasurer, to plan for a large surplus of around \$3.5bn - a figure he has already ruled out.

Gloomy outlook for cocoa price talks

By David Mackwell

DEEPENING gloom surrounds the outlook for the International Cocoa Organisation (ICCO) talks which continue this week in London on measures to halt the inexorable slide in world cocoa prices.

Producer and consumer countries remain far apart after opening discussions last week on further measures to support prices and on whether the level of prices which the organisation is defending should be lowered.

The price of the benchmark second position futures contract in London remains at five-year lows. It closed on Friday at \$98 a tonne, down \$13 on the week from \$110 - a level which itself marked a fall of \$57 on the previous week.

The main factor overshadowing the talks is the fact that the organisation by the Ivory Coast, the world's biggest producer, and Brazil, which between them are believed to be behind their payment of levies to the time of \$40m. The Ivory Coast has had the price of its cocoa beans fall sharply in the past six weeks, the manager of the buffer stock would not have been able to complete his purchases.

In reaching the maximum permissible level of 250,000 tonnes in the buffer stock, which aims to defend prices by taking surplus cocoa from the market, the manager triggered the crisis talks.

Last Wednesday the cocoa market took some heart from news that the International Monetary Fund had approved loans to the Ivory Coast, part of which were immediately available to compensate for weak commodity prices.

But a senior delegate at the ICCO talks made it clear that his country would not use the money to clear debts to the organisation.

Unless alternative methods of raising up surplus cocoa can be found, ICCO must under its rules agree this week to implement a withholding scheme designed to take a further 120,000 tonnes of cocoa off the world market. But the buffer stock manager has only \$7m in the kitty and consumer countries believe this is too little to finance any further support measures.

The deadlock is compounded by the amount of surplus cocoa in world stocks. Traders are talking of a surplus of up to 120,000 tonnes from the 1987/88 crop alone.

Japanese groups end exports to S Africa

By CARLA RAPAPORT in TOKYO

TWO leading Japanese exporters have decided to stop sales to South Africa after mounting international criticism over Japan's huge increase in sales to South Africa in 1987.

Japanese government officials publicly admitted their embarrassment earlier this year when it emerged that exports to South Africa had grown by 19 per cent last year to \$4.27bn, giving Japan the dubious distinction of becoming South Africa's biggest trading partner.

Although officials have not directly asked companies to restrain business with South Africa, Japan's powerful Federation of Economic Organisations, the Keidanren, recently asked its members to restrict South African trade because of that country's discriminatory racial policies.

As a result, Pioneer Electric, a big audio company, and NEC, a leading electronics company, have said they will discontinue sales to South Africa from Japan. Pioneer's exports to South Africa totalled \$58m last year, while NEC's exports over the past five years have averaged about \$50m a year.

At the same time, Japan's External Trade Organisation, a quasi-governmental body, has decided to close its office in South Africa.

Other companies are now expected to follow Pioneer and NEC's example. Industry observers point out, however, that many of Japan's big exporters could easily make sales to South Africa through their offshore production facilities in Southeast Asia, thereby reducing Japan's exports but maintaining their own sales volumes.

The main contributors to Japan's trade with South Africa are its car-makers which accounted for about 40 per cent of total exports last year. Japanese car-makers have posted 50 per cent of the South Africa market, with sales of about 200,000 units. So far, none has made any move to restrict sales to South Africa.

Japan does have direct investment in South Africa and limits diplomatic relations to the consular level.

President Hussein Muhammad Ershad's Jatiya Party in Bangladesh has won more than three-quarters of the seats in parliamentary elections held in a bloodbath and charges of fraud, AP reports from Dhaka.

Results from 279 constituencies gave Jatiya 238 seats, the Election Commission said yesterday.

The Commission said the Combined Opposition Party, a coalition of 75 political groups, won 15 seats, two more small groups won two seats each and independents won 22.

In the election for 261 seats, 18 Jatiya Party candidates were elected unopposed last Thursday. Voting in one district was put off after a candidate was shot and killed before polls opened.

President Ershad, a former army general, refuses to step down as the opposition demands. On Saturday, nearly 10,000 anti-government demonstrators protested in Dhaka's main square, denouncing the election.

Opposition leaders Mrs Sheikh Hasina and Mrs Khaleda Zia said the people had rejected the election in response to their call.

Ershad's party takes 75% of Bangladesh seats

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Boeing 737 flies on into a class of its own

THE ORDER by US Air, one of the biggest US airlines, for 50 Boeing 737 twin-engine aircraft, has enabled Boeing to set a record in jet aircraft manufacturing. The 737 has broken through the 2,000 aircraft barrier - the only jet aircraft to achieve that feat.

The US Air deal is worth \$1.5bn - rising to \$2.5bn if all the options are taken up - confirming that the 737 is a big money-spinner for Boeing.

The 141 customers worldwide for the 737 aircraft so far ordered (just over 1,500 have been delivered) together have spent nearly \$45bn on initial procurement alone, quite apart from billions of dollars on spares.

Moreover, talks in progress between Boeing and the Japanese firm Kawasaki to build a 737-400, which is still one of the biggest users. That aircraft is still in service today, with Airwest of Australia, and has logged 30,000 revenue flying hours with 87,000 landings. Since then, the entire 737 world

fleet of more than 1,500 aircraft in service has carried in all its versions more than 2bn passengers and covered over 11m miles, with more than 25,5m landings - or one take-off and landing every 11 seconds of the 24-hour day.

That is quite a record, bearing in mind that soon after its introduction in 1968 sales were sluggish and at one time Boeing seriously considered cancelling the programme.

But Boeing held on and today the 737 has become a "family" of aircraft, ranging from the Series 300 of about 100 seats to the Series 400 of about 140 to 170 seats, with the new 737-400 Series 400 now also on the way.

Production is running at 14 aircraft a month, with one 737 rolling out of the Renton, Seattle, factory every two and half work days. The firm expects to deliver a craft a month is likely later this year.

Boeing puts the 737's success down to several factors. One is the sheer rugged strength and versatility of the aircraft. It operates just as smoothly from Fre-

derick Hay in the Far North with Alaska Airlines as it does with Air New Zealand at Invercargill in South Island.

It has built up a record of extraordinary reliability - 90 per cent-plus - while airlines and other operators pay tribute to its easy maintainability, largely due to the Boeing philosophy of having spare parts easily obtainable. But perhaps most significantly, it is comparatively cheap to buy - between \$20m and \$30m according to model - and easy to fly.

Much of the British incentive tour package holiday business has been built on the 737. The Series 400, which recently made its maiden flight and enters service later this year, as its answer to the European Airbus A-320 150-seater and it is vigorously promoting the model.

As the US Air order proves, there is a lot of demand for the 737, and although Boeing has never been a company to count its orders before they are signed, its executives are quietly confident that by the end of this century the 3,000th 737 sale is likely to be written into the books.

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WORLD ECONOMIC INDICATORS					
INDUSTRIAL PRODUCTION					
(1980 = 100)					
					% change over previous year
	Jan '88	Dec '87	Nov '87	Jan '87	
Japan	123.8	123.2	122.6	122.4	+2.3
US	123.2	123.0	122.5	121.2	+6.0
	Dec '87	Nov '87	Oct '87	Dec '86	
UK	115.9	115.2	115.2	110.5	+4.9
Italy	101.5	103.1	104.6	100.5	+1.0
France	105.5	104.9	104.2	101.6	+3.5
W. Germany	107.2	108.1	106.6	106.2	+0.9
	Nov '87	Oct '87	Sept '87	Nov '86	
Netherlands	109.2	107.4	104.6	105.4	+3.6

Source: except USI Eurostat

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Grouped according to the following categories:

(a) Shareholders who have not yet received their dividend, both individually and collectively.

(b) Shareholders who have received their dividend, both individually and collectively.

(c) Shareholders who have received their dividend, both individually and collectively.

(d) Shareholders who have received their dividend, both individually and collectively.

(e) Shareholders who have received their dividend, both individually and collectively.

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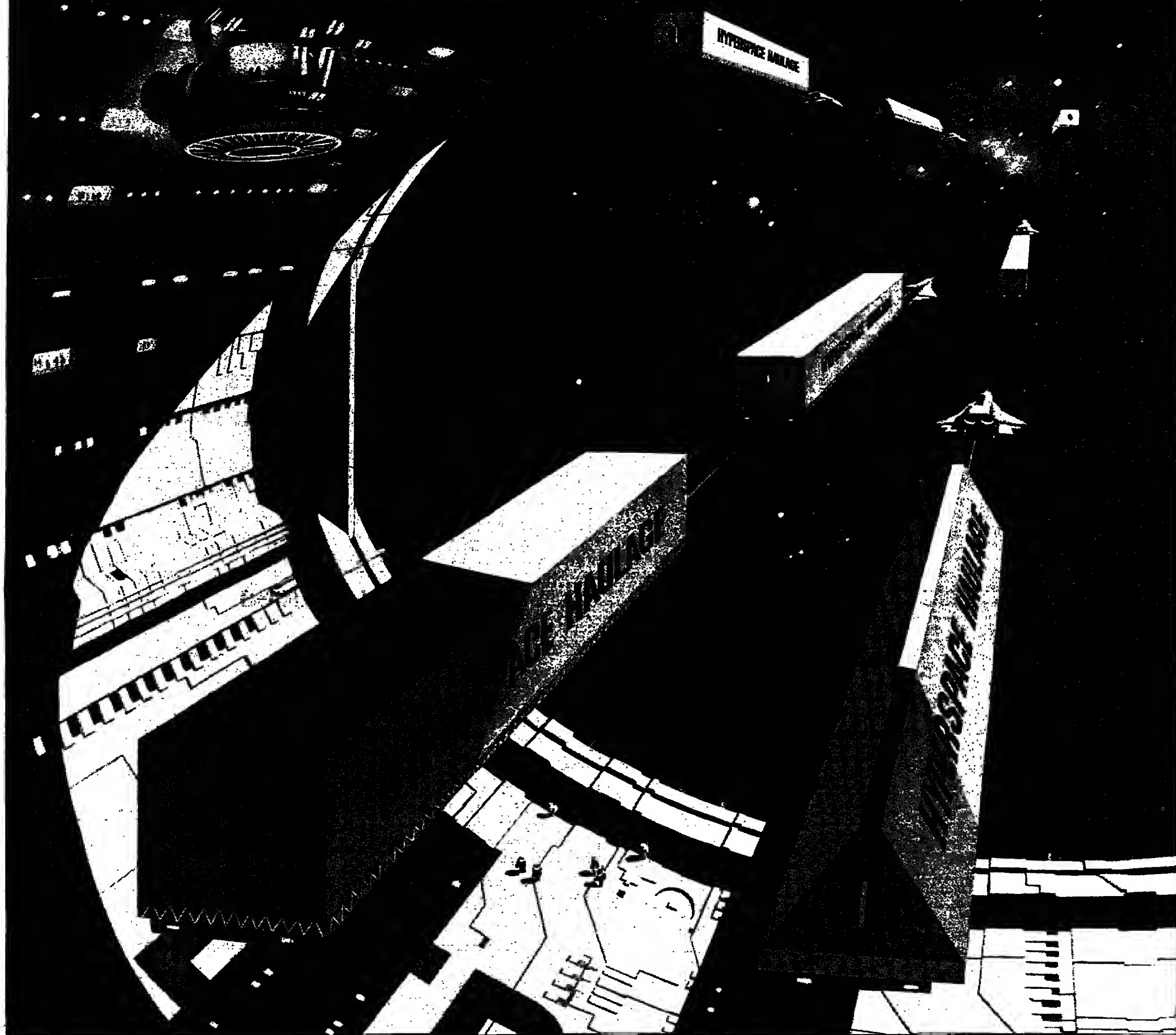
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THE FREIGHT COMPANY WE TOOK OUT OF THE RED AND INTO THE FUTURE.



They're not really called Hyperspace Haulage. But (who knows?) one day they might be.

Last year they were a freight forwarding company with a £5 million turnover and expanding fast. So fast, in fact, that they were threatening to self-destruct on their own success.

Although they had an overdraft facility with another bank, they were finding it still wasn't enough for their needs.

Unfortunately for Hyperspace Haulage, the bank was unwilling to increase its exposure — even though the overdraft was secured by directors' guarantees and second mortgages.

Enter the NatWest Group.

One glance at Hyperspace's operation showed that the nature of their business involved large debtor balances (over £1 million at any one time). Our suggestion: invoice discounting.

In other words, NatWest arranged to pay Hyperspace up to 80% of every single invoice the moment it was raised.

The result in this case was that Hyperspace no longer needed that overdraft.

Cashflow was instantly improved.

The balance sheet now looks healthier.

And the directors no longer have to put up their homes as security.

Hyperspace Haulage had never considered

invoice discounting, simply because they had never heard of it.

No wonder; their business is freight forwarding. And NatWest's business is banking.

But by taking the trouble to get to know their business, we were able to take the initiative and offer an innovative solution.

"Hyperspace Haulage" now face a future where the sky is very probably not the limit.

 **NatWest**
Business Service





ANTHONY HARRIS in Washington

THIS COLUMN is mainly about a plausible, handsome and dishonest politician called Richard Gephardt, and I very much hope that it is a waste of paper.

We will know by the end of this week, when his showing in the Democratic race on Super Tuesday will be a matter of history.

The smart money in Washington is expecting him to make a strong showing, and that could be dangerous for the markets and the economy. It is time at least to try to understand him.

Until very recently, there has not been much in the race on either side to excite the markets, or an economic observer.

All the candidates talk about the deficit, but the only one with a hard programme to attack it, ex-Governor Bruce Babbitt, won nothing but the admiration of the serious press.

The Rev Jesse Jackson has some proposals that would appeal to the old left in the British Labour Party. Among them are a national vetting system for industrial investment plans, and a proposal to make the granting of trade union rights a test of fair trading rights in foreign competitors. Nobody has taken much notice, because nobody expects Mr Jackson to be on the Democratic ticket.

Mr Gephardt is quite a different kettle of fish. He is a youngish Congressman whose skill at being all things to all men has carried him rap-

idly to important Democratic posts in Congress. In this respect he is an opposition version of Senator Robert Dole, who is accused of having spent so much of his life arranging compromises that he no longer believes in anything identifiable.

However, while Mr Dole has gone to the country with all his Senatorial vagueness intact, Mr Gephardt has completely redesigned himself for the campaign, from the eyebrows down.

This consummate Congressional insider is storming round the country as an angry outsider, and voters seem to believe it - as a fellow-Congressman sourly points out, he has already fooled the professionals, so why not? (I have borrowed this thumbnail sketch, and the quotation, from the invaluable Mr Elizabeth Drew of the New Yorker.)

He is playing to the gallery with a carefully calculated mixture of populism and xenophobia, and the blue-collar

workers who sit in the cheap seats seem to love it. He has taken this line partly because his only core financial backing comes from a few trade unions: the fact that they like Luddite nonsense helps to explain why they have so little influence in the US these days.

However, it is also based on careful market research - it is even said that his famous protectionist television advertisements pick on Korea and Hyundai cars for fear of upsetting the numerous Americans who love their Toyotas. That is sinister.

There is no need to waste much space explaining to Financial Times readers why Mr Gephardt's slogans are nonsense, as are the rather more carefully worked out trade proposals he has put up as an amendment to the Trade Bill now in committee in Congress.

His trade proposals call for retaliation against any country with a large bilateral surplus with the US which can be

accused of "unfair" discrimination against US exports. The obsession with bilateral balance ignores the most elementary trade theory, and the terms of the amendment are unworkably vague. His charges against Korea, based on the high price of US imports in that country, suggest that he does not know the difference between a tariff and a consumer tax.

Nobody knows whether he really believes this rubbish (or anything else, for that matter): the danger is that if it goes down well enough with the voters this week, he will be forced to behave as if he believed it, and that he will drag other candidates of both parties down with him. Mr Gephardt, who is intelligent even if he is unscrupulous, seems to sense some such danger.

He likes to insist in television debates that he is just as much in favour of free trade as anyone: he just wants to be tougher in pursuit of it. But it

is the xenophobia, the idea that little yellow men are stealing good American jobs, which hangs in the air.

In terms of actual trade policy, the Gephardt menace is easy to overstate. The reason is simply that despite President Reagan's publicly stated belief in free trade, and his determination to veto the Gephardt measure itself, he has in reality been the most protectionist President for a long time.

More than half of US trade is now covered by some 280 quotas, embargoes and "restraint" pacts introduced since he took office, and a Gephardt rule would not make things very much worse.

In any case, industrial opinion is turning against such measures. The computer industry has now protected itself from a crippling shortage of vital chips, there are local steel furnaces in the middle of a world glut, and above all industrial self-confidence has been reborn. US prosperity

now depends on the export boom, and nobody in office will want to endanger that by initiating a trade war.

The threat is, rather, in the financial markets. As Mr Alan Greenspan has been pointing out repeatedly, the stability of the dollar and of US growth rest largely on the willingness of fund managers to buy American. They could be put off by insults or by protectionism, as their opposite numbers nearly a century ago were by William Jennings Bryan's "Cross of Gold" campaign.

They could also fear being frozen out of the market altogether if the latest nationalist slogans, raising the fear of foreign control of US industry and real estate, get a good response in the opinion polls.

Any true "measure" here has little to do with the Japanese, by they have high visibility when they become landlords and collect rents. There are also populist traps for industrialists: the German bidder for the firm which makes

Astroturf, on which American football is played, knows this now.

It is puzzling at first sight to know why protectionist slogans should poll so well just now. Manufacturing is enjoying a boom, unemployment is still falling, and American products are competing well at home as well as abroad. It is partly a matter of election politics: Democrats enjoy accusing President Reagan of presiding over the sell-out of America.

There is a deeper reason, though. The US boom is not doing much for manufacturing jobs: these go to new machines, or to cheaper labour in offshore plants. Populism does not seek to understand technology, or to see the benefits in cheaper goods: it looks for a villain. The Asians, and for that matter the multinationals, and the bankers and brokers of Wall Street, all fit the part admirably.

Mr Gephardt is seeking votes by letting this ignorant genie out of its bottle. Even if it proves to be a tired old pantomime genie with no staying power, he ought to know better.

INTERVIEW

In his own fashion

Alice Rawsthorn meets Giorgio Armani

ON THE ceiling of Giorgio Armani's office is a circle of a fresco by Tiepolo, the Italian master of the baroque. The fresco is the room's sole concession to the decorative. The rest of the room is painted in a cool, neutral colour.

There are frescoes and neo-classical columns all over the palazzo in Milan where Armani lives and works. None, save the tiny Tiepolo, are visible. To Giorgio Armani, frescoes and columns could constitute a distraction. The whole building has been faced with panels in the neutral shades of beige and grey which are more conducive to his work.

"To me, work is essential," he says. "If I cared about money, I would have given up five years ago. Instead I care about my work. I always want it to be better. And it is still not good enough."

This week the peace of the Armani palazzo will be overrun by the melée of models, photographers, journalists, buyers and socialites who are now congregating in Milan for the autumn womenswear collections.

Milan emerged as a force in the international fashion industry in the late 1970s. Its designers are now as influential as those of Paris, New York and Tokyo. Giorgio Armani - or "King Giorgio: the Master of Milan" as Women's Wear Daily, the US fashion trade paper has dubbed him - is the most influential of all.

The sharp-shouldered suits which bear the Armani label have become the corporate uniform for bright young bankers and brokers from Manhattan to Marunouchi. The jeans and jackets of Armani's Emporio collection are as fashionable among the young *paninari* who throng the Bury Bars of Milan as the flash young football fans filling the disco pubs of London's East End.

Today the Armani empire is one of the world's most successful clothing concerns selling to 2,000 shops all over the world

with annual sales of more than £400m (£200m).

Giorgio Armani, its architect and sole owner, is now in his early 50s with a secure place in the annals of fashion design and incalculable personal wealth. Yet he is as far removed from the popular stereotype of the frivolous, flamboyant fashion designer as it is possible to be.

The Armani working day begins at 8am and rarely ends before 8pm. Unlike other designers - who, having made their mark, cheerfully delegate the workday business of design to assistants - Armani is personally responsible for the design of each of the 3,000 or so items which bear his name every year.

A team of 10 designers work with him, finding suitable fabrics and suggesting ideas. Armani not only makes the deciding choice of fabric, but vets all the "rejects" and is responsible for all the final design ideas. He also fits and finishes every part of the collection.

This rigorous schedule means that Armani has little time for interests outside his work and rarely leaves Italy. In Milan he moves between the two palazzos which are the base of his empire: the one in the Via Bonaguova is the design centre, the second in the Via Duriini houses administration. At weekends he may migrate to one of his three country houses. Whenever Armani is, he works. Even on holiday he sketches designs.

Armani fell into fashion design "by accident". The son of the manager of a transport company in Piacenza, north-west of Milan, he originally studied medicine. After dropping out of medical school he joined La Rinascente, the Milan department store, as a buyer. In 1973, after 10 years as a

"My idea was simple: that clothes should fit in with people's lifestyles and that elegance need not necessarily involve dressing up. The clothes that I designed were elegant but they were also comfortable and easy to wear. They were the sort of clothes that people had been waiting for."

The success of Armani's first collection assured him of a place among the leading international designers. It also coincided with the emergence of Milan as a centre of design - and the advent of other Italian designers such as Gianni Versace and the Missonis - and marked a watershed in the development of the Italian textile industry.

PERSONAL FILE

- 1934: Born in Piacenza
- 1955: Began medical school
- 1957: Joined La Rinascente department store, Milan, as a buyer
- 1964: Appointed as a designer for Cervini menswear
- 1970: Became a freelance designer
- 1976: Founded the Giorgio Armani design house with Sergio Galeotti
- 1981: Launched Emporio Armani
- 1984: Sergio Galeotti died, Armani took sole control of business.

In Italy there is an exceptionally close rapport between high fashion designers and the giant textile groups. The Italian textile industry traces its origins to the cloth artisans who have flourished for centuries in the Northern provinces.

During the post-war years, the Marshall Plan's influx of US aid created a core of huge production plants. The modern textile industry gathered momentum in the 1950s and 1960s. By the early 1970s the Italian industry was firmly established as an important international source of textiles. All it lacked was prestige.

Whereas in other countries, textile manufacturers have tended to shy away from the schemes of designers, the Italians were shrewd enough to realise that a thriving domestic design centre could be of incalculable benefit to their own businesses.

The textile giants of Italy have since put great effort into forging production links with the Milan designers, frequently contributing to promotional budgets and, in some cases, investing directly in the design houses.

As a result, the designers had access to the high-tech production plants and capital. By the early 1970s the Italian textile industry, basking in reflected glory, has gone from

strength to strength. A company like Gruppo GFT in Turin - which manufactures for Armani, among many other designers - is now one of the largest clothing concerns in the world.

Armani is convinced that the textile industry's contribution has been crucial to the success of the Milan designers. "What happened in Italy," he says, "is that the manufacturers realised that to keep the industry going they had to explore the innovative ideas and the talent of the designers around them."

"At the same time the designers realised that they needed to work with the industry. A designer can have great ideas, but those ideas are useless without the right fabric, manufacturing capability or good people to do the work."

"In Italy designers and manufacturers have worked hand in hand: both moving in the same direction. It is this partnership which has been so successful."

The Armani business grew steadily throughout the 1970s and early 1980s. It opened boutiques in big cities both in Italy and in other countries; and negotiated licensing agreements to expand into new fields, such as the perfume it developed with Helena Rubinstein.

But in 1984 Galeotti died. Armani lost not only his closest friend, but the linchpin of his business empire. Until his death Galeotti had handled all the financial aspects of the fashion house, leaving Armani to concentrate on design.

Armani, who inherited Galeotti's half of the business on his death, has since run the company. "In the early days it was very difficult," he says. "I was not used to finance. But I am a possessive person and I like to be on top of things. I had to learn very quickly. It was like cramming ten years of university into a year."

"Now I work with good financial people and enjoy it. My creative work has also benefited. Before, if anyone criticised my designs, I would suffer, really suffer. Now I have become more objective. I can even look at my work as if I was not the one who created it."

Over the next few years the main thrust of the business will be to continue the international development of the Giorgio Armani and Emporio collections. Last year nearly half of the group's turnover came from Italy, with a quarter coming from the US. For the future, Armani intends to develop the Giorgio Armani collection in Europe and the US and has just concluded



negotiations for a joint venture in Japan.

The plans for Emporio, the less expensive label, are even more ambitious. Armani sees it as the banner for an international retail operation. "In the last four years Emporio has boomed," he says. "It has become an international

Interest." There is already a chain of Emporio shops in Italy. The concept will now be expanded - chiefly through franchising - to create a chain of 70 outlets elsewhere in Europe and 70 in the US.

In the short term, at least, Armani has no intention of relinquishing his control of the business, nor of beating a retreat from the world of design.

"I want the Giorgio Armani house to become a legend," he says. "It is not a legend yet. The business is a loose web, but the cobweb is closing. That is why I still work so hard."

Industriekreditbank Reports

Interim Results
April 1 - December 31, 1987

Industriekreditbank AG - Deutsche Industriebank (IKB) is a private-sector commercial bank specializing in medium and long-term fixed-rate loans at up to ten years and longer. The shareholders are institutions prominent in West Germany's financial and business community. IKB's clients comprise nearly 7,000 corporate borrowers - primarily medium-sized firms. The Bank arranges its facilities through its own medium and long-term bonds and notes - financial instruments which are considered highly attractive investments by institutional investors.

A notable increase in loans to customers by DM 960 million highlights the first nine months of the current financial year. The balance sheet total rose by a healthy DM 14 billion (7.7%) to DM 20.3 billion as of the end of the third quarter. Over the same nine-month period net interest income climbed to DM 204 million, 6.3% above the 1986/87 interim results. The overall outlook for earnings for the financial year ending March 31, 1988, is favorable.

Key Figures	in DM million		
	Dec. 31, 1987	March 31, 1987	Change
Assets			
Cash items and checks	33.8	69.5	- 35.7
Due from credit institutions	3,563.5	3,382.2	+ 181.3
<i>of which long-term</i>	<i>(1,192.4)</i>	<i>(894.0)</i>	<i>(+ 298.4)</i>
Bonds	873.5	666.9	+ 206.6
Other securities	5.2	11.7	- 6.5
Due from customers	15,126.5	14,167.0	+ 959.5
<i>of which long-term</i>	<i>(14,752.2)</i>	<i>(13,718.1)</i>	<i>(+ 1,034.1)</i>
Total Assets	20,257.7	18,814.2	+ 1,443.5
Liabilities			
Due to credit institutions	6,655.1	6,466.9	+ 188.2
<i>of which long-term</i>	<i>(4,858.8)</i>	<i>(4,750.6)</i>	<i>(+ 108.2)</i>
Due to other creditors	4,627.4	4,271.6	+ 355.8
<i>of which long-term</i>	<i>(4,512.4)</i>	<i>(4,149.6)</i>	<i>(+ 362.8)</i>
Bonds	7,600.3	6,769.5	+ 830.8
<i>of which long-term</i>	<i>(6,370.5)</i>	<i>(5,692.9)</i>	<i>(+ 677.6)</i>
Share capital and reserves	745.5	745.5	0.0
Total liabilities	20,257.7	18,814.2	+ 1,443.5

Industriekreditbank AG
Deutsche Industriebank



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A question of confidentiality

GEORGE Bernard Shaw once rebuffed an entrusting friend who wanted the great man to reveal a secret, by saying that while he implicitly trusted the friend, he could not be certain about all those people to whom the friend might be talking.

That paradoxical Shavian remark does not appear to have crossed the mind of the Vice Chancellor, Sir Nicolas Brown-Wilkinson, when he held in a judgment delivered on February 26th that there was no reason why private information relating to sexual conduct could not properly be the subject of a legally enforceable duty of confidentiality, not just against the garrulous confidant but also the newspaper to whom the information was leaked.

The background to the law suit presented a domestically unattractive picture. A husband had killed his wife. His trial and conviction for manslaughter attracted wide publicity, including information of a lesbian relationship between another woman and the husband's wife, which was published in a newspaper. This revealed the other woman's identity as the person whom the husband alleged he had

surprised with his wife. That other woman had communicated the information in strict confidence to someone who passed it on to a journalist and hence on to a national newspaper.

The attempt by the three recipients of the information (who were said to have been in breach of confidence) to have the action struck out failed. Since the case will now go to trial, the issue of whether the circumstances in fact gave rise to an action for breach of confidence will still have finally to be determined. The argument that the law did not give rise to a cause of action was rejected by the Vice-Chancellor. He said that it was legally incorrect to say that, in the absence of a legally enforceable contract or a pre-existing relationship, such as employer-employee or doctor-patient, it was impossible to construct a legally enforceable duty of confidence.

The main argument centred around the sexual proclivities of the parties relative to the lesbian relationship. It was argued that the law did not protect such grossly immoral conduct. But the judge, who displays a keen awareness of contemporary social mores,

and is himself the antithesis of the mythical English judge who is said neither to know nor appreciate little or anything of how ordinary people live their lives, was unwilling to dub lesbianism as morally shocking.

There is, the judge said, no commonly-held view that sexual conduct of any kind between consenting adults in private was grossly immoral. Such sexual conduct was entitled potentially, therefore, to some protection from prurient and prying newspapers.

The judge acknowledges that the case raises the fundamental clash between the individual's right not to have his privacy invaded and the media's right to freedom of information. The intrusion into people's private lives was unpalatable in the face of hungry and unscrupulous journalists.

If the confidential information arises intrinsically out of a special relationship - such as employment (particularly in government service) or in a professional setting, such as giving information to a doctor or lawyer - the seal of confidentiality should be universal, simply applied. If there is a leak of any sort, the individual

should be allowed to pursue anyone into whose hands the information comes: subject always to the qualification that if there has been widespread dissemination the confidentiality may have been irretrievably lost. That is the Sycatcher situation, as decided by the Court of Appeal.

But if the confidentiality arises solely from one individual confiding in another some piece of personal information, he should observe the Shavian maxim, that even the most discreet of friends have a nasty habit of letting out a secret, often unwittingly.

While it might be right that the over-talkative should be curbed by the operation of the law, is there any good reason why the recipient of leaked information, who is not himself bound in confidence and is not aware of the confidentiality attaching originally to the information, should be legally bound not to use the information? For the law to reach out and muzzle the newshound in the circumstances is to extend the bounds of confidentiality too far. If individuals want to keep their personal affairs under wraps, they should restrict the range of people to



JUSTINIAN

whom they reveal the skeletons in their cupboards.

The real vice that exists, whereby the newspapers obtain and publish private information for public titillation under the spurious guise of public interest or even matters of interest to the public (which is a slightly different concept) - is the absence of any legal wrong.

In the absence of parliamentary action, the courts would be better employed in constructing a cause of action for those who have a right to be let alone, rather than to develop, and thereby distort, the province of the law of confidentiality.

IT IS AN attractive idea — a Europe in which possession of a single plastic card will allow holders to get money from electronic dispensers from any number of different banks or even go on cashless electronic shopping trips across the Continent.

That is the dream started 10 years ago by a senior British banker, Mr Geoffrey Benson, then chief executive of National Westminster, in response to a request from international colleagues to look into possible areas for co-operation between European retail banks.

It has had a long and sometimes difficult gestation since then. Now, though, it looks as if it will become reality early next decade, thanks to a recent accord between organisations representing 40 banking associations in 17 countries in the European Community, Scandinavia, Austria and Switzerland. They are members of the European Council for Payments Systems (ECPSS) and their accord marks an important step in internationalising retail banking in Continental Europe.

Yet the move has also touched on old rivalries between Eurocard, the credit card payments system dominant in northern Europe, Eurocheque, which will share parts of its system, and Visa, its predominantly southern European equivalent. Their computer networks, now used by the banks under strict conditions, would form the heart of the new system, envisaged as a single, unified network.

First, though, the payment agencies must sort out just how,

The first step... is to ensure compatibility

if they get involved at all, they will adjust their fee structure and technology to allow full compatibility. None of the payments organisations is yet directly involved in the accord — which at the moment is between banks only — though they do have observer status.

At the same time, the Council's attempts to bring the bankers together has shown how trying to create a genuine single European market can sometimes risk distorting free competition.

For that reason, the European Commission — normally keen to push forward the internal market by the EC's 1992 deadline — is keeping a close watch on the banks' plans, to ensure that they do not end up creating a cartel to customers' disadvantage.

The first step of the accord is to ensure compatibility between cash cards as used in automatic teller machines (ATMs) within the next three years. The plan is to extend the arrangement for cards as used to buy goods in shops operating Electronic Funds Transfer at the Point of Sale (EFTPOS) machines. But that will take up to two more years to complete because the fees are more complicated and fraud is harder to beat in EFTPOS networks.

Most major card organisations already make their cards usable abroad. The problem is that it is not always possible to use the same card in different machines.

Cash cards

Creating unity — but with a competitive edge

BY WILLIAM DAWKINS IN BRUSSELS



each other's cards. If they refused to join, the banks would have to set up their own bilateral networks between the 15,000 branches owned by the Council's members, a process which would set completion of the full programme back several years.

Other sensitive questions yet to be tackled include the card companies' identity, their technical compatibility and the future of their fee structures. For one thing, the Council envisages that the payment cards of the future will carry their own recognition symbols to reflect the fact that they will offer different services special to the banks involved. To mark their membership of the accord, there will also be a simple joint logo.

What then happens to the customary Visa or Eurocard signs will have to be sorted out individually between the card companies and their individual bank members. Those discussions will not be easy if the experience of the US payments company Mastercard with its member banks — in a similar accord — is any guide. Then there is the problem

of how to integrate Visa's system of routing all European payments through one computer centre in London with the Eurocard system of running electronic fund transfers between many local processing units.

Another complication is that the payment companies run two quite different fee structures. Typically, some of the costs of processing Visa and Eurocards are borne by retailers, whose fee is shared between the local bank accepting the payments — or acquiring bank in industry jargon — and the bank issuing the card. Yet retailers pay nothing for accepting Eurocheques, also envisaged as part of the new arrangement.

The result is that shop-keeping organisations are worried that they might end up paying more all round as a result of the deal, while Visa and Eurocard are anxious about seeing fee structures eroded. "At the moment, we can't see clearly how to solve that one. We have, however, agreed not to discriminate between cards," says Dr van Eldik.

On a political level, the big question is how to co-operate without falling foul of EC rules against any kind of commercial agreement distorting free competition. That is why the Council is applying to Brussels for exemp-

tion from competition rules, allowed when "cartels" are set up to help consumers and generally work for the EC's benefit.

"The aim is to have co-operation on payments networks, but fierce competition at the level of services we provide," says Dr van Eldik. "We want to keep what is done centrally to a minimum."

Even so, consumer and retailers' organisations are still worried, judging by the tone of their letters both to the council and to the Commission authorities.

Although the accord says banks will remain free to charge what they like for card services, it does signify less competition in determining interbank fees.

However, Commission officials broadly support the idea of the accord — even if they are keeping in close touch with the Council on many of the details. It does, after all, dovetail neatly with Commission legislation in the pipeline to set common technical standards for EFTPOS and ATM terminals.

Brussels has also produced a code of conduct on how banks

should give fair treatment to retailers accepting their credit cards, and is working on separate consumer protection rules for card holders.

Finally, there is the issue of whether or not the accord will accommodate Diners Card and American Express, the rival US card services and among the plan's most strident critics. Neither has yet been invited to take part, because as non-members of Visa and Eurocard, they have not contributed to the building of their respective networks. This is one reason why American Express is trying to persuade the Commission to scotch the accord under EC competition rules.

ECPS officials do not exclude allowing the US payment companies to join, but the price they will have to pay cannot be fixed until all the other impermissibles have been settled.

Looking even further ahead, the accord invites new questions for national banking authorities. For one, the potential it offers for the EC's 320m citizens to make unrestricted personal payments across boundaries could complicate national attempts at monetary and exchange rate control. Then there is the regulatory problem of how national authorities are to monitor the risk that banking disasters — whether they result from customer fraud, overtrading or bad debts — could cross boundaries with dangerous rapidity thanks to the scope for fast and anonymous payments the accord would bring. "Those aren't primarily our problems," says a Council official. "But we are making damned sure that regulatory authorities are being kept up to date."

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FINANCIAL TIMES
EUROPE'S BUSINESS NEWSPAPER

GRANVILLE SPONSORED SECURITIES

Capitalisation	Company	Price	Change	Yield	P/E
6000's					
6302	Aut. Bril. Ind. Ord.	187	-	6.9	41.7
	Aut. Bril. Ind. CGLS	187	-	20.0	5.3
700	Armstrong and Rhodes	28	+2		
4554	BBD Design Group (USNO)	85	-	2.1	3.7
103104	Barton Group	38	-	2.7	1.7
8230	Bra Technology	244	-	4.7	3.3
400	CCJ Group Ordinary	257	+2	11.5	4.5
1638	CCJ Group 11% Conv Pref	331	-	33.7	12.0
16359	Carbomaster Ord	130	-3	5.4	4.2
714	Carbomaster 7.5% Pref	102	-	10.0	10.0
3598	George Blair	195	+7	3.7	1.9
4780	Jah Group	60	-		
9274	Jackson Group	90	-	3.4	3.8
25088	Matheson R.V. (Ames)	332	+7	10.4	3.1
469	Robert Jordan	46	-		
5680	Screenson	12400	-	5.5	4.4
5811	Tendy & Cortide	794	-1	6.6	5.4
2496	Trevelan Holdings (USNO)	58	-1	2.7	4.7
5778	W. S. Yates	265	+2	36.6	6.8

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FINANCIAL TIMES

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NUM votes to end ban on overtime

By John Capper, Labour Staff

MEMBERS of the National Union of Mineworkers have voted by a 56 per cent majority to call off a ban on overtime coal production imposed on September 21 in protest at British Coal's introduction of a new disciplinary code.

The move, which may clear the way for negotiations with the corporation on a variety of issues including pay, is likely to be seen as a setback for Mr Arthur Scargill, NUM president, who had argued that the ban should remain in force.

The ban, which mines voted by 54,979 to 25,016 to abandon, was widely acknowledged to have had little effect. Areas such as South Wales originally supported it, but have more recently called for it to be ended.

Only three of the NUM's areas — Nottinghamshire, South Derbyshire and Scotland — voted to continue the ban. Leicestershire (77 per cent) and North Wales (76 per cent) voted most strongly against continuing, and the key Yorkshire coalfield was also against by 54 per cent.

Mr Scargill said last night that the vote came as "no surprise," bearing in mind that many NUM areas that had advocated the ban had been leading a campaign to abandon industrial action.

He said the vote should not be seen as acquiescence to the disciplinary code. Miners had voted against continuing the action because they were "frustrated and angry" that it was ineffective — in some areas having "no effect whatsoever."

British Coal withheld last year's 4.5 per cent pay increase awarded to members of the Union of Democratic Miners from sites where the NUM is in a majority in an effort to force an end to the overtime ban. The UDM was formed as a breakaway union from the NUM following the 1984-85 miners' strike.

Mr Scargill said the corporation should now enter talks "without strings" on a separate NUM pay rise. If it did not, a special union conference should be called to consider taking stronger industrial action over pay.

North-east turns investors away as factories run out

By Ian Hamilton Faze, Northern Correspondent

NORTH-EAST England, one of Europe's unemployment black spots, has run out of factory space for inward investors or existing businesses which want to expand. Companies wanting to bring jobs into the region are being turned away, despite unemployment rates ranging between 12 and more than 20 per cent.

A West German company is fighting an English business for the last sizeable factory in County Durham. Each project would create 100 jobs. Last week another would-be investor was told there was no room in the coastal town of Hartlepool, where male unemployment is the region's highest at 26.8 per cent. The investor is going elsewhere.

Mr Alan Humble, director of Hartlepool Enterprise Agency, said yesterday: "All the work being done to attract inward investment is going to waste. Last week we turned away someone we had been working on for nearly 18 months. We hoped something would turn up but in the end we had to say we were full, despite having more than 8,000 unemployed."

There remain a few factories in the region of less than 5,000 sq ft, but there is a critical shortage of those between 10,000 and 50,000 sq ft. At an average ratio of three to four jobs to every 1,000 sq ft of factory space, it is widely

believed that the region may soon lose thousands of jobs to other areas with available space.

With the two new towns in the region, Washington and Aycliffe, Peterlee, now being wound up, and under tight control of local authority spending, responsibility for building new, advanced factories has fallen almost entirely on English Estates North, the Government's agency. It too is constrained by tight spending limits. This year's ceiling of £20m has been spent and £13.5m is available for 1988-89. There is little private sector speculative building because English Estates has deliberately kept rents low for years to help inward investment.

Mr Les Henson, chief executive of Durham Development Company, said: "The new towns built 300,000 sq ft a year, 60 per cent of our new space. Demand is twice what English Estates can deliver."

"Having taken away regional development grants, the least that Government can do is to encourage the momentum we have by ensuring that we can meet the demand which we are continuing to create."

Current rents are under £3 per sq ft. English Estates think a rise to £2.50 would help attract private sector builders, but the Durham Development Company reckons that £3 per sq ft is the

minimum needed to give private builders satisfactory returns.

The factories shortage is so acute that there is not even enough of a market for market forces to operate and force rents higher. Development agencies fear that the interval before new factories can be built will hit demand in the area, damaging the momentum needed to sustain what is seen as a fragile economic recovery.

Mr Jim Wilson, chief planning officer for County Durham, said: "Two companies, one from elsewhere in UK the other from West Germany, are competing for same factory and one will lose. Someone else has asked for 40,000 sq ft which we can't provide."

Mr Jeffrey Clayton, deputy managing director of English Estates North, said: "We have just had a record week for inquiries. Demand is running 20 per cent ahead of last year. Rents are likely to rise, but only when there are buildings available."

The north east has to rely on new building because its disappearing traditional industries — coal, steel, shipbuilding and heavy engineering — could not by their nature create a stock of re-usable buildings, unlike the textile industries of Lancashire and Yorkshire which bequeathed large mills. Durham's legacy, for example, was 110 abandoned pits and their attendant slag heaps.

Cartel curbs to be strengthened

By David Churchill

SIR GORDON BORRIE, the director general of fair trading, is to be given broad new powers to investigate suspected price-fixing and other restrictive business cartels.

The powers will be backed by tough new penalties, including fines and possible prison sentences, for companies carrying out anti-competitive practices. The moves are expected to be announced tomorrow by Lord Young, the Trade and Industry Secretary, in a Green Paper (discussion document) following a Government review of competition policy begun in 1986.

The document recommends a complete overhaul of the more than 30-year-old legislation on restrictive business cartels.

This legislation, it says, is ineffective in uncovering restrictive trade agreements and does not

deter companies from forming cartels.

A main weakness of the existing laws are the restrictions placed on investigations by the Director General. He can take action against suspected cartels only if presented with firm evidence. Usually, this evidence comes from a disgruntled party to the restrictive agreement who decides to reveal the deal rather than the firm.

Only then can the Director General investigate a suspected cartel and start legal action in the Restrictive Trade Practices Court.

The powers to be made available to Sir Gordon will enable him to investigate suspected cartels without their first having to obtain firm evidence that a cartel exists.

They are also likely to be granted powers of search and

entry at present available to European Commission competition inspectors.

The proposed legislation to replace the existing Restrictive Trade Practices Acts will prohibit almost all agreements between companies which have anti-competitive effects.

The Government believes that by concentrating on the effects of such agreements rather than the firm they take, the new law will exclude the many innocuous agreements which are caught under the present legislation.

All agreements between two parties which at present contain such agreements on their freedom of action fall within the scope of the legislation.

Legislation following discussion of the Green Paper proposals is expected later this year or early in 1989.

Inner city campaign to be launched with private sector theme

By Ralph Atkins and Peter Riddell

WIDE-RANGING Government plans for rejuvenating Britain's inner cities will be unveiled later this morning by Mrs Margaret Thatcher, the Prime Minister, and senior ministers in London and provincial press conferences.

A glossy brochure called Action for Cities will draw together announcements by several Government departments with an emphasis on harnessing private sector funds and entrepreneurs.

The document and associated marketing campaign will highlight developments in existing inner city programmes and include a few new ideas, rather than announce any substantial change in policy direction or rise in spending. There is to be no White Paper (policy document), nor was any formal Government statement to Parliament planned last night.

The opposition Labour Party launched a pre-emptive attack on the campaign. Mr Roy Hattersley, its deputy leader, said that the need to relaunch plans for the inner cities showed "the Government has failed them. The ragbag of worn out ideas that Mrs Thatcher is likely to launch shows that she will continue to fail the inner cities."

Government departments have been asked to co-ordinate a number of announcements already in the pipeline. The main announcements will be of further Urban Development Corporations, one in Sheffield and the other in the Manchester area, with an extension of the boundaries of some existing ones. These corporations, created

under Mrs Thatcher's government, operate distinctly from local authorities and aim to stimulate economic growth in depressed areas by pump-priming private sector funds.

There will also be confirmation of a sixth City Technology College in Middlesbrough, in the north-east, details of the proposed housing action trusts taking over some council estates, improved road links and a Home Office initiative on crime prevention, notably in inner city housing estates.

Greater efforts are also to be made to use derelict land through an extension of the current register of local authority property.

The Government is also likely to back so-called education compact, possibly including grants towards launch costs. The scheme aims to provide jobs with local employers for school leavers who meet personal targets.

The Prime Minister is likely to emphasise the role of entrepreneurship in reviving inner cities. Action for Cities will give more responsibility to local enterprise agencies as vehicles for bringing private sector money into depressed areas.

The plan was prepared by the Cabinet Office and includes projects from the Home Office and Departments of Trade and Industry, Education, Employment, Transport and Environment.

Among the details which have already emerged are those for a joint organisation formed by 11 of Britain's biggest construction companies to invest in big inner city projects.

Publicist Young spurs big rise in advertising budget

By Peter Riddell, Political Editor

LORD YOUNG, Trade and Industry Secretary, has emerged as a major beneficiary of the advertising business.

Both as Employment Secretary and as Trade and Industry Secretary since last June, the advertising budgets of his departments have rocketed, and are set to rise further.

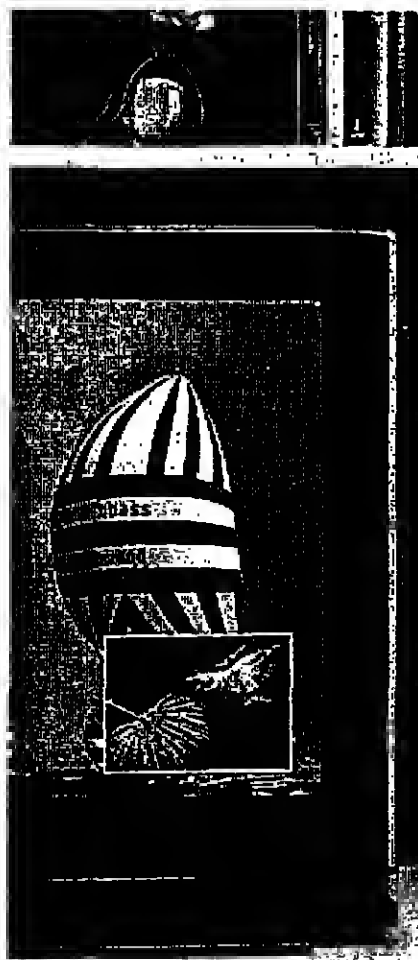
The Department of Trade and Industry expects to spend £13.5m on advertising and promotion this financial year — as much as

in the previous five years combined.

Lord Young is an unashamed apologist for getting his message across. "Government programmes are like cornflakes," he has said. "If they are not marketed they will not sell."

His enthusiasm for advertising is credited with Whitehall as being mainly responsible for a fourfold rise in Government spending on promotion in three years to around £100m.

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Hitachi's original screen technology has led to high-density big screen projection TV, using screens up to 110 inches. It is contributing to a wholly new technology. High Definition TV (HDTV) is capable of photographic quality resolution and will soon enable satellite services to transmit wide screen images that give the viewers the feeling of actually being there.

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Steel hints again at necessity for new leadership

BY PETER RIDDELL, POLITICAL EDITOR

MR DAVID STEEL, the interim joint leader of the new Social and Liberal Democrats, yesterday gave a further hint that somebody else should take on the leadership of the party. However, continuing his recent ambiguous stance, he said many people were still urging him to stay on.

Mr Steel was speaking ahead of today's meeting of the party's interim executive which will decide the timing of the leadership contest.

During an interview on ITV's Weekend World, he said the contest could take place in July or October, though he personally favours July because he did not want a leadership contest going on month after month. He will not disclose until after the local elections in May whether he will be a candidate.

"I have said all along, from last autumn, that there is an obvious wisdom in a new party and a new movement having a new leader. Obviously it will take a little time to get used to such an idea," Mr Steel argued.

He said, however, that there were still "colleagues and influential people in the party who told him he should stay on."

He argued that the leadership was not the single most important issue for the new party, since it would be a movement that did not depend only on one person, but on a team approach. He added that whatever he decided he would be standing again at the next general election and would be part of the new team.

Close colleagues believe the odds are that Mr Steel will not



David Steel: will decide after May's local elections

stand for the leadership, though he is open to persuasion. This contrasts with his position at the beginning of the year before all the furor over the joint leaders' policy proposals - now known as the "dead parrot" document - when the odds were that he would stand.

The national committee of the continuing SDP under Dr David Owen will meet tomorrow for the first time to fill vacancies, confirm Mr John Cartwright as president and approve a budget of £1m for the coming year.

A Harris Research poll in yesterday's Observer makes Mr Steel the overwhelming favourite of voters to lead the new party, with 39 per cent backing him, against 7 per cent for Mrs Shirley Williams and 4 per cent for Mr Paddy Ashdown, his most likely successor.

Waldheim war admission

DR KURT WALDHEIM, the Austrian President, yesterday admitted that he knew about the interrogation in 1943 of six British commandos who were later executed by the Nazis, but said he had "a clean conscience."

During an interview on Channel Four's The World This Week, President Waldheim admitted that while he was not involved in the interrogation of the commandos, he knew about it, but did nothing personally.

Afterwards, Mr Robert Rhodes James, Conservative MP for Cambridge, who is leading the Westminster campaign over Dr Waldheim's record, described the interview as "evasive smoke-screen stuff, lies and whoppers."

Dr Waldheim said, "I have not done anything wrong. I was sharing the fate of hundreds of thousands of Austrians who were drafted into the German Army. I came from a family persecuted by the Nazis."

Postal union fears call for main office savings

By David Thomas

THE MONOPOLIES and Mergers Commission appears poised to recommend that the Post Office should carry out an extensive programme of cost savings at its main post offices.

The commission is approaching the final stages of an inquiry into the efficiency of the Post Office's 1,500 main post offices, the terms of reference of which were announced in November.

The Union of Communications Workers, the main postal union, fears that the commission's report will be used by the Post Office as justification for downgrading up to half the main offices into sub-post offices.

The commission, which has met both the union and the Post Office in the past week, is understood to have centred much of its inquiry on the cost difference between the largest post offices, known as crown offices, and sub-post offices which are run on a franchise basis by sub-postmasters who employ their own staff.

The UCUW, in its evidence to the commission, concedes that at first sight the average hourly cost for sub-post office staff appears to be £2.40. This compares with £5.13 for crown office staff.

However, the union argues that the cost difference virtually disappears when allowance is taken of hidden factors, such as the amount of time spent by sub-post office staff on business unconnected with the Post Office.

Informal discussions have already been held between the union and Post Office management, which told the union the most radical option would be to downgrade half the main offices.

This would put an end to the union's role in those offices and allow much more flexible use of labour.

Mr Ernie Dudley, the union's officer responsible for counters, said that such a programme, which he estimated could affect up to 5,000 workers, might result in an industrial action ballot across the entire counter service.

Richard Waters continues a Budget series by studying the implications of extending VAT

Younger Nigel's favourite taxation option

A FAVOURITE tax-reforming notion of the younger Mr Nigel Lawson, and one which has been buried under the deluge of comment about personal tax reform, was that the burden of tax should pass from income to spending.

There are signs that it is an idea whose time may be coming around again, although immediate political pressures are likely to slow the pace of reform.

The Chancellor's preference for a tax on spending was most forcefully expressed in 1984, when value added tax was extended to building alterations and not take-away food.

Reducing some of the tax burden on income and applying it evenly across a wider range of goods increased consumer choice, he said.

The following year saw a brake put on VAT with the announcement that it would not be extended further under the existing Government. As a result, 30 per cent of consumer spending in the UK still attracts a zero rate of VAT, a higher proportion than in any other European Community country.

However, various lobby groups, in particular those representing book, magazine and newspaper publishers, are taking the threat of VAT seriously again.

The extension of VAT is likely to receive a boost from two recent European Court of Justice rulings, one provisional and one final, requiring the imposition of VAT in zero-rated areas. Those rulings were prompted by the UK's failure to implement the EC

sixth directive on VAT. The Chancellor is under pressure not to extend VAT further. The Government has committed itself to keeping fuel, food and children's clothes and shoes VAT-free, putting it at odds with the commission's proposals to bring VAT rates in different European countries into line.

With a political battle of wills brewing, almost any extension of VAT will create the impression that the UK has surrendered sovereignty on tax matters to Europe.

An exception could be books, newspapers and periodicals. In spite of constant prodding, the Government has avoided any commitment to keeping the printed word out of the VAT net.

That ominous silence has many in the industry worried, giving rise to a campaign almost as extensive as the publishers' successful 1985 fight against VAT.

Of the two Court of Justice judgments, only one, concerning spectacles, has been finalised. Imposing VAT on the dispensing of spectacles will not have a great effect. It will cost consumers an extra 3 per cent or 4 per cent on the cost of glasses, or £25m in all, since lenses and frames already attract the tax.

The second, provisional judgment, delivered by the court's advocate general at the end of last year, covers new commercial and industrial buildings and a range of other services to businesses, including gas, electricity, water and sewerage. That will



raise an extra £350m, says the Treasury.

Those estimates assume VAT at the current rate of 15 per cent - a fair bet given the Government's preference since 1979 for the administrative ease of a single rate.

The court's final ruling on commercial buildings, expected in May or June, will follow the preliminary judgment, if past experience is any guide.

That judgment straddles the Finance Act process, which makes it unlikely that the Chancellor will announce a change in his Budget speech.

However, Customs and Excise is said to be working on draft legislation, and the construction and property development industries are talking about when, not if, VAT will be imposed.

Their main fear is that a

change will be introduced late in the Finance Bill process, giving too little time to discuss the complexities of transitional arrangements and concessions.

Most companies would not suffer if new commercial buildings were taxed. They would simply set the VAT they pay (known as input tax) against VAT they receive on their own sales (output tax).

The net effect on the Exchequer, consumers and industry would be neutral: only the system of collection would change.

The £350m bill would be picked up by companies involved in financial services, education, health or land. Their sales are classified as exempt supplies, meaning that they cannot charge VAT. Any input VAT they pay sticks with them, rather than being passed on to the consumer.

Property developers and institutional investors are potentially the biggest single losers. They would pay VAT on new buildings but then be unable to charge VAT themselves on rents or resale.

Estimates of what they would pay vary, but the Building Employers Confederation believes developers would pay about half of the £350m. There may be a let-out. Under the sixth directive, member states are allowed to give suppliers the right to opt into the tax system. Taking this "option to tax" as it is known, would allow developers to pass on VAT through rents, or by adding it to buildings they resell.

The development lobbyists claim that would be cheaper for their customers. If they were unable to pass on the VAT burden (which most customers would be able to recover), they would simply charge more. Customers would not be able to recover this extra cost.

The National Health Service and local education authorities would face other problems over VAT on new buildings. The cost to them and other public-sector buyers is estimated at about £200m a year by the Building Employers Confederation.

Meanwhile, bargaining is going on over the transitional arrangements. Developers and VAT-exempt industries are concerned that the overnight introduction of VAT at 15 per cent on uncompleted buildings would wreak havoc with their budgets.

Less likely in this year's Finance Act, but still widely heard, is the suggestion that the extension of VAT to newspapers, magazines and books.

The Treasury estimates that VAT on the printed word would yield £515m. The higher cover prices would wipe £267m, or 7.2 per cent, off total annual sales of £3.7bn, it says. These figures are almost identical to those arrived at by the publishing industry. Even if it is avoided this year, VAT on publications could be looming in the future. Publications are among the items that the EC wants to see taxed at between 4 per cent and 9 per cent by 1992, as part of its harmonisation rules.

Radical tax reform 'possible'

By SIMON HOLBERTON

MR NIGEL LAWSON, the Chancellor, can bring in a Budget next Tuesday that represents a radical reform of personal tax and is fiscally responsible, according to City predictions of what changes the Budget could propose.

Mr Gavyn Davies, chief economist of Goldman Sachs, the US securities company, suggests the Chancellor could abolish the higher rates of tax completely and create a single tax rate of 26p in the pound.

Mr Glenn Davies and Mr Andrew Smith, economists at CL-Alexanders Laing & Cruickshank, agree that the basic rate will be cut by only 1p, but suggest the higher rate tax band be simplified and tax charged at 35 per cent, 45 and 50 per cent.

Alexanders also suggests the Chancellor could afford tax cuts of £4.5bn and still achieve a public sector borrowing requirement surplus of about £2.5bn.

Mr Davies said Mr Lawson could introduce partially transferable allowances between spouses as part of a major reform of taxation, which would cost less than £3bn in net tax cuts. He could also lower company tax by 1p to 35 per cent and tax interest and dividends at that rate, thereby introducing greater "neutrality" into the company tax system.

To pay for these reforms, the Chancellor could abolish the ceiling on employers' national insurance contributions, raise customs and excise duties, widen the

value added tax base; and tax employee benefits, such as company cars. He could also tax pension fund incomes.

The Chancellor could do all this against an uncertain macro-economic background, where the need exists to err on the side of caution in framing the Budget.

Tax cuts of less than £3bn would be less than the roughly £4bn required to leave the fiscal stance neutral between 1987-88 and 1988-89, he says. Also, such a Budget would leave the public sector borrowing requirement negative by £1bn or more.

Mr Davies said the Chancellor could live with the political problems created by removing the national insurance contributions ceiling and opt for radical reform.

Textile groups seek curb on 'unfair' trading

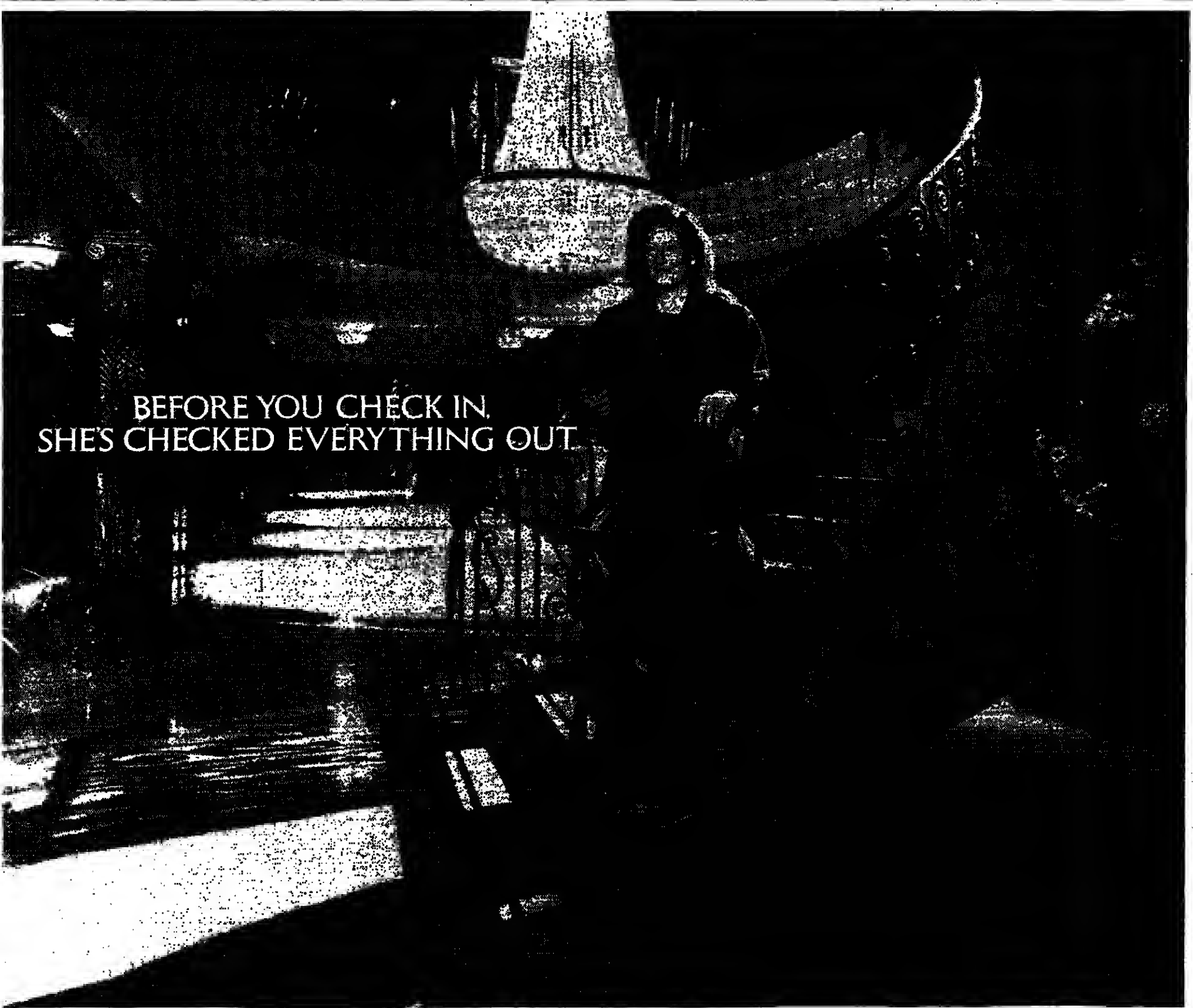
By ALICE RAWSTHORN

TACKLING unfair trading practices in the textile industry should be at the top of the Government's agenda in the current round of international trade negotiations, according to a group of British manufacturers.

Three industry bodies today map out their priorities for General Agreement on Tariffs and Trade negotiations which will lay foundations for the international trading of textiles into the next decade. The three bodies are the British Clothing Industry Association, British Textile Confederation and Knitting Industries Federation.

The joint paper they publish today calls for effective action against unfair trade practices such as design counterfeiting and dumping in which imported goods are sold in Britain for less than in the country of origin. It also highlights the problem of "excessive" tariff barriers imposed by other countries. There are examples of countries levying tariffs of more than 100 per cent on textile imports.

The paper calls for stricter controls on the activities of countries like Brazil and South Korea. The industry bodies complain that these economies have developed sophisticated textile industries, yet still claim the protected status of newly industrialised countries.



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UK NEWS

CBI chiefs angry over rejection of rate reform plan

BY RICHARD EVANS

CONFEDERATION OF British industry leaders are angry that their rate reform proposals have been rejected by the Government, saying the grounds that they are submitted too late.

They argue that the rate reform plan is the last chance to rock the boat before the election with a critical election, or to be seen to try to influence voters. They feel they have now been penalised.

The CBI submission welcomed the Government's proposals, including the community charge, or poll tax, as improvements on the existing system.

However, it concentrated on the "serious shortcomings" of the national non-domestic rate, which will be levied on businesses at the same level throughout the country and the revenue attributed to each local authority according to its population.

The key element in the CBI submission was that businesses would contribute towards the costs of only those services they benefited from directly. It proposed that different types of local service should be charged differently to reflect the red pattern of accountability and responsibility.

According to Sir David Nicholson, CBI president, and Mr John Banham, director general, the proposals would cost less, improve local accountability, and be more easily understood by local residents, and have a more uniform impact on different regions.

The package was submitted in mid-November, when the bill reforming local government finance was before Parliament.

Major changes at that late stage would have been politically embarrassing for the Government.

The lack of impact of the proposals and their total rejection by the Government, however, led to bitterness within the CBI at the lack of support among ministers at the difficulties over timing caused by the election.

There is also criticism of the leadership within the CBI for making the submission so late.

Members from the north-west are happy with the Government's plans, as their rates will tend to be lower, but members in the south-east, who will pay more, grumble that more should have been done to alleviate the position.

Most successful Scottish new town 'is E. Kilbride'

JAMES DIXON, SCOTTISH CORRESPONDENT

IT KILBRIDE, the new town east of Glasgow with a population of almost 70,000, is Scotland's most successful new town.

Of the 87 manufacturing start-ups in new towns, 24 were by foreign-owned companies. Of these, eight went to East Kilbride and seven to Livingston.

A recent study by the National Audit Office expressed concern that between 1978 and 1980 of 1,200 companies that had relocated in Scotland, over 800 had moved away.

The others are Livingston, Cumbernauld, Glenrothes and Irvine.

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A recent study by the National Audit Office expressed concern that between 1978 and 1980 of 1,200 companies that had relocated in Scotland, over 800 had moved away.

Agency takes leading role in reviving the back streets

Ralph Atkins on the start of a campaign against urban decay

SNOW HILL, in London, where Charles Dickens's hero Nicholas Nickleby set off on his famous coach trip to Yorkshire, will today again mark the start of a campaign against social injustice and deprivation.

The London Enterprise Agency (LEA), based in the street so vividly described by Dickens, will take on a leading role in government plans for inner cities which are expected to be unveiled this morning.

The Action for Cities plan, to be launched by Mrs Thatcher, the Prime Minister, will focus on using money from the private sector to nurture enterprise in depressed areas. It is a message that will be familiar to LEA and some 270 other British enterprise agencies.

For nine years LEA has channelled money from large companies into small businesses, housing, education and job creation in rundown parts of the capital. Some of the work it sponsors is in areas that rank among the most troubled in Europe.

LEA was the first enterprise agency established in a big British city. Others have followed, but LEA remains the largest and best-supported. Unlike the others, it is independent from the public sector.

LEA's role is to push LEA into the limelight and undoubtedly help it raise money and goodwill from the private sector. Yet the organisation is wary of being seen as a panacea for London's inner-city problems.

lands Development Corporation. Rather than embark on sweeping plans to revive local economies, LEA backs projects which seek to counter hostile images of big companies and to link businessmen with local inhabitants.

Mr Brian Wright, chief executive of LEA, says intervention by the private sector in sensitive areas can be effective. He warns of companies that come along and say: "That's a good wheeze, here's some money, where's my PR?" Mr Wright considers that attitude "almost as bad as being apathetic."

LEA is the 1979 brainchild of Shell UK, already involved in a joint project with the London Chamber of Commerce and Industry to promote small businesses and urban regeneration.

Six founding companies sought primarily to encourage new business in order to halt urban decay. The agency they created was designed as a pilot scheme to be followed by others around Britain.

Today LEA has 17 member companies including accountancy firms, banks, industrial and commercial companies and high street names such as Marks and Spencer and Sainsbury.

Each pays a subscription of £25,000 a year, but some 200 other companies, in addition to the main sponsors, are involved in individual initiatives. The Snow Hill offices were opened by the Prime Minister in October 1986.



Brian Wright: a softly-softly approach to raising funds for new businesses in deprived areas

A common concern in LEA projects is the emphasis on long-term commitment and partnership between the private sector and inner-city communities. Its stock-in-trade remains training people to set up their own businesses. Since 1979 it has counselled and trained 20,000, and estimates that the process has created at least 11,000 jobs.

It runs a "marriage bureau" which links private investors with small businesses. This is linked with 10 other enterprise agencies to form the Local Investment Networking Company. Workshops are provided through LEA properties, which

praised by Mr Norman Fowler, Employment Secretary, on his trip to the US last week. Similar British schemes are likely to receive Government backing at today's announcement.

The first Compact in Britain was launched by Prince Charles in the East End of London last September. Covering four schools, it was set up by the London Education Business Partnership, a joint body set up by LEA and the Inner London Education Authority, which the Government now plans to abolish.

Further Compacts in inner London are being launched today. Together with the East End Compact, the scheme should provide 1,500 jobs for school leavers in 1989.

Compacts are meant to help local youngsters to join in the prosperity of local companies. They require commitment by both sides. It would be a bind business with the community and correct misapprehensions.

"Business people generally think schools are bad," says Mr Wright. "Teachers often think business wants to snaffle every penny out of them and get slave labour."

Housing projects launched by LEA have been less successful. After the Brixton riots it built 15 housing units on infill sites in the area and sold them at low prices, with local residents being given priority.

But in a fierce property market, LEA has found it hard to compete for sites against estate agents and the seemingly insatiable demand for inner London land for housing.

The cash return to companies from LEA schemes is not at first obvious. Inevitably shareholders will not tolerate spending that is completely without reason.

The reply from LEA is to stress the relevance of an economy's prosperity to a company's success. "There is a lot of truth in the cliché 'Healthy back streets' help healthy back streets," says Mr Wright. Education schemes improve the quality and quantity of the labour supply. They can help rectify skill shortages which can be acute in London.

They also bring companies into touch with local residents. The East London Compact has been particularly successful in linking large companies with the Bangladeshi population.

LEA's role is to act as a broker. It splits the risk of long-term ventures between companies, and provides expertise. It would be a courageous company which embarked on similar schemes on its own.

Mr Wright believes that further progress will require an active, not reactive, stance. "We are always asking ourselves, are we becoming an institution?" he says. "We must not be. We don't want to be the sort of organisation that simply prepares an annual report for its members, saying what has been done with risks, to be innovative."

Private sector teams ready with response to inner-city initiative

EIGHT TEAMS of business leaders are standing by to provide an immediate private-sector response to the Government's initiative to regenerate inner cities.

The teams have been established by Business in the Community, which promotes partnerships between the private sector and local communities, and support enterprise agencies.

The teams intend to encourage projects which trigger inner-city regeneration through employment and training policy, investment programmes and by helping

small businesses to grow. The idea of setting up the teams - first suggested at BIC's annual meeting last November - is to demonstrate that the private sector can, in partnership with local authorities and voluntary organisations, make a practical contribution to inner-city regeneration.

Since November, chairmen and members have been found for all eight teams. The groups are:

Priority hiring and training, chaired by Mr David Harker, deputy chairman of Willis Faber, to target employers' recruitment and training programmes on

unemployed young people in the inner cities.

Inner-city enterprises development, chaired by Mr Kent Price, chief executive of Chloride, to promote youth enterprise programmes and local enterprise agencies.

Other teams and the built environment, chaired by Mr Brian Corby, chief executive of the Prudential Corporation, to promote job creation through areas such as property development, housing and workshops.

Education partnerships, chaired by Mr Martin Findlay,

vice chairman of Whitbread, to promote links between education and industry.

Finance for enterprise, chaired by Sir David Scholey, chairman of S G Warburg, to promote private-sector loan and financing initiatives.

Local purchasing, chaired by Mr John Neill, chief executive of Unipart, to encourage large businesses to support small ones.

Voluntary sector initiatives, chaired by Claude Hanks-Dielsma, chairman of the management committee of Price Waterhouse, to co-ordinate volun-

tary sector initiatives and links with the private sector.

Marketing private sector initiatives, chaired by Mr Michael Heron, a director of Unilever, to convince companies of the value of community involvement.

Other leading business figures who will serve on the teams include Mr Tim Bell, chairman of Lowe Bell Communications; Mr Allen Sheppard, chairman and chief executive of Grand Metropolitan; Mr Peter Birch, chief executive of Abbey National; Sir Lawrence Barrett, chairman of Barrat Developments; Mr Tim Melville-Ross, chief executive of

Nationwide Anglia and Mr Joe Palmer, group chief executive of Legal and General.

The teams are working to a two-year timetable and will be supported by other groups of business representatives at local level.

Specific ideas being developed include the establishment of enterprise fellowships to enable young managers to adopt inner-city partnerships as part of their own management development, and a national scheme to encourage young professionals to provide new businesses with management advice.

Small businesses considering employee pension plan

BY ERIC SHORT, PENSIONS CORRESPONDENT

MORE THAN half of Britain's small businesses are considering setting up a company pension scheme for employees under the arrangements that come into operation next month.

This was revealed in a Gallup survey of 200 companies with 150 or fewer employees for Legal and General Group, one of the largest UK pension companies.

Among the changes are a drastic reduction of benefits from the

State Earnings Related Pension Scheme (Serps), a provision for employees to set up their own schemes under the new arrangements and an easing of conditions under which employers set up company schemes.

No company in the survey had its own scheme for employees, although nearly 70 per cent had one for senior executives.

However, there was a high awareness among the companies

surveyed of the changes, in particular, that employers could set up schemes contracted out of Serps at no extra cost to themselves.

Under such schemes, the private portion of the national insurance contribution is paid into a Comp (Contracted Out Money Purchase) scheme instead of to the Department of Health and Social Security.

The main drawbacks of the

Comp are the administration requirements, including the need to make prompt monthly payments.

Many life companies will not promote Comp because of this perceived defect.

Nearly 80 per cent of companies in the survey showed that their payroll systems dealt with income tax and national insurance returns promptly and could handle the requirements.

Growth forecast in disposable nappy sales

By Maggie Orry

THE DISPOSABLE nappy market is set to grow at 15 per cent a year until 1991, when it will be worth £452.6m, according to a report by Marketpower, a market research company, on the consumer disposable market.

The market was worth £225m in 1986, 10 times its size barely seven years earlier. The improved design of disposable nappies - resealable tabs, multi-strand elasticity, and greater absorbency - have increased their popularity.

Even so, Marketpower estimates that only 55 per cent of British babies wear disposable, as opposed to towelling, nappies, a far lower proportion than in continental countries.

Own-label supplies hold nearly 40 per cent of the market, and the leading brand, Pampers, has a 30 per cent share worth \$57.5m.

Other sectors of the disposables market - paper towels and tissues, laundry paper, tableware, sanitary protection and wrapping materials - offer less interesting growth prospects. Paper tissues are expected to be the worst performers, the market expanding at an estimated 1.3 per cent a year, partly thanks to improved treatments for hay-fever.

Disposable Report, Marketpower, 94 Uxbridge Road, London W19 5BA, 085.

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UK NEWS

Tougher rules on BT price rises urged by users

BY DAVID THOMAS

THE MAIN organisations representing telecommunications users are demanding that rules governing British Telecom's price increases should be much tougher.

The Office of Telecommunications, the industry's regulatory body, is in the middle of a large-scale review of BT's pricing rules. Its outcome will have implications for the company's profitability, efficiency and quality of service.

The Telecommunications Users' Association, representing mainly business users, sent OfTel its response to the review last week.

The association argues that BT should have to keep its prices to four or five points below the retail price index, because it believes that BT's improvements in efficiency and cost control have not kept pace with those in other large businesses. "BT's improvements are not matching up," the association's paper says. "This argument is echoed by the Telecommunications Managers Association, representing managers running companies' telecom networks, which is on the point of sending its submission to OfTel. "We are looking for a considerable improvement in BT's efficiency," said Mr Ray Austin of the TMA. He said the association would suggest something bigger than three points below the RPI rise.

Professor Bryan Carsberg, OfTel director general, has stressed that one of his prime jobs is to represent consumer

interests. So OfTel is likely to be much influenced by users' views.

The review has been triggered because the present pricing formula is due to expire in mid-1989. It has kept BT's annual price increases for its main inland services - call charges and line rentals - to three percentage points below the change in the RPI, reflecting the assumption that BT can cut its real unit costs by 3 per cent a year.

The TUA paper suggests several other ways to strengthen the rules governing British Telecom including:

• Additional services, including connection charges, line rentals and private business circuits, should have their prices controlled.

• There should be separate controls on the prices of individual services, rather than the present cap on a basket of services.

• If BT enjoys exceptional profit increases through unexpectedly rapid technological advance, part of those increases should be clawed back in reduced prices for consumers.

The association leans to the view that penalties on BT for poor service are best handled by including them in service contracts, although it does not rule out embodying them in the pricing formula - an idea which OfTel is already studying.

The submission also proposes special discounts for large business users of telecommunications and says the new formula should run for four years, with a mid-term review after two-and-a-half.

Hattersley tells Labour to abandon dated ideas

By Peter Riddell, Political Editor

THE LABOUR PARTY needs to offer radical and constructive ideas, rather than just promise to repeal everything the Government has done, Mr Roy Hattersley, its deputy leader, argued yesterday.

Outlining the aims of Labour's policy review, Mr Hattersley explained in Bridlington how he viewed the danger the party would face at the next election, and how it would have to work to win votes.

The danger was that Labour would appear old-fashioned - not that it would appear too extreme.

"We cannot go into the nineties on the policies of the sixties and seventies," Mr Hattersley said. Labour had to be a constructive party which did not assuage the Government solely through "unthinking reflexes."

To win the next election, Labour had to be a party of new ideas, Mr Hattersley went on.

"These days elections are won by parties which are creative and not destructive - by parties with a clear vision of the future they want to see and with a convincing formula for turning that vision into reality."

He argued that for much too long Conservatives had been able to represent themselves as radicals and caricature their Labour rivals as reactionaries.

Mr Hattersley pressed for a continued belief in the extension of social ownership.

However, he said it was neither sensible nor socialist to insist that it must be extended using the rules which were applied to the nationalisation of utilities by Herbert Morrison in 1945.

Problems faced by the party in building on its success in Scotland in the last general election were underlined yesterday in a speech by Mr Dick Douglas, Labour MP for Dumfriesshire.

He suggested that Labour should take the initiative by proposing discussions before the next election with other opposition parties on the government of Scotland.

S Korea buys airship to cover Olympics

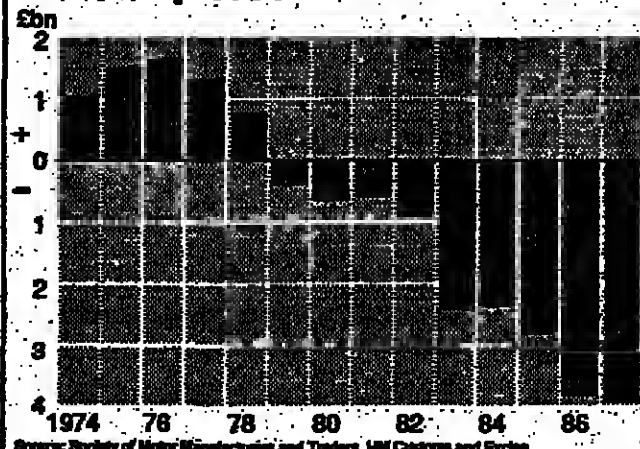
AIRSHIP INDUSTRIES, the UK-based but Australian-controlled manufacturer of lighter-than-air craft, has sold one of its Skyship-600 airships to South Korea for more than \$2m.

The craft will be used by the country's broadcasting service to cover the Olympic Games in Seoul this summer.

John Griffiths reports on improving prospects for Britain's motor manufacturers

Car makers gearing up to turn import tide

Britain's balance of trade in motor products



Source: Society of Motor Manufacturers and Traders, 1987 Customs and Excise

UK MOTOR TRADE (£m)

	1987	1986	1987	1986
Fourth Quarter	1987	1986	Fourth Quarter	1987
Cars	528	578	1,591	1,512
CVs < 3 tonnes gvw	25	12	110	55
Other CVs	68	89	278	280
Parts and accessories	362	756	2,968	2,759
Other products	279	236	938	850
Imports (cl)				
Cars	1,182	1,084	4,995	4,781
CVs < 3 tonnes gvw	81	66	259	286
Other CVs	186	143	603	583
Parts and accessories	1,064	918	3,874	3,688
Other products	128	88	443	388
Trade balance				
Cars	-653	-706	-3,004	-3,479
CVs < 3 tonnes gvw	-56	-48	-189	-241
Other CVs	-118	-54	-325	-293
Parts and accessories	-222	-163	-876	-848
Other products	-151	-138	-483	-451
Total	-1,190	-1,089	-4,897	-5,362

Source: SMMT and Customs and Excise data

Continental Europe from Nissan's UK plant, the start-up of production of the Peugeot 405 at the company's Ryton plant, near Coventry, and expanded Jaguar output are all seen as contributing to higher UK production. As just-published SMMT statistics show, by far the biggest increase in unit output growth last year came from the Rover group. Output of Austin Rover cars and Range Rover combined was up 16.57 per cent to 471,504 from 404,454. And a 14.91 per cent increase in commercial vehicle

production (comprising Austin Rover vans and Land Rover) to 36,746 from 31,976 lifted the group's total output to just over the half-million mark at 508,250.

This was enough to keep Ford in second place. Its output of cars and commercial vehicles combined - excluding the merged Iveco Ford trucks company - rose by 10.87 per cent, to 457,555 from 412,072. (Were tractors to be included in vehicle output, the 58,760 produced by Ford at Basildon last year would have been enough to make it easily the UK's number one vehicle producer.)

The SMMT's statistics show that in the cars sector there were only four "losers" in output terms last year - two of which were in unusual circumstances.

Peugeot's decline was due to the winding-up of its Leyland kits business with Iran, which is fast being offset by rising production for UK and Continental markets.

The fall at the small specialist sports car maker, Panther, was due mainly to preparations to move its entire manufacturing plant from Surrey to Hartfordshire.

Carbodies of Coventry, which makes "black taxis," for the first time in many years is facing market competition from a purpose-built rival, Metro-Cammell Weymann's Metrocab.

The fourth "loser" was Reliant whose FSI sports car was a commercial flop.

Of the production total, 244,746 cars were exported last year, according to SMMT and Customs and Excise statistics. This represents a 22 per cent unit increase over 1986. The 28,341 commercial vehicles of up to 3.5 tonnes exported represented a rise of 27 per cent.

The number of car imports - 1,047,413 - remained far higher than exports. But this was 2 per cent less than in 1986 as the UK-based multinationals sought to provide more of their UK sales with cars actually built in British plants. Imports of light commercials fell 14 per cent in unit terms to 71,683, and other commercials fell 5 per cent to 36,966.

With exports continuing to grow, there are hopes that next year they may at last more than offset one particularly negative factor - surging imports of replacements parts.

SMMT economists say they believe "the prospects for 1988 are encouraging, although British-produced vehicles will have to be competitive without the advantage of the very low pound which prevailed during the early part of 1987."

UK VEHICLE PRODUCTION

	1987	1986
Cars	471,504	404,454
Rover	36,746	31,976
Vauxhall	183,857	161,857
Jaguar	47,980	41,437
Peug/Tal	45,549	58,428
R-R	2,570	2,531
Carbds	2,128	2,231
Lotus	798	704
TVR	550	521
Reliant	225	289
Panther	235	237
Asi Marj	222	-
Others	413	586
Total	1,142,985	1,018,519

Source: SMMT

Includes Range Rover (formerly in Cars)

Excludes vans and panel vans now built by BSC (Birmingham) Freight Rover

Source: SMMT

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Excludes vans and panel vans now built by BSC (Birmingham) Freight Rover

Source: SMMT

European chip group to bring in more partners

BY TERRY DOOSWORTH, INDUSTRIAL EDITOR

EUROPEAN SILICON Structures (ESS), the pan-European semiconductor group set up by Mr Robb Wilmut, former head of the ICL computer group, is planning to expand by bringing in more large industrial shareholders.

At least two additional equity holders, each contributing about \$5m (£2.8m), are expected to join the company's list of industrial partners.

ESS is aiming to establish links in particular with a leading company from West Germany, where it has no shareholders and it wants to reach a similar agreement in the US, where it has already established an affiliate company that may eventually be funded entirely by North American partners.

Mr Rod Attwood, vice president, said discussions began because potential customers had expressed an interest in taking a shareholding when the company

was considering expansion. The group has adequate funding, he said, with about \$25m in liquid assets.

ESS was established two years ago in an ambitious effort to redress Europe's weakness in chip manufacturing by creating a highly specialised semiconductor group making semi-custom products, known as Application Specific Integrated Circuits. Its electronics specialists were drawn from all over Europe to emphasise the international nature of the project.

Equity finance for the venture was raised from seven industrial partners based in the principal West European markets who are expected to use the chips and contribute market knowledge and development skills.

Loans by financial institutions and state backers brought the total capital to approximately \$100m, of which a little more than half is in the form of debt.

Commercial vehicle sales register 17% increase

BY JOHN GRIFFITHS

SALES OF all commercial vehicles moved ahead strongly in February, with an 18.35 per cent increase in sales of those weighing more than 3.5 tonnes, the high-value sector of the market.

In the first two months of the year, sales in this category were 10,257 vehicles, up 22.7 per cent on the same period last year. If this momentum continues, estimates of the sector's likely UK market size this year may once again turn out to be pessimistic.

Sales last year reached 53,000 units - nearly 5,000 more than Iveco Ford, the market leader, had been predicting. Iveco Ford has forecast that this year will produce a market similar in size

to that of 1987. However, this forecast allowed for some adverse effects of the stock market crash working their way through into sales in the second half - a prospect now considered unlikely.

Iveco Ford has pulled slightly ahead of its closest rival, Leyland-Daf, in the market for trucks weighing more than 3.5 tonnes. Its sales for the first two months are 2,266 units, compared with 2,130 for the Anglo-Dutch group.

Society of Motor Manufacturers statistics show sales of all commercial vehicles in February were up 17.71 per cent at 28,913, compared with 24,562 last year.

Leather factory brings 150 jobs

UP TO 150 jobs will be created in Corby, in the east Midlands, when a leather goods factory starts production early this summer.

The factory - which has been set up under the aegis of the John Crowther Group, one of the largest British textile companies - will manufacture leather bags, belts and accessories to be sold through multiple retailers such as Marks and Spencer and BHS.

Crowther has invested more than £1m in the factory, which should begin full-scale production in June.

The group has also concluded an agreement for the manufacturing and marketing of Speedo swimwear in eastern Europe.

Guernsey proposing to pass law governing trusts

BY EDWARD OWEN IN GUERNSEY

GUERNSEY is proposing to pass its own trust law to remove doubts about the validity of local trusts and to provide a statutory framework for their administration.

In a report to the island parliament, the finance committee says the law will follow Jersey's law passed in 1984. It will also incorporate many principles of English trust law.

In spite of the lack of local statutes, personal and corporate trust business has expanded rapidly in Guernsey in recent years.

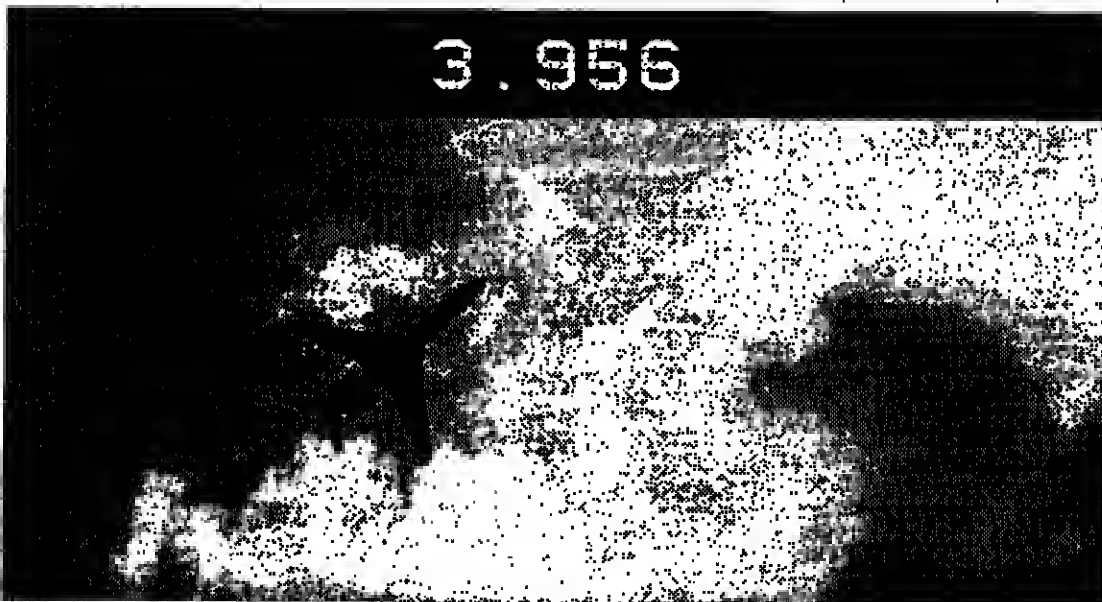
The island has relied successfully on English law and the validity of local trusts has never

been seriously questioned. For this reason, the Guernsey authorities have been open-minded about the need for local legislation and have been ready to be guided by the island's finance industry.

The industry was divided on the issue until recently. Most of the banks, especially ones of North American origins, were strongly in favour of a trust law as were most of the island's lawyers.

Others, however, argued that the absence of legislation gave professionals more flexibility in drawing up trust deeds to suit specific requirements.

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'Tis Pity She's A Whore/Olivier

A triumph of humility

There is no doubt that the unpretentiousness and the appropriate technology for the particular climate makes for a quietly successful museum that will not date and which fulfils its client's purpose. The greater joy is the Menil Collection - and for the architect to have achieved that is a triumph of a rare kind - a triumph of humility.

Drive for the Tate

Antony Thorncroft's Sponsorship column will appear on the first Monday of the month.

Robert Davies in *Amber* and the luridly manœuvring of Michael Clark's *Shampoo*. After the latter's couplets of *Shampoo*, which opened the evening with the additional hand of Bruce Gilbert's "Amberlyrics," his cast made a dash for the "Amberlyrics" machine. Davies proposes dancing as human beings. Miss Davina's argument is that the movement gains in impulse and energy just as Michael Finnissy's piano score gains aural weight, and chastens the dancers. They move and coalesce, their feelings and their connections responding to this, an extraordinary outside stimulus.

Fridley's showing was additionally distinguished by the performance of a dancing figure. Where some dancers come on little more than nodding agreement with their choreography, Fridley Old inhabits the dance fully, filling its outlines with a richness of dynamics, a variety of impulses, a sense of the dancer's subjectivity for its inmanne. He is revealed here as an artist of exceptional gifts.

[illegible]

happens when a composer of Bizet's effusive lyrical gifts and exceptional ear for orchestral colour (what scoring!) breathes new life into the old, and by that time rather moribund, style of the *opéra comique*.

Les Jolies filles is at heart a fairly silly and archaic work. But its production sparkles enough; the audience can soon be made to forget how insubstantial it all is: the Guildhall students were lucky in this respect, as the producer (Anthony Beech) and designer (Peter Rice) has given them a surefire framework, handsome to look at, in which to work.

In the pit, the student orchestra under Howard Williams regularly overplayed their fortissimo

Arts Guide

PARIS
 Jacques Mable - Les Arts Florissants
 with V. Christie as conductor and
 harpsichordist; Guyot, Marie-Claire
 Clermont, Camper (Monsi), A. B. B.
 of the Halle (1990/1991).
 Jean Nade with Jean Lemaire, piano
 (Monsi), Théâtre de l'Athénée
 (1991/1992).
 Jean and Scholier's Orchestra Bar-
 tholomew (Monsi), Salle Feytaud
 (1992/1993).
 Ensemble Orchestral de Paris con-

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FINANCIAL TIMES
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Saleroom/Antony Thornecroft

A gruesome relic appears at Christie's silver auction on Wednesday — a 33-inch-long silver oar which was carried before the hangman at the execution of those convicted of maritime offences in the Cape of Good Hope in the early 19th century. Such oars, as a symbol of authority in the High Court of Admiralty, date back to the mid 14th century, and are the equivalent of the mace in a civil court. Only seven have survived. This example was made in 1806 by William

March 4-10

CHICAGO
Chamber Orchestra of Europe. Claudio Abbado conductor, Teresa Berganza soprano, Haydn, Mahler, Schoenberg. Mendelssohn (Tue). Orchestra Hall (435 8111).

NETHERLANDS

conducting the Concertgebouw Orchestra. **Enoch, Schumann (Mon.)** The Netherlands Festival music conducted by **Herbert Haasch**, with Sabine Meyer, clarinet. **Bach, Mozart (Tue)** Shostakovich (Wed). **Reichal Hall, Vremor Quartet, Britten, Raynir (Thurs)**. **Anner** will collect with **Wolfgang Schneider**, soprano, and **Isabelle Händel**, flautist (Wed). **ON 45 40**.

de Hagen, Philippus, The Astro Ensemble and the Hagen Percussion Group conducted by **Peter Kruze**, with **Wolfgang Schneider** and **Kristin Chojnacki**, harpsichord and **Greg Carter**, Lachmann (Thurs). **ON 08 10**.

Notterdam, Doelen, Reichal Hall, Rob-

CHICAGO

Chamber Orchestra of Europe. Claudio Abbado conductor, Teresa Berganza soprano, Haydn, Mahler, Schoenberg, Mendelssohn (Tue). Orchestra Hall (425 8111).

FINANCIAL TIMES

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Monday March 7 1988

Debt after Mexico

TO DESCRIBE the outcome of Mexico's bonds-for-debt swap offer as an outright flop would be an exaggeration. But it was certainly a disappointment. With only 45 out of 500 or so creditor banks ending up with the new paper, the exercise appears, in the end, to have been little more than an invitation to the less heavily exposed banks to make a graceful exit, perhaps also for a few large money centre banks to make graceful token gestures. But a more general answer to the Third World debt problem it clearly is not. And from Mexico's point of view, the savings arising from the refinancing are paltry.

Yet it would be too pessimistic to go along with those hard-nosed members of the commercial banking fraternity who argue that the deal means little and has changed nothing. For a start, an exit bond has the merit of restricting future debt rescheduling exercises to a smaller number of larger banks, which should make for less tortuous negotiation. It is questionable whether it would make sense for debtors such as Mexico to wave goodbye to the larger bank creditors. Defenders of the package also argue that there is a learning process in the search for new mechanisms to restructure old debt.

Whether the Mexicans are right in claiming that they have achieved something by persuading creditor banks to swap their claims for new bonds is another matter. Perhaps there is some modest symbolic importance in it, but with hindsight it simply looks like one more logical step along the path opened by Citicorp, when it decided to make substantial provisions against Third World debt last year. Without those provisions, there would have been no scope for argument about how much of the discount belonged to Mexico and how much to the banks. And in the event the striking feature is the extent to which the banks have managed to maintain their leverage in dealings with the debtors.

Political pressure

At the outset the Mexicans hoped that banks would be ten-

dering for bonds at as little as 50 per cent of the face value of their debt, in the light of the discount in the secondary market. Yet they ultimately felt obliged to take bids at up to just under 75 per cent of face value, while the average discount worked out at little more than 30 per cent. It was Mexico's misfortune that Brazil experienced a change of heart in relation to its own moratorium on interest payments at a crucial moment. The balance of power appears to have swung significantly back in favour of the commercial banks.

Whether this is in the wider economic interest is a moot point. Mexico can reasonably claim to have behaved relatively well, in difficult circumstances, towards the banks. The reward for virtue has been shown to be singularly modest in relation to expectation, which suggests that political pressure may yet bring about a swing of the pendulum back in favour of the debtor. And we remain a long way from an overall solution to a problem that will inevitably complicate the resolution of the developed world's present trade imbalances.

Capital adequacy

As long as Latin American borrowers are cutting imports, they contribute to the US trade problem and make it harder for the United States to service its external debt. And one of the great ironies of Mexico's debt refinancing is that the country was obliged to buy US Treasury bonds to provide collateral for its own paper, with the result that up helping finance the US budget deficit. At the same time the US banking authorities did nothing to help the banks to switch part of their general provisions for Mexico and how much to be banks. And in the event the striking feature is the extent to which the banks have managed to maintain their leverage in dealings with the debtors.

The message is surely that a solution which calls for capital flows from the developed world is a questionable model to build on, and that bank regulators should now jointly be pondering capital adequacy rules designed to encourage debt reconstruction rather than to pre-

A merger policy for the 1970s

THE REVIEW of merger policy launched 18 months ago when Britain was in the grip of "take over fever" has reached a rather limp conclusion. The civil servants conducting the internal enquiry have decided to endorse the present, discretionary approach. The policy document issued last week by Mr Francis Maude, the Consumer Affairs Minister, says the Government will continue to apply a broad "public interest" test when assessing mergers and will retain the option of making references to the Monopolies and Mergers Commission on grounds other than a threat to competition.

There is no shortage of rhetoric endorsing the spirit of the "Tebbit" guidelines of 1984, which stated that a threat to competition should be the main criterion for referring bids to the commission. The paper says adverse implications for employment, regional development and so forth should not normally constitute grounds for a reference. The catch, however, is that they may do so in "exceptional cases". Virtually every controversial merger is regarded by the specialised participants as a case.

Prolonged scrutiny

The decision to retain - and indeed defend - the public interest test means that the type of mergers referred will depend on the personality of the Secretary of State and the political party from which he hails. Lord Young may take a robustly narrow view of what constitutes a threat to the public interest; others will not. Mr Bryan Gould, the shadow Trade Secretary, has already indicated that Labour would exploit to the full the present scope for discretion: a more interventionist Tory successor to Lord Young may do the same.

Instead of putting merger policy on a firm philosophical footing, the Government has concentrated on streamlining referral procedures. Companies with an incentive to sharpen their lobbying skills and can justifiably complain that the referral rules remain opaque. The Secretary of State retains too much discretion. Perhaps something more radical would have emerged if the review had not been conducted in camera by DTI officials.

Opaque rules

This is most unlikely to be the last word on British merger policy. A document that could have been written in 1978 is not going to seem adequate in the 1990s. Companies are left with an incentive to sharpen their lobbying skills and can justifiably complain that the referral rules remain opaque. The Secretary of State retains too much discretion. Perhaps something more radical would have emerged if the review had not been conducted in camera by DTI officials.

Paul Betts in Paris looks behind a new lease of life for the Dassault aircraft company

The new pilot seizes the controls

AVIONS Marcel Dassault-Breguet, France's famous fighter aircraft company, has been given a reprieve by the French government.

In the run-up to the French presidential election, Mr Jacques Chirac, the Gaullist Prime Minister, has confirmed the government's commitment to go ahead with the country's ambitious new generation combat aircraft programme, Rafale, to be developed by Dassault. And it has followed this by negotiating the sale of up to 30 Mirage 2000 fighters, worth \$2.2m (£1.3m) each, to Jordan, giving Dassault its first combat aircraft export order for two years.

After some heavy industrial turbulence, Dassault badly needed a boost - a lack of export orders had forced it to lay off workers and close plants over the last 12 months for the first time in its distinguished history. But although Mr Chirac's support for the Rafale and the Jordanian Mirage order has provided a temporary psychological stimulus to Dassault, it has not removed the clouds surrounding the company's future.

Serge Dassault, the son of the company's founder who took over the running of the group 18 months ago, has sought to play down the company's problems. "Dassault has the same problems as any other industrial group," he said in an interview to his headquarters in the Paris suburb of Saint-Cloud. "We must adapt our production capacity to our workload. This is happening all over the world."

Mr Dassault has repeated the same reassuring message in a series of French newspaper and magazine interviews. But despite his public relations campaign, few would deny that Dassault's problems are serious and likely to constitute a test case of French defence and industrial policies in forthcoming years.

Dassault faces a series of immediate problems. It depends too much on its single product line of advanced fighter aircraft, although it also makes private business jets and collaborates on space programmes.

It relies too heavily on export markets which have dried up in the recent oil and dollar crisis.

It has depended too much on the willingness of the French government to adapt its procurement policies to the demands of a go-it-alone national champion and to support its export sales.

These factors have been exacerbated by doubts about the effectiveness of the company's top management. In a sense, Dassault has always had management problems, but to the past they were concealed by the brilliance of its international success and the charisma of its founder, Marcel Dassault, who died two years ago at the age of 94.

Part of the explanation for Dassault's current difficulties is that for many years after the Second World War it flourished in a typically French symbiosis between the company and the state, a symbiosis which was kept alive by the close links between Marcel Dassault and the Gaullists. This relationship, which was long vindicated by the performance of the company's fighters on export markets and in combat, also

served General de Gaulle's determination to ensure that France's nuclear deterrent would be purely French and wholly independent.

The warmth of the relationship with the state, combined with the company's undisputed technical expertise, inevitably engendered a feeling of superiority and self-sufficiency.

When the left came to power in France in 1981, Marcel Dassault finessed the threat of nationalisation by voluntarily giving the French state voting control of the company. In exchange, he was allowed to continue running the company as the dominant private shareholder.

"For years they basked in their excellent national and international image and were comforted in their successful do-it-alone policies by their huge export sales and the glowing follow-up of the French aerospace and defence industry. It inevitably made them a bit complacent, and although they were very good they failed to see quickly enough how the markets and the industry was changing."

Between 1974 and 1985, Dassault's export sales rose steadily from about Ffr 2bn a year to Ffr 11bn, while new export orders rose from Ffr 4bn in 1974 to Ffr 14 bn in 1985 reaching a peak of Ffr 17bn in 1982. That year, exports accounted for nearly 50 per cent of total sales, of which 85 per cent were military aircraft. It is thus hardly surprising that Dassault suddenly faced a crisis when exports of military aircraft dried up completely in 1986 and 1987.

Moreover, the company was less prepared than others to adjust to the new market for fighter aircraft after the oil crisis and the decline of the US dollar. The development costs of new aircraft and electronic arms systems have reached levels which few - if any - individual companies can afford alone. Dassault's past reluctance to join big

collaborative programmes had left the group isolated just as it was waking up to the need to find development partners and diversify its product line.

Mr Dassault claims that the company's reluctance to collaborate on projects has been greatly exaggerated. "We have suffered from a false image. Our company has never refused to co-operate. We have done so on the Jaguar, the Atlantic and the Alpha Jet." He also emphasises that Dassault is now keen to collaborate with European countries interested to join the Rafale programme.

But it was the Rafale which dramatically underlined Dassault's determination to avoid any co-operation in which it was not by a long shot the dominant partner. The company provides eloquent arguments why France should intervene in a costly new fighter in competition with the rival four-nation European Fighter Aircraft (EFA). Many people, however, even in France, believe that for Europe to launch two separate

fighter markets is also being squeezed from two directions - every generation of new aircraft is much more expensive to develop and, in the absence of war, every generation of new jets has a longer life span.

Mr Girard, the French defence minister, has long been an advocate of co-operation. "When the government confirmed its intention to go ahead with the Rafale programme earlier this year, Mr Girard indicated that France was very open to co-operation and that there were discussions with Belgium as well as with Spain, West Germany and Britain which are all three involved in the rival EFA project."

At the same time, the French may think they could now get back into the European aircraft game with a fighting chance because of the West German and British anxieties about the rising costs of the EFA - a larger and more expensive aircraft than the Rafale.

Collaboration in the fighter aircraft field, however, is no longer an all or



Serge Dassault: the founder's son rides a little higher

nothing affair. In a modern fighter aircraft, the aeroplane itself represents only about a quarter of the total cost with the rest going more or less equally to the engine, the armaments and the electronics. Dassault's expertise is in the structure and its avionics. But it is not clear that France is so strongly placed in some of the other components.

Against this background, the French authorities are showing increasing interest in extending collaboration to the defence field with the US. This is reflected in the negotiations between the French and the Americans over a transfer of radar technology agreement with Thomson-CSF, the French state-controlled defence and electronics group, and Texas Instruments, the US semiconductor group. It finally agreed to a deal which would create an important precedent in American policy on the transfer of sensitive defence technology to western allies.

The proposed technology swap between Thomson-CSF and Texas Instruments is designed to help the French group develop a radar system for the Rafale with the miniaturised components necessary to fit what is intended to be a relatively light aircraft. Although the deal could still founder if Washington insists on a ban on exports, it none the less marks a shift in the approach to defence programmes by France and the US.

Doubts on the future of the Rafale programme itself have not altogether subsided. Ostensibly, Mr Chirac has confirmed his government's intention to go ahead with the Rafale programme, but he has also indicated that he is open to co-operation with the British and the Americans to develop a new fighter aircraft. At the same time, the French may think they could now get back into the European aircraft game with a fighting chance because of the West German and British anxieties about the rising costs of the EFA - a larger and more expensive aircraft than the Rafale.

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The next few years will test Mr Serge Dassault's ability to assume the formidable heritage which his father left him. So far he has shown every intention to seize the pilot's seat at Dassault and try to fly the company out of its predicament.

When Marcel Dassault died, Mr Andre Girard, the defence minister, had serious misgivings about Serge Dassault's ability to succeed his father as the chief executive of the company and tried to prevent him doing so. But Mr Dassault enlisted the long standing links between his family and that of Mr Chirac to defeat the defence minister. Since then, he has adopted a tough industrial approach to help make the company more competitive in the difficult military aircraft market.

In a recent letter to his staff, Mr Dassault stressed that the company's fundamental problem was to reduce manufacturing costs. "We must reduce the cost of the Mirage 2000 and of the Falcon 900 (one of Dassault's business jets) and develop the Rafale at the lowest possible cost. The whole company at all levels must mobilise itself towards this task," he wrote.

To this end, Dassault for the first time in its history reduced its workforce by about 800 people in 1986 and followed this up by announcing a further 1200 layoffs out of a total staff of 15,600 and four plant closures last year. But while cutting back its overall workforce, the company has continued to invest heavily in its traditionally strong research centre. "Although we have had to cut our workforce, we have at the same time continued to boost our research effort by hiring 100 new engineers in our research centre last year. We will be hiring another 100 this year."

Mr Dassault has also scoured the world for new contracts. But he acknowledges that the decline of the US dollar has made the task harder. "We expect orders of between 80-100 aircraft this year, the same period of the year before (as well as military jets). The potential for combat aircraft sales next year is more than 150 aircraft. The potential is there but the low level of the dollar does not help us," says Mr Dassault.

The company has also shown greater willingness than in the past to seek subcontracting work to keep its plants running. Indeed, Dassault is negotiating with Aerospatiale the possibility of working on the Airbus programme, but lack of agreement on the financial arrangements has so far blocked the deal. "We have no fundamental objection to doing subcontracting work as long as we make money," explains Mr Dassault.

Although Dassault saw its pretax profits plunge 90 per cent to Ffr 42.6m (€4.6m) in the first half of last year compared with the same period of the year before, Mr Dassault claims the company's situation is healthy. "We don't sell planes at a loss and we will still make a profit in 1987 after the special restructuring charges," he said. But there is no doubt that the hardest is yet to come. The competition in the fighter aircraft market is intensifying and Dassault will need all the help it can get from the government to push its export sales. A big question mark still hangs over the future of the Rafale programme and on the attitude to the company of the new French government, which will emerge after the next elections.

However, even though Dassault's arrogant self-assurance of the past has made it few friends, there is a broad consensus in France that a debilitated Dassault would not be welcomed. Dassault continues to be a driving force for French technological development. As one rival European aerospace official put it: "The French would never let Dassault collapse. The government is bound to come ultimately to its rescue and that is likely to put even more pressure on the world military aircraft market."

During the last three decades no group in France has enjoyed more state protection than Dassault

collaborative programmes had left the group isolated just as it was waking up to the need to find development partners and diversify its product line.

Mr Dassault claims that the company's reluctance to collaborate on projects has been greatly exaggerated. "We have suffered from a false image. Our company has never refused to co-operate. We have done so on the Jaguar, the Atlantic and the Alpha Jet." He also emphasises that Dassault is now keen to collaborate with European countries interested to join the Rafale programme.

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Collaboration in the fighter aircraft field, however, is no longer an all or

OBSERVER

Brussels sprouts Carlo's dream

THE 23rd floor of the Brussels Hilton - temporary campaign headquarters for Carlo De Benedetti's daring bid to win control of Societe Generale de Belgique - offers an appropriately unimpressive view of the elegant offices of Belgium's most powerful business institution.

But as the Brussels takeover battle for a group that runs the third of the local economy enters its eighth week, the 53-year-old Italian industrialist must be wondering just how much longer he will have to settle for eyeing up his prestigious prey.

The fact that De Benedetti has not yet been able to devour "La Generale", a task he undoubtedly expected to accomplish in under a month, owes much to the surprisingly stubborn and so far effective defence mounted by a group of Belgian shareholders and their Paris-based allies, led by Compagnie Financiere de Suez.

Buoyed up by an intoxicating mixture of nationalist fervour, personal animosity towards the unwelcome raider, and blatant self-interest, this disparate consortium appears unwilling to sell its shares to De Benedetti at any price, so far.

In many ways Belgium, which can be seen as synonymous with Societe Generale de Belgique, should have been a "soft touch" for someone with the charm and drive of De Benedetti. The state was only established in 1830 and its development has consistently been plagued by weak governments and bitter linguistic rivalries between its Flemish and French speaking communities.

It has no strong national identity - as the capital of the EC it is perhaps the most European of nations - and throughout history its people have been helpless in the face of foreign invasions.

Shock troops

De Benedetti's media blitzkrieg - notably a brilliantly staged press conference in Brussels on day two of the battle - appeared at the time to be almost a knock-out blow. But his tactics since have been to leave the field to his two French lieutenants, Alain Minc, 38, and the fresh-faced 30 year-old, Francois Sureau.

These top men at De Benedetti's Paris-based financial holding company Cerus have impeccable academic credentials (notably early training at France's prestigious Ecole Nationale d'Administration), extraordinary energy (Minc finds time to write book reviews for *Le Monde*), and the sort of youthful appeal which is intended to provide a clear contrast to the "old men" who dominate La Generale's board.

Their almost nightly TV criticisms of La Generale's poor performance and neglect of small shareholders has provided gripping entertainment for local onlookers, but their antics may have upset Belgian sensitivities in a way that may prove to have been counterproductive.

La Generale's Governor, René Lamy, is understood to have



We work on the principle - if it moves, privatise it.

almost choked at a meeting before hostilities began when Sureau proposed a number of changes, which De Benedetti wanted to make, and Viscount Edouard Davignon, La Generale number two and Europe's former steel Commissioner, almost swallowed his pipe at the public suggestion by Minc that he had invented a business with a capital base of 110 per cent through a new share issue.

De Benedetti obviously cannot dissociate himself from Minc and Sureau but he has noticeably distanced himself from his "shock troops". They will almost certainly leave the Belgian battlefield when, as most observers now expect, negotiations between the two camps begin.

Royal card

The rule of the Royal family, which along with the national football team, represents one of the few unifying influences in modern day Belgium - remains one of the more intriguing mysteries of the Generale affair. The company was founded in 1822 by King William I of the Nether-

lands before the two countries went their separate ways. It had always been assumed that both the Dutch and Belgian crowns (status as a small shareholders over the years). Such a possibility, considering De Benedetti is claiming more than 47 per cent and the rival Franco-Belgian camp 52 per cent of the capital. "The Royal Palace will not comment but the consensus is that King Baudouin's stake is at most less than 1 per cent and probably no longer exists."

Stripper's assets

Belgians are sometimes thought of as staid and stuffy but the De Benedetti battle, has inspired plenty of wry humour at La Generale's expense. The Flemish newspaper, *De Standaard*, carried a cartoon of President Georges Van Bommel's caretaker Prime Minister Wilfried Martens at the Nato Summit above the caption, "Mr De Benedetti".

The crudest fibres are to be found on a spoof share certificate which has recently been doing the rounds among Brussels stock-broking firms. Societe Generale de Belgique has been changed to Societe Generale(?) de Belgique. Societe Anonyme (the local equivalent of joint stock company) has been changed to Societe Anodine (anodyne), and the Flemish version: Naamloze has been altered to Schaamloze (shameless). The certificate carries the signature of the Italian porno star and politician, Ciccolina, who coincidentally achieved new notoriety when last week he was expelled from Belgium last week but who is considered by most establishment figures to be a relatively harmless type of stripper.

War and Peace?

It's a book on the De Benedetti bid, has already been published. Could the title of the next be "De Benedetti's Waterloo"?

Tim Dickson

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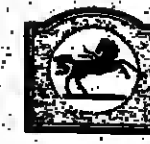
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South-east England's prosperity has led to increasing pressure for new housebuilding. John Hunt reports on the battle between developers and conservationists

THE NEWS from the Department of the Environment that the number of households in south-east England is likely to rise by nearly a million by the end of the century has caused a 'war of attrition' between conservationists and local MPs who are worried about over-development in this already congested region.

In an area where scarcity of building land has made house prices the highest in Britain, conservationists fear that these latest figures indicate pressure to build on rural sites outside the legally-protected green belts. Paradoxically, it is the very success of the Government in restricting new development in the green belts around London and other towns that is forcing builders to look at other green sites.

The builders argue that they have to build in the south-east because that is where the demand is. The resistance on the green belt coupled with the reluctance of shire counties to allow for enough houses in their structure plans has forced up the price of building land and thus of houses.

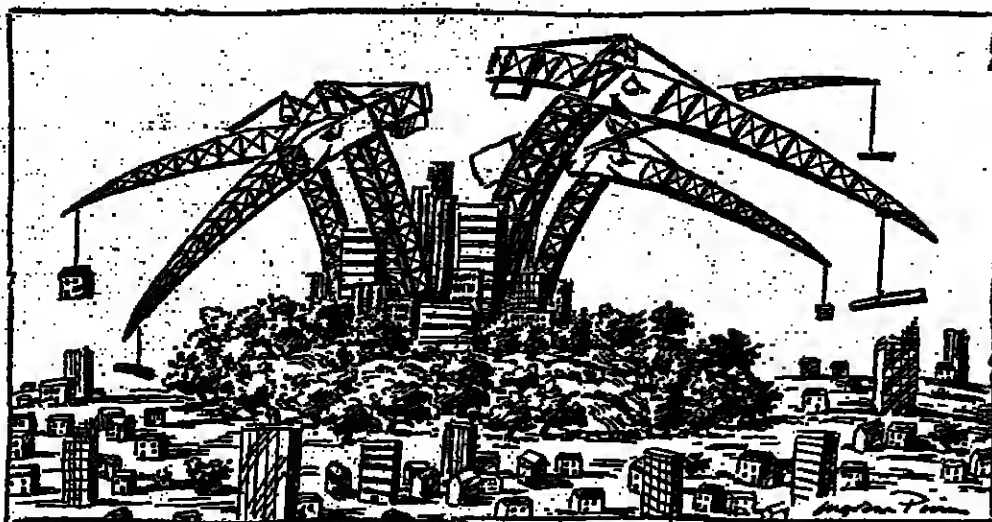
The department's projections, based on figures from the Office of Population Censuses and Surveys, estimate that the number of households in the south-east is expected to rise by about 14 per cent to 7.6m by the year 2001.

They are published against a background of growing concern among conservationists. They claim that Mr Nicholas Ridley, the Environment Secretary, is letting his belief in the free markets override his responsibility for the protection of the environment in southern England, and that he is allowing too many building developments to go ahead in the face of opposition from residents and local authorities.

Mr Richard Bates, Senior Planner of the County of Kent (CPRE), says: "It is doing immense damage to the planning system. The whole thing is falling into disrepute."

In evidence he cites the latest figures for Kent, for the year ended March 1987, which show that 43 per cent of appeals which came to the Environment Secretary for decision were allowed, a rise from the 35 per cent in 1979. The Department of the Environment denies that it has a policy of overriding local authorities. It says that the number of refusals of planning permission by local authorities rose from 13 per cent in 1983 to 16 per cent in 1986/7, in these circumstances, it says, it is hardly surprising that more decisions were overturned.

In addition, smaller housing developments there are now proposals coming forward for



Fighting for a patch of the countryside

self-contained "country towns" to be built in the south-east. There are also many proposals for major retail developments - some of these, near the M25 motorway, which rings London, would in fact be within the designated green belt.

A group of about 30 Conservative MPs, representing mainly safe seats in the Home Counties and the south-west, are under pressure from their constituents to protect their environment against housing, office and commercial developments. A fierce controversy now centres on Berkshire where Mr Ridley has proposed modifications to the county structure plan which would allow for more houses than the County Council wants, even though his figure is still lower than that sought by developers. The council asked for the building rate to be reduced to 1,600 houses a year in the 1990s compared with 490 a year over the past ten years. Mr Ridley has proposed that the rate should be 3,000 a year. He is now listening to further representations before making his final decision.

This dispute is being closely watched as a test case of the planning battle in the south-east. The Government maintains that the proposed level of new housing is essential to attract a highly skilled workforce to this area of high technology business and to

enable economic growth in the future.

The case for this strategy is contained in a policy guidance circular on the south-east which Mr Ridley sent to local authorities in January. It says: "While we recognise the need to reduce the disparities which exist in economic conditions in other parts of the country, it is not our policy

Builders argue that they have to build in the south-east because that is where the demand is

to discourage development and economic growth in the south-east in the hope that it will transfer to other areas, for in that way we risk losing it altogether."

The case against Mr Ridley's proposals was argued in the Commons by Mr John Redwood (Wokingham) who said that the county could become a continuous urban sprawl. Enough was enough, Mr Redwood said, and he and his fellow Tories felt "let down and

sore". An additional 2,500 houses had been foisted on his constituency and he was worried about the pressure on roads, schools, hospitals and social services for which the Government had made no extra financial provision.

Many Conservative MPs in the south argue that new development should take place in the north and in inner cities where it is more needed. Mr Redwood argues that over the past ten years the leading contributions had each lost at least 100,000 population while the south-east had had to absorb 500,000 new people.

Mrs Marion Roe, Under Secretary for the Environment, replies that investment in places such as Berkshire provides a stimulus to the national economy which benefits the whole country, including the inner cities. Even the development of the inner cities, the use of urban land and the reuse of derelict sites could not meet all the housing and development needs of the south-east. Meanwhile, the Government continues to build up, Miss R.E. Hearn, Chief Planning Inspector, reports that the number of new planning appeals for England and Wales rose by over 11 per cent to almost 20,000 during 1986/7. This was the highest number ever recorded and there was no sign of it abating. In these circumstances, large building groups are

proposing to develop entirely new "country towns" in the south-east. Countryside Properties has planning permission for 3,500 houses between Harlow and M11 to cater for the expansion of Stansted Airport. A village of 3,000 houses, a business park and landscaped country park has been proposed near Cambridge by Alfred McAlpine Homes East.

The biggest group, Consortium Developments, representing nine major construction companies, had its proposal for a country town of 15,000 people at Tillingham Hall, near Gray, Essex, rejected by Mr Ridley. He did, however, make it clear that he was not opposed to well-conceived proposals of this kind. Consortium Developments is now pressing on with several other schemes of this type.

Mr Andrew Bennison, executive director of Consortium Developments, puts forward powerful environmental arguments for the concept. He complains that CPRE, having won the battle to protect green belts, is now taking issue with any development in the countryside outside the green belt.

The country towns would act as an safety valve beyond the green belt and are an attractive alternative to scattered development with its impact on the environment. Both types of development are needed to ease increasing pressures on the countryside in southern England.

Meanwhile the conservationists are girding themselves for what they suspect will be a new stage in the battle - when, in a few months time, Mr Ridley publishes a White Paper on the future of development plans. If he sticks to his proposals in last year's Green Paper it will mean the scaling down of the role of county councils in planning and the replacement of county structure plans by broader policies.

The last Conservative general election manifesto pledged: "We will protect the countryside for its own sake and conserve its wildlife while allowing for those small-scale and well-planned developments which are needed to provide jobs and keep country areas thriving. Wherever possible we want to encourage large-scale developments to take place on unused and neglected land in our towns and cities rather than in the countryside."

Conservationists, and not a few Conservative MPs, are looking to Mr Ridley to keep this pledge.

Trade unions in the UK

Wanted: a giant stride of imaginative leadership

By Geoffrey Goodman and Richard Clements

WHEN Margaret Thatcher took office in 1979 after the "winter of discontent", it was assumed that some watershed had been reached in relations between the trade unions and the Government. Now, almost a decade later, it is commonplace to hear that the Prime Minister's "great set-piece achievement" has been to "break the power of the unions."

In fact the "power" was a myth even in 1979 but recent industrial events have revived speculation about the scope and shape of a resurgence of trade union influence.

With the inevitable pick-up in the economy (mainly brought about for the purpose of winning the 1987 general election) the unions have set out to examine their future. There are those who suggest that trade unionism as we now know it is obsolete. In fact, the changes brought about by technology and scientific innovation make it still more relevant. These developments will increase in tempo and impose even greater strains on the social fabric. What is needed from the unions now, and especially from their leadership, is a giant stride of imagination. Their recruitment needs to be related to the specific, personal, human problems of all those caught up in the vast industrial changes taking place.

It is probable that the TUC review currently under way will come up with many very sensible answers, but what is much less certain is whether its solutions are going to be relevant to the magnitude of change required. There may for instance be a desire to centralise the organisation, to get back to the old concept of the TUC as a "general staff of labour." It has powerful attractions but enormous drawbacks. For the crying need for the unions is to establish closer and more substantial links with the broad mass of membership, not for remote centralised leadership.

Take as an example the drive for extra membership. There are a great many reasons why this is necessary, not least because the extra resources which such an increase would bring. But is it the highest priority? Would it not be worth the TUC sacrificing, say, another half million in membership and gaining resources by charging a realistic price for the services unions offer? Would that not give an added impetus to the

need to convince the membership which does remain that it should fully support the argument which trade unions can now put forward for a truly modernised and galvanised approach to the collective problems of industry.

The highest priority must be for the unions to close the gap which exists between members and the leadership. The lesson of the past is that the unions, in a time of high employment and easy recruitment, failed to gather enough resources by charging realistic levels of membership fees; devised enough existing resources to internal education; create their own machinery to counter the arguments which its opponents made sure dominated media discussion of the unions.

The union will very soon be able, once again, to become an extremely positive force. But that will only follow from a determined and combined effort to produce the right solutions. Although the growth of managerial power, deliberately encouraged by the Thatcher regime, will bring with it a backlash (a perfect example is the recent Ford dispute), by itself that will not recreate union strength. There are three methods by which the unions can become the creators of the change which is needed:

● By arguing that their main economic objective is to ensure that industry becomes productive and efficient, but that increases in production should not be used solely for rewarding shareholders but also for continued industrial progress (whether that is in rebuilding the public infrastructure or reinvestment in private industry). The Thatcher idea that efficiency comes only from managerial prerogative is demonstrably false. Indeed there are many examples of how management has been the braking force in British industry, unwilling to adopt new methods or re-invest effectively. The unions should welcome change as long as it does not automatically consign their members to unproductive unemployment or to conditions which seriously reduce their standard of life. It would be simple to construct a manifesto for change on these lines which the unions could adopt as their major aim.

● By experimenting with every possible method of participation in their affairs. They must reject

(whether it comes from right or left) the idea of mandatory democracy. That equally requires channelling far more resources into the internal education process of the unions. They must be seen to make a virtue out of broader democracy.

● By interlocking the unions' research and information efforts into a public relations effort on a vastly larger scale than anything now undertaken. At the moment many unions provide a considerable amount of vital information about our economy and our society which is never seen by the general public. Part of the reason for this is that public relations efforts by the unions are uncoordinated and sketchy.

There are those who argue that, for either the Labour Party or the trade unions to succeed in future, there must be a widening division between them. That is a silly argument which fails to recognise the fact that the organic relationship between them is inescapable. The unions which Labour Party because industrial syndicalism has never had a future and never will in a democratic society. The Labour Party needs the unions because a mature democracy cannot be fully achieved without a broader economic democracy. The relationship between the two bodies has always been most successful when their courses are parallel rather than integrated. There are differences in emphasis which inevitably arise between the two organisations.

The Labour Party is carrying out its own review. Both bodies are conscious that their role must adapt to the social changes taking place in British society, without losing sight of the civilising objectives which must motivate them. The future of the trade union movement is far from bleak; the victories it has won will be as significant as those won in the past. But first victory will have to be gained over the inertia which has built up within its own structure. That will require huge efforts of imagination and leadership, but both those qualities are available within the movement.

Geoffrey Goodman was formerly industrial editor of the *Daily Mirror*. Richard Clements, former editor of *Tribune*, was until recently executive officer in the *Leader of the Opposition's* office.

Tax cuts will risk inflation

From Mr Andrew Britton.

Sir, I am afraid Samuel Brittan (March 3) does not allay my concern about the balance of payments deficit. Neither does he deal adequately with the arguments we put forward in February's National Institute of Economic and Social Research Review.

In present circumstances income tax cuts risk adding to inflation, because they make the balance of payments worse, and make it more likely that the exchange rate will fall. One way of preventing this might be to raise interest rates to keep them high relative to world rates for an indefinitely long period. This seems to be Mr Brittan's preferred policy. We think it mistaken and damaging to industry. We also think it will fail, sooner or later, to hold up the exchange rate.

Thus inflation is not avoided, only delayed. If the Chancellor wants to minimise the risk of inflation, he should not cut income tax at all.

Andrew Britton,
2 Elm, French Street,
South Square,
London SW1.

From Mr V.N.U. Wood.

Sir, Your recent reference (February 26) to arrangements for compensation payments for Chinese and Russian debts prompts me to draw attention to a grave injustice which threatens to pass without comment.

It affects the shareholders of a company called Russo-Asiatic Consolidated Ltd., of which my forebear, Leslie Urquhart, was chairman. Its assets were seized by the Bolsheviks in 1917. These consisted of metal and mineral interests in Russia, including copper, iron and coal mines, related processing plant and machinery, river boats, and much else. Leslie Urquhart, who was on good terms with the pre-revolutionary Russian authorities, had built up the business to the point where it was, in 1917, one of the great mining enterprises in the world - not unlike the present BHP.

A claim for £36m (about \$500m

Letters to the Editor

The strategy is to achieve simplicity

From Mr Philip Chappell.

Sir, Your leader "Medium Tax Strategy" (March 2) implies that those of us who advocate a simple flat-rate income tax system, with no allowances, perks or reliefs, do so solely in the belief that such a system would be simple and enhance the overall efficiency of the UK economy.

Simplicity and efficiency are virtues enough in themselves, but ours is a far subtler and more philosophical justification. The fundamental basis of an open, dynamic and democratic society is the dispersal of economic power and patronage; tax systems which are used to influence consumer behaviour and distort choice tend to institutionalise savings (as with pension funds) and minimise personal involvement.

In the UK we believe passionately that one man's tax privilege must, by definition, be another man's tax burden; that millions of individuals independently are more likely to make better decisions than the state collectively; and that we need to restore the ethical duty of personal sacrifice rather than always assume that Governments should accept total

responsibility for the disadvantaged and handicapped. We do not deny the need for an ultimate safety net, but its costs should be transparent, not buried in a maze of complex tax systems and cross-subsidisation.

The calculations are simple: the UK Taxable Base is some £200bn, and income taxes on persons, including national insurance contributions, about £56bn. It is easy to calculate that a straight 10 per cent income tax plus an 8 per cent social tax, on all income, could replace income tax and national insurance. All higher rates, and taxes on capital, are abolished; all perks and tax privileges simply wither; the poverty trap is swept aside. Unemployed tax advisers would be the only ones to complain.

The Chancellor's Budget on March 15 will be assessed against his strategy to achieve simplicity over the third term of the Government: Will he take this opportunity to restore consumer freedom and reduce the feudal maternalism of the "Nanny" state?

Philip Chappell,
22 Fyngal Lane, NW3.

Assets were seized in 1917

(today) in respect of Russo-Asiatic's seized assets was lodged with the Foreign Office in the 1920s. Only with the reparations accord with the Russians, signed in 1966, and the availability of the Compensation Fund, has there been any prospect of redress.

The 1917 seizure led ultimately to the liquidation of Russo-Asiatic in 1983, with its assets exhausted. At that point the official receiver closed the books, and the company's Russian claim passed to the Crown as "bona vacantia."

The position now is that on the one hand the Foreign Compensation Commission is debared - under the terms of the Government's compensation order - from entertaining any claim from the Crown against the Russian Compensation Fund. On the other hand the shareholders of Russo-Asiatic (and their successors in title), by far the biggest British losers of any in 1917, are now prevented by the liquidation - itself a direct though not of course immediate result of the revolution - from pressing their claim.

SIB's authority has been weakened

From Mr R.N. Philipson-Stow and Mr R.B. Norman.

Sir, As compliance officers in a financial services group we have probably had as much exposure as most to the City's new regulatory regime.

Contrary to what appears to be the general view, we are disturbed by the departure of Sir Kenneth Berrell from the Securities & Investments Board (SIB); an event which seems to have been engineered by a concerted publicity campaign orchestrated by the City "Media." Sir Kenneth was given a difficult task which he should properly have been allowed to complete.

We believe that your leader of February 25, which describes the fundamental purpose of the UK's first attempt to provide comprehensive investor protection, and your subsequent leader of February 26, hit the nail on the head: that as a result of the Bank of England's failure to renew Sir Kenneth's appointment the authority of SIB will be seriously weakened, to everybody's detriment.

R.N. Philipson-Stow,
R.B. Norman,
St Mary at Hill, EC3.

Your readers may be able to share the resentment of all concerned with Russo-Asiatic, when they learn that Leslie Urquhart gave much of the latter part of his life to the cause of all British citizens who lost property in Russia. For a time he was president of the Association of British Creditors. He was also Lloyd George's adviser on Russian affairs at the 1922 Genoa reparations conference.

The Government should see to it without delay that the Russo-Asiatic claims now vested in the Crown can be presented to the Foreign Compensation Commission; and that any compensation, which will be little enough, is made over to those to whom, in all fairness, it is due.

V.N.U. Wood,
Easter Spot House,
Spot,
East Lothian, Scotland

There are other schemes for companies seeking export finance

From Mr R.A. Pilcher.

Sir, I was both interested and concerned to read the report (March 2) on the introduction by Midland Bank of a revised short-term export finance scheme.

It is stated that this is the first time that finance has been made available to exporters against their own Export Credits Guarantee Department (ECGD) policies (as opposed to policies managed by the banks) - which it is not;

and it is suggested also that the new arrangements between the bank and ECGD are tantamount to replacement of the Comprehensive Bankers' Guarantees (CBG) withdrawn by ECGD last October - which they are not.

With regard to the first point, my own company introduced a highly cost effective scheme in 1985 which enables an exporting company not only to manage its own relationship with ECGD but also, if it wishes, to use alternative cover through the private

sector and, more recently, policies issued by major European credit insurers. This latter point is vital in terms of the planned completion of the European market by 1992.

With regard to the second point, it is of course important that the bank has gained some comfort for itself in dealing with the processing, on a large scale, of fast moving export transactions. However, the new arrangement falls far short of the protec-

tion provided by the abolished CBG.

Finally, reference was made to the banks' disappointment in the take-up of their various schemes. Conversely, we are not currently very actively supporting exporters in some 55 industries, ranging from major public groups to start-ups in export.

R.A. Pilcher,
The Export Finance Company,
Exfinco House,
Sunderland Street,
Sunderland, Wiltshire

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World Center for Office, Information and Telecommunications Technology

Deborah Hargreaves
on Wall Street

Defending the options option

"THE SCARIEST thing I've ever done in my life is to try to buy stocks at 3.45pm on Black Monday," laughs Mr Jim McConnon, who is in charge of portfolio management at the RKR Group.

But Mr McConnon managed to complete his order before the market closed, and RKR survived the crash without serious damage to the portfolios it manages.

In fact, with a 17 per cent total return on the stock assets it had under management for last year, Mr McConnon's firm has leapt into the top 2 per cent of US money managers, as computed by SEI, an independent firm.

Mr McConnon's computer models had told him to adjust part of his exposure on Black Monday between bonds and stocks.

He kept the rest of the firm's assets protected by RKR's version of portfolio insurance, which involves using stock index options as opposed to the conventional strategies employed by other portfolio insurers in the futures markets.

In the debate that has surrounded portfolio insurance's fall from grace after October's stock market crash, RKR has been outspoken in its belief that options are the only insurance policy worth buying.

The sale of futures contracts to protect a portfolio in a sliding market has been partly blamed for helping to push the stock market into its unprecedented plunge in October.

On Black Monday, RKR was in the enviable position of having most of its \$300m in assets hedged with put options.

Puts, which are options to sell a stock index futures contract at a specified price at a given price, help protect against a volatile market, making an investor secure in a downturn.

It was not just luck that saved the day for RKR. The company, which was formed in 1983 when its chief partners left Merrill Lynch, does what it does best: it uses mostly futures for insurance, RKR had long championed options insurance.

In spite of its lack of depth, the options market is attracting a growing band of investors seeking to watch what happened to futures strategies during Black Monday's nosedive, when no-one would buy the contracts the insurers were selling.

The use of futures to insure a portfolio involves selling stock index futures contracts as a cheap way to simulate a put option, but the strategy relies on finding a buyer for the huge blocks of futures contracts that have to be moved quickly, particularly in a market downturn.

Using the options market is more expensive than buying futures, especially in the volatile markets that have followed the crash, but the price risk is limited to the cost of the options premium.

Mr McConnon explains how he bought stock index put options before the crash that entitled him to sell a stock index futures contract by December for \$340 (the value of the contract is 500 times the quoted price, or in this case, \$170,000).

He exercised the option and sold the futures contract for that price when the market was trading at between \$210 and \$215.

These put options protect a portfolio on the downside if the market runs the risk of becoming more volatile but it does not rule out the use of futures as part of the hedge.

Mr McConnon believes a move back to basics will see money managers backing away from the creation of an artificial put option through the futures market.

The LOR school of portfolio insurers, however, dismisses the focus on options as a pure marketing ploy to sell the unpopular concept that portfolio insurance has become.

LOR insists using options alone is not appropriate for the huge portfolios it manages - the company is estimated to have held half of the pre-crash \$60bn to \$80bn insurance market - but does not rule them out as part of its hedging procedure or for smaller strategies.

But, "In options you get what you pay for," stresses one convert, Mr Brian Bruce, new products manager at Chicago's Northern Trust bank, who manages \$635m.

He describes how he backed off from using futures after walking over to the Chicago Mercantile Exchange on Black Monday and "watching an entire pit of people with their hands under their armpits."

Robin Pauley in Geneva examines Pakistan's dilemma in the search for an Afghan solution

Facing an unhappy compromise

THE GENEVA talks aimed at securing the withdrawal of 115,000 Soviet troops from Afghanistan enter a decisive week today with Pakistan isolated and apparently boxed into a corner over its attempt to link withdrawal with the formation of an interim coalition government in Kabul.

Mr Zain Noorani, Pakistan's Deputy Foreign Minister, returned to Switzerland last night after flying to Islamabad, capital of Pakistan, for urgent consultations about his dilemma in Geneva.

He stopped briefly en route in Moscow yesterday, raising speculation that he might have had a quick meeting with Mr Yuri Vorontsov, the Soviet Deputy Foreign Minister, in his search for a broad-based coalition government in Kabul to be linked to the accord.

The key question now is whether Pakistan will sign the withdrawal agreement in the absence of any gestures towards the demands for a broad-based coalition government in Kabul to be linked to the accord.

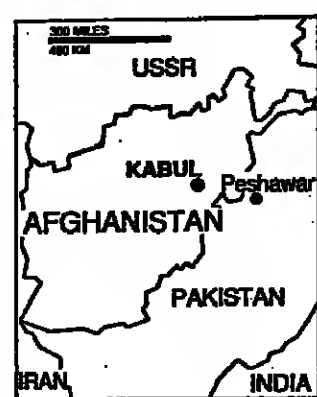
Mr Noorani's position has become more difficult this week with mounting pressure in Pakistan for the accord to be signed as soon as possible to get the Soviet troops out of the region.

At a meeting on Saturday of 19 political parties in Islamabad to discuss the crisis, the opposition urged Mr Noorani not to allow anything to delay the signing of the accord and to get the Soviet withdrawal under way, a view shared by many government supporters in Pakistan.

Virtually all the main issues relating to how and when the Soviet withdrawal should take place after more than eight years of occupation - were agreed in Geneva last week.

This week some odds and ends have to be tied up on issues such as the status of a clause about amnesties and recognition of border designations, which, while important, have never been seen as major obstacles.

A more important problem is the differing US and Soviet interpretation of aid to the warring parties in Afghanistan and what



The key question now is whether Pakistan will sign the Geneva withdrawal agreement in the absence of any gestures towards its demands for a broad-based coalition government in Kabul to be linked to the accord.

the super-powers' guarantor roles.

But essentially, the withdrawal accord is in place. The Soviet troops will withdraw 60 per cent after signing, remove 50 per cent of their troops in the first three months and complete the exit within nine months of starting. A 40-man United Nations observer force, under the command of a Scandinavian, will use helicopters to monitor the withdrawal and will report to each side.

Privately, the Pakistanis are dismayed at the way they have been transformed within a month in the eyes of the world from "the good guys" supporting opponents of a communist outrage, to a "problem" in the way of a solution.

They feel badly let down by their crucial role in the US. But Pakistan has made some key diplomatic errors, helping to bring this situation upon itself.

The Geneva talks started nearly six years ago. Only Afghanistan and Pakistan, home to more than 3m of the 5m Afghan war refugees, take part.

The talks are indirect, mainly because of Pakistan's refusal to acknowledge the Kabul regime as a legitimate government. It sees it instead as an illegitimate Soviet puppet administration.

Although agreement on withdrawal can be reached and signed officially only by Pakistan and Afghanistan, neither they nor Mr

Cordover are the key players. The US and the Soviet Union, with small teams well away from the Geneva talks, make all the key decisions.

This is at the root of the difficulties which make a public capitulation by Pakistan this week virtually the only possible alternative to international condemnation for delaying the Soviet pull-out.

Pakistan fears, with justification, that a Soviet pull-out under present conditions will lead to continued fighting in a civil war with no prospect of a return home and which could ultimately spill across the Afghan-Pakistan border.

The Mujahideen guerrillas, headquartered in Pakistan and the recipients of massive US military aid, are determined to continue fighting against the Kabul Government and not to accept any administration containing communists.

Mr Mikhail Gorbachev, the Soviet leader, announced last month that the Russians would withdraw 15 if the Geneva withdrawal accord were signed by March 15. This suggested that differences on the withdrawal timetable could be solved quickly, as indeed they were. But it also became clear that Pakistan's demand for an interim government to be in place in Kabul before the Geneva withdrawal accord was signed was untenable.

Pakistan started looking for

compromise positions and arrived in Geneva last week prepared to make a major concession: a commitment to construct a new government "simultaneously with the withdrawal" would have sufficed.

As agreement was quickly reached that the withdrawal should last nine months (with 50 per cent of Soviet troops leaving in the first three months as Pakistan demanded) and the withdrawal should begin 60 days after signing. In Geneva, this meant Pakistan was asking for a government to be created over a total of 11 months.

Mr Noorani's team is embittered by the refusal of the Russians to discuss even this. They asked Mr Cordover to make one last attempt for a gesture from the Russians on Thursday. The request failed.

Mr Abdul Wakil, the Afghan Foreign Minister, rubbed salt into the Pakistan wounds by announcing in Geneva that as far as he was concerned negotiations for withdrawal were complete and the protocols could be signed.

Although Afghanistan also wanted a broader-based government as part of its policy of national reconciliation, it could take a long time and Mr Wakil refused to guarantee it would be in place before the last Soviet soldier left Afghan soil.

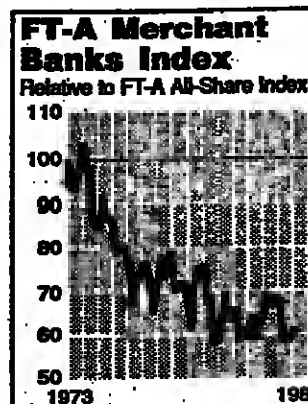
Pakistan's two key mistakes have been to return to the Geneva talks last Wednesday unclear about the likely status of the compromises they were planning to offer and, more crucially, not to have put enough pressure on the Mujahideen to include some moderates in their proposed candidates for an interim government.

Whether Pakistan agrees to sign or not makes little difference to the Russian position in Afghanistan. The Geneva talks are not peace talks and the accord to be signed (or not) are not peace accords.

The US, realising this, has stepped up its supplies of weapons to the Mujahideen, who are estimated to have enough arms stockpiled around the country to continue the war for months, even if external aid ceased.

THE LEX COLUMN

Counting the cost of going global



The world's stock markets may have been recovering over the last few weeks, but the improvement in sentiment has yet to filter through to the share prices of the major brokerage houses. The stock market valuations of firms ranging from Shearson Lehman and First Boston in New York to S.G. Warburg in London reflect worries not only about the short-term effects of the October crash on their business, but also deeper concerns about the continuing viability of their efforts to develop into truly international investment banks.

Most Wall Street firms have already revealed the immediate damage caused by the crash and, not surprisingly, those with a relatively high proportion of corporate fee income, such as Morgan Stanley, have done better than firms which are more reliant on trading, such as Salomon.

At one level, this is the result of the heavy securities losses incurred last October. Not only has this damaged the capital position of some of the more ambitious global players, but for some of the newer entrants, most particularly the commercial banks, it has also highlighted, for the first time, the sheer scale of the risks involved. As a result, the shareholders and parents of many investment banks must be asking themselves whether the accepted rate of long-term return on investment is commensurate with the real risks involved. This is a question which cannot be avoided for long, given the hefty appetite for new capital in areas such as market-making and increasingly in corporate finance, where the provision of bridging finance is often a necessary quid pro quo for winning lucrative fees.

Thinking again

However, there are a number of other factors which are forcing some of the players to have second thoughts about pursuing their global investment banking strategy with the same vigour as existed before the crash. It is possible, for example, that the great swing towards securitisation of financial products, which has forced many commercial banks into the investment banking arena, may have passed its peak. The liquidity of some of the markets for these new-fangled products has sometimes been found wanting. There are also signs that investment banks which emphasise longer-term relationships rather than the cheapest execution of one-off financing transactions are beginning to reassert themselves. Firms such

its brokerage arm, there are signs that the accepted wisdom is starting to be challenged.

Already, there are some tell-tale signs that the trend towards the development of several truly global investment banks is beginning to lose momentum. The recent well-publicised departures of senior corporate finance executives from First Boston and Morgan Grenfell, to set up their own corporate finance boutiques, is a sign of a swing back towards specialist financial firms; this also raises the question of whether substantial capital backing is as important to doing deals as has sometimes been suggested. Meanwhile, no international investment bank has yet proved that it can successfully master the challenge of establishing a major presence in the world's three great capital markets - Tokyo, New York and London. Over the longer term, Japanese firms, such as Nomura and Nikko, which have substantial placing power, would seem the best placed to achieve this role. However, they have yet to show that they have the corporate finance skills to match those of Morgan Stanley or S.G. Warburg, say.

By the same token, the latter have nowhere near enough capital to make any real impact on the Tokyo financial market. Even for such successful firms, there is a real dilemma about how they should deploy their scarce capital over the next few years. The dilemma is even more acute for firms, such as Kleinwort Benson and Morgan Grenfell in the UK, which have yet to prove that they can achieve sustained profitability in their domestic markets. The problems for firms such as these, as well as the investment banking arms of the major commercial banks, is that their global ambitions could exceed their capital, if not their capabilities.

E Germany arrests 100 in crackdown on dissidents

BY LESLIE COLT IN EAST BERLIN

EAST GERMANY has arrested more than 100 citizens seeking to emigrate to West Germany, in a sweep by the security forces designed to stop several hundred thousand East Germans repeatedly applying for permission to leave for the West.

The mass arrests in recent days marked the latest phase in a crackdown by the authorities, which led last month to the expulsion from East Germany of more than 20 civil rights supporters.

Other East Germans who openly protested against restrictions on emigration were swiftly given exit visas to get them out of the way.

At least 70 East Berliners, who submitted applications to "resettle" in West Germany, were taken into custody, East German police said. The arrests were reported at Leipzig, Dresden, Wismar and other East German towns. Among those arrested were people who had been told they would be allowed to emigrate.

The East German newsagency, ADN, denied yesterday there had been widespread arrests, calling

the reports "lies and slander," but confirmed there had been detentions.

Church sources in East Berlin said the authorities had apparently reversed their tactic of expulsions and were now seeking to "intimidate" citizens. Estimates of the number of East Germans seeking to leave the country range from 300,000 to 500,000. The dilemma of Mr Erich Honecker, East Germany's leader, is that, although he allowed a record 1.2m visits to the West last year by East Germans under retirement age, this failed to dampen applications from East Germans seeking to emigrate. They have steadily increased in recent months.

Bishop Lothar Krusche of East Berlin condemned the latest arrests and said the church was considering a resurgence of "intervention services" this week. Such services were held twice weekly after the arrests last January of more than 100 civil rights supporters who tried to join an official demonstration in East Berlin. The services were attended by tens of thousands of sympathisers, and also many citizens wishing to emigrate. They

were called off by the church, but confirmed that the government agreed to release those arrested.

Mr Honecker and Bishop Werner Leich, chairman of the East German Federation of Protestant Churches, met only last Thursday to discuss the relationship between church and State, which has been sorely tested in recent months. The meeting took place 10 years after a unique agreement under which the church accepted it would operate within the communist system, while the government agreed to respect the religious beliefs of East Germans.

Reuter reports from Prague: Hundreds of Czechoslovakians chanted demands for religious freedom on Sunday after about 10,000 people had joined one of the largest Roman Catholic masses celebrated in Prague since communist rule began 40 years ago.

After the mass, more than 1,000 people gathered outside the palace of Cardinal Frantisek Tomasek, the Roman Catholic primate, chanting: "We want religious freedom."

Moscow protests, Page 3

Speculation mounts over Pirelli plans

By John Wyles in Rome

PIRELLI GROUP managers were involved in an intensive series of meetings over the weekend in the midst of growing speculation that the Italian company is set to bid for Firestone Tyre & Rubber of the US.

Firestone shares were very actively traded on Wall Street in the latter half of last week, closing at just under \$50. This compares with the \$35-a-share being quoted on February 16, when the US company announced an agreement to acquire the Italian tyre manufacturer.

Pirelli is steadily refusing to comment on the content of Italian press reports that it is preparing a bid for Firestone.

However, when the Firestone-Bridgestone agreement was announced, Pirelli confirmed that it had made "200 million" as a bid for Firestone, the US company's tyre manufacturing business. It was reported in Italy, without official confirmation, that Pirelli had offered Firestone around \$1bn for this business.

Pirelli, the world's fifth largest tyre manufacturer, with a turnover in 1986 of \$2.1bn, badly needs a foothold in the US if it is to be a true international force in the 1990s.

UK resists pound pressure

Continued from Page 1

There is clear concern that if the authorities were to "let the pound go" it might shoot up to DM3.20, or higher, and stay there. "That would clearly give rise to concerns about industry's ability to compete," one official said yesterday.

Officials are also concerned that to let the pound go would set a precedent and undermine the authorities' ability in the eyes of the market to support the pound

when forces were working in the other direction.

Demand for sterling surged despite last week's trade figures for January which showed a further deterioration in Britain's trade balance and current account deficit, and a fall in the price of oil.

Some leading securities houses have been recommending to foreign institutional investors a switch from French franc

Angola peace deal offered

Continued from Page 1

ther pro-Soviet nor pro-South African, but neutral and non-aligned.

"We realise that a future government in Luanda, seen against the tension between East and West, must certainly follow a non-aligned and neutral political attitude. South Africa is prepared

to live with that... an internal solution is essential which goes together with the withdrawal of foreign forces," Gen. Maken said.

The general, a cabinet "hawk" on security matters, has frequently expressed barely disguised contempt for long-running American diplomatic efforts to end the Angolan war.

He is presenting himself to Republican voters as the experienced public servant who has stuck loyally to the President who has been particularly popular in the South.

The Vice President is also promising the South's traditionally conservative electorate that he will stay true to the policies which President Reagan has embodied of pushing for lower taxes and maintaining America's military strength.

The Democratic Party, which goes to the polls in South Carolina next Saturday, will be holding primaries or caucuses in 30 states on Tuesday.

Bush wins South Carolina

Continued from Page 1

the South, not to mention Massachusetts in the north and Washington in the west, do suggest that Mr Robertson may not be the potential political force in the South which his supporters have been claiming.

If this proves so, the task of denying Mr Bush the Republican nomination will be harder. From Mr Bush's perspective the South Carolina result, which he gleefully described as "fantastic" seems to justify his election strategy.

He is presenting himself to Republican voters as the experi-

WORLD WEATHER											
Temp		Wind		Temp		Wind		Temp		Wind	
°C	°F	km/h	mph	°C	°F	km/h	mph	°C	°F	km/h	mph
Amsterdam	10	15	10	London	12	20	15	Paris	11	18	12
Berlin	11	18	12	Bombay	28	35	20	Calcutta	29	36	25
Delhi	30	37	20	Hyderabad	29	36	20	Jaipur	28	35	20
Kolkata	29	36	20	Madras	28	35	20	Mumbai	28	35	20
New Delhi	29	36	20	Rangoon	28	35	20	Singapore	28	35	20
Tokyo	15	22	15	Yokohama	16	23	15				

NEWSITEM: This announcement appears as a matter of record only. March, 1988

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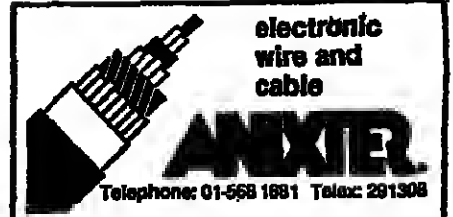
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SECTION II - COMPANIES AND MARKETS

FINANCIAL TIMES

Monday March 7 1988



INTERNATIONAL BONDS

Subordinated issues unsettle syndicate managers

BY CLARE PEARSON

SYNDICATE MANAGERS admit they are nervous. They fear that the appearance of three subordinated Eurobonds last week is likely to signal a flood of such issues, which could quickly overwhelm demand.

Investors think twice before buying subordinated debt since they rank below all other creditors, and superior only to shareholders. If they are banks under the regulation of the Bank of England, investors have particular problems since they have to allocate capital to any holding in a subordinated issue still on their books after three months.

Supply of such bonds is likely to increase because they provide a cheap source of capital not only for banks, who are under pressure to improve their capital ratios, but also for UK building societies who were first allowed to issue them only last month.

Banks and two societies, Nationwide Anglia and Alliance & Leicester, recently uncovered a handy source of demand for subordinated paper in the Japanese leasing companies. (In the UK

building societies provide the bulk of loans for home purchases). A number of 10-year private placements, most paying a spread of 50 basis points over London interbank offered rate, have been tucked away in the Far East over the last few months.

But dealers say this source of demand has dried up for the moment. So last week found both Lloyds Bank and Leeds Permanent shopping for 10-year funds in the Eurosterling bond market. They chose the fixed rate sector, rather than the FRN market, because swaps into floating rate funds provided them with cheaper money than the spread of around 1/2 percentage point over Libor they would have paid on an FRN.

Starting FRNs are a relatively expensive means of raising subordinated debt since the market is dominated by London-based banks, who fall under the Bank of England's requirements. By contrast, non-bank institutions who buy Eurosterling fixed rate bonds are more comfortable with subordinated issues.

However, before falling into the hands of non-bank investors the issues have to run the gamut of the underwriting community. Since London banks in the syndicate group feel about subordinated issues much the way they do about hot potatoes, subordinated bonds tend to fall to steep discounts in the early stages of their lives unless they are handled very carefully.

Lloyds Bank's issue, which was launched at a yield spread of about 80 basis points over Libor, did not look generous enough to overcome the market's qualms. By Friday afternoon this bond had slipped to less 3 bid, against two per cent fees, to yield around 10.55 per cent (or slightly more than 50 basis points over Libor).

Baring Brothers said it had identified clear demand for 10-year Leeds Permanent paper paying 105 basis points over the comparable gilt-ahead of the bond's launch, though the market did not see the bond's pricing as strikingly attractive. The deal was quoted at less 2 bid on Friday afternoon, to yield 10.55 per cent.

EUROMARKET TURNOVER (£m)

Primary Market	Strapline	Case	FRN	Other
US\$	3,700	10	150	7,800
£	3,300	70	700	4,700
Other	1,700	40	800	400
FRN	1,700	40	800	400

Secondary Market

US\$	£	Other	Total
26,010.8	2,010.0	5,944.4	6,911.1
21,512.3	1,010.0	5,700.0	28,222.3
19,970.7	625.9	4,554.4	25,151.0

Week to March 3, 1988 Source: ABZ

lower can transform the proceeds into dollar floating funds.

However, some dealers were concerned that the small West German and other European investors who make up the bulk of the buyers of AS paper might not fully understand that they were not buying Union Bank of Norway's senior debt.

Meanwhile, Halifax Building Society was in the market for senior debt with a new form of instrument: the variable rate note.

This resembles a floating rate note in that it has a final maturity after five years, but is more akin to a short-term instrument in that investors are invited to submit competitive bids for paper on a quarterly basis. Each customer is asked to submit his bid, or buy order on the basis of an interest rate spread above or below Libor.

If he is successful, this spread will be applicable to his own holding.

The Halifax is expecting that its overall interest payment, determined via these auctions, will work out at less than the 20 basis

points or more it would pay over Libor on a straight FRN issue.

The investor has to assess what he will charge the society for what is essentially a three-month instrument which carries a slight risk that it will turn out to be longer-dated, if the sell order cannot be matched with a bid.

The upper limit on the interest rate margin investors may ask for is Libor plus 50 basis points, and the same rate will be applied to the holding of any investor who tries but fails to sell paper at the auction. But though the spread is handsome, it still might not suit a non-bank seller who finds himself short of cash.

On Friday, one investor at an international bank said that if he were bidding for the Halifax's paper as an alternative to buying a sterling FRN he would ask for a spread of about 1/2 point over Libor.

This implied a three basis point pick-up over the yield provided on an existing five-year FRN for the society, to cover the risk of not being able to liquidate.

Kongsberg creditors to receive 42% of outstanding loans

BY KAREN FOSSLI IN OSLO

A GROUP of 33 foreign bank creditors with outstanding loans totalling about \$250m to Kongsberg Vapenfabrikk, Norway's dismantled arms maker, are to receive a settlement of 42.5 per cent of what they are owed, according to a government-appointed committee.

The settlement is expected to be resolved by mid-June although it will take at least 40 per cent approval by the creditors to gain acceptance.

However, the settlement also sees scope for additional repayment in the range of 5 to 10 per cent by end-1988 or early-1989 because sales of assets of the company brought in more revenue than originally estimated and because some claims have been rejected by the committee.

The KV affair has seen the near bankruptcy of the company and an export scandal involving

the Soviet Union.

After being in loss for nine years, KV failed last May to win further government funding which it needed to service its debt on a series of outstanding loans to domestic and foreign banks.

KV's board, which voted against bankruptcy for the company, implemented instead a "composition" solution which forced creditors to write off part of the debt and settle for partial repayment.

However, the terms of the debt settlement emerged more positive than creditors' original estimates of repayment in the range of 30 to 40 per cent.

In a report made by the composition committee KV's board of directors were heavily criticised for their assessment of the depth of company's financial problems.

Sweden finds way to broaden appeal of new \$1bn CP

BY STEPHEN FIDLER, EUROMARKETS CORRESPONDENT

SWEDISH EXPORT Credit, Sweden's government trade finance concern, thinks it has found a way to broaden the investor appeal of its new \$1bn Eurocommercial paper programme, which could eventually become a regular feature of the market.

The market's rapid growth last year was fuelled in part by investors who did not want exposure to the weakening US dollar, and used the forward foreign exchange market to hedge that risk. As much as 25 per cent of commercial paper is now issued on a hedged basis, dealers estimate. This involves two contracts and three parties: the issuer, investor and the counterparty for the swap in the foreign exchange market. The complications of

unwinding all this meant that investors effectively regarded the paper as locked up until maturity, and some were, as a result, put off.

The new idea, designed by SEK and Bankers Trust, a dealer on its programme, attempts to address the problem by rolling both contracts into one. The precise details of how it is to be done are being kept under wraps for now, but in essence it will simplify the process of buying hedged paper and allow investors to sell the package quickly before maturity.

Mr Peter Livijn, associate director in SEK's treasury department, says he thinks its simplicity will ensure the idea is taken on board by others in the \$500m

market. The new-found liquidity for such paper will help to widen the investor base.

Elsewhere, Chase Manhattan has started syndication of a two-part financing to support the export of gas turbines by GEC Turbine Generators of the UK to the Huaneng International Power Development Corporation of China.

In the first part, the Bank of China borrows \$17.7m, over a 20-year maturity with a 7 1/2-year grace period, under an Export Credits Guarantee Department guarantee.

HIPC itself is the borrower for the second part, initially \$25m but rising to \$27.7m, with capitalised interest. Repayments start in the 42nd month for the six-year

deal. Details of the terms have not been disclosed.

Still with project finance, French banks are submitting bids to provide \$750m to help construct Euro-Disneyland, the new Disney venture just outside Paris.

Terms emerged for a £150m, five-year revolving credit for the Cheltenham and Gloucester Building Society through Banque Paribas (London). The margin is 2 1/2 basis points over Libor, but banks will be expected to absorb the first 6 1/2 of reserve asset costs.

There is a commitment fee of 10 basis points on the unutilised portion if drawn by 40 per cent or less, and of 5 basis points if more than 40 per cent drawn.

Bankers said the pricing, and the fact that the deal has been underwritten by six banks, suggested some lessons had been learnt from the very slow progress of a £200m facility, launched in January, for the Leeds and Permanent Building Society.

Bank of America International has been mandated to raise \$75m over five years for City & Provincial, the house finance subsidiary of the NGL Britannia Group.

The financing, secured by mortgages and a buyback guarantee by NGL Assurance of mortgages more than three months in arrears, carries a 8 1/2 basis point margin. Front-end fees start at 10 basis points for a \$7.5m commitment.

Lone Star Steel, Dallas-based

tubular steel goods subsidiary of Lone Star Technology, is raising \$75m over three years through Credit Suisse First Boston. There is a margin of 1/2 percentage points over Libor, a commitment fee of 30 basis points, and a participation fee of 20 basis points for \$20m.

Several deals were increased following successful syndication, including two for Swedish borrowers. Molo, the paper maker, was doubled to \$200m, while that for Aga was increased by \$50m to \$250m. A multiple option facility for John Laing, the UK construction group, was raised from \$50m to \$65m. A US commercial paper, letter of credit facility for Lucky Goldstar of South Korea was raised to \$45m from \$30m.

B & D lifts bid for American Standard

BY JAMES BUCHAN IN NEW YORK

BLACK & DECKER, the US maker of domestic power tools, has increased its bid for American Standard, the building products manufacturer, to \$73 a share, or \$2.28bn.

Black & Decker, which has steadily increased its offer since bidding \$66 a share at the end of January, announced its new price on Friday in response to a rejection by American Standard's board of its \$68 a share offer.

American Standard said earlier in the day that it would go deeply into debt to finance a bold recapitalisation plan, which would give stockholders \$64 a share in cash and a low-grade bond worth \$5.

The plumbing and air conditioning group said the improved plan - which was to be financed

with bank debt, junk bonds and a surplus in the company's pension plan - was "financially superior" to Black & Decker's old offer.

American Standard's stock rose \$3 1/2 to \$72 1/2 in response to MCA, the California based film production group, said Mr Donald Trump, the New York property developer, had received approval under the Hart-Scott-Rodino Act to buy up to 24.9 per cent of its stock. Renier reports from Universal City.

Last month, MCA disclosed that Mr Trump owned about 1/2 per cent of its shares. On Friday MCA shares closed down 1/2 at \$44 1/2 in New York Stock Exchange trading before the plan - which was to be financed



INTERBANK

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Dealer

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February, 1988

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INTERBANK

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U.S.\$15,000,000

5 year tranche provided by International Finance Corporation

U.S.\$24,000,000

39 month tranche provided through International Finance Corporation participations by

Lead Managers

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UNION BANK OF FINLAND (FRANCE) S.A.

Managers

ABU DHABI INTERNATIONAL BANK INC.

ALUBAF ARAB INTERNATIONAL BANK E.C.

BAYERISCHE VEREINSBANK INTERNATIONAL

BANCA DEL GOTTARDO

CREDITANSTALT-BANKVEREIN

IRVING TRUST COMPANY

AL SAUDI BANQUE

THE BANK OF NOVA SCOTIA

SKOPBANK

U.S.\$21,000,000

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OESTERREICHISCHE LÄNDERBANK

MORGAN GUARANTY TRUST COMPANY OF NEW YORK

ALAHIL BANK OF KUWAIT (KSC)

OESTERREICHISCHE VOLKSBANKEN

Managers

BANQUE INTERNATIONALE A LUXEMBOURG

BANCA COMMERCIALE ITALIANA

HAMBURGISCHE LÄNDERBANK

PNC INTERNATIONAL BANK

VEREINS- UND WESTBANK INTERNATIONALE

BANCA DEL GOTTARDO

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BANK FÜR GEMEINWIRTSCHAFT

OKOBANK

TRANS-ARABIAN INVESTMENT BANK E.C.

ZENTRALSPARKASSE UND KOMMERZIALBANK, WIEN

Agent

MORGAN GUARANTY TRUST COMPANY OF NEW YORK

February, 1988

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INTERNATIONAL CAPITAL MARKETS

UK GILTS

Eyes on Lawson for sense of direction

THE GILT-EDGED securities market is stuck in a narrow trading range and all the indications suggest it is likely to stay there until next week's Budget provides the sense of direction now lacking.

For the past two weeks or so the market, at its best, has been prepared to see yields for longer-dated securities fall in around 9.20 per cent. At its worst, yields have risen to around 9.30 per cent.

According to those who follow charts, the market is poised at a critical turning point. Any decisive move out of the current trading range could see yields fall to a low of 8.5 per cent or a high of 10 per cent.

The "confidence of the spheres" suggest the Budget and its aftermath may just mark this turning point.

It is generally conceded that the market is currently supported by an extremely positive technical position - that is, little need to issue gilts because of the outlook for the public sector borrowing requirement - but is faced with an equally uncertain economic background. Hence the importance of the Budget.

Mr Lawson has only one chance a year to get the Budget right and this year, more than most, the market is on tenter hooks.

The events of last week, however, demonstrated once again the extent to which government policy is finely balanced. The truly awful trade figures underlined, if perhaps overstated, the bearish outlook for UK trade and current accounts.

Paradoxically, the need for the Bank of England to sell sterling in the foreign exchange to ease the pound at DM3 threw into high relief the authorities' interest rate/exchange rate dilemma.

The Government's twin policy aims of restricting growth in credit demand while pursuing personal sector credit, through discreet 1/2 point movements in base rates does not work.

The Bank would like base rates higher, but the failure of the market to sell sterling in the face of last Monday's bad trade numbers and a declining oil price robbed it

of a possible opportunity to raise rates before the Budget. Its exchange rate policy is, however, working too well.

It has so forcefully enunciated its objectives - policy is symmetrical, DM3 is the top and the bottom is not far below - that for most foreign investors sterling is seen as a one-way bet.

The interest rate differentials, especially those with the German markets, have made the pound a de facto D-Mark, and therefore investment in sterling instruments money for jam.

Only when the dollar is sidelined, as it has been for the last week and possibly this week, does the Bank have to work to keep sterling from breaking out above DM3.

But the longer periods of relative calm have been overshadowed by the shorter but more costly periods of activity. To date the cost, in terms of the need to sterilise M3, has been more than £100m.

On Friday alone, the Bank had to issue nearly £1bn in its successful attempt to keep the pound from breaching the DM3 ceiling. With the outlook for funding so bullish, the Bank would appear to have little difficulty in sterilising the effects on the money supply of this intervention through sales of gilts.

But is this to be a monetary policy? At best its activities are a success of a qualified sort. The argument for maintaining current policy is that it affords industrialists a degree of certainty when planning future business deals.

To let the pound go could see it rise to DM3.20 only to fall to DM2.80. In addition, by maintaining the pound at a near fixed rate against the D-Mark through time gives an anti-inflationary bias to exchange rate policy.

However, the Bank's large-scale intervention is costly in terms of domestic monetary policy - it has short-run destabilising effects on the monetary aggregates and leads to the long-term funding of what could be only short-term capital flows.

The view in foreign exchange markets is that sterling could easily rise by 10 to 20 pence if the Government relaxes its policy. This would certainly confirm the anti-inflationary signal the Bank has been sending.

Simon Holberton

US MONEY AND CREDIT

Jobs boom boosts economic forecasts

NEWS OF a startling surge in job creation last month broke on an unsuspecting Wall Street on Friday, driving down bond prices by two points and banishing any lingering fears of an economic slowdown in the first half of this year.

The addition of 513,000 people to US payrolls, two-and-a-half times the number forecast, also did wonders for employment practices in financial districts.

The air seemed alive with the clatter of computer and calculator keys as economists hastily upgraded their forecasts of US economic growth rates.

Although the job data were probably too good to believe and suspicious aspects were quickly identified, there was no arguing with the upward trend. "This is a major shift in bond market psychology," said Mr David Jones, chief economist of Aubrey G. Lawson.

Given that some economists had begun the year with forecasts of negative first-quarter growth, Mr Jones had been relatively cheerful to suggest that a huge build up in inventories would only drag growth down to a 0.5 per cent annual rate for the period. After subsequently raising his estimate several times, he pushed it up to 2 per cent on Friday.

Earlier indications of strength had come from good February car sales and January's factory orders. The former were particularly important because cars had accounted for a large part of the alarming build-up in inventories in the fourth quarter.

Detroit has had to offer costly buying incentives but at least stocks are being whittled down in the point that General Motors for one was able to announce last week an increase in production.

The recent trend has encouraged Mr Mickey Levy, chief economist of First Fidelity Bancorporation, to lift his first-quarter growth forecast to 2.5 per cent from 1.5 per cent while maintaining his 2.5 per cent rate for the second half. Considering economic and market events last autumn, "it's a phenomenal performance. Europeans could be envious," he said.

But stronger growth also means that the Federal Reserve Board "will go out of its way not to change its policy," Mr Levy added. The 0.15 per cent jump in yields on Friday showed that most investors had given up hope for now that the next move in interest rates might be down as the economy softened.

Yet, the upward shift only brought Wall Street in line with its deep understanding of the gritty reality of the manufacturing sector. "He's a very good inventory manager," said Mr Jones.

Many economists puzzled, though, about the true level of job creation. Clear candidates for subsequent downward revision were the 100,000 newly employed people in construction and 110,000 in retailing.

The former were probably skewed by a return to building sites after bad weather in January, since the overall picture for construction is weak. Sales of new single family homes, for example, fell in January by 9 per cent to their lowest level since 1982.

A big jump in retail employment is a mystery since department stores reported weak to lower sales in February. Mr Bob Brusca, chief economist of Nomura Securities in New York, argued that employment levels were in fact a lagging economic indicator. Most people were hired once the work was clearly identified rather than in anticipation of more business.

February's figures had several less encouraging elements, such as a negligible increase in weekly factory earnings. The creation of 513,000 jobs "doesn't mean the economy is all that healthy."

Although the employment figures showed that the economy was expanding, the markets got a more pessimistic longer-term reading of prospects on Tuesday from January's index of Leading Economic Indicators.

The index slipped 0.8 per cent, against forecasts of 0.4 per cent, but nobody seemed particularly worried. On the positive side, the December level was revised to a 0.3 per cent gain from a 0.2 per cent fall, breaking the pattern of four consecutive falling months, which is considered by some as a sign of impending recession.

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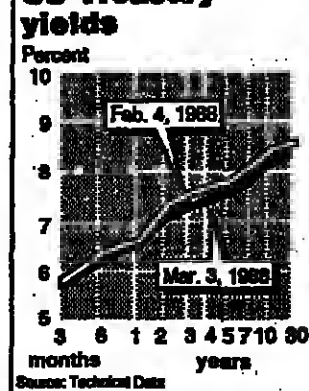
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US Treasury yields



Source: Technical Data

cent this year in real terms. Did he know something Wall Street did not until Friday?

Perhaps he had analysed those fourth-quarter inventory figures more closely than the market, suggested Mr Jones. After all, he had built his reputation on his deep understanding of the gritty reality of the manufacturing sector. "He's a very good inventory manager," said Mr Jones.

Many economists puzzled, though, about the true level of job creation. Clear candidates for subsequent downward revision were the 100,000 newly employed people in construction and 110,000 in retailing.

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INTERNATIONAL CAPITAL MARKETS AND COMPANIES

Statoil to gain divisions in reshape

BY KAREN FOSSELL IN OSLO

STATOIL, Norway's state oil company, plans a radical restructuring under which three divisions - exploration and production, marketing and refining, and petrochemicals - will be established within a fully-integrated company.

Mr Jan Erik Langangen, board chairman, said the reorganisation was to be modelled on the structure of other large international oil companies. He said Statoil had 11,000 employees within six divisions.

The company's fledgling board of directors, appointed at the end of November, has been re-examining Statoil's structure following

revelations of a large budget overshoot on the NKR4bn (Rbn) Mongstad refinery and terminal expansion.

This led to the resignation of Mr Arve Johnsen, the company's autocratic leader for 15 years, and the previous board.

Statoil has been accused of covering up figures relating to the project when it reported on its status to the board of directors and government officials. The new board has written to Mr Arne Osen, Norway's Oil Minister, advising him that it is to examine the system of reporting between the minister and the board.

The reorganisation proposals would give the three divisions full responsibility for their own balance sheet and activities to define more clearly the flow of capital. However, there could be changes by politicians before they are implemented.

A white paper on Statoil's reshape is likely to be presented in the Storting (parliament) by Mr Osen for a vote this autumn.

Mr Osen said: "My guess is that we will not see too many deviations from the board's proposal."

"We could see, however, separate, legal entities under one corporate roof. But I cannot say for

sure that there will be no deviations from the board's proposal."

Separately, Statoil said it had decided to postpone plans to expand polypropylene output in collaboration with US-based Hinson, a world leader in petrochemical production.

The Norwegian group said it could not meet the target date of March 31 set by Hinson for affirmation of its participation in three petrochemical projects totalling NKR500m.

Statoil said information on the market for petrochemicals suggested that profit margins in the project were not at a level which it considered desirable.



Philippe Maystadt: appeal to takeover rivals

Government plea on La Générale

BELGIUM'S caretaker Government has urged Mr Carlo De Benedetti, the Italian entrepreneur, and his rivals to end a fierce battle for control of Société Générale de Belgique, the country's biggest company, and negotiate a strategy for its future.

In a letter to protagonists in the six-week struggle, Mr Philippe Maystadt, Economic Affairs Minister, said the Government would take action needed to protect Belgium's strategic interests.

The appeal was the Government's first direct intervention in the fight for La Générale, which dominates the energy sector and other key areas of the economy. It coincided with a stinging attack by Mr René Lumy, La Générale's embattled governor, on what he called Belgium's disorganisation and lack of national political leadership.

The tragedy of La Générale de Belgique is (representative of) Belgium's decay," he told a Brussels newspaper. Belgium has been without a full-fledged Government since the centre-right coalition of Mr Wilfried Martens, Prime Minister, collapsed last October.

The letter appeared to reflect growing impotence in the Government at the failure of the rival groups fighting for control of La Générale to start serious negotiations, despite calls for talks by people in both camps.

Mr Maystadt said Mr De Benedetti and Suez, the French financial group which leads the rival alliance of companies, were both needed to get an accord on an industrial development strategy for La Générale backed by a big majority of shareholders.

The Government wanted Belgian partners in both camps to be given an important role in the proposed talks, Mr Maystadt added.

Printemps bids for La Redoute

BY GEORGE GRAHAM IN PARIS

AU PRINTemps, the French department store group, has announced a limited bid for La Redoute, the mail order specialist, aimed at taking its stake in the company to 50.01 per cent.

The bid, whose terms have not yet been disclosed, is viewed as friendly by La Redoute. Printemps has been the company's major shareholder since December, when it increased its holding to 32.09 per cent, and has four seats on La Redoute's board.

The Pollet family, which founded La Redoute, has gradually

reduced its stake but is expected to retain the 12 per cent it now controls. Société Générale, the recently privatised bank, owns nearly 15 per cent of La Redoute.

Mr Patrick Pollet, La Redoute's chairman, said the deal would give his company a stable ownership. The Printemps/La Redoute group, he said, and Carrefour, the hypermarket chain, were the only two French distribution groups capable of competing with the British and German chains on a European scale.

Besides its flagship stores in Boulevard Haussmann in Paris and a chain of other department stores under its own name, Printemps owns the Prisma supermarket chain. It has also built up a 44 per cent stake in the Euro-marche hypermarkets group, has substantial specialist clothes retailing interests and has developed its wholesaling activities.

At Friday's price of FF2,180 a share - down 40 per cent from last year's peak - La Redoute is capitalised at around FF2.8bn (€490m).

Boliden boosts earnings at Trelleborg

By Sara Webb in Stockholm

TRELLEBORG, the Swedish industrial group with interests in rubber and plastics, reported a strong increase in profits and sales last year due almost entirely to its acquisition in 1987 of Boliden, the Swedish metals and mining, chemicals and trading concern.

Group profits, before extraordinary items and tax and after minority shares, totalled SKr985m (€149.4m) in 1987, compared with SKr304m in 1986. The board proposed increasing the dividend from SKr2 to SKr4.

Mr Rune Andersson, managing director, said that of the SKr985m profit, the traditional Trelleborg rubber and plastics operations accounted for about SKr300m while Boliden brought in about SKr685m.

Similarly, when looking at group sales, which increased from SKr2,940m in 1986 to SKr7,220m last year, Boliden contributed SKr3,500m and Trelleborg SKr3,720m.

Mr Andersson said the flat profits for the traditional rubber and plastics operations resulted from the poor order intake at the start of 1987 and the price freeze in Sweden.

This effectively prevented Trelleborg from increasing its product prices in the domestic market as costs rose.

Order intake picked up in the last eight months of 1987 and the current year has started with a better order backlog. The group is forecasting a 35 per cent increase in profit to SKr1.2bn for 1988.

Declining exports leave Heineken earnings flat

BY OUR FINANCIAL STAFF

HEINEKEN, THE Dutch brewer, reported flat earnings for 1987 as net profits inched up to Fl 286.7m (€151.6m) from Fl 285.8m in 1986. Earnings per share edged higher to Fl 11.16 from Fl 11.11, the previous year.

The sluggish profit development in 1987 was in large part attributable to the negative effects of declining export sales and losses on the translation of foreign currency revenues to the strong guilder.

Even so, the results were better than analysts' previous projections.

Because the US is one of Heineken's leading export markets, the depressed dollar was an important factor. Analysts also noted that Heineken's share of the US import market was hurt by market advances made by beer

brands from other countries, as well as by competing Dutch brands such as Grolsch.

Heineken noted that most of its operating units had higher sales last year. But in guilder terms, worldwide sales crept up to Fl 8,680m from Fl 8,660m a year earlier.

The company is maintaining its annual dividend for 1987 at the year-earlier level of Fl 8.50 a share.

Next year, Mr Alfred Heineken, the last member of the founding family still in the business, will step down. This has led to some speculation that the Heineken family, which holds more than half the group's stock, may sell off some of its shares.

"Freddie" Heineken has headed the company since the early 1970s.

Dome takeover 'urgent' after C\$401m loss

By Robert Gibbons in Montreal

DOME PETROLEUM'S financial position has deteriorated further because of persistent low oil and gas prices, and the conclusion this spring of the US\$5.2bn takeover by Amoco Petroleum Canada is urgent, Mr Howard MacDonald, chairman of the Canadian energy group, said.

Dome posted an operating net loss of C\$401m (US\$230.8m) for 1987, against a deficit of C\$219bn in 1986. Oil and gas properties were written down by C\$346m last year, against C\$2bn in 1986.

After a special gain of C\$68m, Dome's final loss for 1987 was C\$303m or 96 cents a share, against a loss equaling C\$6.94 a share in 1986.

Revenues in 1987 were C\$1,480m, against C\$1,540m the previous year.

NEW INTERNATIONAL BOND ISSUES									
Borrowers	Amount m.	Maturity	Av. life years	Coupon %	Price	Book runner	Offer yield %		
US DOLLARS									
Telcel S.A.	50	1993	5	4 1/2	100	Yamaichi Int.(Eur)	4.750		
Nippon Sasei	100	1993	5	4 1/2	100	Yamaichi Int.(Eur)	4.500		
Kinki Sasei	50	2003	15	2 1/2	100	Nomura Int.	2.875		
Qil Paper Co.	250	1993	5	4 1/2	100	Nomura Int.	4.375		
Tokyo Marine Corp.	40	1993	5	4 1/2	100	Yamaichi Int.(Eur)	4.500		
IBM Credit Corp.	250	1991	3	7 1/2	101.30	CSFB	7.252		
Veolia	110	1990	2	7 1/2	101 1/2	Merrill Lynch	7.127		
Credit National	200	1993	5	8 1/2	101 1/2	Nomura Int.	7.876		
Falck II (S.A.)	70	1991	3	25bp	108.10	New Japan Secs.			
Int. Finance Corp.	150	1993	5	8 1/2	101 1/2	CSFB	7.906		
Aashi Breweries	300	1993	5	(4 1/2)	100	Nomura Int.	*		
CANADIAN DOLLARS									
Ford Credit Canada	75	1993	5	9 1/2	101 1/2	Deutsche Bk Cap.Mkts	9.329		
State Bk of Australia	75	1995	7	10	101 1/2	Deutsche Bk Cap.Mkts	9.620		
AUSTRALIAN DOLLARS									
Thomson-Braniff Int.	75	1991	3	12 1/2	101 1/2	Westpac Banking	12.248		
Union Bk of Norway	50	1993	5	13 1/2	101 1/2	WestLB	12.597		
D-MARKS									
Coca-Cola Co.	250	1998	10	5 1/2	100 1/2	SBC (Deutschland)	5.483		
Breidert Finance	250	1993	5	4	97	Oreander Bank	4.887		
Breidert Finance	250	1993	5	5	100 1/2	Oreander Bank	4.885		
Mer. Bank of Hungary	200	1995	7	6 1/2	100	OC Bank	6.250		
Hongkong	150	1998	10	6 1/2	99 1/2	Deutsche Bank	6.410		
Helaba Luxembourg	100	1995	7	5 1/2	100 1/2	Hessische Landesk.	5.412		
Commerzbank	150	1998	10	5 1/2	100 1/2	Deutsche Bank	5.716		
Komp. Schweiz	200	1993	5	5	100 1/2	Commerzbank	4.885		
Central Bk of Turkey	300	1995	7	6 1/2	100	Commerzbank	6.750		
Aven Capital Corp.	170	1998	10	6 1/2	100 1/2	J.P. Morgan	6.857		
Commerzbank Int.	300	1993	5	5	100 1/2	Commerzbank	4.885		
SWISS FRANCES									
SLG Swiss Re. (S.A.)	50	1993	-	5 1/2	100	Bge Indusuisse(Suisse)	5.704		
Aashi Sasei Kogyo	65	1993	-	1 1/2	100	SBC	0.750		
Tokyo Ind. Co.	60	1993	-	1 1/2	100	Credit Suisse	1.875		
Semiconductors	120	1993	-	(1 1/2)	100	Credit Suisse	*		
Hilmarit Pharma	30	1993	-	1 1/2	100	SBC	1.875		
Hilmarit Pharma	30	1993	-	1 1/2	100	SBC	0.750		
Terra Co.	20	1995	-	2	100	Royal Trust Bank	2.000		
Tokai Kaba Co.	50	1993	-	(1)	100	Credit Suisse	*		
BMW Finance	150	2013	-	5	101	SBC	4.930		
EDB	100	1992	-	4	101 1/2	Credit Suisse	3.658		
Mitsui Bk. & Banking	100	1993	-	(1 1/2)	100	Credit Suisse	*		
Mitsui Bk. & Banking	100	1993	-	(1 1/2)	100	Credit Suisse	*		
Hilmarit Pharma	70	1996	-	4 1/2	100 1/2	Handelsbank N'West	4.712		
Hilmarit Pharma	70	1990	-	5	100 1/2	Handelsbank N'West	4.993		
Takayama Conf.	40	1993	-	(2 1/2)	(100)	Handelsbank N'West			
Natungs Mist Nord	50	1993	-	4 1/2	100	USBS	4.125		
STERLING									
Royal Trust	60	1993	5	10	101 1/2	County NatWest	9.544		
Lloyds Bank	150	1998	10	10 1/2	101 1/2	Warburg Secs.	10.066		
T.M. Mortgage Secs.	125	2015	4-6	35bp	100	Salomon Brothers	-		
Malfrax B.Society	100	1993	5	(0)	100	Warburg Secs.	-		
Bank Corp. (Soc.)	125	1998	10	6	100	Merrill L./Salomon	6.000		
Leas Permanent B.Soc.	50	1998	10	10 1/2	100	Baring Brothers	10.355		
EUROS									
Austria	125	1993	5	7 1/2	101 1/2	Barque Paribas	6.949		
BFCE	125	1996	8	7 1/2	101 1/2	Credit Lyonnais	7.591		
LUXEMBOURG FRANCES									
ESAB Finance BV	300	1993	5	7 1/2	100	Kreditbank Int.	7.375		
Corinvest	300	1993	5	7	100 1/2	Kreditbank Int.	6.939		
Kreditbank (Luxembourg)	300	1993	5	7 1/2	100 1/2	Kreditbank Int.	7.157		
Natungs Syd	300	1993	5	7 1/2	100 1/2	Bge Paribas(Lux)	7.189		
EDB	300	1994	6	7	100 1/2	BSL	6.948		
Council of Europe	300	1993	5	7	100 1/2	BSL	6.939		
Council of Europe	275	1992	4	6 1/2	100	BSL	6.750		
Ward Bank	100	1998	10	7	101 1/2	BSL	6.789		
Ward Bank	600	1995	7	7 1/2	100 1/2	BSL	7.283		
Ward Bank	300	1995	7	7 1/2	100 1/2	BSL	7.157		
ASLK-CBER Fin.(Soc.)	600	1993	5	7 1/2	100 1/2	Credit Europe	6.942		
ASLK-CBER Fin.(Soc.)	300	1993	5	7 1/2	100 1/2	Barque UCL	6.942		
YEN									
Societe Generale (S.A.)	100m	1993	5	4	101 1/2	Nikko Secs (Europe)	6.548		
EDB	300m	1992	4	4 1/2	101 1/2	Yamaichi Int.(Eur)	4.437		

*Not yet priced. **Private placement. †First time. ‡Within ninety warrants. §Convertible. ¶Floating rate issue. ††For 250m of new money - balance of 250m in 1994. ‡‡For 250m of new money - balance of 250m in 1994. §§For 250m of new money - balance of 250m in 1994. ¶¶For 250m of new money - balance of 250m in 1994. †††For 250m of new money - balance of 250m in 1994. ‡‡‡For 250m of new money - balance of 250m in 1994. §§§For 250m of new money - balance of 250m in 1994. ¶¶¶For 250m of new money - balance of 250m in 1994. ††††For 250m of new money - balance of 250m in 1994. ‡‡‡‡For 250m of new money - balance of 250m in 1994. §§§§For 250m of new money - balance of 250m in 1994. ¶¶¶¶For 250m of new money - balance of 250m in 1994. †††††For 250m of new money - balance of 250m in 1994. ‡‡‡‡‡For 250m of new money - balance of 250m in 1994. §§§§§For 250m of new money - balance of 250m in 1994. ¶¶¶¶¶For 250m of new money - balance of 250m in 1994. ††††††For 250m of new money - balance of 250m in 1994. ‡‡‡‡‡‡For 250m of new money - 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This announcement appears as a matter of record only.

FEBRUARY 1988

£75,000,000



POLLY PECK INTERNATIONAL PLC

(Incorporated in England and Wales)

Multiple Option Facility

Arranger

Credit Suisse First Boston Limited

Co-Lead Managers

Credit Suisse

Société Générale
London Branch

Managers

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London BranchCrédit du Nord
London Branch

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The Mitsui Bank, Limited

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NEW ISSUE

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MARCH 1988

U.S. \$200,000,000

Export
Development
Corporation(An Agent of Her Majesty
in right of Canada)Société pour
l'expansion
des exportations(Mandataire de Sa Majesté
du chef du Canada)

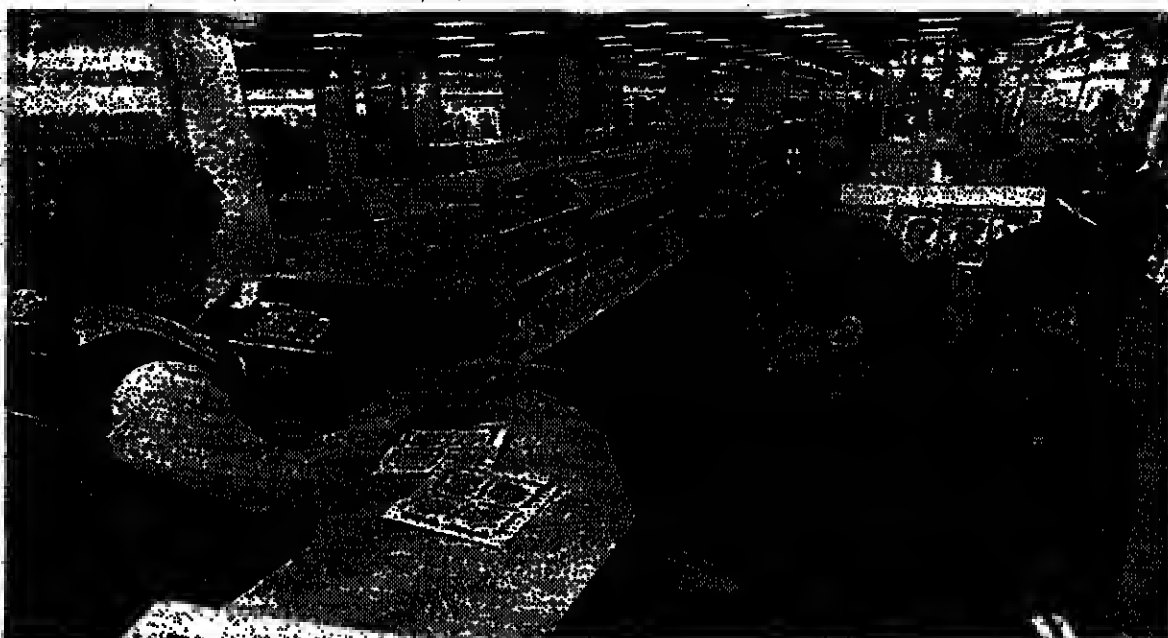
MANAGEMENT

Store design

How every product tells a story

Alan Cane continues his series by examining the way in which W.H. Smith, the UK retailer, is using up-to-the-minute sales information to dictate the layout of its branches

THE INFORMATION EDGE



W.H. Smith's Holborn branch: a showplace for the use of two retailing technologies

CONSIDER W. H. Smith's Holborn branch, on the edge of London's financial district. It is a distinctive store which reflects the commitment of the UK's largest bookseller and newsagent to design as good business practice. It is also a showpiece for the company's innovative approach to two retailing technologies - electronic point of sale (Epos) at the checkouts and computer aided design (CAD) for internal store design.

WHS is already a leader, in its own market segments at any rate, in both these retailing innovations. By bringing them together the company is on the brink of creating a marketing advantage that other retailers may find hard to match.

The system it is creating will enable it not only to design each of its nearly 400 stores quickly and for maximum profitability but also to re-jig stores to exploit every square metre in each store to the full.

It has committed £250,000 over the next 12 months to forging a link between Epos and CAD. Experts agree that if WHS can successfully link the two systems - and technically there seems no reason why it should not - it will have pulled off a spectacular coup.

At its most graphic, the system will enable WHS strategists to create, on a computer terminal screen, a three dimensional image of the interior of any of their 365 UK stores. They will be able to alter the internal design at will, seeking the best positions for bookshelves and record bins.

They will be able to create images of customers - men, women and children - browsing through the merchandise. They will be able to analyse how their electronic doppelgangers are attracted to the goods on display. A child, after all, has a physically different viewpoint from an adult as does a man from a woman.

If that was all WHS could do, it would be remarkable but not sensational; designers and architects can use computers to produce stunning graphics routinely these days.

But it will also be able, through a "bridge" to its Epos system, to incorporate the value of every product line into its electronic images. It will be able to attach a "selling value" to every square metre of the interior of its stores, allowing it to maximise its use of space with a degree of accuracy never possible before.

David Walters, co-director of the Oxford Institute of Retail Management at Templeton College, thinks that WHS is making the running in the design of the optimal store. "It is unique in the UK," he says, "and possibly in the world. It is pretty well at the leading edge of these developments."

It is certainly at the leading edge of developments in Epos, a distinction it shares with the UK's biggest food groups like Sainsbury and Asda.

The use of Epos, whereby a computer based in the store records all transactions from each cash register and provides an electronic link with the company's head office computers, has revolutionised the way WHS

works over the past few years. Jean Evans, the manager of the Holborn branch, recalls that about two years ago all stock-taking and ordering was carried out manually on a three-weekly cycle.

A WHS store stocks, on average, 60,000 lines of merchandise. Holborn used no less than 73 stock monitoring books to record all its inventory. (By comparison, a major food retailer like Sainsbury will have only 10-12,000 lines in stock at any one time.)

Recording changes in stock levels by hand was labour-intensive ("During a busy lunch time, just about everybody would be out counting stock," Evans remembers, and therefore not serving customers.) It was tedious and prone to human error. The system gave no clue as to what was selling well.

Out-of-stock items could have sold out on the first day of the ordering cycle. A best-seller could be out of stock for nearly three weeks before anyone realised the missed opportunity.

"We were in a bind," says Colin Warwick, the retail sales director. "Each branch had to make up its own mind about what stock it would order. We had no way of knowing if the branches were operating in a manner of which we would approve. It was no way to make progress."

Essentially, WHS wanted to achieve three objectives:

- Increased contribution to profits through better sales and better sales margins.
- Better staff utilisation through the removal of the tedium of stock counting leading to greater job satisfaction.
- Improved stock turnover - at that time, on average, it was turning stock over three, perhaps three and a half times a year. It is now up to four times a year.

Epos was neither the only nor the cheapest option. WHS could have set up a never-ending round of telephone calls to each store to establish stock levels, or it could have "sampled" - based its stock requirements on

intense investigation of a very few stores.

It rejected these in favour of "operational Epos" - a computer in every store linked to headquarters through the company's own high speed data network, recording every stock movement and filing the results both in the branch and at the centre.

It was a courageous decision. First, Epos in the early 1980s was still in its infancy. Even today only 10 per cent of the UK's 1m or so cash tills are computerised.

Second, it was expensive and left the company prey to adverse currency movements. Over the life of the project the capital cost alone will be some £23m - mostly for US-made National Semiconductor computer equipment.

Warwick still winces when he recalls the time the dollar/sterling exchange rate fell almost to parity, forcing him to negotiate an escape clause with the equipment suppliers. Costs on that scale, he says, would have far outweighed the benefits to the business.

Third, it involved a long campaign to persuade WHS's suppliers to mark their products with bar codes (patents carrying product details and possibly price which can be read by scanners attached to the Epos cash registers).

Much of the speed and convenience of Epos, WHS knew, would be lost if product lines were not bar code marked at source.

Single-mindedly, WHS set out to convert its suppliers: "I tramped the streets persuading major publishers," Jeremy Soper, retail sales director, says. "We felt we were banging our heads against a brick wall. Then the floodgates opened."

Fourth, and most critical in Warwick's view, the move to computerise stock control involved a complete cultural change - education, training and so on. "Everybody had to learn new tricks," he says.

Small scale trials in Portsmouth and Oxford led to the decision in 1985 to put Epos into all WHS stores; now 163 of the 365 stores are equipped.

Has it been successful? WHS senior managers say the project was assessed using traditional return-on-investment methods. "And on those calculations it has been amply justified," Warwick says. WHS will not quote actual figures but he points out that at the very least there had to be a two per cent increase in gross profits to justify the expense.

Without Epos, costs would have been more difficult to control and it would have been less easy to manage what is at present a buoyant business. WHS has no direct competitors but fights on many fronts. Warwick believes that without Epos, smaller competitors would have found it easier to cut into its overall market share.

Among the more colourful benefits are:

- Holborn branch discovered a hitherto unrealised demand for educational children's books, reflecting the concerns of parents working in the area.

- Another branch was able, based on information from the Epos system, to request Oxford University Press to reprint "Diary Of A Teenage Health Freak" in the knowledge that it would sell a further 20,000 copies.

- In the notoriously treacherous area of children's toys, WHS was able to steal a march on the competition when the system told it that "Kewpers", a lock-up toy manufactured by Tonka, was selling well. Tonka was encouraged to keep that line in production and WHS made the most of the sales opportunity.

Computer-aided design, the second element in WHS's store revolution depends on software developed by T-squared, a small software house based in Berkhamsted, Hertfordshire.

Founded by a group of architects some 11 years ago, its software Rucaps (Really Useful Computer Aided Planning System) - no connection with Andrew Lloyd Webber - is an attempt to do for store planning what mainframe computer-aided design did for the aeronautical engineering design business. The aerospace industry pioneered CAD techniques and has

exploited them to the full.

Rucaps is used by, among others in the UK, the major stores chains, John Lewis and Littlewoods.

What makes Rucaps different is the inbuilt intelligence that takes it well beyond a conventional two or three dimensional draughting system; it is also a detailed file of information about the building under design. "Behind every line on a Rucaps drawing, there is a single source of information," says John Watts, T-squared managing director.

Richard Handover, WHS retail group development manager, saw Rucaps as a way of solving the logistical problems of redesigning 20 existing stores and commissioning 20 new ones each year.

Traditionally, plastic models of fixtures and fittings are moved around on a plan of the store to find the best match. Drawings are then made as the first stage in a process which might involve many lengthy alterations.

Rucaps saves only a little time over the plastic models; it comes into its own at the printing and modification stages where alterations can be made swiftly on the screen and newly printed plans despatched to the branch.

Handover points out that WHS will begin to achieve the full benefits once it has all the historic data for its current properties on file.

He gives the retailing of compact discs as an example. Two years ago, they were hardly in evidence anywhere. Now they require some 30 per cent of the space in WHS record departments.

Vinyl records have started to give way to tapes and videocassettes. In 1986, a five-man team took seven months to make the necessary design changes to accommodate these new products. Using Rucaps, he says, the time necessary for such work could be cut to one month.

But the greatest benefits are expected to flow from linking information from the Epos system to the Rucaps database. Handover is already using a technique called "direct product profitability" - an elaborate formula linking the volume of sales, the margins and the store space allowed for the product, and thus indicates the relative profitability of all the company's product lines.

With the Epos sales information underlying the Rucaps three-dimensional image, it should be possible to design the interior of a store to make it more profitable and to alter it as trading conditions change.

But that, he agrees, is for the future. For the moment Rucaps is being used to simplify the fitting out of branches like Holborn while Epos is installed to increase stock control and profitability.

At Holborn, Evans and her staff are fervent supporters of the new regime. Has she no regrets? "Well yes. At sales time I'm embarrassed because I have so little unsold stock to dispose of. I may have to buy lines in specially."

In the computerised store of tomorrow, yesterday's methods still have their place.

1992 offers scope for consultants

BY MICHAEL SKAPINER

ARE BRITAIN'S management consultants finally beginning to falter after their long and triumphant march through the country's financial institutions, retail empires and manufacturing plants?

The Management Consultants Association has, it is true, just announced that its members' fee income increased last year by 22 per cent to £204.4m. But the rise was smaller than the increases of more than 35 per cent recorded in each of the previous two years.

Jim Donaldson, the MCA's chairman, says that he expects the rate of growth in the next few years to be lower still.

Nevertheless, UK management consultants still have a lot to look forward to. The run-up to the creation of a single European market in 1992 is likely to be a lucrative support for consultants as British companies slowly realise that they have some serious thinking and planning to do.

The Department of Trade and Industry Enterprise Initiative, announced earlier this year, would also help. The MCA has expressed fears that the DIT's ambitious plans might result in consulting standards being eroded. But it has welcomed the Government's announcement that over the next three years it will provide more than £250m in financial support for small businesses wishing to use consulting services.

What of last October's stock market crash? Donaldson says that MCA members report that it has so far had little effect on their business.

He said, however, that consultants could "expect a change in the range of work we undertake in the City. There will be less frenetic effort to meet short deadlines and more to do with longer-term organisation."

The MCA's figures reveal some other changes in the type of work being done by consultants. Fees from work on information technology increased by 33 per cent to £92m last year, although the rise in 1986 was 98 per cent.

The area of consulting which showed the biggest percentage increase last year was personnel management and training, where fee income increased by 85 per cent to £22.6m. The second largest increase occurred in manufacturing management and technology, where fees rose by 60 per cent to £30.5m.

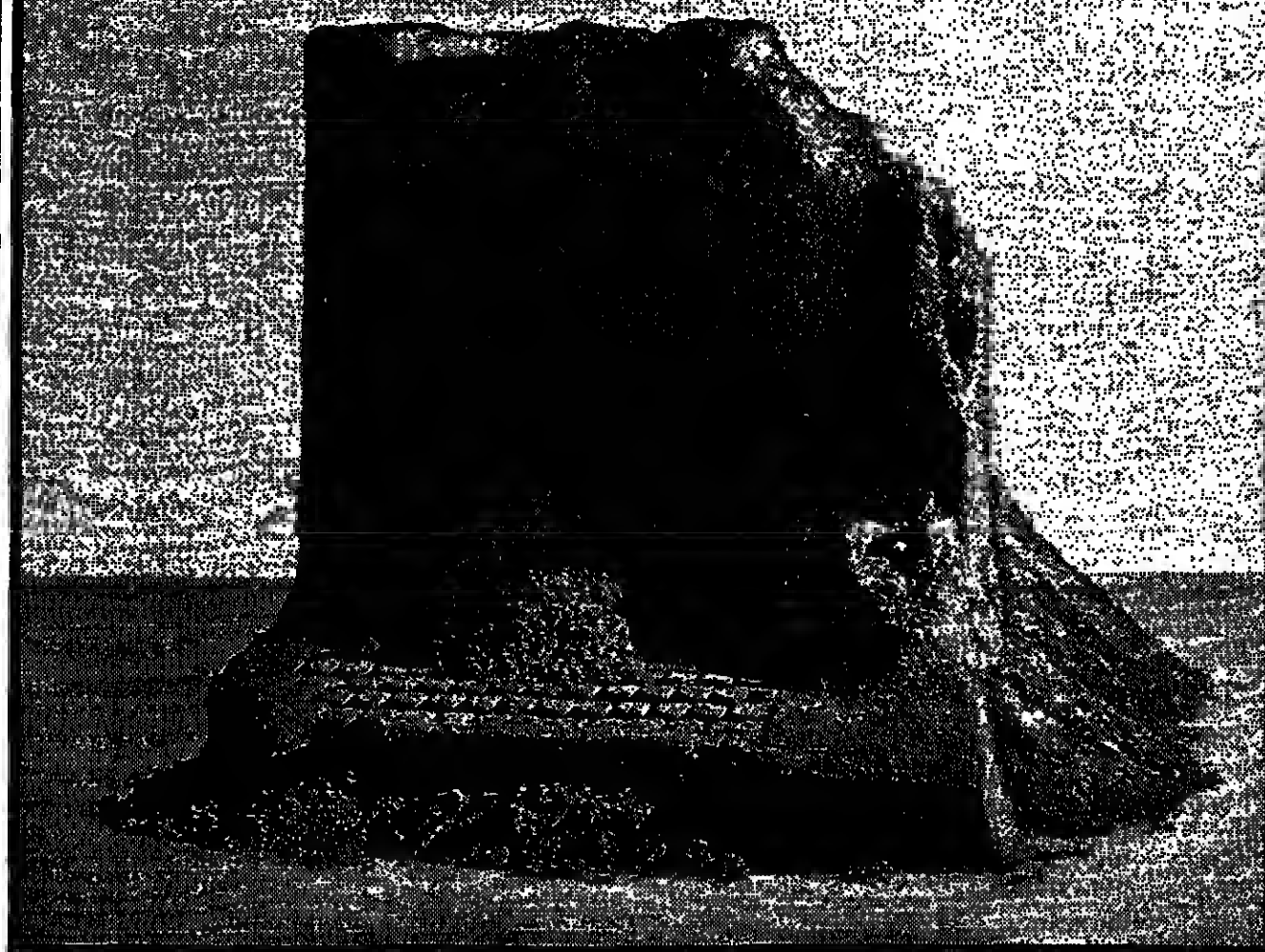
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Continued on next page

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أما بعد

LONDON SHARE SERVICE

[illegible]

هذه امة الاصل

MTNES – Contd.[illegible][illegible]

-	Thomas Atkins 20c	15	-	-	-
-	World Goldfields NL	110	-	405c	3.1 1.8
-	Wheat Creek 25c	194	-	6010c	0.7 2.3
May Dec	Western Mining 20c	86	6.4	Q110c.14	0.8
Ties					
Apr. Nov.	Weyer Htam SM1	60	9.3	0053.3c	0.7 1.8
-	Reefer	115	10.3	0053.3c	0.7 1.8
Jan Sept	Yong Seng 100c	45	10.3	0210c	0.5 0.6
-	Januar 12 1/2c	54	16.8c	-	-
-	Malaysia Ming 10c	35	28.11c	2.8 1.1	1.0
Dec	Petaling SM1	108	28.11c	1.20c.10	0.8
Aug	SM1 Dewi Ben 10c	169	28.11c	2305c.0c	-
-	Tanjung 51c	150	41.81	-	-
Oct July	Ironon SM1	100	71.51	0045c	0.8

MISCELLANEOUS				
	Anglo-Oregonian	42	32	
	Central Int'l. Bk.	120		
	Woolley Res. Corp.	63		
Aug. Feb.	Cons. March, 1902	120	11	6500
	Cons. June, 1902	75		
	Cons. Jan., 1902	54	12	
	Cons. April, 1902	33		
	Greenwich Res.	226		
Dec. May	Cons. Gold, 1902	462	9	27
	Highland Res.	142		
Jan. Aug. N.	Homestead Lake, 1902	462	25	4000
	Cons. Flinty Res. Mining	153		0.6
	Winton Coalfield	16		
	Winton Sables Res. C&S	34		
	Northgate C&S	344	9	77

Jan. 1972	RTZ 10p	375	9.11	19.4	2.4	5.4
Jan. 1973	De. 1972-1973	6390	11.5	16.5	5.2	1.2
Jan. 1974	Thoroza Res. Inc.	29				
THIRD MARKET						
Weekdays	Stock	Price	Last	Dts	Yld	P/E
Paid	Alberston Group 10p	175	28.9	3.5	2.7	16.8
May	Alberston 10p	175	28.9	3.5	2.7	16.8
July	Allied Int. Brokers	102	11.5	2.5	5.2	18.2
-	American Energy 10p	36				
-	Andrews Res. 10p	78				
-	Barclay Centre	173				
June Jan	Campwood 10p	118	7.12	2.06	1.8	25.30
-	Catalyst Comm. 5c	55				72.4

	Chem Eng Int.	46					
	Comac Group Inc.	76		12.2		2.3	
	Corticon Beach 10p.	58	1.6	0.4	6.1	8.9	22.1
	Corticon Beach 10p.	13					
	Egyptian Export A.S.	50					
	Do. Warrants.	75					
	Fairfax Real 10p.	13					
	Gasdarby (U.S.)	37	1.25			2.3	4.4
	Hasenbichl Group Co.	33					97.8
	Kemp (P.I.) A.S.	50					
	Landed Ltd.	89				1.9	
	Lynx Tech. Sp.	41					5.2
	M. L. Laboratories Inc.	135					
	Mohrreid 10p.	125					
	Muller Group Sp.	58					
	NO-Osea Gold IR 2p.	43					

Proportion 1p	36								
Proportion 2p	56								
Proportion 3p	56								
Sticks Higgs, 5a	26								
Seaway Sheds 1a	26								
Calder 1a	21	3.3p							
These Holdings	45	27.4							
Weston's Lane 20p	26								
UPL Group 10p	125								
Unit 6a	138		1.1						
Midco Resources 5p	125								

NOTES

Prices otherwise indicated, prices and set dividends are in pence and estimated prices are in pence.

Estimates are 25p. Estimated price/earnings ratios and cover ratios are 25p.

based on latest annual reports and accounts and, where possible, audited financial statements. Reported PTEs are calculated as the difference between earnings per share being computed on profit after taxation and unrelieved ACT where applicable; bracketed figures indicate ± 0.0 per cent or more difference if calculated on 'nil' or 'nil or less' basis. The 'nil or less' distribution is the difference between gross dividend costs to profit-after-taxation, excluding corporate profits/dividends but including estimated extent of non-deductible expenses, and the amount of the distribution. The distribution is added to ACT of 27 per cent and added for value of declaration and rights.

Tax 50s are based on the following:

Rights and loans marked thus have been adjusted to allow for rights issues for cash

Interim since increased or resumed

Interim since reduced, passed or deferred

Tax-free to non-residents on application

Figures or report issued:
 US\$1 million daily UK listed: dealings permitted under rule
 5353/41
 US\$1 million, not listed on Stock Exchange and company not subject to
 securities and market rules as listed securities.
 Daily in London (Rule 5353/3)
 Price at time of suspension
 Issued divided after pending news and/or rights issues, cover
 the dividend to the forecast.
 Merge bid or reorganizational in progress
 Not comparable
 Dividend covered (adjusted final) and/or reduced earnings indicators
 Forecast dividend; cover on earnings updated by latest interim
 statement.
 Dividend covered for conversion of shares not now ranking for
 dividends or ranking only for restricted dividend.
 Cover does not allow for shares which may also rank for
 dividends.

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REGIONAL & IRISH STOCKS

Following is a selection of Regional and Irish stocks, the latter being quoted in Irish currency.

my Inc 20p	68	Arrests	385
and Rose Ltd	643	CPI Hedges	75
and Rose Ltd	643	Carroll Index	162
and Rose Ltd	643	Hall (Dr. H.J.)	167
and Rose Ltd	643	Hedges Hedges	45
and Rose Ltd	643	Irish Repco	120
and Rose Ltd	643	Unilever	325

IRISH	
11% 4/80	£180.4
9% 8/80/81	£180.0
13% 9/72	£114.5

TRADITIONAL OPTIONS		
3-month call rates		
12-months	18	NEI
9-months	16	Rest. West. Bk.
6-months	15	P & O Off.
3-months	14	Plenary
1-month	13	Poly Fed.
1-week	12	Rest. East
1-day	11	RH&H
1-hour	10	Rest. Org. Ord.
1-minute	9	Rest. Intl.

Circle	42	Seas	14
sters	38	TL	35
Telecom	35	Tech	12
On Grid	24	Thom EMI	60
der Cons	32	Trust House	22
on Union	35	T.G.M.	20
abooks	14	Unilever	58
	25	Village	19
	25	Welcome	42
	14	Property	
Incidents	83	Brit Land	28
	13	Land Securities	48
	110	NEPC	48

A Met	42
Al	11N
Ala	87
Am	69
An	14
Ant Stal	188
Asphalt and Bitumens	188
B	35
Bals	38
C	38
C & Gas	38
Cement	35
Chemicals	28
Coal	32
Coke	32
C & Sponcer	13
D and Ek	20
E	35
F	35
G	35
H	35
I	35
J	35
K	35
L	35
M	35
N	35
O	35
P	35
Q	35
R	35
S	35
T	35
U	35
V	35
W	35
X	35
Y	35
Z	35

**A selection of Options traded is given on the
London Stock Exchange Report Page**

WORLD STOCK MARKETS

[illegible]

CANADA

[illegible]

OVER-THE-COUNTER

[illegible]

INDICES

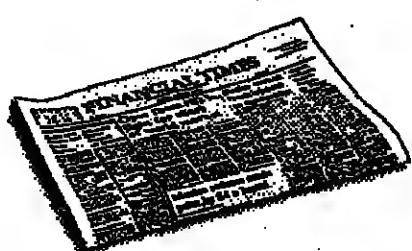
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Basic values of all indices are 100 except NYSE AH Common—50; Standard and Poor's—10; and Toronto Composite and Metals—100. Toronto indices based 1975 and Montreal Portfolio 4/1/83. 1. Excluding bonds. 2. 408 companies with 41 utilities, 40 Financials and 20 transports. 3. Closed, 40. 4. Roundtable.

Base values of all indices are 100 except Brussels SE-1,000 JSE Gold-255.7 JSE Industrials-264.3 and Australia. All Countries and Metals-500. (c) Closed. (u) Unavailable.

NEW YORK STOCK EXCHANGE COMPOSITE CLOSING PRICES

Closing prices, March 4

[illegible]

Continued on Page 37

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Continued on Page 29

CURRENCIES, MONEY AND CAPITAL MARKETS

FOREIGN EXCHANGES

Politics to dominate US as Britain waits for Budget

LAST WEEK produced some unexpected and confusing economic data on both sides of the Atlantic. This is likely to be a week when politics are more important than economic news in the US, and the UK enters a beleaguered period ahead of the Budget.

In the race for the White House one of the most important dates in the presidential election calendar takes place on Tuesday, with 20 southern states holding primary elections. Market moving news is likely to be scarce, and reaction to last week's news showed dealers are in no mood to take positions ahead of the US January trade figures on March 17 and the UK Budget. Sterling was strong and the dollar was virtually unmoved.

The UK January trade figures, announced Monday, were at least \$500m worse than the City expected, and on Friday the US employment data for February were strong enough to suggest the US trade deficit may not show any quick improvement.

Unemployment fell to 5.7 p.c. from 5.8 p.c., while non-farm employment rose a much higher than expected 531,000, compared with market forecasts of 200,000, and 107,000 in January.

Mr Rupert Thompson, international economist at Morgan Grenfell, said the figures quash any fears of a recession in the US.

The dollar weakened on the news, but then recovered to finish above the day's lows. According to Morgan Grenfell, US employment numbers are likely next month as some of the very large gains in particular sectors look unsustainable.

Strong employment growth was seen in the service sector, while manufacturing employment increased only 0.1 p.c., or 20,000. This is not encouraging for US export performance, and suggests that more imports could be sucked in, through rising consumption among non-manufacturing employees.

On this basis Morgan Grenfell expects a rise in the US trade deficit to \$130m in January, from \$122m in December.

Like the US employment statistics, the UK trade deficit for January left the market believing that the sharp rise was the result of distortions. The sharp fall in exports to the rest of the European Community was particularly suspicious, and after a nervous initial setback sterling showed little reaction.

The pound shrugged off the trade news, and continued to benefit from favourable interest rate differentials, between London and Frankfurt. The Bank of England intervened on Thursday and heavily on Friday, to prevent sterling rising above DM3.00.

There is no very important US economic news this week, but retail sales and producer prices for February will be published on Friday.

Retail sales are expected to rise about 0.8 p.c. and producer prices 0.2 p.c. According to Warburg Securities retail sales will rise 0.8 p.c., while Phillips and Drew, James Capel, and Morgan Grenfell expect 0.7 p.c.

This compares with a rise of 0.5 p.c. in January, and if the market average of 0.8 p.c. proves correct the year-on-year increase will be 8.8 p.c. Producer prices in February are generally expected to rise 0.2 p.c. to 0.3 p.c., against 0.4 p.c. in January.

IN NEW YORK

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

STERLING INDEX

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

CURRENCY RATES

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

CURRENCY MOVEMENTS

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

OTHER CURRENCIES

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

FORWARD RATES

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

MONEY MARKETS

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

FT LONDON INTERBANK FIXING

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

BANK OF ENGLAND TREASURY BILL TENDER

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

WEEKLY CHANGE IN WORLD INTEREST RATES

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

EMS EUROPEAN CURRENCY UNIT RATES

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

POUND SPOT - FORWARD AGAINST THE POUND

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

DOLLAR SPOT - FORWARD AGAINST THE DOLLAR

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

EURO-CURRENCY INTEREST RATES

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

EXCHANGE CROSS RATES

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

FORWARD RATES AGAINST STERLING

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

UK clearing bank base lending rate

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
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1000	179.40	179.40

FT LONDON INTERBANK FIXING

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
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1000	179.40	179.40

BANK OF ENGLAND TREASURY BILL TENDER

Mar 4	Close	Previous
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1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

WEEKLY CHANGE IN WORLD INTEREST RATES

Mar 4	Close	Previous
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1000	179.40	179.40
1000	179.40	179.40

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Mar 4	Close	Previous
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1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

CURRENCY RATES

Mar 4	Close	Previous
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1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

CURRENCY MOVEMENTS

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

OTHER CURRENCIES

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

FORWARD RATES

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

MONEY MARKETS

Mar 4	Close	Previous
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1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

FT LONDON INTERBANK FIXING

Mar 4	Close	Previous
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1000	179.40	179.40

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1000	179.40	179.40
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WEEKLY CHANGE IN WORLD INTEREST RATES

Mar 4	Close	Previous
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40
1000	179.40	179.40

EUROPEAN OPTIONS EXCHANGE

Series	Vol	Open	High	Low	Close	Settle
EUR/USD	110	110.50	110.50	110.50	110.50	110.50
EUR/GBP	110	110.50	110.50	110.50	110.50	110.50
EUR/JPY	110	110.50	110.50	110.50	110.50	110.50
EUR/DEM	110	110.50	110.50	110.50	110.50	110.50
EUR/CHF	110	110.50	110.50	110.50	110.50	110.50

Series	Vol	Open	High	Low	Close	Settle
EUR/USD	110	110.50	110.50	110.50	110.50	110.50
EUR/GBP	110	110.50	110.50	110.50	110.50	110.50
EUR/JPY	110	110.50	110.50	110.50	110.50	110.50
EUR/DEM	110	110.50	110.50	110.50	110.50	110.50
EUR/CHF	110	110.50	110.50	110.50	110.50	110.50

Series	Vol	Open	High	Low	Close	Settle
EUR/USD	110	110.50	110.50	110.50	110.50	110.50
EUR/GBP	110	110.50	110.50	110.50	110.50	110.50
EUR/JPY	110	110.50	110.50	110.50	110.50	110.50
EUR/DEM	110	110.50	110.50	110.50	110.50	110.50
EUR/CHF	110	110.50	110.50	110.50	110.50	110.50

Series	Vol	Open	High	Low	Close	Settle
EUR/USD	110	110.50	110.50	110.50	110.50	110.50
EUR/GBP	110	110.50	110.50	110.50	110.50	110.50
EUR/JPY	110	110.50	110.50	110.50	110.50	110.50
EUR/DEM	110	110.50	110.50	110.50	110.50	110.50
EUR/CHF	110	110.50	110.50	110.50	110.50	110.50

Series	Vol	Open	High	Low	Close	Settle
EUR/USD	110	110.50	110.50	110.50	110.50	110.50
EUR/GBP	110	110.50	110.50	110.50	110.50	110.50
EUR/JPY	110	110.50	110.50	110.50	110.50	110.50
EUR/DEM	110	110.50	110.50	110.50	110.50	110.50
EUR/CHF	110	110.50	110.50	110.50	110.50	110.50

Series	Vol	Open	High	Low	Close	Settle
EUR/USD	110	110.50	110.50	110.50	110.50	110.50
EUR/GBP	110	110.50	110.50	110.50	110.50	110.50
EUR/JPY	110	110.50	110.50	110.50	110.50	110.50
EUR/DEM	110	110.50	110.50	110.50	110.50	110.50
EUR/CHF	110	110.50	110.50	110.50	110.50	110.50

KLM P	Fl. 30	215	0.50	1	A	2	180			Fl. 197.50
NEDLOYVO C	Fl. 190	83	1.4	54	22.50					Fl. 197.50
NEDLOYVO P	Fl. 190	130	1.40	A	A					Fl. 197.50
NAT. RES. C	Fl. 60	120	1.4	100		79	3.90			Fl. 56.10
NAT. RES. P	Fl. 60	75	1.5	100		79	4.80			Fl. 56.10
PHILIPS C	Fl. 27.50	79	0.80	137	1.70	41	2.50			Fl. 27.50
PHILIPS P	Fl. 30	162	3.80	20	4.60	11	4.90			Fl. 27.50
ROYAL DUTCH C	Fl. 220	464	2.5	304	6.80 B	72	5.80			Fl. 21.50
ROYAL DUTCH P	Fl. 220	25	1.50	142	6.20	112	4.50			Fl. 90.50

FINANCIAL TIMES SURVEY



A far-reaching economic reform programme, introduced in 1986 by President Ibrahim Babangida is

gradually taking effect. But austerity measures are unpopular and the programme could be undermined by an inflationary budget, says Africa

Editor, Michael Holman.

Demanding year ahead

TESTING TIMES lie ahead for the military government of President Ibrahim Babangida.

A faltering in the implementation of the country's economic recovery programme raises doubts about the likelihood of reaching agreement with the International Monetary Fund (IMF), with which the administration is currently negotiating. The government's political honeymoon with Nigerians (and the press) is coming to an end as austerity bites deeper. A disquieting undercurrent of religious tension between the country's Christian and Muslim communities is worrying government officials and religious leaders alike. Trade unions are becoming restless and the business community expects a spate of wage claims and labour disputes. The good food harvest which has helped cushion the impact of economic reforms have wilted in the face of a serious drought which affects much of northern Nigeria.

All these factors combine to present the President with his most challenging year since he took office in a bloodless coup in August 1985.

In the space of two and a half years, General Babangida has presided over a process which is

leading to a radical transformation of Nigeria. The 66 per cent devaluation of the Naira in September, 1986, (and regular foreign exchange auctions which keep the currency realistically valued), the abolition of the corrupt and inefficient system of import licences accompanied by tariff reforms, and the dismantling of agricultural commodity boards which fixed prices at artificially low levels, have created a healthier environment for industrialists and farmers alike.

The first admittedly tentative steps have been taken in what will be Africa's largest privatisation exercise, affecting nearly 90 organisations in which Federal or state government shares will be sold or reduced, such as hotels, or which will be required to operate on a commercial footing - such as the Government-owned telephone and electric power authorities.

It is a programme which won the endorsement of the IMF (an essential precondition to the rescheduling of Nigeria's \$26bn external debt), the backing of the World Bank, and the support of trading partners who had become increasingly impatient at earlier governments' failure to pay mounting trade arrears.



Economic and social pressures are likely to give President Babangida his most challenging year since he took office in a bloodless coup in August, 1985. Despite present efforts to promote non-oil exports, oil remains the lifeblood of the Nigerian economy.

Nigeria

The political and social risks are high. In abandoning the import licensing system the government surrendered not only a valuable form of patronage. It also antagonised an influential group - particularly strong in the politically sensitive north - which sold the licences at high premiums.

The introduction of a competitive exchange rate - in 1980, the Naira was nearly on par with the pound (compared to over N7 today) - changed overnight the life style and living standards of Nigeria's middle-class - which includes many officers.

Annual trips to London or New York, a car, television, education abroad soon became impossible as fares more than doubled and prices for imported goods soared. Nigeria, once notorious as a "throw away" society, adopted what the President has termed a "maintenance culture".

Why, it may be asked, has Nigeria's Armed Forces Ruling

Council, the governing body, taken these risks? Partly out of the courage of the conviction that reform of a society, which mismanaged the enormous oil wealth of the late 1970s and early 1980s, was long overdue. And partly because there is no obvious alternative, as illustrated by the economic policy of General Buhari, who offered austerity but no long-term strategy, and who was deposed by President Babangida.

Painful as the structural adjustment programme is proving for many Nigerians, some of whom may be tempted by a debt moratorium and a go-it-alone policy, there remains no viable alternative. As the article on the economy illustrates (see inside pages), Nigeria surely has more to gain by persevering with reforms and thus maintaining the support of commercial lenders and the World Bank.

The 1988 budget, however, suggests that Government is wob-

bling in its course. If taken at face value - the budget deficit as a percentage of GDP is at least 7 per cent - it raises the likelihood of high inflation, which in turn will put severe pressure on the Naira, and threaten the thus far shrewdly managed lynchpin of reform - an exchange rate which trades a tightrope stretched between economic reality and political sensitivities.

Senior government officials argue in effect that the budget is not quite what it seems. They are more optimistic than most about the price of oil, which accounts for over 90 per cent of export earnings, suggesting that the year-end average price may top the US\$16 on which the budget is based.

Further, more efficient collection of customs duties will help narrow the deficit. And most important of all, the so-called subsidy of domestic fuel (which sells at a fraction of the rate in neighbouring countries) will, offi-

cial hints, be reduced by perhaps a third, later this year.

This last measure will indeed put the budget in a very different light, provided at the same time the Central Bank reverses its puzzling decision, taken towards the end of last year, to ease restraints on money supply. But the price of fuel is the most sensitive issue the government had had to face. City transport is grossly inadequate and many workers have to begin their journeys at dawn: that the arduous experience should become more expensive will be a hard cross to bear.

The government was fully aware of this when it launched last year an anti-subsidy campaign, explaining that an increase in fuel prices would provide more funds for government spending on education, health, roads and other services.

As it turned out, the government lost the public relations battle to the Nigerian trade

unions, who vigorously argued for retention of the subsidy. The government's position was not helped by an outspoken speech by the former Nigerian President, General Olusegun Obasanjo.

"Let us tell those who preach trade liberalisation and other harmful measures to us ... that they are leading us along the path of great economic decline, social dislocation and turbulence and political consequences that we can ill afford," he declared.

It seems clear that this combination of pressures not only led the Government to drop plans to include a fuel increase in the budget, but also to defuse tension by refuting the economy beyond the level that some senior officials thought wise, ending a wage freeze and giving civil servants a pay increase of between 15 and 40 per cent, depending on grades.

That increase is now being reassessed, but not before the unions launched a series of wage claims which the private sector will be hard pressed to meet.

The fuel issue aside, further tough measures are in the pipeline. As part of the "commercialisation" principle already followed by the Government-owned telecommunications corporation, air fares, and electricity prices are expected to rise this year.

The good news, however, is

that further tangible benefits of adjustment, which has already benefited many companies and led to an agricultural revival, should start to flow: a commercial banks' loan agreed in principle last year, renewed export credit agency cover, a further World Bank structural adjustment loan in addition to project lending, as well as the easing of the debt burden which further rescheduling will bring.

This assumes, however, an agreement with the Fund, and it is clear that some demanding negotiations lie ahead. It seems almost unthinkable that with both sides having put so much into devising the programme, and with most of the major features of reform already in place, there will not be an agreement. But it may be a close thing.

In the meantime, President Babangida has other concerns. The severity of the drought in the North has yet to be accurately assessed but there is growing anxiety that government has been slow in responding.

Religious tensions within the predominantly Moslem North, where heretical sects have caused serious disturbances in the past, and between the North and the largely Christian South, lie not far below the surface.

Continued on page 2

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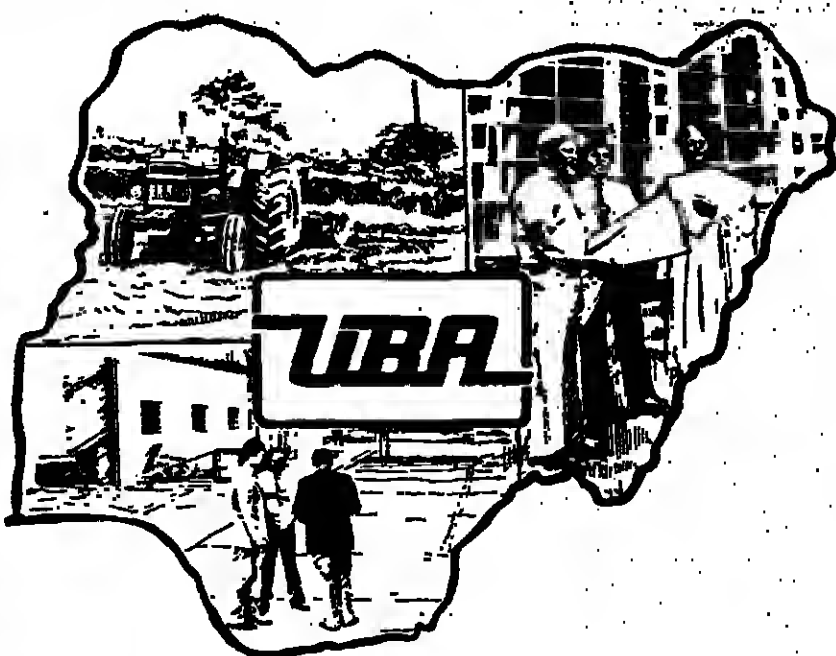
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	1987	1986		1987	1986
Liabilities March 31st	N'000	N'000	Assets March 31st	N'000	N'000
Capital	75,000	75,000	Cash	2,828,109	2,580,502
Reserves	191,179	183,839	Investments	319,432	217,669
Deposits, etc.	5,390,533	4,378,805	Loans & Advances, etc.	2,509,171	1,819,473
Contra Accounts	923,024	564,290	Contra Accounts	923,024	564,290
	<u>6,579,736</u>	<u>5,181,934</u>		<u>6,579,736</u>	<u>5,181,934</u>



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NIGERIA 2

The Military Government is seeking the right timetable and formula for preparing civilian rule, reports Michael Holman

Seeking a fresh start for democracy

FOR THE SECOND time in a decade, Nigerians are preparing for a return to civilian rule, and the politicians are back in business.

The old crows are returning to their roosts, as one veteran observer puts it. They operate discreetly, using traditional institutions, funeral gatherings and other religious events, and ostensibly social occasions as a front behind which old loyalties are reasserted or new allegiances forged. In short, the groundwork is being done for the day, they say, when party politics returns to Nigeria after a five-year absence.

In theory, party politics is proscribed until then, and tens of thousands have been barred from holding standing for office again. The prescription is part of the military government's effort to give Nigerians a fresh start in democracy. The country has been disinclined by a succession of coups since independence in 1960 and by the corruption and vote-rigging that marred the civilian administration of former President Shehu Shagari.

But Nigerian politicians, who have been lying low since the military took over at the end of 1983, are irrepressible once they get a whiff of the hustings. The overriding question today is whether the Government has found the right timetable and formula through which to channel the democratic aspirations of electorate whose main ethnic differences - (Yoruba, Hausa-Fulani and Ibo) - and whose Christian-Muslim divisions are major factors in Nigerian politics.

In summary the government has decided to limit political parties to two, maintain the 1979 US-style constitution, albeit with modifications, which provides for an executive president and a bicameral legislature, and to have a phased return to civilian rule, rather than the somewhat abrupt transfer over the space of a few weeks, as occurred in 1979. The Government's commitment to a return to civilian rule

(originally set for 1990) has been widely welcomed - though tempered by the recollection that a civilian government is not a panacea for Nigeria's ills - and so has the idea of a step by step transition with reservations about the practicality of the all-embracing ban on former office holders (including members of the present administration), and the wisdom of the decision to limit the number of parties to two.

Nigerians treat their politicians with the same scepticism as most other electorates. But much as they may wish to be governed by a new generation of honest politicians, they doubt the viability of a sweeping, indiscriminate ban which could exclude as many as 50,000 people from political life.

THE MEN IN CONTROL

See the back page of this survey for details of Armed Forces' Ruling Council, the National Council of Ministers and the State Military Governors.

range from former ministers and state governors to - in theory, at least - a driver sacked for insubordination, for the prohibition includes anyone who was fired from his or her job since independence.

Many of the old political hands seemed to be at work behind the scenes last December, when 13,000 candidates stood for 301 local councils. The outcome fell far short of an exercise in democracy. The National Electoral Commission, established last August, was not up to the mammoth task.

Voters' registration lists were inaccurate and considerably inflated, polling boxes were sometimes stuffed and sometimes failed to arrive, much to the fury of voters. Government has treated the matter phlegmatically, ordering re-runs where necessary and making the point that the five year transition allows time to learn from experience. But from Kano to Lagos there are few voters who do not believe that many of the candidates rep-

resented banned political figures.

Local government elections take place again at the end of 1988, but this time on a party political basis. The ban on individuals may not have been eased by then, but many Nigerians believe that come the next round - state legislatures in the first half of 1990 - some familiar faces will be back on the political scene, vatted for probity, and traditional shortcomings curbed by tougher enforcement of electoral laws.

The second concern is more fundamental: the fear that the government limit to two parties will exacerbate what is seen as a north-south divide to which religious affiliation (the north is predominantly Moslem, the South Christian) will become dangerously politicised.

Like most political generalisations, the suggestion that Nigeria can be divided into northern and southern interest groups can be misleading. The north is home to many Christians (the chairman of the local council elected last December in Kaduna, a stronghold of "northern" politicians, is, for example, a Christian), while there is a substantial Moslem presence in the south.

At the same time, suggestion that there is a solid Northern bloc is misleading, for although conservative political and economic values dominate, there is a strong radical tradition represented today by the highly respected Salaru Musa, governor of Kaduna state from 1979 to 1981, and ex-governor Rimi of Kano state.

Nevertheless, as one prominent Northern figure warned: "If government sticks to the two party limit, one party will be northern based seeking to rule the north, and the other will be southern based, with a similar strategy. Inevitably religion will become a political issue."

The sharp antagonisms stirred up by the government's puzzling decision in 1986 to become a full member of the Islamic Conference Organisation (a move deeply resented by many Christians)

have not died down, and leading members of both religious communities believe that religious tensions might easily turn to violence.

Political rivalries could readily trigger it off, and there are many who believe that provision for further parties could help blunt ethnic and religious divisions.

It is far too early to make any predictions about potential front runners when the ban on political parties is lifted (and should the ban on individuals be modified). If only because the departure of some of the colossi of the past have left gaps that cannot easily be filled.

The death last May of the revered Chief Obafemi Awolowo, one of the founding fathers of independent Nigeria, broke the mould of Yoruba politics, as West Africa magazine put it. Although there are several contenders for the "Yoruba vote" they will be unable to dominate the community as "Awo" did.

Chief Awolowo's distinguished Igbo contemporary, Dr Nnamdi Azikiwe, is happily still going strong, but one day the political mould will also be broken, leaving the succession far from clear.

For its part the North offers no obvious candidate at this stage, though considerable manoeuvring is taking place, partly within the ranks of the Northern Elders Committee. It was established in mid-87 ostensibly to "deliberate on the inter-religious conflict" in the debate as well. The minority groups, meanwhile, have yet to show their hand: their turn may come when compromise candidates are needed.

It may well be that Nigeria's next president is a comparative unknown, perhaps drawn from the ranks of rich, young, retired military officers who, the well-informed Nigerian newsletter, *The Insider*, suggests, will play an increasingly important role in the country's politics.

There may indeed be a new breed of Nigerian politicians in the making. But the "old crows" will not easily be shunted aside.



Britain's Prime Minister, Mrs Margaret Thatcher with the Nigerian President, General Ibrahim Babangida (left), in Lagos, during Mrs Thatcher's African tour with her husband, Denis, in January.

Foreign policy

New mood of realism

"NIGERIANS have come to realism," writes ex-Foreign Minister Joe Garba in his recent book, *Diplomatic Soldiering*, that "unless we begin to concentrate on better management of our own human and financial resources, there is no way that we can pursue any foreign policy objectives with conviction and success."

Major General Garba, currently Nigeria's representative at the United Nations, continues: "We will need to formulate realistic policies to create a climate to attract foreign technology and financial investment. No amount of ideological posturing will produce the results that we need in the next decade."

Although Nigeria's new foreign minister, Major General Ike Nwachukwu, has not been in office long enough to leave his mark (he succeeded Professor Bolaji Akinyemi last December), it seems likely that Joe Garba's realistic and pragmatic assessment of the country's options, matched by government policy.

Perhaps the best example of this pragmatism was the reception accorded Mrs Margaret Thatcher, the British Prime Minister, when she visited Nigeria in January. Although her two countrymen used by modest demonstrations, protesting against Britain's refusal to implement tougher sanctions against South Africa, the Nigerian Government made it clear that differences over how to end apartheid would not fundamentally affect relations between the two countries.

President Babangida urged Britain to "re-appraise" its approach to South Africa. But he also paid tribute to Britain's backing of Nigeria's structural adjustment programme. Much of the country's progress on debt rescheduling "is attributable to the understanding and co-operation of our Western creditors, particularly that of your government," he told Mrs Thatcher, "which, through its various financial institutions and credit agencies, has demonstrated considerable support for Nigeria's economic recovery efforts."

Such is the improvement in relations between the two countries, which reached a nadir in 1984 with the withdrawal of High Commissioners over the abortive attempt by Nigerian agents to kidnap a prominent exile, Mr Umaru Dikko, from his London home, that the two governments will this month resume the tradition of an annual bi-lateral conference, last held in 1983. Sir Geoffrey Howe, the British foreign secretary, will be meeting his Nigerian counterpart at the

former's official country residence, Chevening House, in Kent.

A similar economic pragmatism underlies relations with two other important European trading partners, France and Germany. The ambivalence with which Nigeria sometimes views France's military activities in the region - its stabilising support for Chad in the conflict with Libya has been appreciated, but its powerful overall military role in the regional Francophone states is regarded with a degree of unease - takes second place to a belief that trade and investment links could be strengthened.

Despite frequent suggestions to the contrary, France has not in fact been able to evade Britain's position as Nigeria's leading business partner. But as one Nigerian official put it, "encouraging France, West Germany or Japan, for that matter, makes contracts or suppliers more competitive, and makes clear to the UK that we are open to business."

It is a far cry from the smug notions of Professor Akinyemi, who believed that Nigeria would play a leading part in world affairs by establishing a forum of "medium powers", including countries such as Austria, Canada, India and Brazil which could play a mediating role in world affairs. There was also a belief that Nigeria, whose external debt exceeds US\$25bn, could make a greater contribu-

tion to international efforts to resolve the Third World debt crisis.

The "medium power" concept now appears to be in limbo. And although President Babangida raised with Mrs Thatcher the problem of Black Africa's estimated US\$200bn external debt, and the adverse impact that heavy servicing commitments were having on economic reform programmes in place across the continent, there is no sign of a Nigerian initiative on the issue.

Other features of Professor Akinyemi's legacy are also either discarded or under review. Last September he was criticised at home after meeting the Israeli foreign minister at the opening of the session of the United Nations General Assembly. Over 40 per cent of Nigeria's 100m or more people are Moslem, and although there is a significant Israeli business presence in Nigeria, its members keep a very low profile. Coming at a time when relations between Nigeria's Moslem and Christian communities are strained, the meeting was regarded by some government officials as unwise.

Further difficulties arose out of Professor Akinyemi's suggestion towards the end of last year that Nigeria might be prepared to mediate in the Angolan civil war, a proposal that was interpreted - probably incorrectly - as

meaning that Lagos was shifting from its long-established support for President Dos Santos's government in its battle with Unita rebels led by Mr Jonas Savimbi.

One senior official in Lagos confirmed that Nigeria would indeed be prepared to play such a role - but only if invited by both sides. But he had no illusions about the problems Nigeria would face in an apparently intractable conflict, which has defied the negotiating efforts of the United States and defeated African initiatives led by President Kenneth Kaunda of Zambia.

Nor does Nigeria have any illusions about the impact it can have on South Africa. The participation of Nigeria's former military leader, General Olusegun Obasanjo, in the Commonwealth's "Eminent Persons Group" visit to the apartheid regime ensured that Lagos is as well-informed as any African capital about South Africa.

A visit to Nigeria last month by a senior delegation of the African National Congress may have paved the way for greater Nigerian military support for the military wing of the organisation, but most government officials appear to accept that the country's role in efforts to end apartheid is very limited.

Michael Holman

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Demanding year ahead

Continued from page 1

On the political front, General Babangida's timetable for a phased return to civilian rule culminating in presidential elections in 1992 has been widely welcomed.

But many Nigerians are sceptical about the wisdom and practicality of two decisions. The first is last July's sweeping ban on the participation in the five year transition of thousands of former politicians and government office holders, many of whom are nonetheless active behind the scenes.

The second is the decision to allow only two parties (a ban on party politics is due to be lifted early next year). The danger, many Nigerians believe, is that the two parties may be northern and southern based, the one mainly Moslem, the other largely Christian, a development which would inevitably exacerbate religious tensions.

It may well be that government will have to reconsider both decisions.

What is of more pressing concern is the decline in the government's popularity (although not the personal standing of the President).

Talk of corruption involving senior Federal and state officials is widespread. There is a widely held view that what seems to be a surfeit of government "advisers" hold up and confuse the decision making process rather than streamline it.

A spate of incidents involving ill-disciplined Army or Air Force members and civilians has eroded the standing of the armed forces. There are signs of a sometimes heavy handed approach to the press - which remains amongst the freest in Africa. And there is a danger that recent changes to the civil service (one of which is to make the Perma-

nent Secretaries' tenure limited to the life of the government of the day) will undermine morale in the service and further weaken the continuity the country needs but frequently lacks in policy making.

On several fronts, then, are issues which will test the skills of the President, termed the political Maradona of Nigerian politics by West Africa magazine in tribute to the defunctess with which he has weaved his way between obstacles put up by opponents and interest groups over the past 30 months.

Yet at the end of the day it is rare to meet a Nigerian who, whatever the criticisms he or she expresses, does not conclude with an endorsement of the President himself. That will stand General Babangida in good stead as he attempts to keep Nigeria on the arduous path of economic recovery.

The timetable of transition to civilian rule

Complex plans under way

THE MILITARY GOVERNMENT of Africa's most populous state has begun the complex process of returning the country to civilian rule by the end of 1992.

Although political parties are still banned, and tens of thousands of former politicians and office-holders at every level of Federal and State Government have been barred from re-entering the political arena, the first steps in a transition designed to culminate in presidential elections in the second half of 1992 have already been taken.

A National Electoral Commission, established in mid-1987, will be responsible for selecting and supervising the conduct of the two political parties (yet to be established) which will be allowed to contest the first round of party political elections at the end of next year.

A Constitution Drafting Com-

mittee which will review the 1979 constitution is already at work as is the Directorate of Social Mobilisation which has the formidable task of "morally and spiritually" uplifting the nation, in order to reduce, if not eliminate, those disagreeable features of Nigerian politicians whose shortcomings, says President Babangida, have embarrassed "almost every form of malpractice from ballot-rigging, electoral violence, murder and arson, abuse of office to interference and lawlessness".

Judging by the results of the ostensibly apolitical local government elections last December, the Directorate, which is conducting a "Mass Mobilisation for Economic Recovery" - known as MAMSER - has an uphill battle. The elections were marked by inflated and muddled voter registration lists, allegations of stuffed

ballot boxes, fake polling stations and counting irregularities.

It was nonetheless, said the Government, a valuable "learning experience", and the administration is determined to press ahead with the next stages of a return to civilian rule.

Vital to the exercise is an accurate census, an operation fraught with difficulties. Past experience has shown that every town, state and region seeks to exaggerate its population for a variety of motives, ranging from the rivalry between Christians and Moslems to the fact that the allocation of Federal revenue to the country's 21 states is partly determined by population distribution.

But as President Babangida observed: "We cannot run away from counting ourselves simply because the exercise easily gets politicised". A National Population Commission will prepare the way for a census in 1991.

In the meantime a Constituent Assembly is due to be inaugurated which will debate and ratify the draft constitution which will be promulgated in early 1989. The ban on party politics is scheduled to be lifted in 1989, followed by an announcement in the third quarter of that year of which two political parties have secured recognition.

The first round of polling on a party political basis takes place towards the end of 1989 when local government elections take place. Elections for state legislatures and governors are set for the first half of 1990. Nearly two years later (1991) is set aside for the (census) voting for the Federal legislature - Senate and House of Representatives - is scheduled to be followed by the presidential election sometime during the second half of 1992.

Michael Holman

A SUDDEN SWITCH of economic strategy towards the end of last year has left a question-mark hanging over Nigeria's structural adjustment programme.

After skillfully implementing radical, painful and unpopular economic reforms, the Babangida administration suddenly succumbed to mounting social and political pressures to reflate the economy.

By any yardstick, both the timing and the extent of the reflationary package embodied in the January 1988 budget were unfortunate. While there was — and is — a powerful case for some measure of reflation, there is a very real danger of the hard-won achievements of the past 18 months being undermined by a combination of excessive aggregate demand, rapid inflation and a depreciating naira.

Since the World Bank-sponsored economic recovery programme was launched in mid-1986, the Government has re-intensified the economic environment primarily by abolishing import, exchange and price controls, liberalising and deregulating the banking sector and shifting the entire pattern of economic incentives in favour of agriculture and those manufacturing activities that rely mainly on domestic inputs.

After depreciating 44 per cent in 1986, the naira fell a further 67 per cent last year, eliminating most of the currency over-valuation that had previously bedevilled the economy.

Inevitably, such far-reaching reforms created both political and economic animosity — from many northern traders who relied on their preferential access to foreign exchange to reap rich rewards; from the Lagos customs officials whose sources of supplementary income have now disappeared; from western multinationals in the vehicle-assembly industry who can no longer compete with imported cars and, above all, from the many thousands of people who have been declared redundant and whose living standards have been falling for more than a decade.

It was a measure both of the gravity of Nigeria's economic plight and the courage of the Babangida administration that it was prepared to endure the resultant criticism and unpopularity. The President had taken on board that there was just no viable alternative.

These achievements notwithstanding, the structural adjustment programme (SAP) has run up against some serious snags. Under the 1986 agreement with the International Monetary Fund, the fiscal deficit was targeted at 3 per cent of GDP, but in the event

Tony Hawkins examines the latest changes in economic strategy

Anxieties over new budget measures

Balance of payments (\$bn)			
	1985	1986	1987, est.
Exports	12.6	8.8	7.4
Imports	12.2	8.4	8.9
Trade balance	4.8	0.1	1.7
Invisibles (net)	-4.0	-3.6	-3.4
Current account	0.3	-3.5	-1.7
Capital inflows	2.1	1.5	1.4
Capital outflows	-1.7	-3.1	-2.8
Net capital	0.4	-1.6	-1.2
Overall balance	0.7	-2.1	-2.9
Interest payments	-2.2	-2.1	-2.2
Debt repayments	-1.7	-2.4	-2.6

Foreign exchange budget (\$bn)			
	1986	1987	1988
Of exports	5.5	5.8	5.8
Private sector non-oil	1.2	0.5	0.5
Other	0.25	-	-
Loans/Investment	0.5	-	-
Total	7.4	6.3	6.3
Imports (FEM)	3.9	5.2	5.2
Other imports	1.2	0.5	0.5
Debt-servicing	1.7	5.0	5.0
Contingencies and reserves	0.8	-	-
Invisibles	-	-	1.0
Total	7.4	11.7	11.7
Balance	-	-	-2.9

1988 figures are forecasts, 1987 figures are estimates

External debt 1987	
	US\$bn
Paris Club	8.0
Official creditors	2.8
Arrears/rescheduled claims	16.8
Multilateral agencies	2.4
Other official	2.0
London Club Commercial	3.4
Bank creditors	2.5
Arrears/rescheduled	5.9
Total London Club	4.9
Promissory notes	0.2
Short term loans	26.2
TOTAL	26.2

It was more than 10 per cent. Credit ceilings were missed, too, and the Fund programme expired without a successful review. But important targets were met such as the merging of the official and auction market exchange rates for the naira in mid-1987 and the deregulation of interest rates.

After protracted negotiations, the long-running dispute over the rescheduling of trade arrears in respect of uninsured debt was finally resolved early in 1988 while Nigeria's rescheduling agreement with the London Club of commercial banks became effective from December 1987.

It is easy to sympathise with the decision to reflate since real Gross Domestic Product is lower now than in the mid-1970s, so that real per capita incomes have fallen by more than a third in a decade. The living standards of urban wage-earners halved in the first half of the 1980s and, while there are no reliable unemployment figures, labour surveys suggest that the unemployment rate has risen from 4.1 per cent in 1979 to 12 per cent in 1986. The Central Bank's figures show a 50 per cent increase in registered work-seekers in 1986/7.

Interpreted literally, these surveys point to 4m unemployed out of a labour force of some 34m. There is some — marginally reassuring — evidence to show that in recent years, as redundancies grew in the urban areas, return migration to the villages gathered momentum, increasing the rural labour force by as much as 26 per cent — a trend accentuated by the fall in the naira and the enhanced profitability of agriculture.

The reverse side of this coin, though, is the apparent correlation between education and unemployment. Urban unemployment rates exceed 40 per cent among secondary school-leavers while graduate unemployment is put at around 9 per cent, mainly reflecting the 150 per cent increase in graduate numbers in the past decade.

Given this bleak situation, it is hardly surprising that the Government should have been anxious to reflate.

Real growth in the Nigerian economy is officially put at 1.2 per cent last year, mainly attributable to an estimated 10 per cent increase in manufacturing production. Growth in the non-oil sector was largely offset by a

age of expertise on the Nigerian side.

Such delays are doing more harm than good by postponing access to new money, putting back the start of the next round of rescheduling discussions and further damaging Nigeria's already much-tarnished international creditworthiness. Given the severity of Nigeria's immediate cash flow difficulties, it is imperative to accelerate the process. Last year's gross inflow of capital was only N1.2 bn against a targeted N2.75 bn, leaving a net capital outflow of N1.55 bn. Yet in Lagos one is struck by an apparent lack of urgency.

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step 17 per cent decline in oil exports and lower agricultural production, attributable to the drought. 1988 is expected to be a far better year, despite the uncertain outlook for oil exports.

Officials believe that even with a depressed oil market, the combination of domestic reflation and a normal agricultural season should ensure real growth of at least 4 per cent which would be the economy's best performance for 13 years.

Gross Domestic Product (Constant prices)			
Year	GDP, \$bn	GDP per head	
1975	27.2	360	
1976	30.0	385	
1977	32.1	405	
1978	30.2	370	
1979	32.2	380	
1980	30.8	355	
1981	29.9	355	
1982	29.9	325	
1983	27.4	290	
1984	25.9	285	
1985	25.2	250	
1986	25.5	245	
1987	25.5	240	

Source: Federal Govt and various independent estimates

However, this growth target may be jeopardised in two main ways — by the balance of payments situation and inflation. The 1988 foreign exchange budget projects earnings from oil of some \$5.5bn, down almost 20 per cent on 1987 revenues, though this will be supplemented by a generously forecast \$1.2bn in private sector non-oil exports — compared with \$500m last year — and \$250m in public sector non-oil inflows. Loans for balance of payments support will provide an extra \$500m, making \$7.4bn in all.

Imports are forecast at \$6.1bn with the foreign exchange auctions (FEM) absorbing \$3.9bn while the private sector's non-oil export earnings of \$1.2bn will be channelled into imports and payments for invisibles through the so-called autonomous funds market. \$500m is set aside for contingencies and rebuilding Nigeria's depleted foreign reserves which at the end of last year were down to three weeks' import cover. Only \$1.7bn — about 25 per cent of projected export earnings — is earmarked for servicing foreign debt compared with actual post-rescheduling obligations in the region of \$5.7bn or a debt-service ratio of 74 per cent.

The clear implication is that

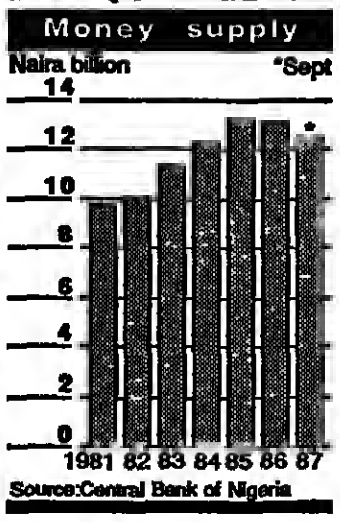
Nigeria must both reschedule its 1988 obligations while borrowing substantially more than the \$500m envisaged in the foreign exchange budget if a further build-up of arrears is to be averted.

The reality is that neither the reschedulings nor the new loans will be forthcoming in the absence of a new agreement with the IMF and a reconciliation of existing policy disagreements with the World Bank. Indeed, the disbursement of the first tranche of the World Bank's second structural adjustment loan (of \$500m) is hanging fire pending agreement.

Similarly, further reschedulings with the Paris and London Clubs are not going to be agreed in the absence of a new IMF agreement, while the proposed \$500m Japanese balance of payments support loan and the long-promised \$300m in new money from commercial banks will certainly be delayed unless Lagos and the Fund reach agreement within a month, which seems unlikely.

It is estimated that even with an IMF agreement and the \$500m from the World Bank, Nigeria would still face a financing gap of \$1bn. This gap would be closed by the \$200m from the commercial banks, \$200m from Japan, \$200m from the African Development Bank and project lending by both the World Bank and the export credit agencies.

One issue above all is likely to dominate the IMF/Nigerian discussions — namely the Fund's insistence that the domestic petroleum price be raised over a relatively short time-frame.



to bring it into line with export parity. The actual price rise needed to reach export parity depends, of course, on the ruling world market price, but at current levels the domestic price would have to be increased about 150 per cent, which in a country where transport costs are a major factor in the household budget is an extremely sensitive political issue.

Some Nigerian officials insist that a phased increase in the domestic fuel price is imminent but its timing has become a major political issue since the Babangida administration cannot afford to impose further austerity on the man in the street on the IMF's instructions.

In any event, while the domestic fuel price issue may be of paramount importance at this juncture, it is no more than the tip of the iceberg.

There are many other tough and unpalatable measures that must be taken, ranging from swinging increases in electricity tariffs to higher railway rates and fares and the gradual elimination of overmanning throughout the public sector.

Much could be achieved through the promised commercialisation and privatisation of the 86 parastatals already planned though here, too, the administration is dragging its heels and expectations have, yet again, run ahead of performance. Commercialisation has major attractions to the extent that it "depoliticises" pricing decisions for utilities.

Clearly, there is much more to securing a new IMF agreement than an increase in the domestic fuel price. The whole strategy of reflation is bound to have been under the microscope with the Fund arguing that any loss of control over domestic spending is bound to undermine the foreign currency auctions by depressing the naira to politically-unacceptable levels.

A year ago, Nigerian ministers were arguing that N2.5 or — at a pinch — N3 to the US dollar was a realistic exchange rate for the dollar. Last year, various strategies were adopted to slow the rate of naira depreciation and

prevent it from going below 25 US cents. But, inexorably, market forces have continued to nudge the rate downwards and N5 — or possibly N4.5 — to the dollar are now seen as politically-sensitive exchange rate resistance levels.

Bankers are adamant that with the free market autonomous funds rate standing at N4.5 to the dollar and demand outrunning supply by a factor of three to one at the fortnightly auctions, the rate can only continue to weaken. The Government's reflationary policy is bound to exacerbate this situation unless export earnings respond far more positively than seems likely.

Inflationary pressures will be fuelled both by excessive demand in the wake of the public sector pay rises which will be followed by a general increase in private sector wage levels of at least 15 to 20 per cent, and surging production costs reflecting higher wages, tariffs and the weaker naira. The central bank estimates inflation at 12 per cent last year but this is likely to double in 1988 with dire consequences for the exchange rate.

1987/88 budgets (Nbn)			
	1987 budget	1987 actual outcome	1988 budget
Revenue	15.8	10.2	15.7
Spending	17.0	20.5	24.5
Deficit	2.0	11.0	8.8

*Excludes N2.2bn anti-inflation fund

This is the message that the IMF and World Bank — both of which have a powerful vested interest in ensuring that SAP does not end in tears — have carried to Lagos. Ultimately, there can be no substitute for fiscal and monetary discipline and governments that believe they can spend their way out of their political difficulties are kidding both themselves and their electorates.

On the face of it, Nigeria has no viable alternative. The go-it-alone Zambian option or the debt moratorium route are simply untenable — popular in the short-run though they undoubtedly are. In the past two years, Nigeria has begun to create the framework for economic reform and a return to sustained — and efficient — economic growth, but there is still a long way to go.

For Nigeria, structural adjustment is not a two- or three-year programme, but one that must last well into the 1990s if its full potential is to be realised. To short now would not only jettison the hard-won gains of the last two years, but put the country back on the unenviable road of austerity without adjustment that it travelled in the early 1980s.



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NIGERIA 4

Budget reaction

Second thoughts after the euphoria

NIGERIA'S 1988 budget has provoked a mixed response of short-lived euphoria and longer-lasting gloom. The euphoria was evident among Nigerians who, mistakenly, interpreted the Government's reflationary package to mean an imminent end to the structural adjustment programme.

After all, SAP - as it is called - has throughout been billed as a two-year programme, ending in mid-1988.

There was euphoria, too, from the labour unions which welcomed the announcement of increased take-home pay and fringe benefits in the public sector and the prospect that reflation would reverse the five-year downturn in formal sector employment.

But as the budget was more closely scrutinised, the euphoria has all but disappeared to be replaced by outright concern amongst businessmen, bankers and economists questioning the

viability of reflation at this delicate stage of Nigeria's economic rehabilitation programme.

To be fair, it had long been apparent that the 1988 budget would have to contain a substantial reflationary element. The social and political consequences of falling real wages and living standards, mounting unemployment and above all, the need to swallow some bitter pills in the form of higher prices for domestic fuel and many parastatal services, such as electricity, transport fares and telephones, dictated some compensatory adjustments.

At issue was not so much reflation itself as the extent to which the economic pump should be primed by the combination of a large budget deficit and an accommodating and expansionist monetary policy.

That said, there is now a very real danger that excessive reflation will undermine much that has already been achieved since

SAP was launched in 1986. Experience in many developing countries has demonstrated that the pressures on the exchange rate become intolerable when the authorities lose control of aggregate demand. In Nigeria's case, the dangers are the more pronounced because a new agreement with the IMF is essential if a structural reform is to succeed.

Total spending this year is projected at N24.3bn, which includes the special reflationary package of N2.5bn - an increase of 38 per cent on last year's budget estimates. This substantially overstates the real increase which when adjusted for Naira depreciation is closer to 10 per cent.

Revenue is forecast to increase a much more modest 17.5 per cent to N18.3bn, implying a decline in real receipts when Naira depreciation is taken into account. Indeed, if the so-called "self-liquidating fund" - the N2.5bn to be borrowed from the Central Bank - is deducted, the revenue forecast for 1988 is little different from that for last year, suggesting that Lagos may well have under-estimated its potential revenue.

There are, as yet, no official figures for the actual out-turn of the 1987 budget, but bankers believe that revenues were some 25 per cent above forecast while spending outstripped budget appropriations by a huge 75 per cent margin. Accordingly, the budget deficit was probably closer to N10bn - about 11 per cent of GDP - than the N2bn forecast a year ago.

Reasons for this include overruns on government spending, the siphoning of petroleum earnings into "dedicated" accounts to finance major capital projects that were not included in the budget and the fact that the Federal government took responsibility for the external interest and debt payments of both the state

governments and private sector arrears.

On these numbers, the 1988 budget looks to be a major improvement on the actual 1987 out-turn, suggesting that some of the gloom is being overdone. If Lagos can stick to its 1988 targets, the effective budget deficit would be at least 20 per cent lower than last year while as a ratio of GDP it would come down from about 11 per cent to around 8 per cent.

Nigerian officials argue that the N8.6bn is very much a worst-case scenario, since they believe revenues will be substantially higher than projected, while spending is likely to fall behind target especially in the case of the N8bn capital budget and the N2.5bn set aside for reflation.

Higher revenues are anticipated from company taxation but mainly from customs and excise revenues which could increase by as much as 50 per cent - more than Nibn - following the decision to shift revenue collection from the customs department, where what is euphemistically termed "revenue slippage" is endemic, to the banks. Some Nigerians argue also that oil receipts, based on an oil price of US\$16 a barrel, are conservative - a view not shared outside the Government where it is felt that oil revenues could well fall below the projected US\$1.5bn.

Capital spending, on such projects as the N700 mln set aside for improving transport - could well fall short of budget because the foreign exchange is unlikely to be available to meet such import-intensive programmes though is the domestic fuel price. If this is raised early in the year, then the budgetary gap will be reduced, though much will depend on both the timing and the extent of the increase.

It is premature to conclude - as some have already - that the 1988 budget has undermined



Commuters waiting for buses in Thruba Square, in the capital city, Lagos. There was short-lived euphoria among many workers and labour unions after the 1988 budget as they welcomed the prospect of increased take-home pay and fringe benefits in the public sector, and a reverse in the five-year downturn in formal sector employment. Now the euphoria has all but disappeared.

SAP. Certainly, SAP has been jeopardised not just by the reflationary fiscal package that threatens to become highly inflationary, but by the 1987 fiscal and monetary performance which overshoot IMF programme targets by wide margins. If the Government is prepared to bite the domestic fuel price bullet within the next few weeks,

Tony Hawkins

Banking

Prospering despite recession

IF THERE is one sector of the Nigerian economy that has prospered through recession and structural adjustment, it is the banks and more particularly, the merchant banks. As one avenue of profitable activity has closed, so new opportunities have arisen. Ironically, even when the banks were substantially undercapitalised, their liquidity ratios averaged 65 per cent in the first half of the 1980s - they were still very profitable because they were able to invest their low-cost or even costless funds in government securities earning at least 8 per cent.

The 1988 liquidity squeeze, whereby the banks were required to deposit these so-called counter-part funds - "free deposits" in respect of arrears owed to foreign suppliers - with the central bank, put an end to this situation, reducing the average liquidity ratio to 44 per cent. But no sooner had this profitable avenue closed than the foreign exchange auction market, with its attractive risk-free returns, was established. Banks are able to earn 2.5 per cent on the auction each fortnight.

This market and the substantially more lucrative, though riskier, autonomous funds foreign exchange market, have done wonders for bank earnings. It is hardly surprising, therefore, that there should have been 18 applications for new banking licences in 1986 (up from 12 the previous year) while in the first half of 1987 the application rate was still higher.

However, not all the banks have benefited. Early last year, eight of the smaller - mainly state-owned banks - were unable to meet the minimum liquidity ratios and had to be placed under special central bank supervision.

The combination of the launching of the currency auctions and the deregulation of interest rates quickly changed the rules of the Nigerian game, putting a premium on technical expertise - an expertise often absent in the smaller banks. As liquidity tightened in late 1986 and early 1987 and the authorities increased the liquidity ratio from 25 per cent of deposits to 30 per cent, so the entire banking environment shifted from one of easy money, low interest rates, and excess liquidity to a fiercely competitive one.

A major change - consistent with an International Monetary Fund programme - has been the switch from negative to positive real interest rates. The real deposit rate swung from minus 30 per cent in 1984 to plus 4 per cent in 1985 and even with the increase in inflation last year, the real deposit rate remained firmly positive.

Since the mid-1980s, the central bank has adopted an increasingly activist monetary policy stance. When the currency auctions were launched, monetary policy was tightened in an effort to contain

demand for foreign exchange. The 10 per cent ceiling on credit growth announced early in 1986 was lowered to 8 per cent and this was maintained last year though the merchant banks were allowed to increase their lending from 50 to 65 per cent of their total assets.

This tightening of the credit guidelines coincided with a sharp increase in private sector credit demand since importers are required to deposit naira when bidding for foreign exchange while imports were also four times as costly in naira terms. At the same time, government credit demand started to increase, reflecting the widening budget deficit, with the result that credit growth exceeded target rates.

The authorities responded by tightening the monetary policy screw yet again. Liquidity ratios were raised to 30 per cent for the commercial banks and lending rates rose sharply to 18 per cent - well above the inflation rate of 14 per cent.

Despite this, domestic credit is estimated to have increased some 14 per cent last year - roughly three times the target rate of 4.4 per cent. Much of this credit explosion apparently occurred in the final quarter, mainly reflecting the large budget deficit. As inflationary pressures mounted, intensified monetary restrictions seemed inevitable, but towards the end of the year, the authorities changed tack, embarking upon a much more expansionist path.

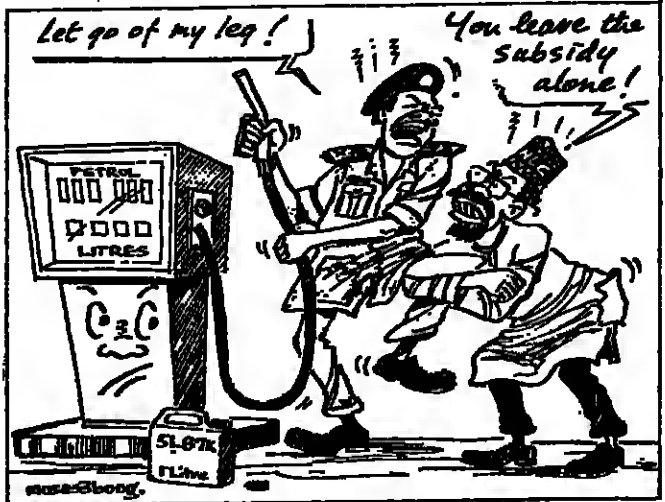
Accordingly, the 1988 monetary guidelines provide for aggregate bank credit growth of 8.1 per cent - almost double last year's target. Private sector credit is forecast to grow more than 13 per cent compared with 7.4 per cent last year while government credit will expand by 2.5 per cent as against 1.5 per cent in 1987. In addition, monetary policy was also eased with the reduction to 27.5 from 30 per cent in the liquidity ratio of the banks.

The shift to an easier monetary stance at a time of mounting inflationary pressures and a depreciating exchange rate highlights both the December 1987 economic policy U-turn and the Government's problems in justifying itself to the IMF. The 1988 shift to monetary expansion can only be reconciled with last August's credit clampdown on strictly non-economic criteria.

All the economic fundamentals suggest that the authorities were right to try to curb credit growth last August and the subsequent easing is explained only by political and social considerations. Nevertheless, it is doubtful whether the present policy is sustainable given the negotiations with the IMF, the evidence of accelerating inflation and the obvious downward pressure on the exchange rate.

Last month there was some tightening of liquidity when the

Continued on page 5



Popular opposition to the Government's efforts to reduce the subsidy of domestic fuel prices is reflected in this cartoon by Moses Ebo in the daily newspaper, Punch.

TWO KEY issues head the agenda for the Nigerian insurance industry in 1988. The first, by no means new, is the industry's under-capitalisation - a problem exacerbated since the currency auctions were launched in September 1986 by the steep depreciation of the naira. The second is the challenge of privatisation of some of the industry by the end of the year.

Traditionally, one consequence of under-capitalisation has been the need to place large chunks of reinsurance with overseas insurers and the fall in the naira has quadrupled the local currency cost of such foreign cover. At the same time, the naira value of insured assets, especially those with a high import content such as machinery or motor vehicles, has risen sharply.

Many insurance companies, though not the major players with foreign shareholders, have been slow to react to this by insisting on realistic revaluations of assets and substantially higher insurance premiums. In this new situation, insurers need to increase their naira revenue by a

factor of four or five both to meet the increased naira cost of internationally-placed reinsurance and also to cover themselves against claims on Nigerian assets where replacement costs have quadrupled.

Even without these exchange rate-inspired problems, some insurers were already facing very serious asset valuation difficulties arising from misplaced property speculation over the last 10 years. Thus, insurance companies owning half-empty office blocks are finding difficulty in keeping up interest and capital payments.

Some idea of the potential impact of this on the industry and its clients can be gleaned from the latest official figures which show that in 1986 premium

income totalled N688m. Some 60 per cent of this relates to fire, motor and general accident cover, where the import content of insured assets is likely to be substantial.

The most important single category of insurance is the life business, accounting for 26.5 per cent of premium income in 1986 followed by fire (just over 20 per cent). The balance is made up of general accident and motor (each about 18.5 per cent) and marine and aviation (16.5 per cent).

At the end of last year some 82 companies were operational - the largest single group of 57 companies being indigenous-owned by Nigerian businessmen. The remaining 35 companies had some degree of government or foreign ownership. However, the

bulk of the business is held by the major firms with government or foreign shareholdings. The 57 Nigerian companies accounted for only 10.5 per cent of premium income while the 25 largest companies with foreign and government shareholders controlled more than 85 per cent of total premium income.

The largest insurer is the Government-owned National Insurance Company of Nigeria (Nico), which has a 25 per cent market share, followed by the American International Insurance Company with 9 per cent. Foreign participation in the insurance business is currently limited to a maximum of 40 per cent equity ownership under the terms of the Nigerian Enterprises Promotion Decree. However, this situation is set to change with the Federal Government's 1987 decision to privatise the Nigerian insurance industry with the important exceptions of Nico itself and the

National Re-insurance Company. A number of major importers, bias surrounds the privatisation exercise in the industry including the extent - if at all - to which the Government is willing to liberalise the indigenous insurance market and allow foreign insurers to increase their equity stake above the existing 40 per cent level and, of course, the actual process of privatisation itself.

The Government has hinted that it will relax the indigenous rules in some sectors though whether this will extend to the insurance industry is unclear. It seems likely that insurers will be required to privatise through the stock market, with employees being allowed to take up some of the federal or state government equity that will become available.

It also seems likely that the Government might bought into the industry at bargain basement prices in the 1970s when it pur-

chased shares at par - well below their real value - will want to sell its holdings at something akin to market prices.

Industry sources believe that insurance companies rank among the more attractive privatisation opportunities, believing that there will be a strong local demand for the Government's shares - always depending on the price at which they are offered - and that a government, so very obviously strapped for cash, will be keen to float off some of its more viable assets as soon as possible.

Clearly, the Government will have to pitch the offer terms very carefully. It will want to sell its equity at levels that will contribute significantly to closing its budgetary gap but without encouraging foreign owners to sell their own stakes in the insurance industry.

Tony Hawkins

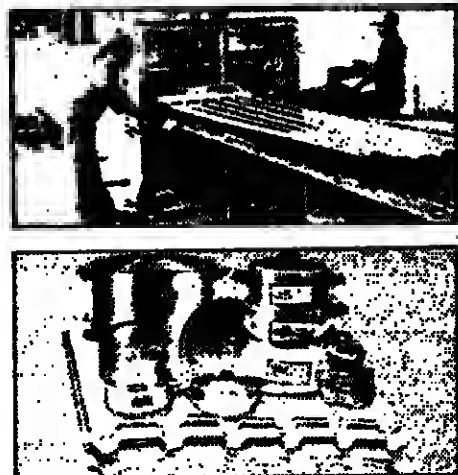
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The privatisation programme

Thorny issues raised by policy reversal

IN A radical reversal of the country's long-standing policy of increased government participation in the economy, Nigeria has identified 96 companies that are to be either privatised or commercialised.

At present, the huge Nigerian public sector comprises the Federal Government itself, 19 state governments, 150 local authorities, 70 autonomous bodies such as research organisations, plus hospitals and universities.

To this list can be added about 100 commercially-oriented enterprises in which the Government has varying levels of equity participation.

Although the commercial entities are managed by semi-autonomous boards, the Government lays down operational guidelines and has the major say in investment, pricing and employment decisions.

For the purpose of the privatisation programme, government-owned businesses have been placed into five categories:

□ 49 enterprises that are to be fully privatised - hotels, food and timber companies, breweries, dairies, insurance companies and transport businesses.

□ 30 enterprises that will be partially privatised implying that the Government will retain an equity holding. These include all commercial and merchant banks, newspapers and several of the country's major parastatals such as Nigeria Airways, its steel mills, the oil-marketing companies and vehicle assembly plants.

□ 9 parastatals, including the Nigerian National Petroleum Corp (NNPC), the telecommunications authority (NITEL) and the National Insurance Corporation (NICOR) that are slated for full commercialisation.

□ 18 enterprises will be partially commercialised. This list includes the Nigerian Railway Corporation, the National Electric Power Authority (NEPA) and the two major steel operations - Ajaokuta and Delta Steel.

□ Finally, one category such as educational and cultural institutions and the Water Resources Institute, will be left as public institutions.

To date, the Government has not disclosed precisely how it will implement its privatisation

policies, but NAL Merchant Bank has estimated that revenues from full privatisation might be as little as N150m (\$33m).

Assuming that the Federal Government retains a 25 per cent stake in those enterprises scheduled for partial privatisation, the bank believes that about N1.5m (\$340m) would be raised from the sale of shares in the 20 enterprises on the partial privatisation list. These are disappointingly low numbers when set against the estimated N22bn invested by the Government in the parastatals.

At first sight, it seems that given the fact that privatisation will have to be phased over a number of years, the impact on the Nigerian budget deficit, estimated this year at N8.6bn, will be only minimal. While this may be true in terms of revenue inflows, the full or partial commercialisation of 27 enterprises could - and should - have a major beneficial impact on federal government spending as a result of reduced subsidies.

Detailed figures on the financial operations of most of the parastatals simply do not exist, under-scoring one of the major obstacles to privatisation. Clearly, the parastatals will have to prepare audited sets of accounts before any sale of shares can be contemplated.

The sketchy data that does exist points to massive transfers from government to support the parastatals. Federal government loans to public corporations totalled N5.75bn during the 1980/85 period, though this was only the tip of the iceberg since, in 1986, government transfers to parastatals amounted to N830m of which only N450m was accounted for by loans.

Here, too, political issues loom large since commercialisation will imply sharply increased tariffs and prices, an end to over-manning and sweeping changes at management level.

The good news is that the visitor to Lagos cannot fail to be impressed by the quality of management in many private sector companies. If this managerial talent can be attracted into the public sector and allowed to operate on profit-oriented lines, parastatal commercialisation could make a major contribution - in the relatively near-term - to Nigeria's economic recovery.

Tony Hawkins

Acting in the belief that "good government is least government," the primary objective of privatisation is the combination of enhanced efficiency on the one hand and a major reduction in the drain on the public purse on the other. But these goals will not be achieved in the absence of new technology, vastly-improved management and new capital investment.

There is a host of tough policy decisions to be made. For instance, it will be important to maintain ethnic and regional balance in shareholdings which will considerably complicate the sale of shares. The whole issue of foreign ownership and investment will have to be addressed since, because of Nigeria's strained balance of payments and the need for fresh infusions of capital and technology into the depleted parastatal sector, foreign capital could play a positive role.

For this to happen, though, the thorny and emotive issue of the indigenisation decrees, that limit the extent of foreign equity ownership, will have to be tackled.

There are many difficult technical issues to be tackled too, including the timing and pricing of share sales and the mix of public share offers, private placements and foreign management contract agreements.

In many respects, the commercialisation programme looks to be more important than pure privatisation since the really major financial and operational problems are located in such enterprises as NNPC, NITEL, NEPA and the railways.

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The good news is that the visitor to Lagos cannot fail to be impressed by the quality of management in many private sector companies. If this managerial talent can be attracted into the public sector and allowed to operate on profit-oriented lines, parastatal commercialisation could make a major contribution - in the relatively near-term - to Nigeria's economic recovery.

Tony Hawkins

THIS YEAR promises to be a tense one in the Nigerian foreign currency market as the naira sinks to politically-sensitive levels.

So far, the auction system established in September 1986 has been remarkably successful, but as the naira rate falls increasingly below what many prominent Nigerians regard as realistic levels, the pressures for government intervention to stabilise the currency are certain to grow.

Ultimately, a country's exchange rate reflects the efficacy - or otherwise - of its fiscal and monetary policies. The recent relaxation of both fiscal and monetary discipline and the abolition of pay restraint, suggests considerably higher inflation this year - possibly reaching 25 to 30 per cent compared with 14 per cent in 1987.

Against this background, the naira is bound to continue to depreciate - a trend underscored by the substantial disparity between the fortnightly demand for foreign exchange and the available supply.

Bankers argue that demand is outstripping supply by three to one.

When the auction system was established in September 1986, the authorities operated a three-tier system. The first or official tier was the official exchange rate which handled government transactions - specifically debt-servicing.

The auction system comprised the second tier, while a third tier in the form of the autonomous funds market was established to handle earnings from non-oil exports, capital repatriation by Nigerians and autonomous inflows. A fourth tier existed in the form of the black market for illegal transactions.

In the first few auctions the market rate was very close to that ruling in the black market of N5 to the dollar compared with an official rate of N1.5. The auction rate fell to N4.9 in October 1986 reflecting a combination of dealers' inexperience and general market uncertainty, resulting in a wide gap between the lowest and highest bids of some N2.5.

Tony Hawkins

Government intervention is being urged to hold the Naira exchange rate

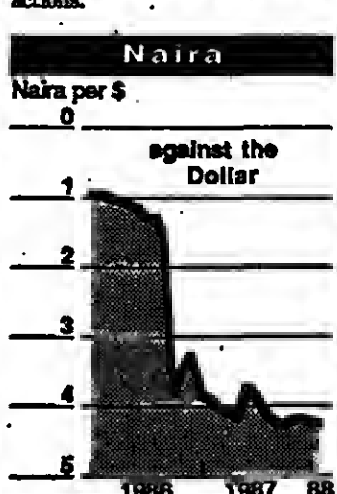
The pressures for stabilisation grow



The authorities need to regain their grip of demand to hold the naira

By the end of 1986, the rate had slipped to N4.2 but by May 1987 it had slipped to N4 ending 1987 at N4.2. The effective depreciation of the naira since the auctions is put at 40 per cent in 1986 and a further 68 per cent last year.

The first and second tiers were merged, as planned, in mid-1987 at a rate of N3.7 to the dollar and today the auction market handles an estimated 75 per cent of Nigeria's foreign exchange transactions.



Source: IMF

In the past six months the rate has stabilised, averaging N4.25 to the dollar, though there are at least some ominous signs that the gap between the auction rate and the freer autonomous funds rate which had fallen to 10 per cent late last year has started to widen.

A similar comment applies to the black market rate which currently exceeds N5 to the US dollar. The Nigerian authorities have been criticised for changing



Dr Chin Okonkwo, Finance Minister facing a tense year in the foreign currency market.

the auction rules - introducing the Dutch auction system - in an effort to stabilise the rate, but the signs are that the rate will stabilise only if, and when, the amount of foreign exchange available is increased.

The 1988 foreign exchange budget implies a fortnightly auction of about \$150m which in the opinion of many observers simply is not adequate to keep the rate below N5 to the dollar, especially given the large budget deficit, the relaxation of monetary policy and increasing inflation.

Other than by regaining their grip over aggregate demand through tighter fiscal and monetary policies or by borrowing abroad, there is little the authorities can do to hold the naira. Demand pressures in the foreign exchange market will grow this year in line with the inflationary strategy and with the entry of the parastatals into the auction market.

The best hope for supplieside relief - apart from a recovery in oil prices - is an early agreement with the IMF and the World Bank that would unblock foreign credit lines. Without such an agreement, the near-term prognosis for the naira is gloomy.

Tony Hawkins

Banking prospers

Continued from page 4:

central bank called in the amounts owed by Nigerian importers in respect of foreign exchange losses on trade arrears that arose before the naira auction was launched. That could place some of the banks in an embarrassing situation if their clients are unwilling or unable to make the necessary payments.

Outstanding obligations arising from the build-up of arrears in the early 1980s are being split three-ways between the importers who are shouldering the exchange rate risk prior to September 1986, the Government which is picking up the post-auction exchange rate risk and the banks which are responsible for offshore interest charges to creditors. These obligations will cut into bank profits to some extent.

Union Bank, one of the big three commercial banks, recently announced that it was making a provision of just over N60m for bad and doubtful debts in its 1987 accounts - equivalent to 20 per cent of pre-tax profits. The need for this is underscored in the 1988 monetary policy statement precluding banks from paying dividends unless their capital - net of provisions for bad debts - is at least 8.33 per cent of their loans and advances.

Doubtful debts aside, the underlying profitability of Nigerian banking is evident from the continuing rapid growth in the number of banks. In the first half of 1987 alone, four commercial banks were established, taking the total to 33, and three new merchant banks, which now total 15. With 40 new branches being opened, there were 1,407 commercial bank branches and 31 merchant bank branches. However, many of the commercial bank branches, especially those established under the long-standing rural banking programme, are unprofitable.

A feature of recent developments has been the enhanced profile of the merchant banks. Whereas in 1980, merchant banks accounted for only 3 per cent of total deposits in the system, this rate had trebled to 9 per cent by 1986.

Tony Hawkins

FINANCIAL TIMES SURVEYS

Listed below is a selection of Financial Times surveys planned for the remainder of 1988. Please note the publication dates are subject to change at the discretion of the Editor.

United Arab Emirates	March
Saudi Arabia	April
Export Finance	May
Korea	June
World Banking	July
International Capital Markets	September
Foreign Exchange	October
US Finance and Investment	November
Hong Kong	December
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NIGERIA 6

In spite of the naira's devaluation and tariff revisions

Industrialists are still feeling vulnerable

MANUFACTURING industry's reaction to the revised tariff introduced in January underlines once again — its belief that, even in the wake of the 75 per cent devaluation of the naira in the past two years, it still cannot compete with imports.

Understandable though this reaction may be, it highlights the seriousness of the industrial policy challenge which Lagos must tackle if structural adjustment is to succeed.

Industry complains that the tariff revisions announced in the January 1988 budget and which represent a retreat from the initial reform package of October 1986, have left it vulnerable to international competition. The tariff regime in place before 1986 provided high levels of effective protection with duties ranging from 15 to 60 per cent and an unweighted average in the region of 35 per cent.

Additional protection was available in the form of the outright prohibition of more than 70 products and, from January 1986, a 30 per cent import surcharge.

But towards the end of 1986, with the launch of the currency auction, a new outward-oriented approach was adopted. The number of banned imports was reduced to only 15 — mainly foodstuffs and textiles — and the average tariff reduced to 25 per cent. Needless to say, industry protested vigorously despite the essentially logical tariff structure which set a basic rate of 10 per cent for capital equipment while for raw materials and intermediate goods the rates ranged from 10 to 30 per cent. The tariff for most consumer items was reduced to 30 per cent.



Foodstuffs being unloaded at Apapa quay and (right) work over the rig at Shell Petroleum's Oron offload in Bendel state

This was in line with World Bank strategy designed to reduce both the general level of protection and the variance between tariff rates. In addition to this basic tariff schedule, some items received additional temporary protection — to last for a year — countervailing duties were imposed on products susceptible to "dumping" and a surcharge reaching as high as 170 per cent on luxury items.

The policy-makers justified this new "interim" tariff on the ground that effective protection rates remained high at a time that industry was paying lower duties on imported inputs and obtaining additional protection from the depreciating naira.

Despite this, the government has twice responded to protests and criticism by increasing the

general level of tariffs in February 1987 and again in the 1988 budget, pushing the average level of protection back towards the 35 per cent level.

Following the budget, the whole tariff issue is now firmly back on the bargaining table with the government wedged uncomfortably between industrialists complaining that the tariff still favours traders and importers at the expense of manufacturers, while the World Bank is anxious to tie its promised trade promotion loan to continued tariff reform in the form of a lower overall level of tariffs and a narrower spread of tariff rates.

The aim of structural reform is to boost those industries with larger elements of domestic value-added relative to assembly operations with very low val-

There are signs that the new set of industrial incentives is working in favour of high local value-added activities.

be-added. In essence, this implies an industrial policy that favours agro-processing activities — food products, textiles, furniture and leather goods.

The dangers of basing an industrialisation strategy on imported inputs, over-valued exchange rates and high levels of protection are evident from the 10 per cent decline in manufacturing value-added between 1981 and 1986. During this period, import volumes declined more than 60 per cent resulting in a 90 per cent output fall in import-de-

pendent industries, such as vehicle assembly.

It would be misleading to suggest that industry's assessment of the new tariff is wholly negative. There are some industrialists who have come out on top in the exercise. There is broad satisfaction, too, with the seven-year time horizon which allows for longer-term planning, while the establishment of a Tariff Review Board to iron out what industrialists see as the many anomalies in the new system has also been widely welcomed.

While it is far too early to iden-

tify any sustained structural change in Nigerian manufacturing industry the signs are that a new set of industrial incentives is working in favour of high local value-added activities. Official estimates pointing to a 10 per cent rise in industrial output last year mainly reflecting improved capacity utilisation, look to be rather generous and some industrialists say that they are operating at no more than 55 to 60 per cent of their peak 1983-84 levels.

None the less, it does appear that industrial activity last year improved from its pre-auction levels, reflecting the beneficial impact of freer access to essential imported inputs. This was offset to some degree by the steep decline in effective demand, especially for high-priced consumer durables like motor cars.

On the positive side, too, there is evidence of greater utilisation of and investment in domestic raw materials. This is being accelerated, albeit in an unplanned way, by import bans, such as that on malt, which is forcing brewers to use maize and sorghum. The consequential surge in the prices of these items should boost agricultural production this year though at the short-run cost of higher inflation.

The government's inflationary budget should boost industrial

output in 1988 with officials arguing that inflationary pressures will be cushioned by the substantial margin of excess capacity in industry. Officials believe that reduced unit costs arising from higher throughputs will cushion the impact of increased raw material costs, higher customs duties for many firms and sharply increased wages.

Industrialists are less sanguine, though they still expect increased production and sales in 1988. One manufacturer warned that his company would have to "claw back" N10m — the equivalent of 70 per cent of trading profits — through higher prices and improved productivity in order to pay higher import duties on raw materials.

Another industrialist commented that in 1988 he expected his turnover to be 50 per cent higher than in the pre-auction period, but given his dependence on imported inputs he needs a 400 per cent increase to stay ahead of the game.

As the naira sinks still lower — as seems inevitable given the wide disparity between the demand for and supply of foreign exchange — so many of these difficulties will intensify. But at the same time, restructuring will take place as firms move out of the low domestic value-added activities into those dependent on domestic inputs, especially in agribusiness. The danger is that efforts to sugar the industrial restructuring pill by perpetuating protection of inefficient import substitution industries will slow, or even jeopardise, the long-run adjustment process.

Tony Hawkins

Capital investment

How multinationals may be tempted

SUSTAINED RECOVERY in the Nigerian economy depends upon significantly higher levels of investment, domestic and foreign, than those experienced in recent years. The share of gross investment in GDP fell from almost 30 per cent in 1981 to 10 per cent in 1986 and when depreciation is taken into account net investment must have very low.

In addition to the underlying

reflationary strategy, three main policy initiatives designed to boost capital investment are being implemented. First, there are the domestic institutional reforms such as the plan to internationalise and improve the Nigerian Stock Exchange, and the recent decision allowing banks to make limited equity investments in small and medium-scale enterprises.

A second highly-controversial and politically-sensitive thrust concerns plans to liberalise the Nigerian indigenisation decrees to allow foreign firms larger equity stakes than at present. Not surprisingly, an earlier suggestion that this might be achieved through the issue of non-voting shares failed to interest international investors.

In recent years, foreign direct investment in the Nigerian economy has been running at only \$350m annually and making little impression on the annual financing gap that currently exceeds \$4bn.

Bankers believe that while a liberalised indigenisation code is unlikely to generate major new foreign investment inflows in the near-term, it would achieve a

modest improvement. Certainly the claim by Nigerian academics that liberalisation would give rise to widespread takeovers of Nigerian enterprises by western multinationals is fanciful. It will take some years to rebuild international investment confidence.

One potential exception to this is the debt-equity swap approach which is the third policy thrust. Lagos has agreed in principle to a debt-equity swap programme though no details have yet been published. Major multinationals faced with the choice of holding on to their promissory notes in respect of rescheduled trade arrears for 20 years at 5 per cent, or selling them in the secondary market at an 80 per cent discount, are clearly interested in the possibility of reinvestment in Nigeria which, depending on the terms, could be much more attractive.

One suggestion being canvassed in Lagos is that foreign firms be allowed to cash in their dollar notes for naira at an exchange rate of N2.6 to the dollar — a discount of 40 per cent.

There are gains on all sides from such a scheme. Nigeria would be able to redeem foreign currency-denominated debt in local naira at 40 per cent below its face value at official exchange rates.

Foreign investors could realise handsome gains by purchasing Nigerian paper in the secondary market at an 80 per cent discount and reinvesting the proceeds in Nigeria thereby boosting output, employment and possibly exports. Trade creditors already holding the notes would be able to reinvest in their Nigerian operations on favourable terms and for those multinationals that are in Nigeria for the long haul, this could well turn out to be a very realistic strategy.

Other potential advantages include the inducement to repatriate flight capital, and the possibility that debt-equity swap funds might help fund the privatisation programme thereby alleviating potential "crowding out" problems in the domestic capital market. New equity issues on the Nigerian capital market have averaged less than N100m annually in recent years, highlighting the market's limitations to terms of raising sufficient capital to finance the privatisation programme.

There are some major drawbacks, too — not the least of which is the danger that the extra naira funds generated in the swap process will be recycled into the foreign exchange market thereby further depressing the naira exchange rate.

Such a programme could also become highly inflationary because of rapid growth in the money supply.

Furthermore, it is unlikely to succeed in the absence of major changes to the existing indigenisation decrees and its success depends also on foreign investors being able to identify attractive investment opportunities, preferably in the export and efficient import-replacement sectors of the economy.

Tony Hawkins

Big farming operations

The Leventis acres

WHEN Lee Johnson was 14, he began farming rice in his native Texas, as three generations of Johnsons have done before him. Today he lives in a ranch-style bungalow just in the middle of a 20,000-acre farm in the Lone Star State of Texas. Johnson proudly by the front door, rows of huge combine harvesters and tractors are lined up beside 60-foot silos, and rice and maize fields stretch away to the horizon in every direction.

As befits the Texan ethos, everything here is big. The only thing missing, in fact, is Texas itself — 6,000 miles from home, Mr Johnson is manager of Maize Products farm, the largest single agricultural operation in Nigeria.

Maize Products is a division of the Nigerian Bottling Company (NBC), a subsidiary of the Leventis Group, one of the largest and most diversified commercial concerns in the country.

Beginning as a small textile import firm in the 1940s, Leventis today employs 15,000 Nigerians. It controls 17 major Nigerian manufacturing, processing and distribution companies, four of which are quoted on the Nigerian Stock Exchange and have over 100,000 shareholders. The group has established joint ventures with such giants as Sanyo, Honda and Continental Can. It is the sole bottler and distributor of Coca-Cola products in Nigeria, and holds franchises from over 50 multinational corporations.

From the 1950s Leventis has put great emphasis on vertical integration and the use of locally produced raw materials for manufacturing purposes. But it is only recently that it has begun applying the same principles to its food processing and distribution operations.

Mr Tasso Leventis, a senior director of the group, is enthusiastic about his company's move into large-scale commercial farming. "This is a new field of activity in Nigeria," he says. "Expertise is necessary and mistakes will be made, but previously lacking incentives and markets are now there. Since the Naira devaluation, increased food import prices have encouraged local production. The ban on grain imports has also been a tremendous incentive."

Establishing an agro-business in Nigeria is not done without difficulty and expense. Initial investment costs in infrastructure, imported machinery and processing equipment are high — Leventis this year will spend N21m on two grain processing plants alone. Cutting through complex tenure problems and acquiring land can be difficult and time-consuming. And lack of expertise in large-scale farming techniques means Nigerian companies rely heavily on foreign personnel.

From its farming operations Leventis will now be able to supply inputs to its various breweries, livestock operations, supermarkets and fruit and vegetable businesses, without going to suppliers outside the group. Any excess production will be sold on the open market. But Leventis does not believe that it and such similarly involved companies as UAC, Guinness, Sona, Rock Breweries and John Holt will supplant the small-scale peasant farmer who currently supplies 95 per cent of Nigeria's food staples.

"Capital intensive farming is neither economically feasible for

smaller companies nor in the interest of the majority of Nigerians," says Mr Leventis.

After the dramatic fall in oil prices in the early 1980s, large Nigerian firms were, as one company executive now puts it, "nudged" into agro-industry by regimes which had long ignored agriculture. While many complied with reluctance and did so primarily in order to gain government favour and valued import licences, Leventis management sees its move into agro-industry as a response to opportunity and a logical extension of its operations.

Beginning its first agricultural venture in 1978, Leventis now runs farming operations in several locations in Nigeria through NBC. While some are experimental and others will require a number of years before they come on-stream, Maize Products farm, including its on-site processing plants, will be fully operational by the end of 1988.

The farm is situated on 13,000 hectares at Agenebode in northern Bendel state. Started in 1986, it currently has 3,700 hectares under cultivation, of which 2,000 are devoted to maize cultivation and 1,500h are used to grow wet-land rice. On the remainder citrus fruits, cowpeas, soya, and pineapples are grown. Last year maize and rice production together totalled 7,000 metric tonnes, 30 per cent down on targeted production because of irregular rains.

Inputs and downstream processing operations are kept, as far as is possible, within the Leventis Group. Hybrid maize seed, for example, is provided by Agri-cultural Seed, a Leventis company located in Zaria. Part of the farm's maize production this year will go as feed to Valley Foods, a Leventis company in Kwara state.

that raises pigs and cattle before processing them through its abattoir and packing plant. The remainder of the maize will go to Continental Breweries, a Leventis company that since the import ban on barley has been producing beer with barley/maize mixtures.

A grits mill capable of milling 15 tonnes of maize an hour is currently being assembled on the farm. Also being assembled is a perishing unit, intended to satisfy the needs of a Nigerian public whose taste in rice in recent years has been influenced by American imports. Storage silos with a holding capacity of 17,000 metric tonnes are already in use.

Everything is big about this 28,000-acre operation. The only thing missing is Texas itself

With a heavy N45.9m capital investment in farm machinery and processing equipment, Maize Products' fully mechanised operations will not begin to show profits before 1991. The price of imported equipment is, to fact, the largest single factor hindering the development of large-scale commercial farming by other companies.

Farming anywhere in the world is a risky, long-term business, and the Nigerian past is littered with large-scale ventures that have become large-scale failures. But if present incentives to agriculture such as Nigeria's grain import ban are maintained, Leventis feels its investment will pay off.

Nicholas Woodworth

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Nigeria's foreign trading partners live in hope of a sustained recovery in the long-term, says Peter Montagnon, World Trade Editor.

Chronic squeeze on imports



Lagos, the commercial capital of Nigeria and the focal point for foreign trade which in recent years has suffered much through the weakness of oil prices. Despite the problems, Nigeria, with its population of over 100m, still remains the largest foreign trade market in Black Africa.

IF THERE is one factor that continues to dominate any assessment of Nigeria's foreign trade prospects, it is the weakness of the oil price which has slashed export revenues to less than a third of their peak \$26bn in 1980. The result has been a corresponding and chronic squeeze on imports that has removed from the Nigerian market much of the glamour and potential it held for Western exporters at the height of the boom in the early 1980s. Yet Nigeria still retains a certain lure. With a population of over 100m, it remains the largest market in Black Africa. Its trading partners live in hope of sustained recovery, though increasingly these hopes are now pinned on implementation of the Government's structural adjustment programme that should revitalise its non-oil sector rather than any uncertain recovery in oil revenues.

Notwithstanding Nigeria's efforts to liberalise its international trade regime over the past 18 months, however, low oil revenues and a continuing shortage of foreign credit brought about a further decline in the volume of Nigeria's trade last year. According to International Monetary Fund figures, imports fell by \$1bn to \$5.7bn, while exports rose to \$7.4bn from \$6.8bn, giving a surplus for the year of \$1.7bn.

While non-oil exports, particularly of agricultural goods led by cocoa, have been creeping up, they still amount to little more than \$500m, which means that Nigeria remains dependent on oil for over 90 per cent of its export revenues.

On the import side its problems have been compounded by the fact that its main suppliers continue to be countries whose currencies have appreciated against the US dollar in which its oil revenues are denominated.

The UK is still Nigeria's largest single supplier with sales totaling \$235m in the first nine months of last year compared with \$242m in the same period of 1986. It was followed by West Germany and France with sales of \$222m and \$175m respectively. Sales by both these countries fell steeply during the period, however, with respective declines of 31 and 24 per cent.

These figures illustrate clearly how badly Nigeria needs to develop its non-oil exports if it is to finance a recovery in imports of raw materials and capital goods without which there is little prospect of sustained industrial revival.

Manufacturing industry has so far shared little in the slow growth of non-oil exports. The steep devaluation of the Naira, which has sunk to around 25 US cents from parity with the dollar in January 1986, should have made local products more competitive. In fact, export markets are developing for only a few local manufactured products, notably textiles and, to a very limited degree, beer. Even these are growing very slowly.

Instead, the Government is having to contend with continuing pressure from industry for maintained protection against imports. Most manufacturers in Nigeria rely heavily on imported components and raw materials. For them the key is to ensure that component supplies carry a rate of duty less than finished products, but the full-scale review of tariffs introduced as part of this year's budget still left some sectors dissatisfied.

The most vociferous complaints have come from the heavily depressed vehicle assembly sector. According to Mr Olapado Fafowura, executive director of the Manufacturers Association of Nigeria, the new tariffs "should be received positively on the whole, but there are certain anomalies."

He said the association had

received complaints from the tin-plate, packaging and bicycle industry, while a further indication of specific sectoral difficulties came with an advertisement in the Lagos business press last month by the light bulb manufacturing industry which claimed it was being undercut by imported goods. The industry demanded a steep increase in tariffs on imported bulbs and a corresponding reduction on levies on foreign components.

The main thrust behind the new tariff policy was to pre-empt such complaints through the promotion of local inputs. Where local materials are readily available, import protection remains strong, but it is generally weaker where industry is forced to rely on imported parts and materials.

There is much anecdotal evidence that this has led industry into an intensive search for local supplies. Parts of the food processing industry are reportedly switching to local eggs instead of imported egg powder, the cement industry is using more local limestone and the ceramics industry more local kaolin.

In this year's budget the Government announced that extra landing charges would be imposed on imported goods which have local substitutes to compensate for the excise duty on local products. It also banned the import of aluminium sulphate, malt and barley as well as used and retreaded tyres in order to promote the use of local substitutes.

If the depressed state of local manufacturing industry explains this type of policy, it is not without its critics because it implies a continuing reliance on protection which risks ultimately aborting any recovery in actual exports of manufactures.

The new tariff levels introduced at the start of the year gave an average non-weighted tariff of 25 per cent compared with 31 per cent previously. Yet according to the Government's seven-year tariff schedule, the figure will rise again to 28 per cent in two years' time.

One worry, therefore, is that industry is not being forced into a progressive adjustment that would make it more efficient. Another is that the policy itself is inconsistent.

Some economists argue that the new schedule will inhibit non-oil exports through the high taxation of specific imported inputs. This affects particularly the textiles, agriculture, rubber and beer sectors, which are generally regarded as being among the industries with the best export potential.

Moreover, the new tariff structure also imposes high tariffs on equipment needed to improve the general infrastructure and to repair and maintain industrial plant. This could slow down efforts to improve the transport sector as well as slowing the pace of recovery in the key agriculture and textiles sector.

The Government has set up a review board for tariffs which may remove some of these anomalies in due course. Even so, the prospect of a substantial rise in non-oil manufactured exports looks remote.

Nigerian labour costs were low even before the devaluation of the Naira, but industrial efficiency is still seriously impaired by a poor infrastructure with unreliable power supplies and excessive installed capacity in many sectors which increases fixed costs.

Until these fundamental factors change, Nigeria's best hopes appear to lie in the agriculture sector which has benefited from the fall in the Naira and is slowly recovering after long years of decline. Even here, however, progress is still far too limited to free Nigerian trade from dependence on the vagaries of an uncertain oil price.

Uninsured trade credits

Long saga draws to a close

THE long-drawn-out saga of Nigeria's uninsured trade credits seems finally to be drawing to a close following January's approval by a majority of creditors to reschedule around \$4bn in unpaid debts for 22 years.

With the rescheduling Nigeria has not only lanced a problem that has plagued it since the early 1980s when many of the debts were first incurred, it has also put in place the final plank of an overall debt restructuring that includes agreements with official creditors grouped together in the Paris Club and commercial bank creditors.

Yet its deal with the uninsured trade creditors is far from being an entirely happy ending to the story.

Many creditors doubt Nigeria's ability to keep up payments under the revised schedule. There is also lingering resentment about its decision virtually to ignore some claims totalling about \$2bn which have been excluded from the arrangement.

In December last year the central bank announced that it would no longer consider claims from creditors which had not already been reconciled with its own records. By that time \$3.2bn had already been reconciled and the authorities were in the process of issuing promissory notes

in respect of a further \$500m in claims.

To outcries of protest from disappointed noteholders, the central bank announced that no more notes would be issued. In effect, it was disowning some \$2bn in debts.

In mid-January creditors met in London to consider the rescheduling plan which they reluctantly accepted. Few found the terms of the deal satisfactory, but a general feeling that it was unlikely to be improved carried the day.

A subsequent challenge to the vote by a group of dissident creditors was rejected by the High Court in London. These had argued that the voting was distorted because no arrangements were made to protect creditors' anonymity and many were afraid of jeopardising their continuing business with Nigeria by voting against the proposal.

The court ruled that creditors had no grounds to insist on anonymity, effectively squashing further attempts to have the vote overturned. In short, Nigeria had overcome the last hurdle in its efforts to steamroller the deal through.

The uninsured creditors never managed to win much international sympathy. Their bargaining power was undermined by a

failure to group together in a concerted and public way to insist on more favourable treatment.

Government officials in many countries argue that it was the trade creditors' free choice in the first place to extend uninsured credits. At least some of the claims lodged with the central bank were fraudulent.

Yet many even of those which have now been disowned by the Nigerian authorities are genuine claims from companies with a long history of close trading relations with the country.

Holders of these claims are unlikely to increase their exposure to Nigeria in the foreseeable future and the rescheduling agreement is likely to be a significant deterrent to fresh investment flows.

Moreover, the latest rescheduling is no more than a second restructuring of debt that had already been rescheduled once in an agreement that Nigeria ceased to honour in 1984.

Against that background the abiding worry is that Nigeria, which is currently facing an acute shortage of foreign exchange, will fail to live up to its new deal. A test of its resolve will come next month when a first payment of \$50m on the new deal falls due.

Peter Montagnon

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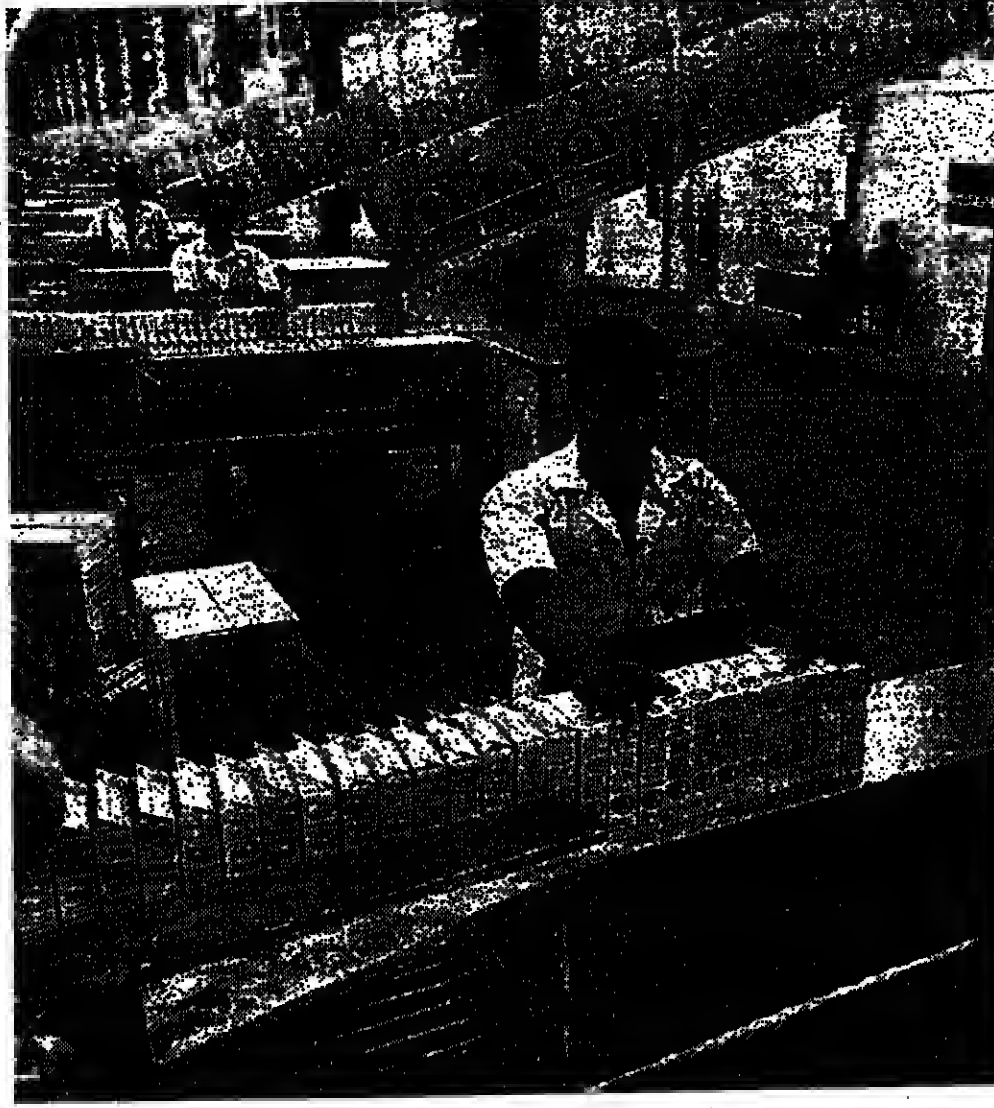
NIGERIA 8

Peter Montagnon looks at the country's import regime

Advantages of the forex auctions



Loading cargo at the port of Cotonou in Benin and (right) the assembly line for Elephant detergent.



ONE OF the undoubted achievements of Nigeria's structural adjustment programme has been the introduction more than a year ago of regular foreign exchange (forex) auctions, which most businessmen say are now working very smoothly.

The system amounts to a major step in import liberalisation since it replaced the arbitrary and unpredictable regime — which was wide open to abuse and corruption — of import licensing through the central bank.

The auctions, at which \$15m is currently put on offer by the central bank each fortnight, have in effect created a market clear-

ing system, providing for the allocation of foreign exchange resources to the highest bidder. Long gone are the days when importers depended on the whim of the central bank for obtaining licences. As a result, their administrative costs are now substantially lower. To some degree this has helped offset the inflationary impact of a currency depreciation which has taken the local currency to more than Naira 4 per dollar from rough parity at the start of 1986.

Nowadays a manufacturer needing spare parts does not have to wait for an import licence. If his requirement is

urgent, he can simply bid at the auction at a level high enough to ensure success.

This has enabled business enterprises to plan ahead and to overcome the kind of bottlenecks which used to occur regularly through a shortage of raw materials and spare parts. One sign that business has adapted to the new system is that the range of bidding levels at the auction has narrowed markedly compared with the early days. Most businessmen say they can calculate fairly accurately the price they will need to bid to obtain the amounts of foreign exchange they need.

Pre-emptive high bids have therefore become progressively unnecessary.

This is not to say that Nigeria's import regime is now fully liberalised. There continues to be a list of banned products ranging from wheat and malt barley to champagne, and the central bank has laid down guidelines to commercial banks suggesting that funds bought at auctions should be used for the import of capital equipment and raw materials rather than for luxury goods.

Also, the auction system has continued to compress import activity. Businessmen say that

their greatest problem is no longer foreign exchange but finding the Naira needed to buy it at a time of relative monetary stringency.

The price of borrowing locally to meet the high cost of foreign currency itself is steep. This means that the end price of imported products in the local market can be so high that demand simply evaporates.

This is helping to reinforce a drive towards import substitution in the Nigerian economy. Total imports last year are estimated by the International Monetary Fund to have fallen by around \$1m to \$5.7bn.

At the start of the year the central bank increased the amount allocated to the fortnightly auctions to \$15m from \$10m. Theoretically, this should allow for a corresponding small increase in import activity. However, it is also now pres-

ing parastatal enterprises such as the telecommunications and power authorities to turn to the auctions for their foreign exchange needs. Unlike private sector concerns, these state-owned corporations were previously entitled to apply to the central bank for foreign exchange which they obtained at the lowest accepted auction rate.

Though medium-term project outlays will still be financed by export credits and other official funds, auction demand from the parastatals for their short-term needs could well absorb much of the extra funds available.

The result is that imports are likely to remain depressed for a long time to come, but the difference now that the auction system is well-established is that the Nigerian economy can economise on buying the goods it really requires when it needs them.

Manufacturing

The Dunlop potential

NO-ONE CONNECTED with Nigerian industry would deny these days that the country faces an urgent need to develop manufacturing industries that might eventually reduce the country's dependence on exports of oil.

There is, however, considerable controversy over both the question of whether such an industrial diversification is feasible and, if so, what kind of industries should be best placed to lead the field.

The questions centre around criteria such as finding a sector that is well integrated with domestic industry, that can draw on local materials and can be competitive internationally at least in the regional market.

The tyre industry, according to some local economists, presents one example of such a sector with potential.

Coincidentally, it is attracting new investment at the moment. Dunlop Nigerian Industries, which is planning to spend Naira 175m doubling its capacity over the next couple of years, provides a practical illustration of the issues at stake.

There is a natural logic in expanding such a sector of the Nigerian economy. Nigeria is host to five local motor vehicle assemblers, all of whom are seeking to increase the local content in their output. At the moment Dunlop and Michelin, the two manufacturers, supply only 55 per cent of the country's requirements. Yet raw materials in the form of rubber, as well as carbon black from the Nigerian National Petroleum Corporation plant at Akpan near Warri, are readily available.

Mr Tjeerd Visser, a Dutchman who is Dunlop's local managing director, makes an additional point when he contrasts the tyre business with other sectors. We are a real manufacturing industry, not just in the bottling, packaging or assembly business.

The project, which will make car and van tyres, is due to come on stream in the second half of next year and the additional capacity will be fully operational in early 1990.

Mr Visser will not give details of the volume of increased output, but he says that eventually some of it will be exported to neighbouring countries. Despite the generally rather restrictive climate for industrial investment in Nigeria, the project has not been difficult to finance. Dunlop itself is providing some capital through a rights issue with BTR, its UK shareholder with 37 per cent, will contribute.

It has also attracted two hard

currency loans of \$12.5m apiece from the Nigerian Industrial Development Bank and from the International Finance Corporation, the World Bank affiliate which concentrates on funding the private sector in developing countries.

The development of the foreign currency auction system has made it easier for companies to plan new investment, Mr Visser says. Under the old import licensing system they had to expend all their energies on securing raw materials.

It would have been cheaper in local currency terms to finance the project with a foreign currency loan before the steep devaluation of the Naira, he continues. This has taken it from parity with the dollar in January 1986 to over Naira 4 per unit of US currency today.

Yet debt servicing costs would now be correspondingly higher. Mr Visser says Dunlop will try to reduce the exchange risk inherent in the project by borrowing Naira locally and converting them into foreign currency through the auctions rather than drawing on its hard currency finance.

Local content of the new output should amount to some 65 per cent, he says. Though he describes a recent government decision to ban the import of retreaded and second-hand tyres as mainly a safety measure, it will help the new plant to be competitive.

Beyond that, the current tariff structure gives the tyre industry an effective advantage over imported tyres of 12.5 per cent.

"We feel that, with the high local content which we have and the very sophisticated equipment we will have, we will be competitive," he says.

Like many local businessmen, Mr Visser is looking ahead to the chance of exporting to neighbouring countries that are members of the Economic Community of West African States (Ecowas), most of which do not produce tyres.

There is, however, a note of caution. Tyre import duties in such Ecowas countries as Togo and the Ivory Coast are the same for Nigerian exporters as they are for Japanese, European and US manufacturers.

As an Ecowas member, Nigeria should be treated differently, Mr Visser says. "We are looking to the governments of these countries finally to show some determination with respect to the creation of a genuine common market."

Peter Montagnon

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Motor vehicles

An industry whose viability remains in doubt

NIGERIA'S EFFORTS to establish a domestic motor vehicle industry date back to the mid-1970s when the oil boom really got under way.

It formed part of a policy of developing a broad industrial base by using oil revenues to purchase whole industries more or less off-the-peg. Assembly plants were established, using kits imported from manufacturers in the industrial world. The hope was that this would stimulate a fully-fledged local industry which could contribute an increasing proportion of local content to its output.

Now, in the aftermath of some five years of economic decline, the motor industry has become an example of the doubtful worth of this whole industrial policy. It is severely depressed — capacity use hovers around 10 per cent or even lower — and a large question-mark hangs over its future viability.

The controversy over the industry's future contains two slightly different strands, however. In the short term the main concern is whether the industry can recover from its immediate doldrums. For the longer term, there is a more fundamental issue at stake: is a vehicle industry ever going to be viable in a country like Nigeria?

There is no doubt that the immediate cause of the industry's problems stem from the steep decline in the Naira that accompanied the introduction of the Babangida regime's structural adjustment programme in 1986.

This has resulted in a massive escalation of prices even of locally assembled vehicles, because of the continuing high level of imported input. According to Federated Motor Industries, which manufactures Bedford vehicles, the price of a five-ton tipper has more than tripled to just over Naira 150,000. Peugeot, which dominates the passenger car sector, has pushed up its prices to the point where a bottom-of-the-range model now retails for around Naira 42,000. This is way out of reach of the average car buyer (a senior civil

servant, for example, earns less than Naira 20,000 a year), and as a result the market has simply dried up.

Mr Daniel Lange, managing director of Peugeot Automobile Nigeria, says that his output last year amounted to just 7,223 cars compared with an installed capacity of 65,000. Taken together with the output of Volkswagen, Nigeria's other passenger car producer, Nigeria assembled fewer than 10,000 cars last year, he estimates.

The important question facing the industry, however, is whether

Reliance on imports would be 'like the 1960s when Lagos was riddled with broken-down vehicles which no one knew how to repair'

It is just a temporary cyclical phase, or whether it demonstrates that vehicle assembly in Nigeria is ultimately unviable.

Mr Lange argues that the market is already showing some signs of picking up, following the remedial measures announced in this year's budget address by President Ibrahim Babangida.

Even though the private buyer remains out of the market, government agencies and companies are able to buy more vehicles, he says, with the result that Peugeot's output could double in 1988. Given sufficient protection, the industry could flourish again within two or three years, he says.

The local motor industry is supported by a strong domestic lobby, which sees it as an important employer and a long-term asset to a market of more than 100m people as well as a potential regional export earner.

According to Chief Ernest Shonekan, chairman of the Unilever affiliate UAC, Nigeria also needs a motor industry because of the technology transfer that it brings. Only with a local manufacturing base will it be possible to provide adequate servicing and repair facilities.

Reliance on imports would be "like the 1960s when the whole of Lagos was dotted around with broken-down vehicles which no one knew how to repair."

Yet arguments such as these beg a number of questions. Is assembly ever going to be profitable, given the modest success achieved by the industry so far in introducing local content?

Nigeria is a large market in terms of population, but it is also one with relatively low spending power. Can output ever be sufficient to yield a satisfactory return on fixed investment?

Questions like these are coming to a head with the decision announced by President Babangida in his budget address to invest heavily in mass transit.

per cent. Effective protection is the duty differential between imported kits and components and fully-built-up vehicles. Altogether, the tariff changes announced in the budget have left the motor industry both disappointed and confused about the Government's intentions. While reducing the effective protection granted to buses, that on cars was left unchanged at 25 per cent.

NAMA, the motor industry association, which has been seeking an effective protection rate of 40 per cent for the industry as a whole, says it is seeking an urgent review of the new tariff structure.

Already the difficulties facing the industry have forced the closure of two commercial vehicle assembly plants operated by Leyland and Fiat-Iveco. It may be that the Government's ambivalence is intended to promote further consolidation, though it is hard to see either the two passenger car assemblers pulling up sticks.

Faced with the current market difficulties, most vehicle assemblers are turning their attention to refurbishment of existing vehicles, which have suddenly become potentially valuable assets to many owners after the rise in prices.

Peugeot and SCOA, the French conglomerate which has a separate licence to assemble Peugeot pick-up trucks in Nigeria, are also investing in a joint component plant.

It remains uncertain, however, whether ventures such as these will be sufficient to tide the industry over until better times arrive.

A categorical decision by the Nigerian Government to allow the industry to wind down would, meanwhile, carry political risks because of the vested regional interests involved in many of the assembly plants.

At the end of the day, it may well be up to the market to decide the industry's future. For the time being the omens in the marketplace are not at all good.

Peter Montagnon

NIGERIA 9

Export credits

A battle for restoration of cover

NIGERIA'S long-cherished hope of a resumption of export credit cover from its main industrial creditors may at last be fulfilled in 1988.

The battle for restoration of cover for much-needed infrastructure, industrial development and agricultural projects has been a long-drawn-out and tantalisingly elusive process, however. Even now that it is apparently drawing to a close, many pitfalls remain. As far back as a year ago, it seemed possible that cover could be quickly restored following the framework rescheduling agreement with industrial country creditors grouped in the so-called Paris Club that was reached in late 1986.

By the time of last year's International Monetary Fund meeting in Washington, however, Dr Chu Okongwu, Finance Minister, was complaining publicly about delays. Only now, according to Western experts, are the difficulties surrounding actual implementation of the Paris Club agreement slowly being overcome.

Pressure has also been mounting among companies in the industrial world for a resumption of cover that would allow them to do fresh business in Nigeria, but official export credit agencies have had to contend with a frustrating series of administrative obstacles.

The consensus in the Lagos diplomatic community is that these are now in the process of being resolved. Indeed, according to some optimistic estimates export credits worth as much as \$1.5bn could be on the table this year, though no one is prepared to say with certainty how much of this money will actually be spent.

The main problem now centres on continuing payments arrears under the Paris Club agreement. Though Nigeria has deposited the necessary funds in a special escrow account at the Bank of England, it has been slow to authorise release.

Early last month, Britain, which had announced a \$200m credit line together with funds for the completion of existing priority projects, was still owed \$100m. France, which had undertaken to guarantee FF2.5bn for 13 projects, faced a similar arrears problem and quietly announced in the autumn that it would not consider further finance.

Part of the problem has been the extreme difficulty facing the

Nigerian authorities in reconciling claims with their own records. This is a complicated administrative task which affects the calculation of the actual amount owing.

Beyond that there have been disagreements with some countries over who is responsible for bearing the cost of the Natra devaluation and how interest owing should actually be assessed.

This, coupled with a shortage of specialised staff in the Nigerian government, has led to delays in signing bilateral agreements with some leading trading partners, notably West Germany, Italy and Japan.

Signature of the West German agreement was abruptly postponed last autumn after Nigeria challenged some of the clauses in the bilateral agreement. As a result West Germany is likely to be one country to show extreme caution about a restoration of cover.

Meanwhile, Nigeria will soon have to embark on a fresh round of Paris Club negotiations to cover debts still outstanding from 1987 and those falling due this year and next. Success in these negotiations depends on the imprimatur of the International Monetary Fund for Nigeria's continuing economic reform programme.

This could produce fresh delays in the provision of export credit cover, though attitudes vary from country to country. More important in the minds of many agencies is the need to keep debt service payments current under the existing rescheduling.

The UK, for example, is understood to have decided to release new money only at a pace reflecting payments received from Nigeria itself.

Indeed it was a payment of some \$25m just before Mrs Thatcher's visit to Lagos in January that allowed her to announce plans to speed up talks on a \$22m loan, through the Export Credits Guarantee Department, to finance the completion of Bwator of the Niger state water supply project.

Coincidentally, one other deal that has been signed since the Paris Club rescheduling is also in the water sector. In December France reached agreement with Nigeria for a FF1.5bn credit to finance the Lagos water supply project, first conceived 10 years ago, for which the World Bank is also providing finance. The con-

tractors are Sogea and Degremont.

However, a further problem facing would-be contractors is the continuing muddle over the type of projects which should receive priority.

Nigeria is still seeking finance to complete the controversial Ajakuta steel complex and the new federal capital of Abuja, even though both projects have been criticised by the World Bank.

It has also run into criticism from the Bank for its plans to develop an export capacity in the petrochemicals sector. Meanwhile there is evidence of jockeying for priority by various individual sections of the Nigerian federal and state governments.

Of most immediate concern to the World Bank, however, are basic infrastructure rehabilita-

tion projects in the power supply, transportation and agricultural sectors.

When the US restores cover it is likely to confine its activities to projects that are certified as top priority by the Nigerian Government.

Britain has made it clear that it will liaise closely with the World Bank over new projects. It wants its \$300m line of credit to be used in small packages to help medium and small operations in the agricultural and industrial sectors.

Among the projects it is looking at are a tractor rehabilitation plant with Massey Ferguson and Ford, and in the longer term, along with the World Bank, the development of the fertile Mandula Plateau in North-West Nigeria which now produces some tea and coffee but which

also has forestry and livestock potential.

For its part Nigeria, which hitherto has not been a major aid recipient has been seeking soft loans from its creditors. The response so far has been limited, though Canada has agreed to finance the supply of rail locomotives by its Bombardier concern.

The outcome of the negotiations on export credit cover will clearly depend to some degree on the behaviour of individual export credit agencies. Like commercial banks, they tend to suffer from a competitive herd instinct, and if one breaks ranks and restores cover on favourable terms the others will come under great pressure to do likewise.

However, the climate of the negotiations has so far been so difficult that the chances of a free-for-all stampede to return to the market are now widely regarded as remote.

This is not to say that the export credit agencies are inherently reluctant. Most of them recognise that in a period of scarce commercial bank and private investment finance they have a crucial role to play in financing the rehabilitation of the Nigerian economy.

They know full well that Nigeria will never be in a position to pay off its existing debts without such a rehabilitation, but as cover is restored many will also be hoping that they are not throwing good money after bad.

Psychologically, this may also be a reason which explains a certain reluctance to take the plunge. For most of the agencies, restoration of cover after such protracted negotiation is little more than an uncertain act of faith. Only time will tell whether it will eventually pay off.

Peter Montagnon

Company profits

Inflation fudges picture as operating margins double

STRUCTURAL ADJUSTMENT has been good for company profits in Nigeria, depressed levels of consumer demand notwithstanding. The published results of 61 stock exchange-listed companies show that in 1986-7 both turnover and profits rose by more than 17 per cent, following increases of 6 and 2 per cent respectively, in 1985-6.

Operating margins - pretax profits as a ratio of turnover - which virtually doubled from 8.8 per cent in 1985 to more than 16 per cent in 1986, slipped to 13.2 per cent in 1986 and remained at that level last year.

But industrialists stress that the published results paint a far rosier picture than is really justified. The main reason for this is that after five years, during which inflation has averaged 15 per cent annually while the exchange rate depreciated some 55 per cent a year in 1986-7, many - probably most - industrial companies are under-depreciating their plant and machinery. As one company director puts it: "If our shareholders were to see a set of inflation-adjusted accounts, they would get a nasty shock."

Currency depreciation and inflation have raised the naira value of industrial assets, especially those with a high import content. In this situation, sales and profits must also rise steeply if realistic depreciation provisions are to be made and if returns on capital employed are to be maintained.

Clearly this did not happen in 1986-7 when the rise in sales turn-

over and again, company reports refer to SAP's benefits in the form of much-improved access to foreign exchange and thereby imported raw materials and spares resulting in an improvement to capacity utilisation rates.

Profits were boosted too by the one-off "holding gain" effect of naira devaluation, with pre-auction stocks of goods being sold off

A better year than could have been forecast

overs and profits - of 17.5 per cent - was substantially outpaced by the 62 per cent decline in the naira. Evidently, the real return on capital in many firms was falling.

This caveat aside, 1987 was a better year for corporate earnings than could have been forecast a year ago. Then, it seemed that industry would be caught in a liquidity squeeze as interest rates rose and corporate cash flows deteriorated while consumer demand weakened.

Undoubtedly, many companies experienced such conditions, but

at higher post-auction factory-gate prices.

Inflation, officially put at 14 per cent last year, was less of a problem than forecast, partly because weak demand kept prices in check, but also because spare capacity was widely available and the full impact of devaluation on input costs was felt only in the latter half of 1987 and will show up in 1987-8 results.

Prospects for 1988 are mixed. On the one hand, the Government's reflationary strategy should boost consumer demand substantially and with most com-

panies operating with considerable spare capacity, unit operating costs will fall as output expands.

On the debit side, however, the impact of rising import costs and domestically-generated inflation - specifically the anticipated 20 to 25 per cent increase in wages and salaries - will squeeze margins. On balance it seems likely that the beneficial impact of reflation will be more than offset by cost inflation pressures, pointing to a decline in the average operating profit margin from last year's 12.3 per cent to below 10 per cent.

This scenario could well turn out to be unduly pessimistic. There is little doubt that during the strenuous years of austerity and structural adjustment, Nigerian business has shed much of its fat, becoming leaner and more efficient.

Industrialists believe that their operations are, in general, considerably more efficient than five years ago. It is obvious, too, that some of the tariff changes and the abolition of import controls have forced firms to become more efficient, though whether such productivity gains will be



The devaluation of the Naira has increased the export potential of some locally-manufactured goods such as textiles - while Nigerian beer is being sold in London, albeit in small quantities.

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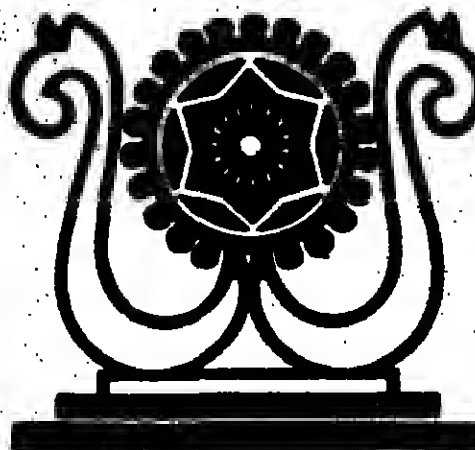
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THE INLAKS GROUP OF COMPANIES

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NIGERIA 10

Nicholas Woodsworth on the prospects for agriculture

Obstacles to 'food first' philosophy

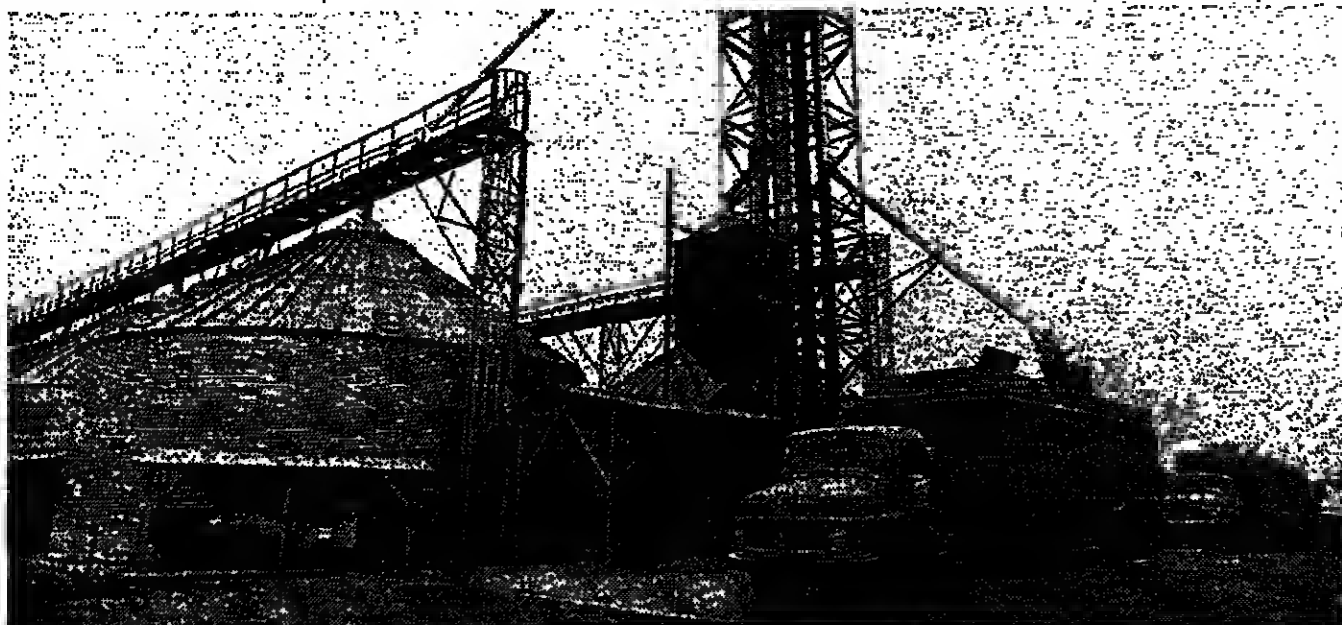
ENCOURAGED BY new incentives provided by the structural adjustment programme (SAP), the Nigerian agricultural sector has entered a transitional phase. Despite hesitancy by government, private investors and farmers alike as to how best to proceed, prospects for agriculture are better than they have been for 20 years.

Since the inception of SAP, the Government's attitude to agricultural development has changed radically. Despite proclamations of agricultural revival under such programmes as "Operation Feed the Nation" and the Nigerian "Green Revolution", previous regimes had done little to redress the mismanagement of agriculture during the oil-boom years of the last decade.

The present administration, however, has realised the vital importance of agriculture to the entire Nigerian economy. Hard pressed by slipping oil revenues and a 75 per cent devaluation of the naira, it has recognised that it can no longer afford costly food imports. According to President Babangida in his 1988 budget speech, food production and agriculture now have "pride of place" in Nigerian economic strategy. New economic policy, he said, is "based on the conviction that a 'food first' philosophy is the beginning of the journey towards self-reliance and economic recovery."

Accordingly, in its 1988 capital expenditure budget provisions the administration has allocated to federal agricultural and rural development agencies more than N850m. This is a significant increase compared with previous years and the largest sectoral allocation in the budget.

The bulk of this allocation is earmarked for the Directorate of Food, Roads and Rural Infrastructure, the main instrument of government agricultural policy. Created two years ago, the directorate is responsible to the President's office. With a budget of N300m, it is designed to play a key role in the development of rural roads, water supply and electricity, although opinions on its performance are mixed. The other main agencies responsible for agricultural development are the state-run Agricultural Development Programmes, financed in part by the World Bank, which since the inception of its \$1.5bn loan programme to Nigeria has



Loading maize into lorries from silos at the Leventis Group's Waple-Agnesbode farm in Borno State

allocated 60 per cent of this sum to the agricultural sector.

The effects of SAP on agriculture have been varied. Price deregulation and the abolition of state marketing boards have given a tremendous boost to cash crops, while naira devaluation has caused a boom in commodity

the ban, claiming it makes little economic sense and has not worked because of large-volume smuggling — estimates are that 300,000 tonnes of wheat alone last year illegally entered the country, a figure representing 10 times the amount of domestically-grown wheat. The Govern-

Lack of a coherent policy from ministerial level has affected the following areas:

■ **Price stabilisation.** Both commodity exports and crops for the domestic market are subject to extreme price fluctuations. These are due in the former case to the activities of commodities speculators who destabilise the market with intermittent, one-off investments designed to lift maximum profits. In the latter case fluctuations are due to continual shifts by farmers to crops currently paying the highest price.

In line with its adherence to free market principles, the Government has refrained from market intervention. Critics, however, believe that Government should introduce price-stabilising mechanisms and in extreme cases step in as a buyer of last resort.

■ **Strategic reserves.** Glut followed by scarcity continues to be a feature of the grain market. Stabilisation would be encouraged by the building up of grain reserves, but so far the Government has failed to take effective action. It is estimated that up to 40 per cent of annual harvests are lost because of inadequate storage facilities.

■ **Agricultural credit.** Lack of collateral has severely limited the vast majority of farmers in obtaining extensions of credit. In

theory, commercial banks are required to lend 15 per cent of their total loans to agriculture, but false agricultural claims by entrepreneurs have defeated the measure. In an attempt to redress the situation, the Government has recently required banks to lend a minimum of 45 per cent of rural deposits to rural borrowers.

■ **Statistics.** Recently Kano state announced it was growing 250,000 tonnes of wheat, but after careful study the US Department of Agriculture estimated Nigeria's entire output for 1988 was not more than 30,000 tonnes. The Government is hampered in policy formation by a serious lack of reliable statistics. National statistics agencies exist, but there is no sign that data gathering will improve.

While some major Nigerian firms such as Leventis, UAC and John Holt have invested in agriculture since SAP and accompanying state disengagement, the overall effect of such policy shortcomings has been to make smaller private entrepreneurs, who are less able to take risks, wait for a more stable investment climate.

If agriculture is to grow, farmers must emerge from subsistence activities and employ inputs, extension services and appropriate techniques to produce substantial surpluses. Problems of price fluctuation, strategic grain reserves, food imports, input supply and agricultural credit will only be overcome when Nigeria has developed policies and institutions adapted to the free-market conditions of the post-SAP era.

Nigerians are showing more interest in agriculture than ever before, but the way ahead is not entirely clear. Yet in the post-SAP era, agriculture needs policies and institutions that are adapted to the new economic climate.

It is estimated that 300,000 tonnes of wheat entered the country illegally last year

exports, especially cocoa. In staple food production the effects have been mixed. While farmers are now enjoying higher prices for their produce, a poor harvest last year in conjunction with a January 1987 ban on grain imports have driven consumer prices sharply upwards. A major drought in northern Nigeria this year has prompted analysts to predict an accentuation of this trend, with possible consequences for the nation's social and political stability.

Two aspects of SAP have proved particularly contentious. The first is the grains ban, which has not only hit consumers but large-scale mills, bakeries, breweries and livestock feed suppliers as well. The World Bank and foreign exporters, particularly the US, have pressed for a lifting of

ment, however, has so far refused to consider lifting the ban.

The second issue revolves around a 70 per cent government subsidisation of imported fertilisers. Again the World Bank opposes the measure, largely because of the strain it puts on foreign exchange reserves (equal to more than 70 per cent of the Agriculture Ministry's budget), but also because smuggling and poor storage lead to the loss each year of 50 per cent of distributed fertiliser. The Government maintains the absolute necessity of cheap fertiliser for agricultural development, and has begun developing a domestic fertiliser industry.

Although rural infrastructure programmes are having an effect, Nigerian agriculture suffers from policy formation shortcomings.

Cocoa

More stable market seems in sight

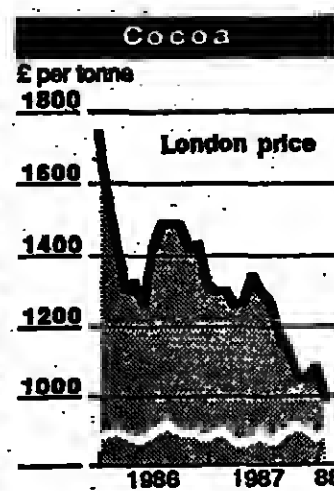
WITH THE 1987-88 main crop cocoa season now drawing to a close, both producers and traders in Nigeria's largest non-oil export industry have grounds for satisfaction. Despite continuing problems, improved cocoa quality and a gradual trend towards price stabilisation are making their sector one of the most promising in the Nigerian economy.

While the repercussions of the Government's summary decision to abolish six state marketing boards in June 1986 are still being felt, the confusion that immediately followed the move is subsiding. Negative effects persist, but they are far outweighed by the advantages of increased producer prices and the boost given exporters by the devaluation of the naira. The result has been a revitalisation of a crucial but flagging cocoa industry.

The biggest change since the end of last year's cocoa season has been the consolidation of the activities of Nigeria's major cocoa trading houses. As firms such as Cadbury's (Nigeria), Afro-Continental, John Holt and Nigerian Oil Mills adapt to the competitive nature of the free market, high farmgate prices and small profit margins are squeezing out speculators. In an industry that is slowly rationalising itself, the activities of vast numbers of smaller speculators have virtually been eliminated.

Market instability is still a feature of the Nigerian cocoa trade, however, and will not disappear overnight. The larger individual speculators and syndicates able to remain in the market continue to be more interested in short-term profits than long-term commitments. But they, too, are finding it increasingly difficult to compete with large-volume long-term buyers, and market analysts have noted a decrease in internal price fluctuations. Some analysts predict a further development of this trend in Nigeria as declining world prices continue to reduce potential profits.

In order to avoid the mistakes of the past, trading houses are now evolving ever-more sophisticated purchasing and quality control techniques. In the cocoa scramble of 1986-87, when production had dropped to less than a quarter of legal export earnings and prices had skyrocketed, many buyers were businessmen who had little or no knowledge of cocoa markets. This season, however, most cocoa was purchased by licensed buying agents (LBAs) who formerly worked for the cocoa commodity board but are now contracted to private firms. Where last season farmers were able to sell, and buyers to export, large quantities of sub-standard cocoa, both Government and the private sector have now intro-



sold at a deficit.

While this is partly a result of legitimate firms taking losses in order to meet previously contracted commitments, most of it is due to speculators converting naira to foreign exchange through the cocoa market. Hard currencies thus earned must by law be repatriated, but much of this money remains outside the country.

In line with its liberalisation policies, the Nigerian Government is keeping its involvement in the cocoa industry to a minimum. In Ondo state, where 60 per cent of Nigerian cocoa is grown on small holdings of two to three hectares, the parastatal Ondo State Investment Corporation owns only 5 per cent of the plantations. Only three grinding mills in Nigeria are government-owned. Forced to go into commercial operation with the abolition of the marketing boards, they have suffered heavy losses and today only one is functional. It is thought that these mills will shortly be privatised.

With cocoa today being bought domestically at between N7,000 and N7,400 a tonne, most Nigerian farmers need little state incentive to improve their plantations. In the last year there has been a remarkable improvement in the quality of the cocoa produced. Farmers are also reviving old plantations and starting new ones.

In the opinion of Mr Tim Harvard, an independent agricultural consultant, initiatives in new planting have come just in time. "Most Nigerian cocoa trees are well past their prime and new trees take five years to come into production," he says. "The Nigerian industry has at itself got almost too far to recuperate. One can only hope that world prices stay high enough in the near future to make reinvestment worthwhile."

Like many market analysts, Mr Harvard feels that cocoa and other significant commodity exports are performing well now but may not realise their full potential in the future because of a lack of coherent government policies.

While such bodies as the Nigerian Export Promotion Council and the Cocoa Association of Nigeria are active, there are few directives and little support at ministerial level. Commodities have been left in limbo, Mr Harvard maintains, at the very time market-stabilising strategies are needed.


The Nigerian Government, for its part, points to the very real advances liberalisation has allowed in the past 18 months, and plans no radical reorganisation of its commodities policy.

Nicholas Woodsworth

About 15 per cent of Nigeria's production was smuggled onto the world market

cocoa. But elsewhere irregular procedures have done much to damage trade. It is estimated that last year 15 per cent of Nigeria's 100,000 tonne production, almost all of it sub-standard, was smuggled onto world markets. There have also been widespread allegations that much cocoa legally passed as Grade A was in fact inferior. As a result Nigeria's overseas reputation as a cocoa producer remains low and will take many years to restore.

Quality is one problem frustrating Nigeria's attempts to establish stable and realistic cocoa prices; another is the practice of selling beans to world markets for less than local producer prices. Mr Odurogbu, sales and marketing director at Cadbury's (Nigeria), believes that 25 per cent of this season's production (estimated by Giff and Duffus at 140,000 tonnes) has been



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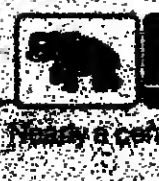


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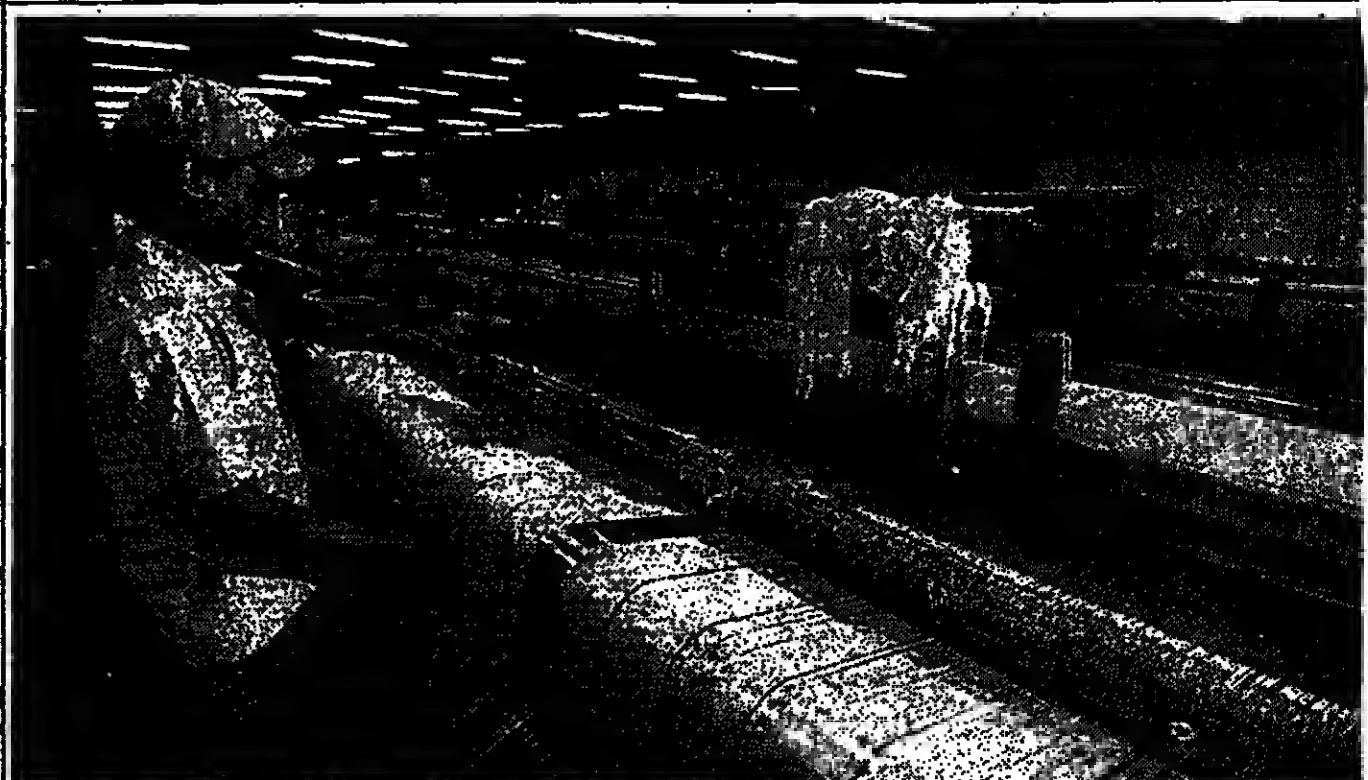
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An operator supervises the weaving machines at the Nigeria Weaving and Processing Company's plant

Textiles

It's King Cotton again

COTTON, a Nigerian cash crop long ago nipped in the bud by cheaply-bought imported fabrics, has revived and is blossoming with a 300 per cent increase in production in the past two years. Now supplying 50 per cent of the raw materials processed in Nigerian textile mills, local cotton remains in high demand and has so encouraged the textile industry that seven new mills have been commissioned since the beginning of 1987.

As it was with many other cash crops, Nigeria was self-sufficient in cotton in the 1950s and 1960s. Imported textiles and finished cotton goods paid for with oil profits virtually destroyed the market in the 1970s, however, and in 1985 only 10,000 tonnes of cotton were produced.

Cotton's comeback began with the abolition of Nigeria's commodity boards in 1986. Following a brief period during which cotton farmers with no commercial experience adjusted to free market conditions, competitive selling began to push prices upwards. A year ago they had risen to N850 a tonne; today Grade 1 cotton is selling at the farmgate for N1,600 to N1,800 a tonne.

With such attractive prices, being offered, many farmers — to the concern of some agricultural experts — are now switching to cotton from less profitable crops. Across northern Nigeria this year many farmers experimented with cotton for the first time. Highly labour-intensive, cotton is a difficult crop to grow,

and the increased price of pesticides and equipment has encouraged the formation of village-level co-operative movements. Despite difficulties, cotton production has increased enormously — some sources claim increases of 500 per cent in two years — while the US Department of Agriculture conservatively estimates that production increased from 10,000 tonnes in 1985 to 27,000 tonnes in 1987.

With a domestic market of 100m clothes-hungry Nigerians, present cotton supply is insufficient. Foreign imports and local production together currently meet only half the demand of more than 30 Nigerian textile mills, whose annual needs are estimated at over 100,000 tonnes. In an effort to meet production

demands, several textile firms are investing in cotton cultivation. Some have negotiated medium-term production contracts with growers which include the provision of agricultural inputs. Others, such as Nigerian Textile Mills, have integrated backwards and purchased their own cotton plantations in northern Nigerian states. Because of heavy initial capital expenses it will take a number of years before these investments begin to pay off.

In the meantime, one of the best indicators of the shortfall in the supply of cotton is that smuggled bales of used and new clothing continue to arrive in large quantities from over the Benue border, to satisfy Nigeria's voracious cotton appetite.

Nicholas Woodsworth

NIGERIA 11

Traditional methods of staple crop production are no longer sufficient to meet Nigeria's growing food needs, reports

Nicholas Woodworth

Biggest test yet for agriculture

IT IS commonly acknowledged in government circles that the excellent harvests of 1985 and 1986 provided an indispensable cushion to Nigeria's structural adjustment programme. In the oil-boom years, agriculture mattered less than the petrodollars that could purchase food imports; today crop production is regarded as a vital priority. Now heading into the second of two poor crop years, Nigerian agriculture, and consequently the entire economy, is facing one of its stiffest tests yet.

In an attempt to increase production and attain food self-sufficiency, Nigeria banned the importation of wheat, rice, malt and barley in January 1987, saving an estimated \$800m in foreign currency. Since then, the nation has managed to feed itself, although critics have heatedly argued that large-scale smuggling has not been an invalid test of self-sufficiency.

But the issue side-steps the real and deep-seated truth confronting Nigerian agriculture today: traditional methods of staple crop production are no longer sufficient to meet Nigeria's food needs. About 55 per cent of Nigeria's farmers are subsistence or small-scale cultivators, growing crops on parcels of two hectares or less, depending on the area of the country. In the north, millet, sorghum, yam and cassava have been the traditional staples. In the past, farmers' needs were satisfied by "bush-fallow" farming, a system of shifting cultivation in which farmers would slash and burn small plots, cultivate them for a year or two, and then move to another plot before returning.

The system was perpetual and self-regenerating: fields left fallow had time to restore natural ground cover, which then put nutrients back into Nigeria's generally poor and infertile tropical soil. Today, however, pressures on the land are making the system unworkable. Since 1968 Nigeria's population has grown from an estimated 46m to approximately 100m today. Such numbers mean that farmers can no longer afford to let land sit idle, and the same fields are now cultivated year in, year out. Maize, wheat, rice, and groundnuts have now been added to more traditional crops. The result of such intensive cultivation is that the land is losing its fertility and becoming eroded at an alarming rate. Nigerian agriculture's greatest challenge, then, is to devise new systems of cultivation that take rising population into account.

The problem is compounded by long-term climatic trends. Recently released figures from the grain-producing north show that over the last 50 years average rainfall has dropped from 600mm to 400mm a year, an amount insufficient for normal crop production. Because of irregular rains last year's staple food production was significantly lower than the previous two years - millet production, for example, crashed from 3m tonnes in 1986 to 2m tonnes in 1987. The FAO estimates that last year overall crop production in Nigeria was down by 20 per cent. This year severe drought conditions in the north have set alarm bells ringing. Considerable numbers of peasants in Sokoto and Borno states are selling their livestock and moving south. A federal task force on drought has been set up, and an Emergency Relief Agency in Borno has begun distributing grain to hungry peasants.

Naira devaluation, the grain ban and poor harvests have had an effect on producers and consumers alike. Consumer prices have risen sharply in both urban and rural areas. Yam and cassava in the south are up by 25 to 30 per cent. A loaf of bread that a

"Lack of rural infrastructure" is a phrase so often used in World Bank development literature that for many it has ceased to be much more than tired jargon. But when busy Scots engineer John Laing crosses the River Niger to undertake Bank-funded projects in the wilds of Sokoto state, the phrase takes on significance.

There is no bridge across the Niger in Sokoto. Standing on the high, crumbling banks of the river, Mr Laing is trying to ease his dust-covered Peugeot onto a floating platform that will be propelled across the river by two 40-foot outrigger canoes. Three times the primitive ferry loses its purchase on the bank and is swept downstream by the swirling current. On the fourth attempt a cry of triumph breaks out from the Fulani cowherds who have emerged from the bush to assist the tricky operation - the car is finally on and the loaded ferry begins slowly to pick its way through submerged sand bars to the far side of the river.

"Out here," says Mr Laing, "you are in the world of high finance, 'this is what we mean by getting around liquidity problems with bank-to-bank transfers'."

Mr Laing's pragmatic, sleeves-up approach to the problems of rural development is proving to be a vital prerequisite to increasing agricultural production in Nigeria. Chief engineer of the Sokoto Agricultural and

Rural Development Authority (Sarda), Mr Laing is charged with developing rural infrastructure to the point where Sokoto farmers can actually begin to realise their considerable potential. The simple fact of being unable to cross the Niger conveniently is only one case in point: increased yields and more land under cultivation are meaningless if farmers cannot get their produce over the river to market.

Neglected through the years of Nigeria's oil boom, the arid and isolated northern state of Sokoto is one of the most under-developed in the country. While various administrations in the past have made attempts to help the population progress from subsistence to small-scale commercial farming, much of Sokoto today has seen little or no development in what farmers need most: physical access to land and markets, and water sources for crops. Consequently, Sarda has made the provision of these basic rural infrastructures its top priority.

As a member of Opec and a relatively wealthy nation with a per capita GNP of \$730, Nigeria is ineligible for assistance by most international development agencies. The World Bank, however, has advanced more development credit to Nigeria than to any other black African state. \$1.5bn to date - and regarding agricultural development as the essential component in the creation of a balanced Nigerian economy.

There are agricultural development programmes (ADPs) in every state in the country, and the Bank is active in many of them. Since 1976 more than 80 per cent of its total sectoral loans of \$2.3 bn to Nigeria have gone to agricultural development. While many states, particularly the

northern states of Borno, Kano, Katsina and Bauchi share similar problems of rural infrastructure, Sokoto - one of the biggest and most under-developed states in Nigeria - has received the largest single World Bank loan for agriculture, totalling \$147m.

Co-funded by the Bank, Sokoto state, and the federal government for the period 1983 to 1989, Sarda's programme budget totals \$400m. While the federal government has released only a small fraction of its pledged share, resulting in a Sarda demand for overdraft facilities, the World Bank has so far disbursed \$31m.

Approximately half of this sum is earmarked for Sarda's engineering section. In keeping with its infrastructure development priorities, Sarda has to date constructed 1,800 km of rural "feeder" roads. Some of these roads will allow exploitation of Sokoto's *fadama* or wetland river basin areas, while others will open up large parts of remote

also commodities such as cotton. While it will take time for a genuine market economy to develop, a vital element is now in place.

Another Sarda activity that is changing rural life is its water supply programme. To date Sarda has installed boreholes and hand pumps in over 1,400 Sokoto villages free of charge, providing them for the first time with clean drinking water for domestic and livestock use. Up to 90 metres deep, the boreholes are expensive - approximately \$17,000 per unit - and have cost Sarda a total of \$50m. So enthusiastically has the programme been received in the villages, however, that the World Bank has agreed to finance a second water supply phase costing \$18m. Sarda has also constructed over 20 earth dams for livestock watering use.

One of the most exciting and potentially rewarding Sarda activities is its *fadama* land irrigation project. In the past farmers had practised small-scale rainy season cultivation in Sokoto's river basins, where rivers annually over-flowing their banks have left rich alluvial deposits. The damming of these rivers for large-scale irrigation projects has put an end to this process, but because funds ran out before the completion of downstream projects they have not replaced it. While the water table in over 300,000 hectares of *fadama* land is still high, without irrigation it cannot be exploited. With World Bank backing,

Sarda is now launched on a programme to provide new *fadama* farmers with shallow tube wells and pumps on a commercial basis. The N1,450 cost of each unit is relatively high, and bank credit remains a major problem. But with each unit irrigating one hectare throughout the year and capable of producing 10 tons of wheat, rice and vegetables annually, potential returns are enormous.

Sarda sank 1,500 tube wells in *fadama* lands in 1987, will sink a further 1,800 this year and is encouraging village co-operative schemes to counter commercial credit problems. Sarda's established network of seed, input and farm service centres, as well as its extension and training programmes, will be put at the disposal of new *fadama* farmers.

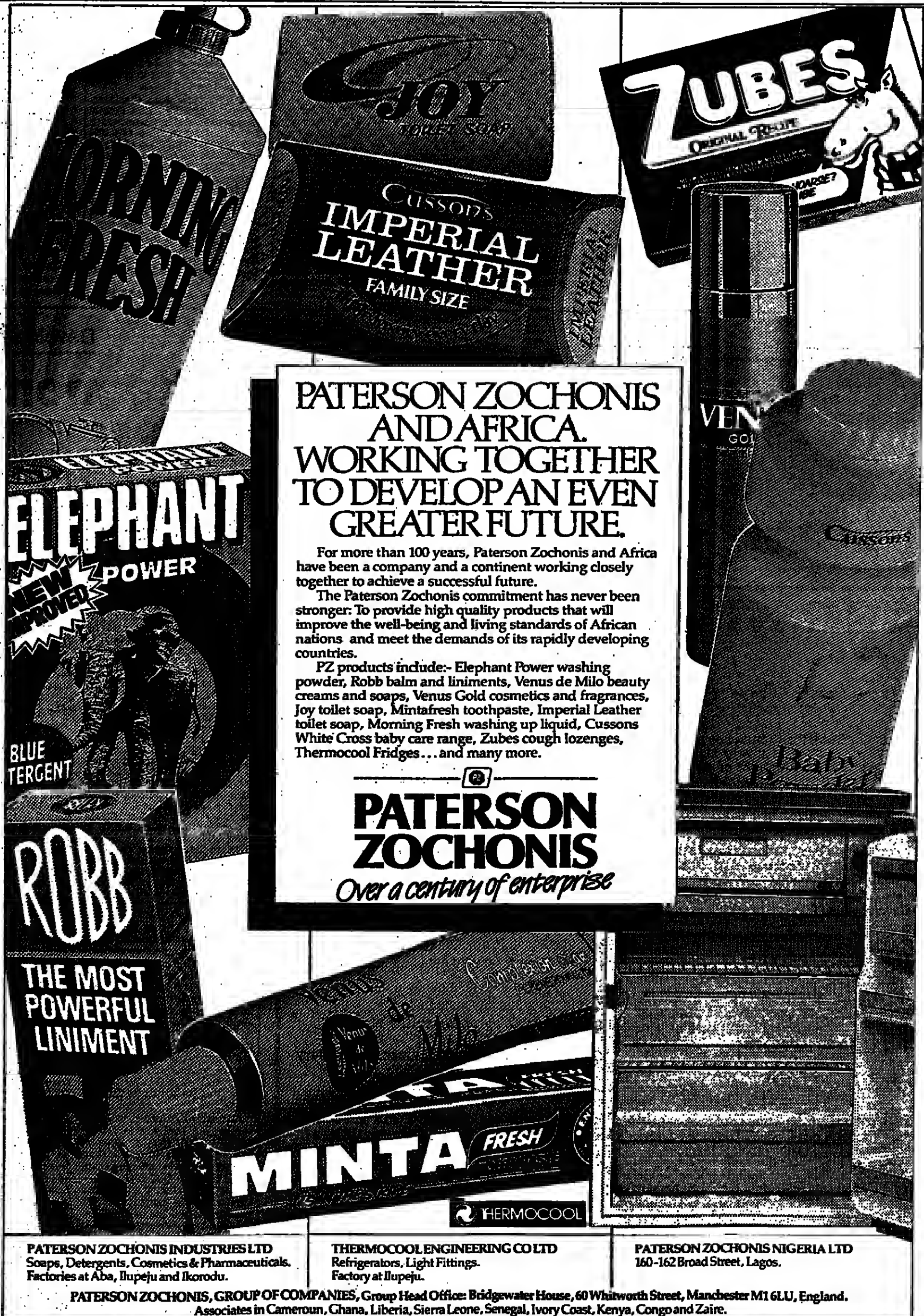
Sarda's challenges are considerable. Money for equipment and technical expertise is in short supply, workable systems for agricultural credit have yet to be devised, and the North is threatened with a major drought. But there has undeniably been progress, and if Sarda continues at its present pace Sokoto's rural infrastructure will develop. As John Laing admits, perhaps even a little sadly, "one day soon there will be a bridge over the Niger not far from my outrigger ferry crossing. For the moment, however, we're still battling the current, and pulling slowly ahead."

Nicholas Woodworth

Case study: an agricultural development project in the wilds of Sokoto State

Making progress in remote northern areas

The arid and isolated state of Sokoto, neglected through the years of Nigeria's oil boom, is one of the most under-developed in the country. Many of the areas have never been farmed before.



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A simple irrigation system on a small farm in Banded State.

NIGERIA 12

New plans to protect Nigeria's endangered rain forests

A daunting challenge for the conservationists

AS YOU emerge from the quiet heart of the rain forest you hear the monster roaring before you see it. A large yellow bulldozer is knocking down trees like nine-pins to make a road for the logging company. Torn leaves rain from the sky long after each tree has crashed to the ground.

It is happening in Africa as well as in the Amazon. In Eastern Nigeria's Cross River State, next to the Cameroon border, a few pockets of inaccessible primary forest have survived the ravages of timber merchants and farmers. Here, too, it takes only five minutes with a power saw to bring down a 100-year-old forest giant.

Two events in particular have recently drawn conservationists' attention to this unique part of

Nigeria. One was the setting up of the Korup National Park next door in Cameroon, and the other was the discovery of Africa's most westerly population of lowland gorillas in Nigeria's Kanungu mountains.

Discovery is perhaps the wrong word. Local hunters - the barrels of their home-made shotguns ingeniously made from the steering columns of Land Rovers - have known about and even killed the gorillas for years. In an area without cattle almost every kind of bushmeat, including monkeys, vultures and small antelopes, is fair game for the steaming dinner pot of pepper sauce and plantains.

Mr Ibrahim Inahoro, of the Nigerian Conservation Foundation (NCF), saw the gorillas in

August last year and joined a subsequent, more publicised expedition by gorilla experts Mr Sandy Harcourt and his wife Kelly Stewart of Cambridge University. Gorillas were last officially recorded in the area in 1931. Now it is thought there may be 150 of them in Nigeria.

"It was very black," said Mr Inahoro of his first sighting. "I thought it was a log of wood because it was lying down on a branch with its back to me. It stood up, held the branch and shouted 'Whoooo' - the sound was so high and terrifying it shook me."

Most of the rainforest still standing in Nigeria owes its existence to rivers and mountains which make it difficult to approach. Elsewhere, nearer the

state capital Calabar, farmers are burning the remaining bush to add nutrients to the fragile sandy soil for their cassava crop. The skeletons of a few dead forest trees stand silhouetted against the sky.

The logging companies have moved in first, restrained more by mechanical breakdowns than by official controls. As in South America, the ecosystem they disturb is rich but delicate, teeming with unrecorded insects, rare primates, unusual fish and plants with unknown applications. There are parrots, hornbills and scarlet butterflies. "This," said our guide, pointing at the cut-open, bright yellow bark of a tree, "is good for fever." And it tasted as bitter as quinine. Just across the border is

Korup, where conservationists are trying to combine their work with rural development for the benefit of the people as well as the animals. The idea is to promote wealth-creating tourism and create a buffer zone to protect the core reserve.

Mr Francis Sullivan, of the World Wildlife Fund, fresh from visiting Korup, has come to eastern Nigeria to look at the possibility of protecting the forest on this side of the frontier as well, for the benefit of Korup and Nigeria.

"From preliminary studies it appears that Korup is the most biologically diverse rainforest in Africa," he says, "with more than 450 species of trees, hundreds of species of birds, 52 mammal species and 19 primates. It's a conservationist's dream, a jewel."

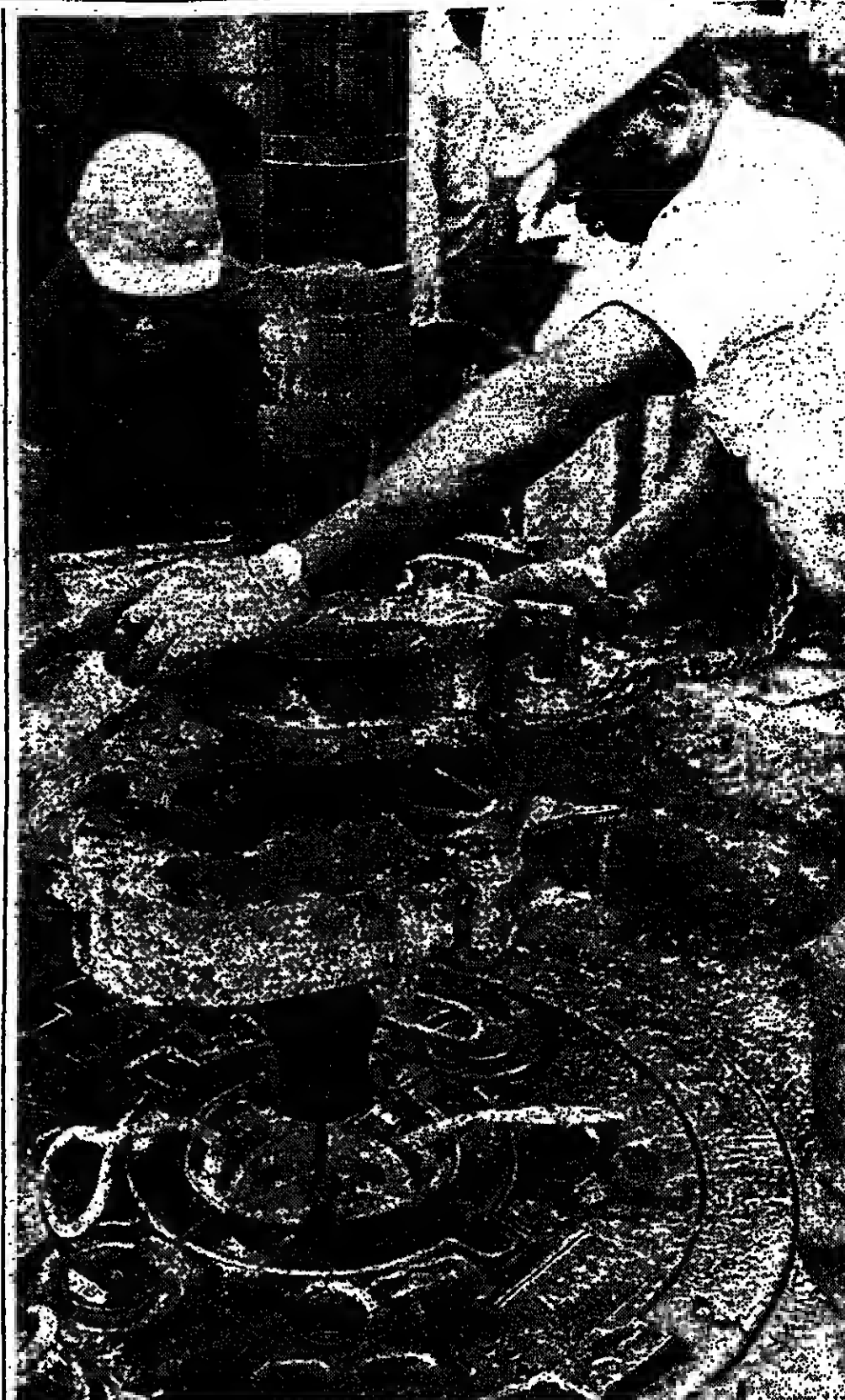
The challenges for conservation in Nigeria, with its ever-increasing population of more than 100m, are daunting. It remains to be seen whether the suggestion to promote gorilla tourism can save them for posterity.

Since the NCF was founded in 1982 it has, with the support of enlightened businessmen, done its best to convince the world that Nigeria is not a lost cause. The country boasts some magnificent terrain and is home to a range of endangered species including primates and birds such as the grey-headed rock-fowl. The NCF has drawn up management plans for important reserves and is trying to promote conservation in schools.

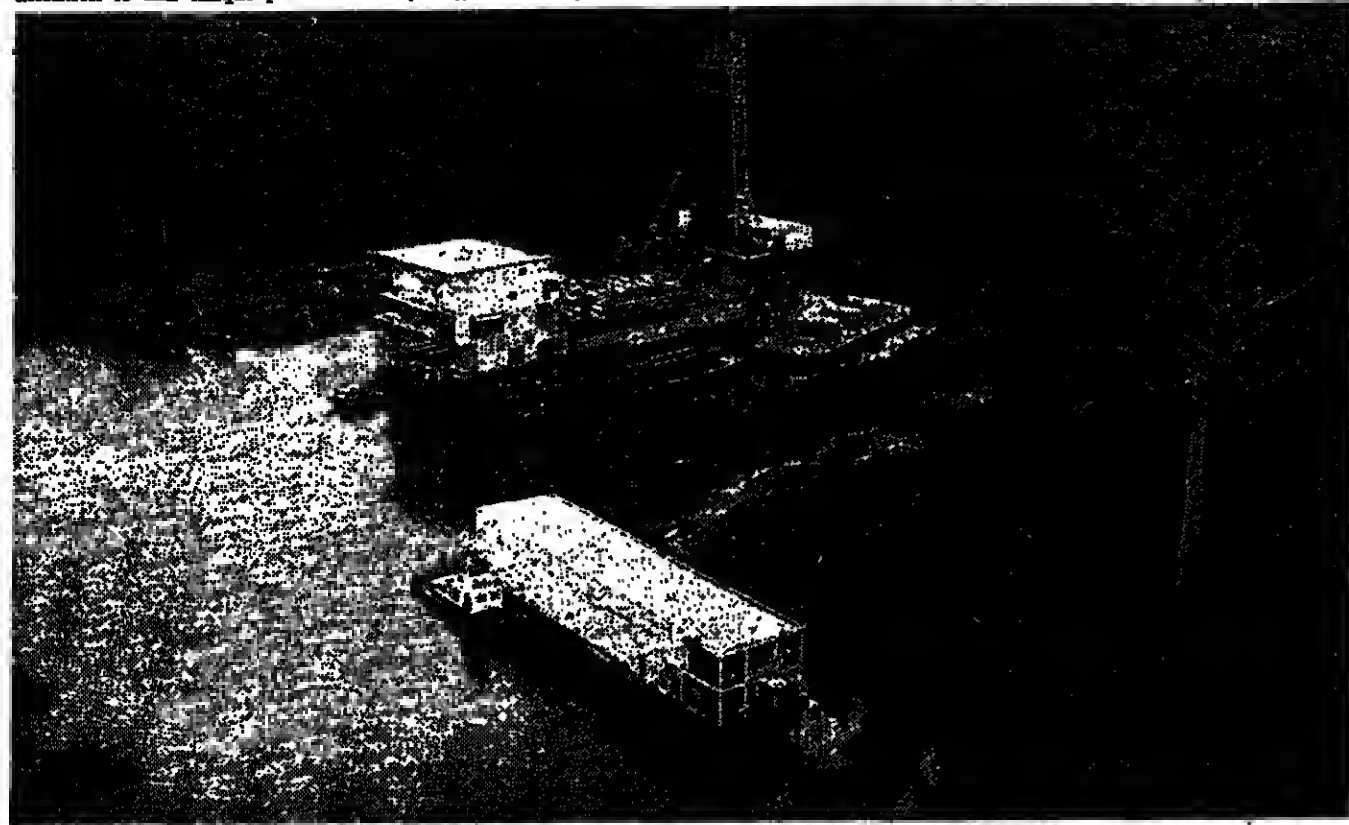
In association with the International Council for Bird Preservation, the NCF has launched a British appeal to raise £270,000, and a special exhibition of Nigerian wildlife paintings by Spencer Hodge is to go on show at the Commonwealth Institute in London from March 24 to April 3.

Contacts: Mr Paul Gorup, NCF Appeal Secretary, 122 Darnley Road, Thatcham, Berkshire RG18 7AT, England. Tel: 0635-0418. Or Mr Philip Hall, NCF, Mainland Hotel, PO Box 467, Ebute-Metta, Lagos, Nigeria. Tel: Lagos 882862.

Victor Mallet



Nigerian engineers drill for oil from a rig off Port Harcourt. Most of Nigeria's natural gas is a by-product of the oil industry - only a small proportion of the gas is used for commercial purposes at present.



An oil rig in a heavily forested area of Bendel State. Nigeria boasts some magnificent terrain and is home to a range of endangered forest species, including primates and birds.

Development of natural gas resources

The momentum increases

PLANS TO develop Nigeria's substantial natural gas resources are slowly gathering momentum after years of hesitation and delay.

Although the Government has yet to announce a detailed policy on the exploitation and domestic pricing of gas, it has pressed ahead in the past year with two major gas projects - the proposed liquefied natural gas (LNG) plant for export, and the pipeline from Escravos to supply Lagos.

LNG development, albeit on a more modest scale than originally planned, is a Government priority. Money from the export of some 20,000 barrels of crude oil per day is being set aside in a dedicated account to pay for the state's equity share in the LNG project. The account is already thought to hold as much as US\$200m.

In the course of this year the four participants hope to form a project company. The Nigerian National Petroleum Corporation (NNPC) will have a 40 per cent stake, Shell (the technical leader) 30 per cent, and Elf and Agip 10 per cent each. Gas will be supplied by the NNPC/Shell, NNPC/Elf and NNPC/Agip joint ventures. By the mid-1990s Nigeria expects to start exporting LNG to Europe.

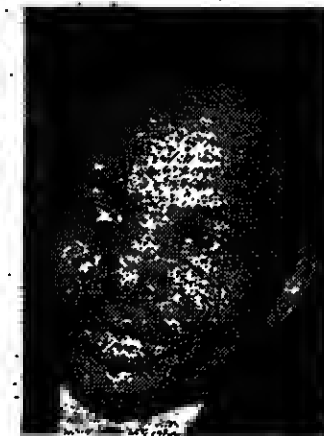
Before that happens, the interlocking problems of financing the project and securing the customers must be resolved. Clients and lenders are reluctant to commit themselves without assurances from the other side.

The LNG plant on the Bonny River, with two production trains using the Technip/Shamprogetti process, is to be one-third the size of the original proposal, although there will be room for subsequent expansion to five trains. Output from the two trains will reach about 4m tonnes of LNG a year, or some 3 per cent of the European market.

Nigeria hopes to squeeze into Europe without too much difficulty and so pave the way for expanding its output in the 21st century.

Estimates by those involved of the project cost are extraordinarily varied, ranging from as low as US\$2bn to more than US\$6bn. Efforts are certainly being made to keep costs as low as possible. Rather than building new ships, the participants are planning to use five existing vessels for transporting the LNG, and options have already been taken out on two.

At the same time, studies of a similar LNG plant in Australia have suggested further ways of reducing project costs without impairing safety.



Petroleum Minister Alhaji Rilwan Lukman, who is also president of the Organisation of Petroleum Exporting Countries (Opec).

programme is also expected to get off the ground in the next few years.

Mr Rilwan Lukman, Nigeria's Petroleum Resources Minister, has admitted that the Government was slow to implement a gas policy, but he has announced some general guidelines.

The Government's aim is to expand the domestic market for gas by fixing the local price low

enough to encourage consumption, but high enough to pay for investment in the development of gas production and distribution.

In theory, the promotion of gas will free more oil for export as well as providing raw material for other export industries and cheap fuel for electricity.

Victor Mallet



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| (b) Guarantee of foreign machinery credits; and | (e) Loan syndication. |
| (c) promotion of industrial Projects; | (f) Equipment leasing; and |
| | (g) Business in SFEM operations |
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NIGERIA 13

Oil exports still account for more than 90 per cent of Nigeria's foreign exchange earnings, as Victor Mallet reports here:

Crude oil remains the lifeblood of the economy

DESPITE ALL Nigeria's talk of promoting non-oil exports, and all its efforts to add value to its oil production by building refineries and petrochemical plants, crude oil itself remains the lifeblood of black Africa's largest economy.

Nigeria's oil exports have fallen in value to about US\$3.7bn in 1987 from a peak of nearly \$2bn in 1980, but oil still accounts for more than 90 per cent of foreign exchange earnings, about 20 per cent of gross domestic product and three-quarters of federal government revenue.

Ambitious plans for vast petrochemical projects and large-scale production of liquefied natural gas (LNG) have fallen by the wayside since the end of the oil boom. Even today's more modest attempts to develop Nigeria's substantial gas reserves and promote downstream exploitation of crude oil are threatened by a shortage of funds and the wariness of creditors.

As Nigeria and other members of the Organisation of Petroleum Exporting Countries (Opec) try to weather a period of price uncertainty, the authorities in Lagos face a series of difficult decisions on the allocation of project funds.

The leading competitor for resources appears to be LNG, the only project still to benefit from a dedicated account into which the Government says it is regularly depositing oil proceeds. The plan to export LNG to Europe by 1995 will cost between \$2bn and \$3bn.

Phase II of petrochemicals would cost about \$700m. Development of a major offshore 100,000 barrels per day condensate field next to Akwa Ibom state by the 60:40 joint venture of the Nigerian National Petroleum Corporation (NNPC) and Mobil would cost another \$1m. Condensate, a lighter mix of hydrocarbons than regular crude oil, is particularly attractive because it is not restricted by Opec quotas.

Nigeria's incomplete plans to follow other Opec producers downstream and buy refining capacity in countries such as Ireland and Canada - at the same time as increasing the number of its own refineries - are also likely to cost hundreds of millions of dollars. Resources have already been committed to a new fourth refinery, a new gas-fertiliser plant and the long-delayed construction of a gas pipeline from Escravos to Lagos.

It remains to be seen if Nigeria can juggle its project priorities satisfactorily while pursuing the aim of increasing proven crude oil reserves and production capacity to give the country more leverage in Opec quota negotiations.

In the early part of 1988, with spot prices below Opec's official prices, Nigeria has been having enough problems just selling its oil. Production is estimated to have dipped in January to about 1.1m b/d, compared with the official quota of 1.301m, putting a further strain on the exchequer.

Mr Rilwanu Lukman, the Nigerian Oil Minister, is president of Opec and has made a point of saying that Nigeria will respect its quota and official Opec prices, which in the case of the Nigerian marker crude Bonny Light is \$18.92. Some of his compatriots, already concerned by his frequent absences from home on Opec business, accuse Mr Lukman of ignoring Nigerian national interests to the benefit of Opec and the Gulf states.

Yet most oil industry executives, although confident about Nigeria's respect for the quota, do not believe that it sticks to the official prices anyway. "Any time when you pick up a newspaper and the spot market is two dollars less than the official price you can guess they're not selling at the official price," said one.

Nigeria is thought to have entered into short-term deals with refiners to bolster sales of its crude. Such deals can appear to be at the official price, but producers may sell at a nominal official price while allowing the refiner to claw back the difference from the spot price with a "processing fee."

NNPC has also been offering a small percentage of its crude at around spot prices to pay operators in kind for its share of costs in joint ventures. NNPC has 80 per cent of the largest joint venture with Shell, and 60 per cent of the others.

In some ways the oil companies are delighted by the payments in crude oil. It means that NNPC is up to date or even ahead on its cash call commitments, instead of in arrears, although the companies can find the speculative nature and small volumes of the crude involved difficult to digest into their refining networks.

For NNPC payment in kind means being able to bypass the tight purveyors of the Treasury. The Finance Ministry is said to be concerned, but an oil executive noted, the money would not have existed without the arrangement since the oil - in a weak world market - would have stayed in the ground.

Relations between the Government and the oil companies went through a difficult patch between February and June last year, when Nigeria decided to make the companies bear some of the pain of the market weakness. It began to chip away at the two dollar a barrel guaranteed margin on equity oil, a move which

was regarded by some as a unilateral suspension of the 1986 Memorandum of Understanding (MOU).

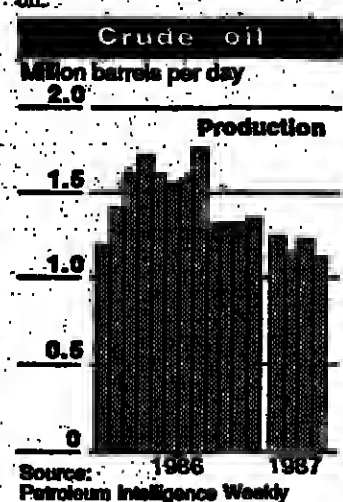
In terms of that agreement the companies agreed to press ahead with exploration and development in return for the margin. This incentive was based on a "netback" formula which adjusted the Government's take in taxes and royalties according to realised prices. Oil companies were temporarily gaining in early 1987 because netback prices were trailing spot prices. A new arrangement was finally agreed in July, whereby the basis of the realised price was revised to include both netback and spot prices. Accounts for the months of uncertainty are still in question.

It was apparently with the promotion of the MOU in mind that Shell recently went out of its way to publicise two oil discoveries in Bendel state. Exploration and development, however, remains a contentious issue. Nigeria wants to increase its proven reserves from around 17bn barrels (about 35 years' supply at present rates) to 22bn, and to raise production capacity to 2.5m b/d from the current 1.8m. But the oil companies doubt the Government's commitment to provide its share of the funds and question the need to spend money on reaching a capacity so far above the present Opec quota.

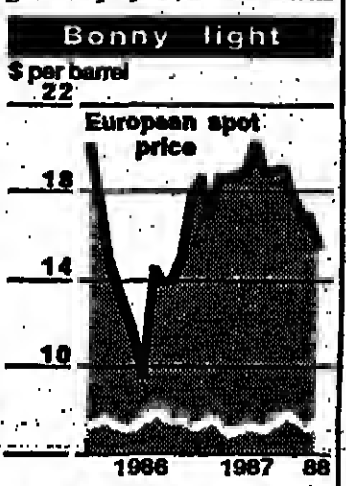
The proposed division of NNPC into separate units, which would run on commercial principles and raise their own funds, has been delayed, at least partly by the delicate political problem of domestic prices. Nigerian oil exports continue to be constrained by high domestic consumption and smuggling, and by past failures to promote the use of abundant natural gas.

Until the distant day when it is hoped that gas, coals and other exports will play more than a

token role in Nigeria's development, the country's future is inextricably linked to the price of oil.



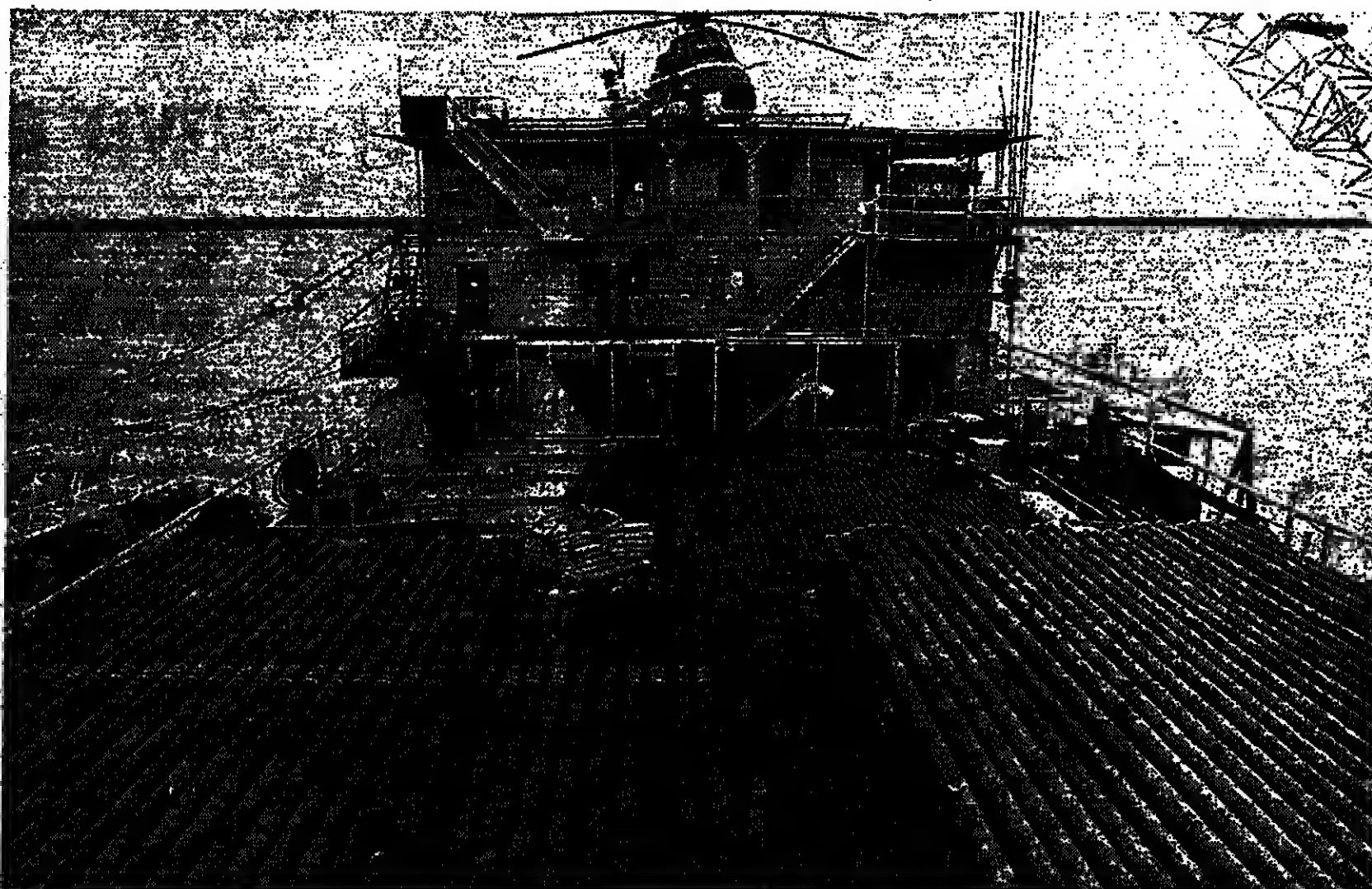
Source: Petroleum Intelligence Weekly



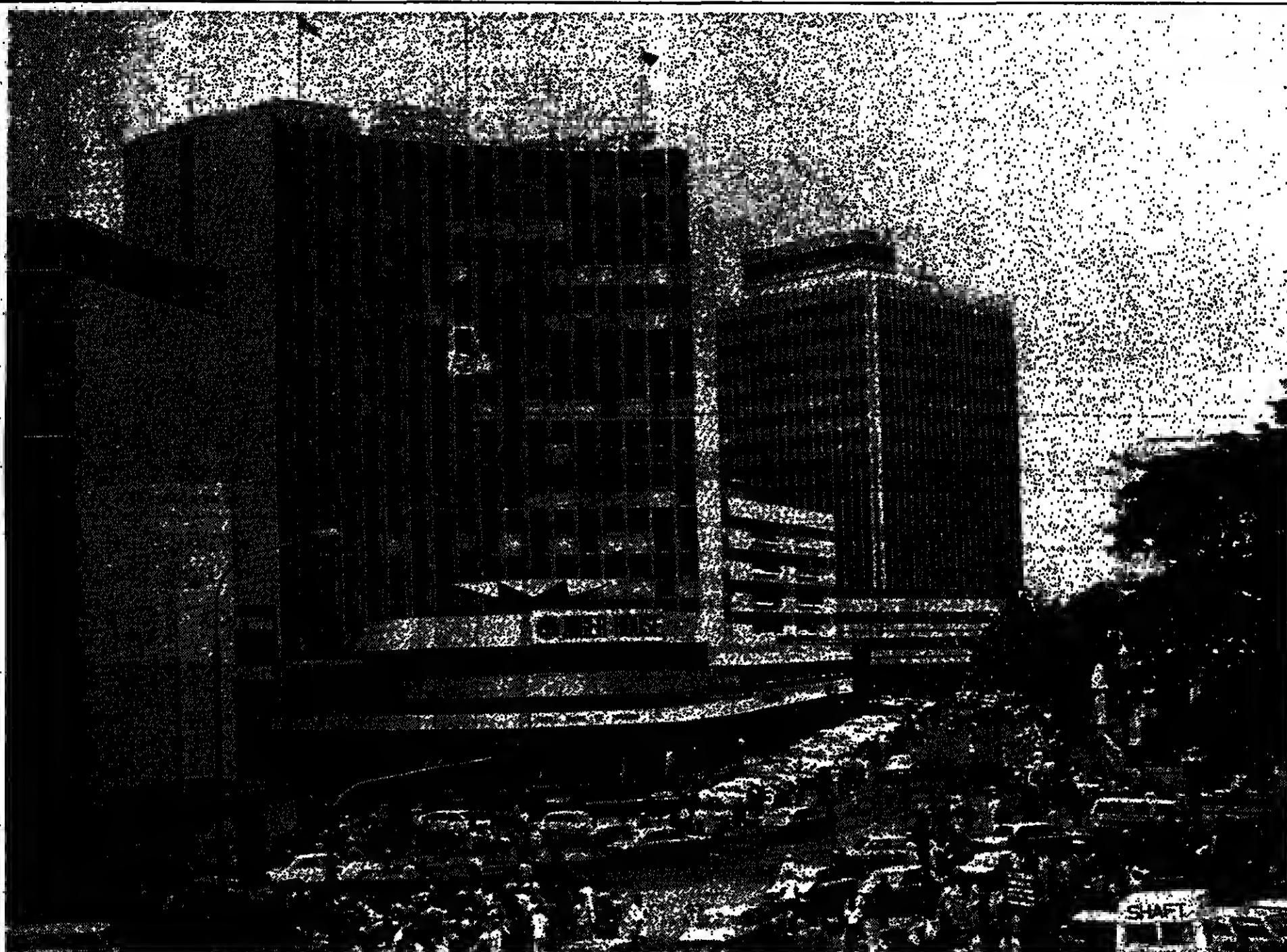
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Until the distant day when it is hoped that gas, coals and other exports will play more than a



Nigeria's future is inextricably linked with the price of oil. Above: rows of drilling pipes on the deck of a Shell Nigeria semi-submersible drilling rig.



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	Proved reserves	Inferred reserves	Undiscovered resources
Saudi Arabia	169.2	3.4	36.0
USSR	58.0	22.0	77.0
US	27.5	20.1	97.0
Kuwait	79.2	15.0	3.0
Iraq	48.8	11.3	19.0
	47.1	3.6	35
Venezuela	25.8	14.1	15.0
China	18.4	5.2	35.0
Mexico	26.5	3.5	25.0
United Arab Emirates	33.0	12.7	5.0
Libya	21.3	4.5	6.0
Canada	6.0	0.8	27.3
Nigeria	16.0	3.2	7.0
Norway	10.5	0.2	17.0
Indonesia	8.3	0.5	7.8

Source: Oil and Gas Journal, January 13 1988

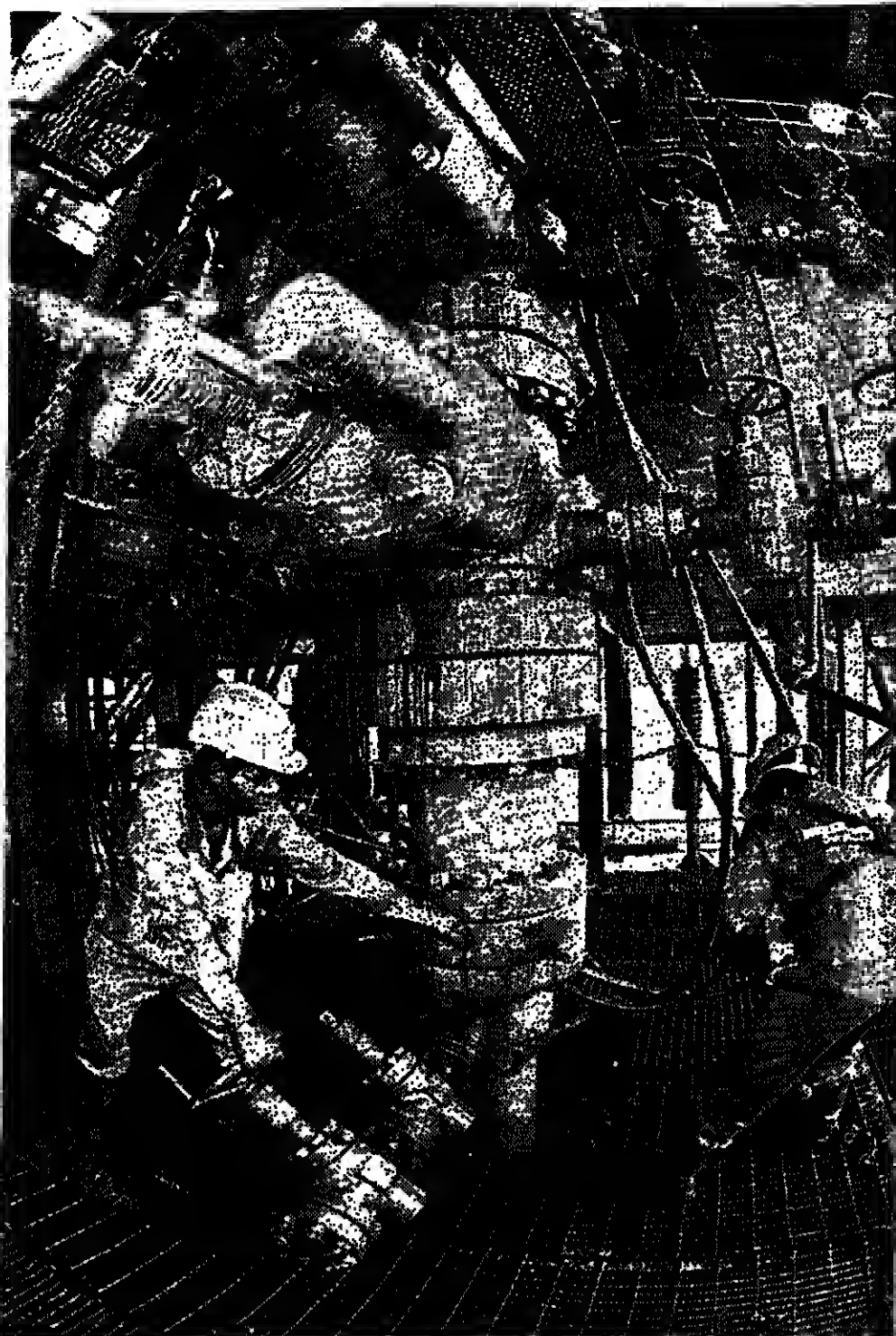
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NIGERIA 14

As new petrochemical plants at Kaduna and Ekpan come on stream...

Import substitution drive gets under way



The raw material for Nigeria's new petrochemicals industry: well-head maintenance work being carried out at the Shell Bitter lake rig in the Biniwell Field, Bendel State.

A LARGE sample bottle of clear liquid and a package of plastic granules sit unobtrusively on the floor in one of the Lagos offices of the Nigerian National Petroleum Corporation (NNPC). At last, after many delays and recriminations, the country is producing its own petrochemicals — in this case benzene and polypropylene.

Nigeria's bumpy petrochemicals journey, which began with the ambitious multi-billion dollar plans of the 1970s and led to today's more modest attempts at downstream use of oil and gas, still has a very long way to go.

The plants at Kaduna and at Ekpan near Warri, both now coming on stream using feedstock from nearby refineries, make up the first, small-scale phase of Nigeria's petrochemical strategy.

Kaduna's main product is to be 30,000 tonnes a year of linear alkyl benzene (LAB), which is used for biodegradable detergents. Ekpan will produce 18,000 tonnes a year of carbon black, a raw material used in the manufacture of tyres and carbon paper, and some 35,000 tonnes of polypropylene for such items as woven sacks, plastic bottle crates, syringes and prayer mats.

Phase I is largely an exercise in import substitution, although NNPC hopes to export the surpluses of certain products and by-products. Carbon black output is in the early days expected to be nearly double Nigerian domestic demand, and NNPC wants tyre-makers such as Michelin to export it for their own use elsewhere.

Petrochemicals are one of Nigeria's most significant raw material imports, and the 450 or so plastics manufacturers in the country are enthusiastic about the long-term possibilities of local production. For many companies the uncertainties and difficulties of obtaining foreign exchange for petrochemical inputs could be a thing of the past.

"It would have made more sense to us if the project had come on stream earlier than now," says Mr Mac Asemota, executive secretary of the Association of Plastics Manufacturers in Nigeria. "Nigerian society and the world in general is getting plasticised. Demand for plastic products increases on a daily basis."

NNPC is going to have work

hard to regain the respect of the Nigerian business community. Petrochemical consumers appear to have few fears about the quality of NNPC products, but they are concerned about pricing and reliability of supply. NNPC officials admit that if the LAB plant

scrambling for last-minute imports because of unexpected delays in the commissioning of the polypropylene plant. To make matters worse for NNPC, the project manager of the LAB plant spoke of critical problems of staffing at the end of January.

For many companies, the uncertainties and difficulties of obtaining foreign exchange for petrochemical inputs could be a thing of the past

sells the product at the present landed price of imports it will barely break even, although they say carbon black should be profitable.

As for reliability, the refineries which supply the feedstock for the Phase I plants have suffered prolonged shutdowns in the past, even if they have been running relatively smoothly in the early part of this year. Uncertain electricity supplies are another headache for all industries.

Already some plastics manufacturers complain that they are

"We still do not have the minimum staff required for effective plant operation," he said.

Meanwhile the Government is expected to take a final decision soon to go ahead with the larger second phase of petrochemicals development. The proposed complex favoured by NNPC and the World Bank for the site at Klam near Port Harcourt would use Nigerian natural gas as its main feedstock, would initially cost about US\$700m, and would produce a range of products including 250,000 tonnes a year of poly-

ethylene and 30,000 tonnes of polypropylene.

Some infrastructure work has already started and production could begin as early as 1992. NNPC has reached agreement with Du Pont for technology, training and marketing for the polyethylene plant.

"Everything now is favourable," says Dr Thomas John, head of NNPC's petrochemicals division. "Plant costs are about 75 per cent of what they used to be five to 10 years ago. Because of the adverse economic situation in the world people are not building new plants. All these companies are hungry and they are prepared to quote as low as possible. So we're taking advantage of the low investment cost and we want to take advantage of the high product prices."

The present plan is the base case recommended by the Stanford Research Institute in a report for NNPC. It predicted good rates of return on the project and growing Nigerian domestic demand for the products. The complex would expect to export

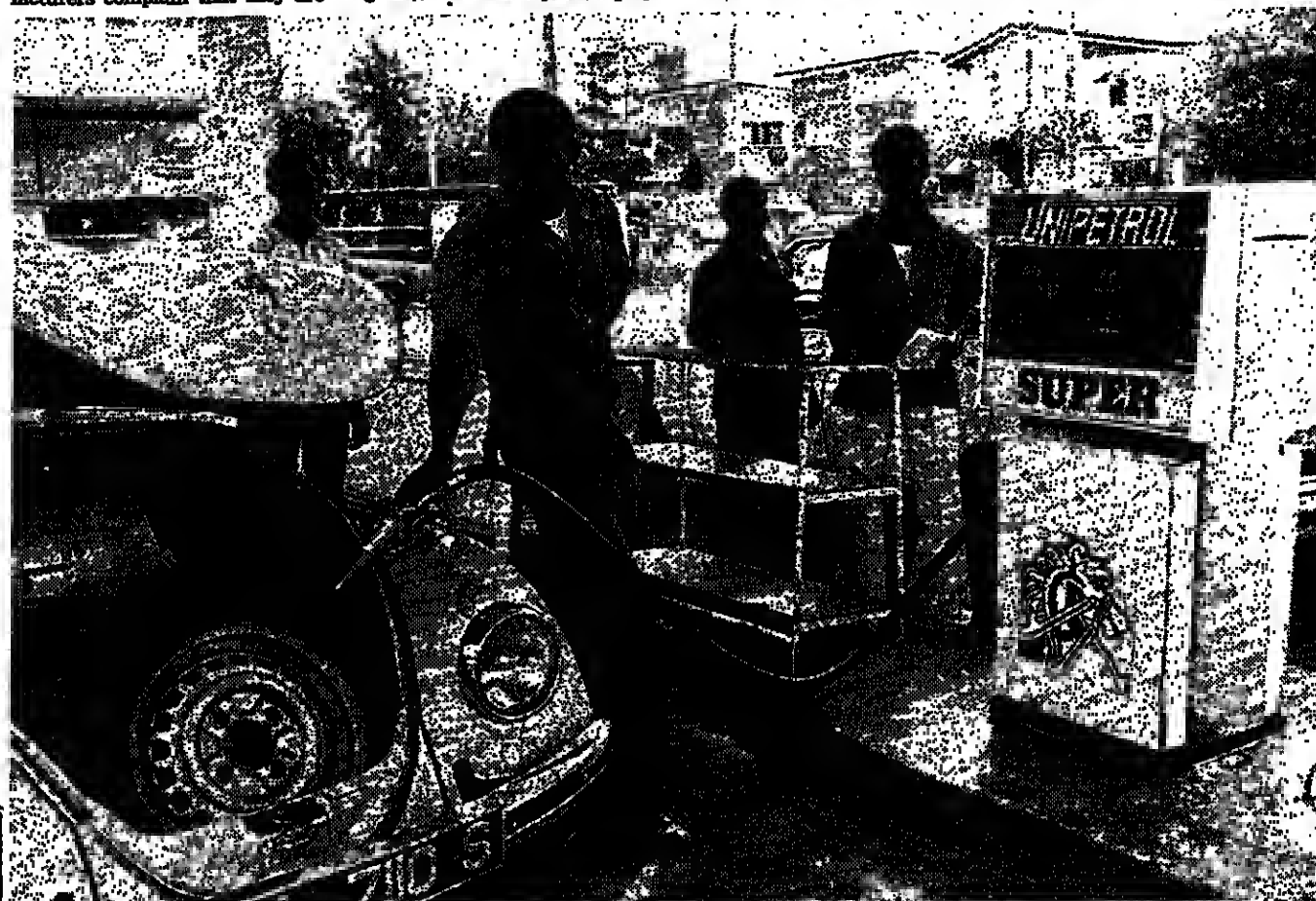
about half its production at the start in 1992, with exports progressively falling to virtually nothing at the turn of the century as local demand rises.

A second, cheaper option which would minimise risk is not favoured by the NNPC.

Although Nigeria seems eager to press ahead, financing is not likely to be easy. Several other projects, including a planned liquefied natural gas plant, are vying for NNPC resources. Foreign lenders are cautious about Nigeria's prospects and keen to see the results of Phase I before committing themselves.

Traditionally the World Bank has not regarded Nigerian oil and gas as a priority, and has preferred to leave the sector to foreign private capital while it concentrates its own resources on neglected agriculture. But now, with the private sector wary of Nigerian projects, the Bank believes it should support a strategically important investment which will make the most of Nigeria's underused gas resources.

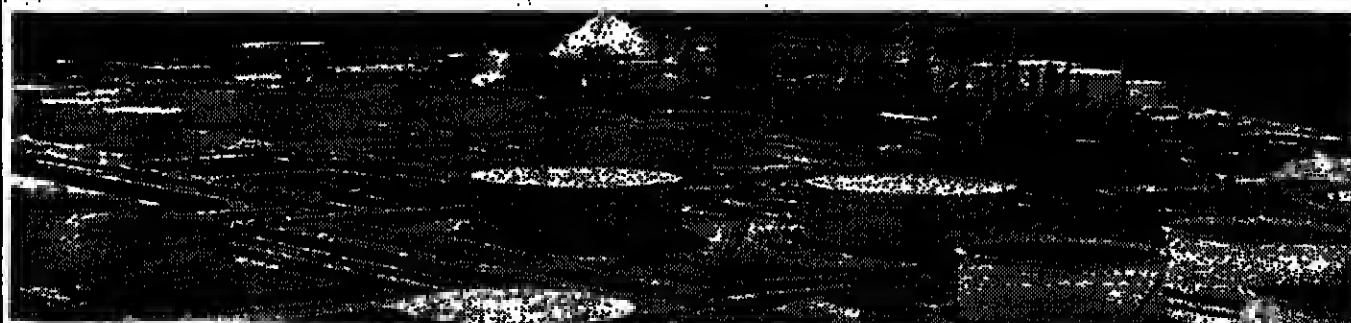
Victor Mallet



Petrol in Nigeria costs the equivalent of 9 US cents a litre. Prices in neighbouring countries are six to 10 times as high.

Smuggling of cheap petroleum products into neighbouring countries is big business

The lure of quick profits



According to some official estimates, some 50,000 barrels of oil a day or nearly a quarter of Nigerian refinery output is smuggled across the borders to Cameroon, Niger and Benin.

MARKET FORCES in Nigeria have a habit of asserting themselves over official economic policy and the law.

One result is the smuggling into the country of luxury goods, counterfeit watches and pharmaceuticals, banned imports such as rice and anything else demanded by the population. Another effect is the illegal export of millions of gallons of cheap Nigerian fuel to neighbouring states, and the illegal bunkering of ships.

The underground trade in Nigerian petrol, kerosene, diesel and fuel oil is big business. According to some official estimates the equivalent of 50,000 barrels of oil per day, or nearly a quarter of Nigerian refinery output, is now smuggled across the borders to Cameroon, Niger and Benin. Many oil industry executives, however, put the figure at a more conservative 20,000 b/d.

In some cases fuel tankers are simply driven over the borders. Small-scale operators — apparently unmuffled by the severe sentences they risk if caught — load their pick-up vans and river boats with drums of refined products. Many petrol stations near Nigeria's frontiers have an exceptionally high turnover in relation to the size of their legal market.

The lure of quick profits from Nigeria's effective consumer subsidies on fuel is overwhelming. In February this year a litre of petrol was selling for \$8.5 kobo in Nigeria, a mere nine US cents. Prices in neighbouring countries are six to 10 times as high and paid in convertible CFA francs. Differentials for kerosene are even more extreme, and prices for this product across the border are up to 20 times higher than in Nigeria.

Widespread smuggling, and problems at Nigerian refineries, have caused severe fuel shortages in the recent past.

An obvious solution is to increase domestic fuel prices, an unpopular step which the Government has hesitated to take for fear of its effect on transport costs. There were signs in February that prices could be raised within weeks to narrow the federal budget deficit, but they were expected to remain considerably lower than world levels. Smuggling is unlikely to be eliminated.

Fuel prices — with the exception of kerosene — were doubled in early 1986 to remove most of the effective subsidy applied at the time. But since then the Naira has fallen sharply against the dollar in the foreign exchange auctions, and fuel wholesalers have had their margins increased without any change in the pump price.

Taking into account the unavailability of subsidising one's neighbours through smuggling, and the reduction of oil exports caused by high domestic consumption, there is little doubt that Nigerian petrol is too cheap, even if one accepts the argument that the enormous "subsidy" is an illusion. There are those who argue that the Nigerian production cost, not the world price, should be the starting point for domestic price calculations.

The particularly large subsidy on kerosene, designed to help the poor who use it for cooking and lighting, has led to widespread adulteration of other fuels and consequent damage to vehicle engines. Kerosene is often mixed with diesel because it sells at a third of the price.

Nigeria is considering various methods to reduce smuggling and

adulteration, including a plan to mark kerosene with a blue dye and another to paint officially approved export tankers and trucks in green and white, the national colours.

But effective control of smuggling is likely to depend on hefty

price increases and the commissioning of Nigeria's fourth refinery, which should boost capacity to the point where the country will want to export large amounts of refined products legally.

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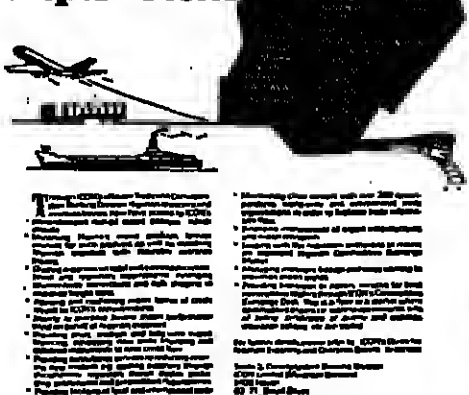
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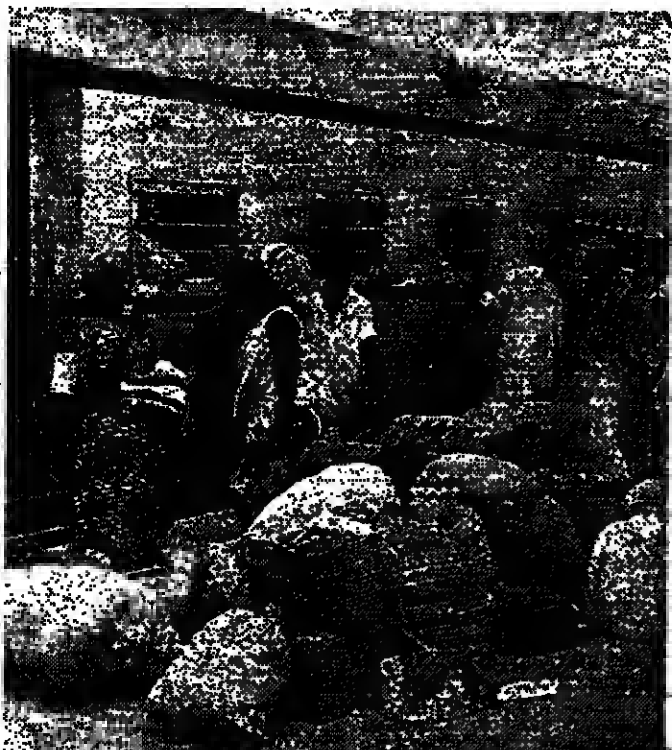
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NIGERIA 15

Transport

Beginning to confront the mistakes of the past



"Nigerian stations are as bright and full of movement as anything in Rajasthan"

Nicholas Woodsworth on the difficulties, and joys, of Nigerian rail travel

All aboard the camel

EVERY AFTERNOON at 2.45, or thereabouts, a green diesel locomotive and 16 pink carriages pull up to the mainline platform at Kaduna station.

Emblazoned on a coat of arms on the side of every dusty carriage is the railway's emblem. It is not what one might expect — a springing antelope, say, or a charging steed — but a camel. It is not a camel steaming ahead like a ship of the desert, nor a camel flying over the sands like a harrier on a wind. It is a camel standing motionless under a palm tree.

As I prepared to board the Lagos Express, the train that would take me 700 kilometres through the heartland of Nigeria, I thought the emblem's designer had rather meanly misrepresented the only romantic method of travel left on earth. Forty-eight hours later, gritty, sleepless and still not at my destination, I realised the artist was a more hopeless romantic than I — the poor beast under the tree should have been portrayed lying tethered and asleep.

Despite its slogan "Rail is reliable," the Nigerian Railways Corporation is not renowned for getting there on time, or even getting there at all. One of the most poorly organised institutions in the country, Nigerian Railways is best approached in a spirit of adventure and with an uncluttered schedule.

What it does guarantee the foreign visitor, however, is a view of the other Nigeria. Life seen from a railway carriage window is not the same as life seen from a hotel room on Victoria Island. It is not always an inspiring view, for it looks out onto a world that is poor, over-crowded, and generally fails to provide the amenities and services that make life comfortable. But provided the foreigner brings with him the same amount of sociability that local people travel with, it also gives him a chance to meet some very different and hospitable Nigerians.

Before being issued a ticket at Kaduna station, I had been asked the curious question, "Are you prepared to put up with the first-class conditions of our trains?" I began to understand when I saw my compartment. Generously designed, it had been fitted with drop-down beds, folding tables, a cupboard, a fan and no fewer than seven separate light fixtures. There was also a tiny bathroom with sink and toilet where a sign read "Gentlemen, please lift the seat" in English, Yoruba, Ibo and Hausa.

The toilet refused to work, however. The fan had been ripped out, only one light actually functioned, and there were chicken feathers and droppings in the cupboard. "First-class" is a relative term on Nigerian Railways. It does not imply any more comfort than you would find on an average camping trip, but it does mean you have the space to sit, breathe, and consider the fate of those outside your compartment door.

The most spectacular aspect of Nigerian rail travel is the overwhelming press of people. Passengers are everywhere, jammed into carriages built for a quarter the number. They spend long hours in impossible positions. They sit on each other's knees on the train's hard wooden benches, lie contorted in the aisles on mountains of baggage, crouch in the doorways and ride the plates between cars. Some even travel on top of the carriages.

In these conditions movement is virtually impossible without stepping on hands, or babies, or bloody sacks of bushmeat on its way to market. Getting on and off the train poses a major problem, and some travellers find it

more convenient at station stops simply to climb through the nearest window.

Many travellers rate Indian railway stations as the liveliest and most colourful places anywhere, but Nigerian stations are as bright and full of movement as anything in Rajasthan. There are fierce-looking tribesmen just in from the bush, armed soldiers in uniform, wild-eyed holy men and beggars in rags. Most striking of all are the country women. Bare-foot and bearded, they wear a thousand different styles of tressed hair, contrasted against their dark skin, the reds and yellows of the dyed prints they wear jump at the eyes.

Scores of vendors wander about the platforms shouting their wares. From them you can buy smoked antelope, chunks of bush-rat with fried plantain, or pounded yam to dip in a fiery sauce of chillies. Young girls will sell you a soft drink from the loaded buckets they carry on their heads, and for no extra charge snap off the caps with their teeth.

One item that was selling smartly in some stations was electric torches. At the time I could not see why, but too late I understood. After rumbling through the bush for half the night, the train abruptly ground to a halt in the middle of nowhere. Out went the lights as the generator failed, plunging into darkness and silence the dozen or so passengers who had spilled into the compartment from the corridor outside.

The locomotive had broken down and another had to be sent for from Jebba, 100 kilometres to the south. The compartment was hot and dark, and the mosquitoes voracious. Yet in the eight hours it took to get the train moving again, there were few complaints or bad tempers. Some people dozed, some sang and told stories. Others wandered out into the night to light fires, dance and make tea by the track.

The atmosphere was bank holiday, Nigeria style. Nigerians have a reputation for aggressiveness, but on the train they showed a degree of good humour and forbearance one would never see in the West. Actually getting to where we were going seemed the furthest thing from anyone's mind. Confronted daily by what seems the whims of institutions they cannot control, Nigerians have learned nonetheless to cope. In a Western context, offering the least resistance seems defeatist; here it is a survival technique that, while changing nothing, makes life bearable.

One middle-aged Nigerian with a few words smilingly absolved me of the need for any further reflection. "Do not worry," he said, "It is Nigeria," and then offered me a sip of warm Star beer.

By three o'clock the next afternoon — our scheduled time of arrival — we were on the move, but not yet even half-way to Lagos. Our average speed was 14 kilometres an hour.

Eighteen hours and one more mosquito-bitten night later we were still not in Lagos. The replacement locomotive had broken down, so the rumour went, because the engineer had been drinking and forgotten to take on water for the engine's cooling system. Tempers remained sweet, but I began to wonder just how much more I could take.

The third time the train broke down, not far from Ibadan, I abandoned it and took a 90-minute taxi ride to Lagos. When I left the compartment, my Nigerian friends were laughing and pulling out a pack of cards. I never found out how much later they reached Lagos, but they looked as if they were settling down to a long game.

THE PHRASE *kaba-kaba* has been on everyone's lips in Lagos since the local police commissioner suddenly ordered a crackdown on these unregistered taxis which roam the streets in their hundreds.

There were howls of protest from commuters, reflecting widespread discontent at the acute shortage of public transport and the precipitate decline of Nigeria's road and rail networks.

"The *kaba-kaba*," said a typical letter to the Daily Sketch, "has been a tremendous help to the masses, especially at this time of the nation's economic crunch, when even well-paid civil servants cannot afford a Beetle."

For the Government of President Ibrahim Babangida, transport has become an increasingly sensitive political issue. The Armed Forces Ruling Council has been reluctant to reduce the large subsidy on petrol and other fuels partly because of the impact it would have on travellers.

In recognition of the crisis the Government in January announced a special relief package in the federal budget. Its major component was an allocation of Naira700m (about \$90m) for transport.

"The Government," said President Babangida at the time, "is in particular deeply concerned

about the state of the nation's transportation system, especially in the urban areas. The problem thus calls for speedy action by government and the private sector in order to alleviate the suffering of all workers and enhance their productivity."

A "task force on mass transportation" was quickly set up to co-ordinate the new initiative. Banks were expected to provide finance for the rehabilitation of old vehicles and the purchase of new ones. The emphasis was on buses, and the idea was to revitalise the local vehicle assembly

industry rather than to import fully-built buses from abroad. Government officials were therefore taken aback by the news that the Anambra Motor Manufacturing Company was bringing in 300 complete buses from Brazil, although they acknowledged that the tariff system is in confusion and grants little protection to local bus manufacturing.

Tackling the issue of transport in Nigeria is a challenge which would deter the bravest politician. It makes sense to begin to correct the mistakes of the past. There was a time when some Nigerians talked about the right of every citizen to own a car. Traffic growth was explosive in the 1970s. When Lagos became too chaotic the authorities decreed that only cars having number plates beginning with an odd number could drive in town on Mondays, Wednesdays and Fridays. Weekends were free, and the even numbers got Tuesdays and Thursdays. So people bought

two cars. "If you don't have a vehicle in this society, you haven't made it," says one Nigerian.

Dr Kalu is concerned by the commuter problems of Lagos and believes that more buses, faster and bigger ferries for the water crossings, and perhaps an extension of the railway, would save workers from having to rise at 5am to reach work by 8am. But he is also preoccupied by the infrastructural needs of industry. "It's no good giving incentives to industry if they don't have water or power or transportation."

With the decline of the railways, about 95 per cent of Nigerian freight and passenger traffic moves by road, putting additional strain on heavy trucks on poorly maintained road surfaces.

The railway, meanwhile, is undermined by the fuel subsidies for road users and has suffered grievously since the departure of an Indian management team in 1982. Between then and 1986 rail freight dropped from more than 2m tonnes a year to less than 1m. The number of passengers also declined by 15 per cent in the same period to fewer than 1m a year, despite the motto, "More useful, in more ways, to more people." The subsidy for the Nigerian Railways Corporation

rose to an estimated N450m in 1987 from about N200m in 1986.

So run down is the narrow-gauge railway system — about 80 per cent of the track needs repair and there are only about 50 locomotives in service compared with more than 100 two years ago — that some officials suggest it should eventually be replaced in its entirety with a standard gauge network. In the meantime work is likely to continue on

maintaining the existing rail system, with the emphasis on freight.

For political reasons passengers remain the most immediate concern for the Government. "Passenger transport," says one Western diplomat in Lagos, "is one of the things the Government has decided if really wants to change in its time in power."



Nigerian Railway Corporation: best approached in a spirit of adventure and with an uncluttered schedule

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Li Gen Domkat Ball - Minister of Defence

Li Gen Sami Abacha - Chief of Army Staff

Vice-Admiral Patrick Koshoni - Chief of Naval Staff

Air Marshal Ibrahim Ali - Chief of Air Staff

Ahaji Muhammadu Gambo - Inspector General of Police

Major General M.G. Nwankwo - Minister of Agriculture

Major General Paul Omo - Principal Joint Staff Officer

Air Vice-Marshal Mohammed Yahaya - Air Officer Commanding Training Command

Major General Peter Adomokai - GOC 1 Mech Division, Kaduna

Major General Duro Ajayi - Army Adjutant-General

Major General A. B. Mamsan - Commander, CSC Jaji

Brigadier Olu Oni - Commander, Training and Doctrine Command

Major General Garba Daba - GOC 3 Armoured Division Jos

Brigadier Olatunji Diya - Commandant, Nigerian Army School of Infantry

Brigadier J. N. Doyinoyaro - GOC 2 Mech Division (Ibadan)

Commander M. A. S. Elabade - Director, DIA

Commander Ndubuisi Kanu - Flag Officer Commanding Naval Training

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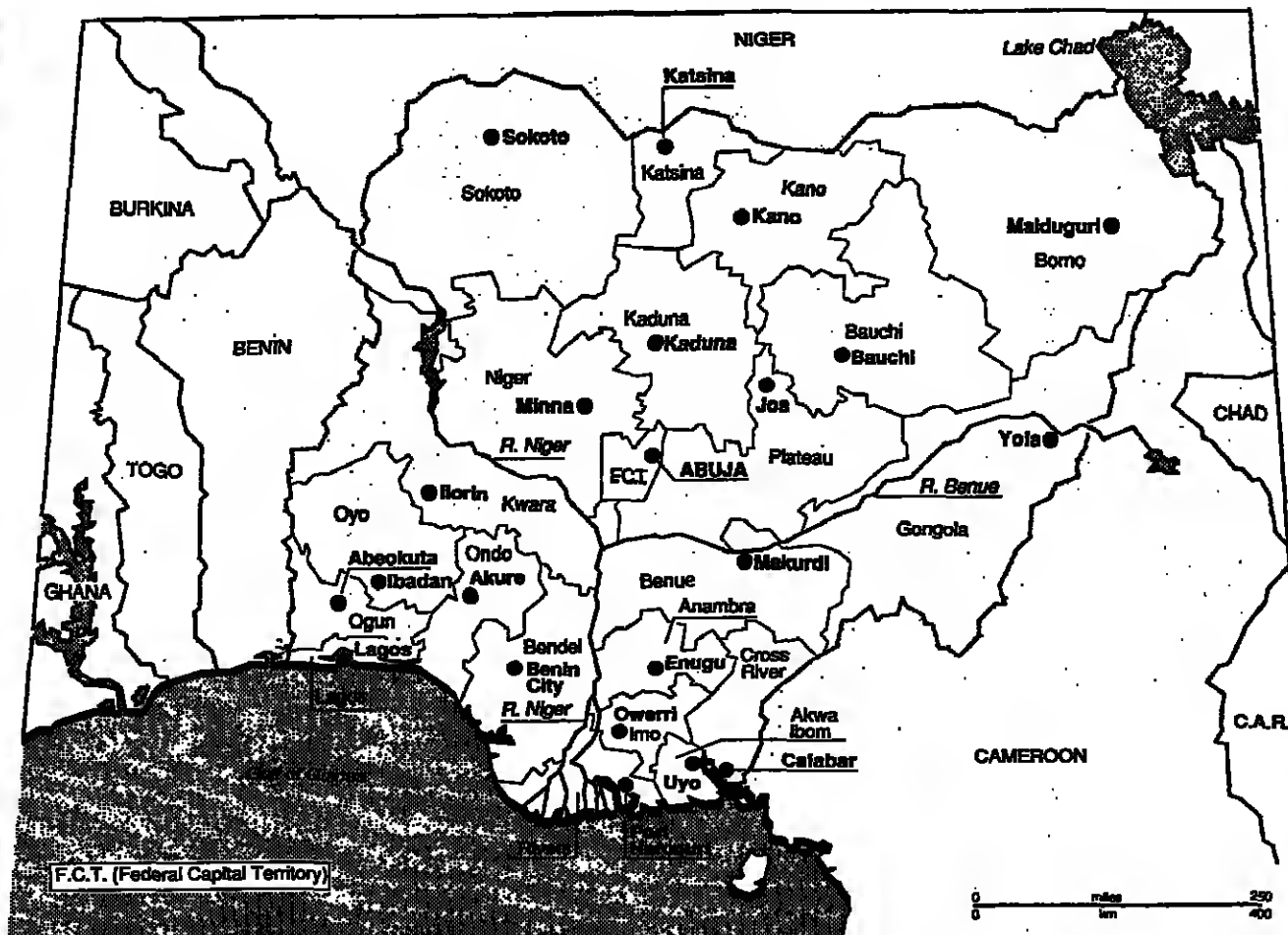
Ogun - Colonel Raji Rasaki

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Two new states have been created in Nigeria in the past year - Katsina, in the north, and Akwa Ibom, in the south

Profile of Wole Soyinka, the first African laureate

Outspoken man of letters

"THE MAN DIES in all who keep silent in the face of tyranny" - this thought is a constant theme in the life and works of the outspoken Nigerian writer, Mr Wole Soyinka, winner of the 1986 Nobel Prize for Literature.

Poet, dramatist, novelist and journalist, he personifies Nigeria's fascination with politics and the population's irrepressible urge to speak out on any and every issue.

"The balance sheet is very often on the side of outrage," Mr Soyinka admitted recently in an interview in his home town of Abeokuta, north of Lagos.

"Take, for instance, the recent military-civilian clashes which have been going on intermittently in the country. These resulted in my writing an angry article in the newspapers... It's just that one is sitting down quietly doing one's own work, and then the public, of which we are a member, gets slapped in the face."

The rulers and the ruled should not, he says, be masters and slaves. Although a supporter of President Ibrahim Babangida since he came to power three years ago, Mr Soyinka does not hesitate to declare his opposition to the principle of military rule and to hold the President responsible for some of the excesses of the Nigerian armed forces.

His most scathing criticism is reserved for the earlier and outstandingly corrupt civilian regime of President Shehu Shagari. One of his leading figures, he suggests, should simply be hanged from the nearest lamp-post - "It was the police then," he says, "which savaged the people to a degree which they never experienced even under military rule... the country was literally handed over to police thugs."

Mr Soyinka's frankness - some would say arrogance - has landed him in trouble in the past, and he was detained by the federal government for two years in 1967 when he tried his hand at resolving the civil war and visited secessionist Biafra. He wrote about his prison experiences in his poetry and in the prose work, *The Man Died*.

Nigeria's Nobel prize winner, one of his compatriots told me, is part of a group of people who act as the conscience of the nation. For Mr Soyinka himself, the role of the intellectual is clear - "since we are supposed to be more articulate and we have access to the media in a way in which millions do not, I suppose one feels a sense of responsibility to articulate the anguish of the public."

Committed to what he calls a socialist direction for society, Mr Soyinka has no time for ideological extremes and no illusions about African governments. One of his dramatic works, *A Play of Giants*, ridicules four of the continent's most notorious heads of state - Amin, Bokassa, Mobutu and Nyerere.

Even those he has long supported, such as Mr Julius Nyerere of Tanzania, do not escape unscathed - "He (Nyerere) has made lots of mistakes and one of the things I admire about him is that he has admitted his mistakes," says Mr Soyinka. "But then again, one must criticize leaders who, like Nyerere, stay so long in power. I think a whole generation is a long time to toy around with the fate of a country - only to admit in the end that you made a mistake."

Politics, of course, is not everything. In his work and conversation Mr Soyinka casts a perceptive and humorous eye on village traditions, religious charlatans, city life and the often strained relations between Africans and foreign visitors. "You'll find that Italians - whom sometimes I call white Nigerians - integrate much more easily than, let us say, the other Europeans - certainly more easily than Americans."

The Irish, too, are good mixers, it seems, entering easily into African life. And the British? "Oh, the British never do, never, ever do. But I give the majority of them B-plus for trying."

In his 50s, (he was born in 1934 and is a graduate of Leeds University), Mr Soyinka is hard at work in various fields, including film, poetry and theatre. He has just completed an adaptation of Jean Genet's *The Blacks*, for the Royal Shakespeare Company. A new volume of poetry is due to appear shortly.

That should still leave time for hunting - "I go out with our traditional hunters and we hunt antelopes and grasscutters (rodents) and 'wildowl' and so on, we eat what we kill."

Abeokuta, he says, is thought to be the first town in Nigeria to have been Christianised - "so you could say that Western influences did come to this town quite early. But, at the same time, we lived very close to nature."

"My birthplace in Aké is next to massive rocks, the forest surrounded us and so you had this sense of a constant communion with nature. We used to go to the farms and walk through the bush to where my father had a little farm."

"Both aspects were, for me, just parts of the whole scene of existence. I didn't feel there was any contradiction, I didn't feel there was any clash. I probably gravitated a lot towards the serenity of the countryside. But again, when I say that, I just as well love the rumbustious existence of the city, the noise. For me, it's all life."



Wole Soyinka: poet, dramatist, novelist and journalist

Victor Mallet

"*The Man Died*" has recently been reprinted in paperback by Arrow Books. Other works include the play *Death and the King's Horseman*, (published by Methuen); the poetry collection, *Idanre and other poems*, (Methuen); and the novel, *The Interpreters*, (Heinemann).

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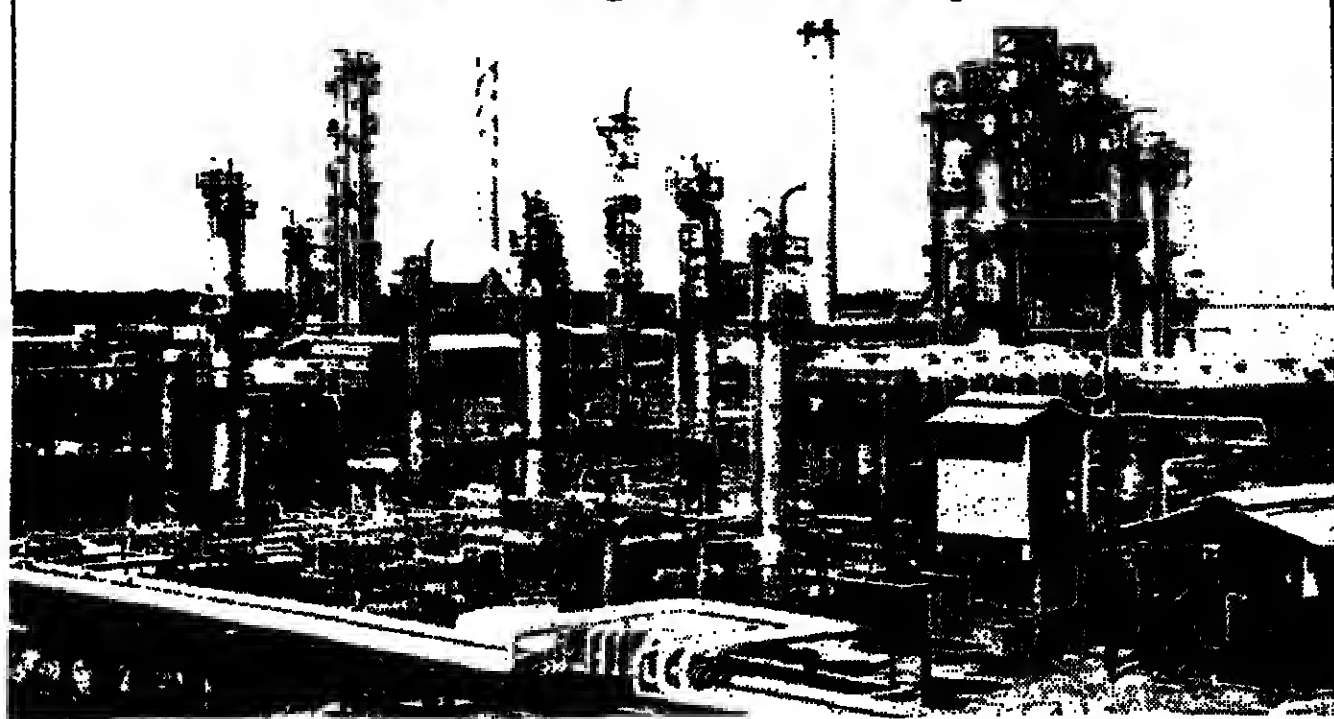
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Tips for business visitors to Nigeria's commercial capital

Life in Lagos is improving

THERE IS no escaping the fact that Lagos has a grim reputation among travellers inherited from the chaotic days of the oil boom. Old hands delight in regaling the timid first-time visitor with gruesome stories of corruption and violent crime.

But, in many ways, life has improved. Lagos, which once had the dubious distinction of being the most expensive city in Africa, is for foreigners now one of the cheapest. Traffic jams have been moderated by economic austerity, and increased fares have eliminated some of the chaos formerly associated with air travel.

Lagos is a lively, modern city well-equipped with restaurants, and other amenities, although it must be said that the electricity supply (230 volts in theory) and the telephone service remain erratic. However, there is no reason why the visitor, armed with sound advice, should not enjoy a trip to Nigeria. Here are some tips:

■ At the airport: Most visitors require visas. You should also have a yellow fever vaccination certificate (although the health checkpoint may not be manned) and you will probably be required to show an onward or return ticket.

■ After the immigration officials in Lagos have stamped your passport and flung it back on the desk, you should collect a currency form and then queue for the bank. Overseas visitors are obliged to change \$100 into naira on arrival, but African passport-holders need change only \$50. Keep the yellow form to hand in when you leave.

Except in an emergency, petty bribes in Nigeria are largely unnecessary. Once through customs you will see - unless you are being met - an airport taxi or "hire car." The normal yellow cabs are not allowed to pick up passengers at the airport terminal, although they are allowed to drop you there.

A tout will guide you to a "hire car" parking spot, where you should try to pick a sound vehicle. One which I took lost a wheel, 200 yards out of the airport. A ride to Victoria Island or Ikoyi could cost anything between N25 and N50 and a trip to the Sheraton Hotel, in nearby Ikeja, considerably less. Prices are likely to rise in line with proposed increases in the cost of petrol.

When you leave remember that you are not allowed to export more than N20 in local currency, but remember also that you need N50 airport tax for international flights. For domestic flights the fee is N5.

British Caledonian serves



Modern expressways leading to the centre of Lagos. Traffic problems are less severe nowadays.

Lagos and Kano from London. Other airlines flying to Nigeria include KLM, Sabena, UTA, Varig, Swissair, Lufthansa, Iberia, Ethiopian, and the state airline, Nigeria Airways.

■ Transport in Nigeria: If you have no access to a company car, you will find it convenient to hire a yellow cab by the day or the hour (perhaps N10 or N20 per hour). Some are air-conditioned.

Air travel within Nigeria has been eased by a recent doubling of fares, and a boarding card is now much more than a lottery ticket for a seat on the plane. But there is no advance booking for domestic flights and it is advisable to arrive early or send a driver to check you in. Nigeria Airways has daily flights to major state capitals. From a separate domestic terminal you can catch the flights of the independent airlines, Okada, Kabo and Gas.

■ Communications: International telephone calls appear to be easier since an eight-fold increase in prices this year, part of which was to compensate for the devaluation of the naira. Calls within Lagos can be difficult, between cities even more so. Telex is erratic. Courier companies are widely used and international telegrams are also effective.

To make appointments with government officials it is often easier to call round in person, particularly the first time. Business cards are essential.

■ Money: International credit cards are hardly used, except at a couple of major hotels. You will probably need to bring plenty of travellers cheques, and to carry around substantial amounts of naira. In

late February, \$1 was worth N429. (A naira is made up of 100 kobo).

■ Health and security: Take malaria pills, as recommended by your doctor. The climate in southern Nigeria is hot and sticky, but many offices and houses are air-conditioned. Water is often filtered and boiled as a precaution.

Armed robbery is a problem in a few cities. Some residents of Victoria Island and Ikoyi will tell you that they do not like to venture out of these prosperous areas of Lagos late at night. Others are not so cautious. Take local advice.

■ Leisure: There is plenty to do in Nigeria for those with a day or two to spare, including a game of tennis, a visit to a national park, a tour of local markets, or - in Lagos - a boat trip to the beach or an afternoon at the polo club.

Local newspapers are tabloid in shape, many in number and prone to inaccuracies. They range from the more serious *Business Concord*, *The Guardian* and the *Daily Times* down to the weekly *Lagos Weekend*, whose forthright treatment of sexual affairs makes Britain's *Sun* look positively coy. Weekly magazines such as *Newsweek* and the *Nigerian Economist* are more informative. Foreign publications are also available in Lagos.

■ Accommodation: Many companies operate comfortable guest houses for visitors. For those wishing to make numerous telephone calls, hotels can be a disadvantage. Among the best in Lagos are:

■ Sheraton, located in Ikeja near the airport. Useful for that area, but some distance from embassies and businesses on Victoria Island and Ikoyi. Tel 900909, telex 27202/3.

■ Eko Holiday Inn, Victoria Island. Tel 619000, telex 22630.

■ Federal Palace Hotel and Federal Palace Suites, Victoria Island. Tel 610030/1.

■ Ikoyi Hotel, Ikoyi. Tel 603200-8, telex 22632.

■ Hilton Hotel, Ikeja. Tel 960604, telex 26329.

■ Bristol Hotel, Tel 661201, telex 21144.

■ Mainland Hotel, Tel 841101, telex 21595.

■ In Kano: ■ Daula Hotel, Tel 5311-3, telex 77241. ■ Central Hotel, Tel 5141, telex 77151.

■ Lagos restaurants: The city offers a broad selection of food, from Indian to French. Allow at least N120 per head for the most expensive. Some recommendations:

■ Atlantic Nightclub in the Federal Palace Hotel, Victoria Island. Italian food. Tel 615710.

■ Sagatelle, 208/212 Broad St. Lagos; continental/Lebanese. Tel 662410.

■ Shangri La at top of Eko Holiday Inn. Expensive. Chinese food and good views. Tel 615000.

■ La Brasserie, Adetokunbo Ademola Street, Victoria Island; excellent Indian food upstairs, continental downstairs. Tel 615464.

■ Antoine, 61 Broad St. Lagos; continental food. Tel 694881.

■ Diplomatic missions include: British High Commission tel 616301/37/41/43 and telex 21247; West Germany tel 611011; France 603306; United States 610097; European Community 617853; World Bank 616196/616044.

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